



SUMNER
TRAILS & PARKS:
THE FUTURE

Sumner Parks & Trails Plan

FEBRUARY 2018

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ORDINANCE NO. 2626
CITY OF SUMNER, WASHINGTON

A ORDINANCE OF THE CITY COUNCIL OF THE CITY OF SUMNER, WASHINGTON, APPROVING THE SUMNER PARKS & TRAIL PLAN UPDATE, AND ADOPTING CERTAIN COMPREHENSIVE PLAN AND CAPITAL FACILITIES PLAN AMENDMENTS NECESSARY FOR CONSISTENCY WITH THE SUMNER PARKS AND TRAIL PLAN UPDATE.

WHEREAS Sumner's Parks and Open Space Plan (created 1994, updated 2000) and Sumner Trail Plan (created 1996, supplemented 2008) assisted the City in planning for parks and trails and are due for an update; and

WHEREAS a combined Parks & Trails Plan Update would maintain consistency, as required by RCW 36.70A.130 (2)(a) (iv), with the Sumner Comprehensive Plan and associated Capital Facility Plan, and is compatible with the City's budget, and would enhance the City's eligibility for grants such as with the Washington State Recreation and Conservation Office; and

WHEREAS the Growth Management Act as codified in Chapter 36.70A RCW requires a Capital Facility Plan including parks that supports planned growth at City-defined levels of service, and within considering funding capabilities; and

WHEREAS, consistent with the Growth Management Act, the City prepared a public participation plan for the Parks & Trails Plan update and solicited public feedback; and

WHEREAS impact fee statutes as codified in RCW 82.02.050 through 82.02.100 allow the City to collect impact fees for park system improvements in a Capital Facility Plan that respond to the demand caused by growth; and

WHEREAS, consistent with the State Environmental Policy Act (SEPA) the City issued a Determination of Non-Significance and allowed for public comment in December 2017; and

WHEREAS, on December 4, 2017 notice was sent to the Washington State Department of Commerce requesting review during a 60-day review period as required by the Growth Management Act in Chapter 36.70A RCW; and

WHEREAS, the Planning Commission and Forestry and Parks Board jointly held a public hearing on December 14, 2017 and the Planning Commission recommended approval to the City Council, and the Forestry and Parks Board recommended approval on January 11, 2018 and recommended some priorities for City Council consideration; and

WHEREAS, the City Council held a public hearing on February 5, 2018; and

WHEREAS, the Sumner City Council recommended approving this ordinance during their Study Session on February 12, 2018.

WHEREAS, the City Council finds that adopting this Ordinance is in the public interest and will advance the public health, safety, and welfare;

**NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF SUMNER,
WASHINGTON DOES HEREBY ORDAIN AS FOLLOWS:**

Section 1. The City Council of the City of Sumner is adopting the Sumner Parks & Trail Plan update attached as Exhibit A, Comprehensive Plan Consistency Amendments attached as Exhibit B, and Capital Facilities Plan Consistency Amendments attached as Exhibit C.

Section 2. Corrections by City Clerk or Code Reviser. Upon approval of the city attorney, the city clerk and the code reviser are authorized to make necessary corrections to this ordinance, including but not limited to the correction of clerical errors; or references to other local, state, or federal laws, codes, rules, or regulations.

Section 3. Severability – Construction. If a section, subsection, paragraph, sentence, clause, or phrase of this ordinance is declared unconstitutional or invalid for any reason by any court of competent jurisdiction; such decision shall not affect the validity of the remaining portions of this ordinance. If the provisions of this ordinance are found to be inconsistent with other provisions of the Sumner Municipal Code, the provisions of this ordinance shall control.

Section 4. Effective Date. This ordinance shall be in full force and effect five (5) days from and after its passage, approval and publication, as provided by law.

Passed by the City Council and approved by the Mayor of the City of Sumner, Washington, at a regular meeting thereof this 20 day of February 2018.



Mayor William Pugh

ATTEST:



Michelle Converse, CMC, City Clerk

APPROVED AS TO FORM:



Brett Vinson, City Attorney

*First Reading: February 5, 2018
Date Adopted: February 20, 2018
Date of Publication: February 22, 2018
Effective Date: February 27, 2018*

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1.0 Executive Summary

1.1 WHY PLAN FOR PARKS & TRAILS?

Envision the Future of Sumner's Parks & Trails

The City of Sumner is embarking on a new Parks & Trail Plan to define the system's future.

Sumner's Parks and Open Space Plan (created 1994, updated 2000) led the way for new parks to serve the community such as the Bill Heath Sports Complex, Reuben A. Knoblauch Heritage Park, and Rainier View Park adding to the legacy of Loyalty Park, Seibenthaler Park, and the Ryan House. Some neighborhoods, particularly in growing areas, still lack community parks.

The Sumner Trail Plan (created 1996, supplemented 2008) envisioned a regional trail on the White and Puyallup Rivers connecting to regional trails north and south of the community as well as local-serving trails traversing the city. Sumner's regional trails have made significant progress, but there are gaps, and local trails are limited.

This Parks & Trails Plan Update brings the two plans together. The Update responds to community input through multiple methods – a survey, pop-up events in parks, and community workshops. The Plan inventories current facilities, identifies a vision and needs, and considers opportunities for new or improved parks and trails.

Though many park and trail projects in the 1990s plans have been completed, the City provides ongoing maintenance and replaces equipment on these properties; this Plan addresses retaining and enhancing the existing parks and trails, as well as responding to gaps and new park and trail needs.

By implementing the Parks & Trails Plan, Sumner can expand upon the legacy of the current system and create new gathering and recreation spaces that are highlights of the community's daily life.

Establish Funding Eligibility

The plan allows the City to be eligible for state grants and will help the City prioritize projects and revenues with future City budgets. This update is required every six years to maintain eligibility for grants administered by the Washington State Recreation and Conservation Office (RCO). RCO requires jurisdictional applicants to have a current parks, recreation, and



open space plan as a criterion for grant applications. This Parks & Trails Plan is intended to comply with all RCO requirements.

Support Sumner’s Comprehensive Plan

This plan also supports the Sumner Comprehensive Plan Land Use, Parks and Recreation, Transportation, and Capital Facility Plan Elements developed under the Growth Management Act, such as by establishing a level of service standard that meets the community vision and is consistent with funding capabilities. It fulfills Countywide Planning Policies for Pierce County that call for parks and recreation planning. The Parks & Trails Plan also supports the City’s ability to apply impact fees under state law.

Efficiently Manages System

This Parks & Trails Plan supports efficient management of Sumner’s parks and trails by:

- maximizing the existing park system to make the best use of current assets,
- creating guiding principles, establishing a level of service, and illustrating a future system concept to guide future investments,
- serving a growing population and addressing increased demands on the system,
- providing a framework that can respond flexibly to the community’s changing needs and desires, and
- supporting efficient and effective system operation through partnerships, environmental conservation practices, and other measures.

Foster Active Lifestyles

Communities offering access to parks and recreation facilities can help the Sumner residents and business employees to lead more active lifestyles benefiting their health and well-being. Supporting active lifestyles was the top community value of parks in a survey.

Engaged Community

This plan was created with the ideas of the Sumner Community:

Pop-ups commenters: **54**

Survey responses: **181**

Future of Sumner Workshop attendance: **200**

Staff Charette, Alternatives Open House, and Forestry & Parks Board Meeting

Participants: **16**

Stakeholder Commenters: **2**

High School Responses: **42**

Legislative Meetings: **6**
attended and planned

Support Local Economy

Parks, recreation, and open space provide economic value to a community by increasing property values, attracting long-term residents and employers, and supporting tourism. (American Planning Association 2001)

Locally, the Tacoma South Sound Sports Commission promotes amateur athletic events in Pierce County, including Sumner, as part of an economic development program. Sumner’s hotels, small town charm, and amenities including community events and recreation spaces help draw visitors to Sumner and Pierce County.



1.2 PLAN CONTENTS

To be eligible for grants, the State Recreation and Conservation Office (RCO) requires parks and recreation plans to provide an inventory, public involvement, demand and need analysis, goals and objectives, a capital improvement program, and a formal plan adoption process. The relationship of the Parks & Trails Plan contents to RCO requirements is described in the table below.

Exhibit 1-1. Plan Content & RCO Requirements

Parks & Trails Plan Contents	RCO Requirements
1. Executive Summary	
2. Plan & Trail System Profile	Inventory
3. Sumner Community Profile	Demand and Need Analysis
4. Community Engagement	Public Involvement Plan Adoption
5. Park & Trail Needs Assessment	Demand and Need Analysis
6. Levels of Service	Demand and Need Analysis
7. Vision, Themes, and Goals	Goals and Objectives
8. Sumner Parks & Trails 2035 Plan	Demand and Need Analysis Capital Improvement Program
9. Capital Improvements & Funding	Capital Improvement Program
10. Strategic Actions & Performance Measures	
Appendices: A. System Inventory, B. Outreach, C. Level of Service Options, D. Funding Situation Assessment, and E. Map Folio	Support Inventory, Demand and Need Analysis, and Capital Improvement Program

1.3 PARK & TRAIL SYSTEM CONCEPT

Themes and Goals

Based on community engagement and a benchmarking and gap analysis, themes and goals have been developed to guide this plan.

Themes	Goals
<p>Key themes include honoring the legacy of the City's parks and trails and improving the system to be:</p> <ul style="list-style-type: none"> ▪ Safe and Comfortable ▪ Fun and Friendly ▪ Beautiful and Clean ▪ Usable Across Seasons ▪ Accessible and Connected ▪ Diverse, Expanding, and Flexible ▪ Supportive of Active, Healthy Lifestyles ▪ Provide Open Space, Shorelines, and Habitats for Future Generations 	<ol style="list-style-type: none"> 1. Provide and maintain a safe, attractive, enjoyable, and diverse park system that meets the needs of the City's residents, businesses, and visitors. 2. Preserve, protect, and enhance significant open space. 3. Promote use of alternative transportation modes by providing an interconnected system of pedestrian and bicycle facilities.

More specific policies, strategic actions, and performance metrics implement the themes and goals. See Chapters 7 and 10.

Future Improvements

Sumner's seven parks total 28.3 acres and range from a regional sports complex to community parks. Many in the community can walk or bike to a park but there are gaps, particularly in areas of future growth.

A highlight of the Sumner Parks and Trail system is the Sumner Link Trail. It links the Interurban Trail and Lakeland Hills Trail on the north and the Foothills Trail and Riverwalk Trail to the south. The extent of trails on the White River equals 5.25 miles, and on the Puyallup River 0.85 miles, though there are gaps along both rivers. Total trail miles including along both rivers and streets equals 9.28 miles. Existing bike lanes extend 7.93 miles.

Community suggested improvements included: improved trail connections, a water or spray park, a dog park, and additional amenities or enhancements for children and community gathering areas.

A benchmark and gap analysis suggested that some additional community parks are needed in six areas, that trail connections can help serve

underserved areas and connect destinations, and that park acres and some facilities are less than local communities and national benchmarks.

Levels of service will guide the level of investment and the mix of facilities, and are designed to ensure that the current ratio of investment and facilities available are maintained.

Levels of service will also guide the distribution of parks in gap areas—adding them within ¼ mile of neighborhoods.

Exhibit 1-2. Facility Demand, Sumner City Limits, 2023 & 2035

Type	2017 Number	Unit	Equivalent Population per Facility	Demand 2023	Demand 2035
Level of Investment	\$1,060.23	Per Resident Equivalent		\$2,079,790	\$7,113,012
Active Recreation Facilities	9	Facilities	1,700	1.1	3.9
Informal Recreation Facilities	10	Facilities	1,500	1.3	4.4
Trails	9.28	Miles	1,600	1.2	4.1
Parks (walkable ¼ mile)	28.6	Acres	500	3.8	13.1

Source: BERK Consulting, 2017

System Plan

Sumner's Parks & Trails System Plan is based on three core ideas:

1. Sustain and improve current parks
2. Add new parks in growing areas and where there are gaps in the system
3. Complete and connect the regional and local trail system

Current parks and trails and proposed parks and trails are shown on Exhibit 1-4. Park and Trail System Plan.

Within the city limits, about six community or regional parks, a dog park, and about 14.8 miles of trails and several trailheads would be added to full system design, as well as just over 5 miles of bike lanes and routes. Trails would also connect to regional trails and abutting UGA lands and other communities.

Six-Year Capital Facility Plan

Based on the proposed level of service (LOS) and community-defined vision, a capital facility plan for 2023 is proposed. The constrained 2023 list represents the Base LOS defined in Chapter 6.0; a Target program to 2023 is also identified if funding becomes available. The full 2035 program is a Target program for the full Comprehensive Plan period and

beyond. The City may consider the 2023 or 2035+ Target program as it updates and advances the 6-year capital facility plan.

Exhibit 1-3. Base LOS and Comparison to Capital Program

Type	Demand 2023	2023 Program Target	2023 Program Base
Minimum Investment (\$2018)	\$2,079,790	\$8,560,008	\$3,739,072
Active Facilities (number)	1.1	6	3
Informal Facilities (number)	1.3	4	2
Trails (miles)	1.2	2	1.2
Parks (acres)	3.8	10	4

Source: BERK Consulting, 2018

The 6-year 2023 Capital Plan would improve the following facilities (low range Base program and high range Target program):

- Existing Parks: adding picnic shelters with power to Loyalty and Seibenthaler parks, adding a batting cage to Heath Sports Complex, and adding athletic facilities to Seibenthaler Park and Rainier View Park.
- New Parks: acquiring 4-10 acres for future Community Park(s).
- Trails: adding 0.5 to 1.2 miles of Class I Trail and up to 0.75 miles of soft surface trails. At the upper end of Class I miles, this allows White River gaps to be completed. Alternatively, a crossing over a portion of the Puyallup River could be established.
- Other: Master Plans would be developed for Heritage, Rainier View, and Seibenthaler Parks.

2023 Capital Program

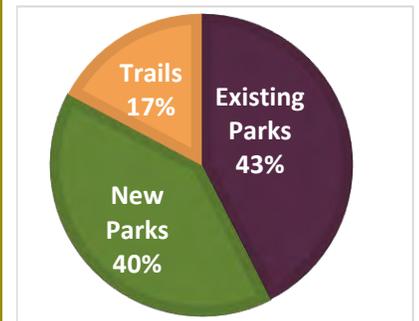
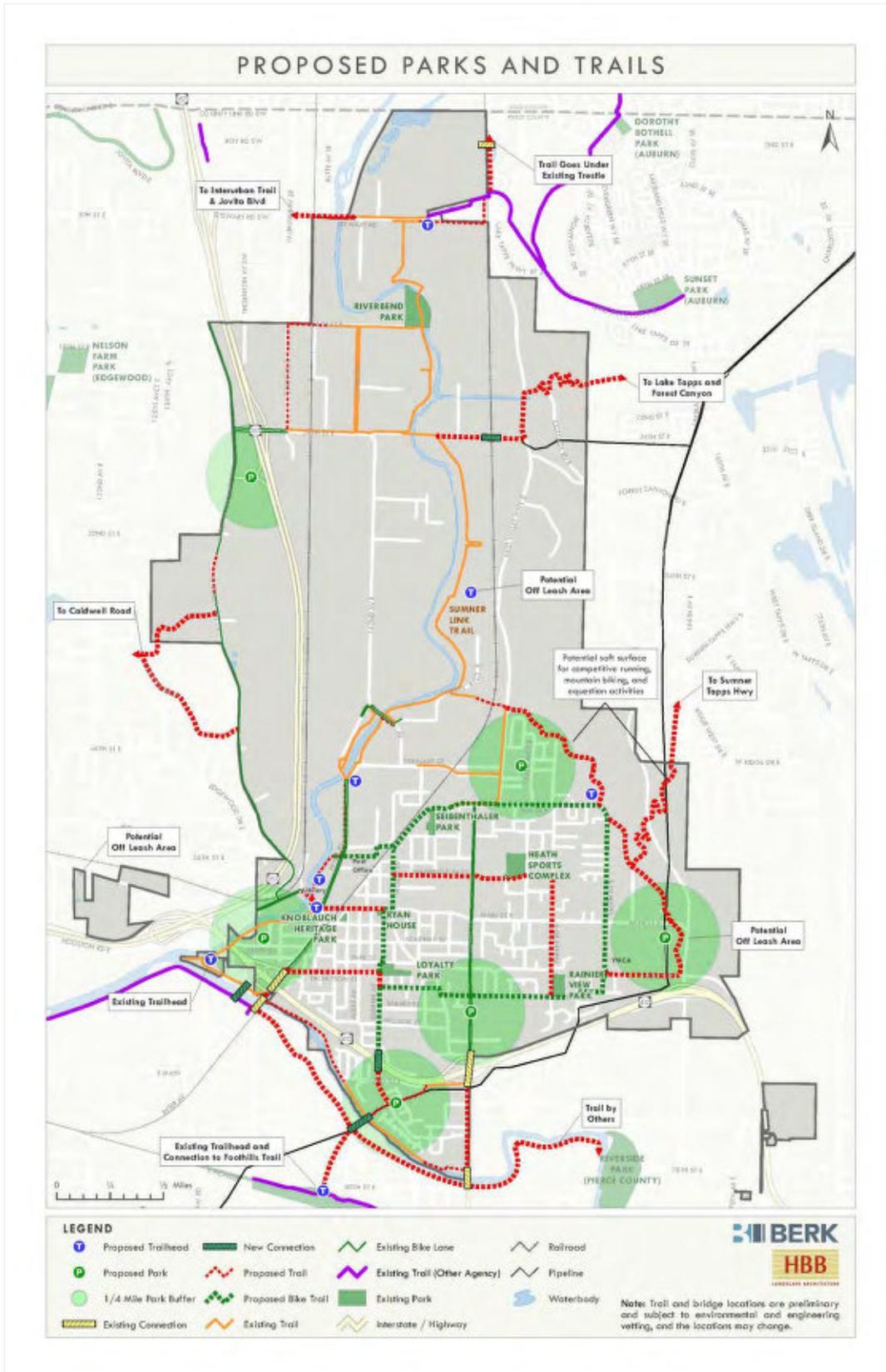


Exhibit 1-4. Park and Trail System Plan



Source: BERK, HBB, City of Sumner 2017

Funding

The City spends 11% of its general fund on parks and trails system operation. Capital spending is less consistent, and largely made up of grants, grant matches, as well as smaller increments of SEPA mitigation fees.

The 2023 Base capital program is \$3.8 million, and is based on the LOS in this Parks & Trails Plan that largely seeks to maintain the system value and amenities that the current community enjoys as the community grows. An aspirational Target 6-year program would contain capital investments of \$8.5 million, should additional partnerships and funding be acquired.

The Base amount proposed to be spent by 2023 is greater than the minimum per capita investment needed at \$2.1 million. Additional funding sources will be needed to accomplish the full Base program. Likewise, the Target 2023 program would require additional resources.

To achieve the connected and complete system in Exhibit 1-4. Park and Trail System Plan, the 2035+ capital program would cost over \$63 million and is considered an aspirational Target LOS.

The Funding Situation Assessment in Appendix D provides a variety of funding and financing techniques the City may consider to achieve its desired capital facility plan by the 6-year and 20-year planning periods or beyond.

Some of the funding sources described include:

- Increase Share of Capital Asset Funds
- Generate Dedicated Revenues such as dedicated parks property tax levy, parks impact fees (that could replace SEPA mitigation fees), and implement cost recovery policies
- Access Additional Competitive Grants
- Increase General Fund Revenues
- State Legislative Allocations
- Private Sources and Fundraising

Financing options are also addressed:

- Limited Tax General Obligation (LTGO) Bonds
- Unlimited Tax General Obligation (UTGO) Bonds

Concurrently prepared with the Parks & Trails Plan is a park impact fee rate study, which would require development to address their demands on Sumner's park and trail system at a rate similar to the value of the system to today's community. The City Council intends to address the potential impact fee and rate study in a separate ordinance.

Even when including adjusted impact fees, the City of Sumner would need to allocate an additional \$1.7 million, beyond expected capital funding, for Parks and Trails projects to meet its LOS standard in the six-year period. Aspirationally, the City may desire to spend \$6.5 million in the 6-year period and more by 2035. The City could consider two potential strategies, one funding and one financing, to fill this funding gap in the six-year period as further described in Chapter 9.0.

- Property Tax Levy Lid Lift
- Limited Tax General Obligation (LTGO) Bonds

The minimum \$1.7 million in additional capital funding needed by the City of Sumner over the six-year period represents just the minimum funding needed for the City to meet its LOS standard – not the amount to accomplish its larger goals and policies. It is also likely that that funding need in the six-year period foretells an even more significant funding need in the 20-year period. Therefore, the need to address these gaps is an important opportunity for the City to consider whether the timing is right for an aspirational investment strategy, to demonstrate commitment to the larger goals and policies in this plan and energize the community around it, rather than an incremental one, to simply meet immediate needs.

The City could consider two potential strategies, one funding and one financing, to fund an aspirational parks and trails capital funding strategy:

- Dedicated Parks Property Tax Levy
- Unlimited Tax General Obligation (UTGO) Bonds

See more discussion in Chapter 9.0 about these tools and how they fit within the funding and financing capacity of the City.

Implementation

Based on guiding principles, the plan indicates strategic actions and performance indicators to help guide implementation and adaptively monitor and manage the parks system towards desired outcomes. See Chapter 10.0 for details.

The Parks and Recreation division of Public Works will work in partnership with the Community Development Department to implement strategic actions and track performance indicators.

- The Parks and Recreation division would implement capital facility planning and design, pursue grants, and manage and maintain the system.
- The Community Development Department would implement goals and policies such as LOS, and apply development regulations and fees.

- The City would periodically review performance indicators, such as at the time of the biennial budget and prior to update in six years.

2.0 Park & Trail System Profile

2.1 SUMNER PARKS & TRAIL 2017 SYSTEM

Parks and Trails Inventory and Classification

Sumner city limits contain 7.6 square miles of valley lands located in east Pierce County. Sumner is traversed by two rivers (White and Puyallup), two freeways (SR 167 and SR 410), and two rail lines (Burlington Northern-Santa Fe and Union Pacific).

Sumner provides parks and trail facilities for the benefit of the community as places for family and community gatherings, health and well-being through physical activity, and connections and commuting via trails. The facilities can also support broader economic goals such as attraction of residents and employees and tourism.

Sumner’s seven parks total 28.3 acres and range from a regional sports complex to community parks. Special use areas offer unique facilities including a historic house and downtown gazebo/stage. See Exhibit 2-1.



Sumner Link Trail, City of Sumner

2017 Inventory

7 parks

28.3 acres

5.25 miles of regional trail; **9.28** total miles of

Exhibit 2-1. City of Sumner Parks

Name	Year Established	Classification	Acres
Bill Heath Sports Complex	1998	Regional or Special Use	7.0
Loyalty Park	1914	Community	3.3
Rainier View Park	2007	Community	3.9
Riverbend Park	1992	Resource	11.0
Reuben Knoblauch Heritage Park	1996	Special Use Areas	0.5
Ryan House	1926	Special Use Areas	0.4
Seibenthaler Park	1945	Community	2.3
Total			28.3

Source: Pierce County Assessor, Pierce County GIS, Sumner GIS, BERK Consulting 2017

A highlight of the Sumner Parks and Trail system is the Sumner Link Trail. It links the Interurban Trail and Lakeland Hills Trail on the north and the Foothills Trail and Riverwalk Trail to the south. The extent of trails on the White and Puyallup Rivers and some streets equals 9.28 miles though there are gaps. See Exhibit 2-2. The location of parks and trails is illustrated in Exhibit 2-3 below.

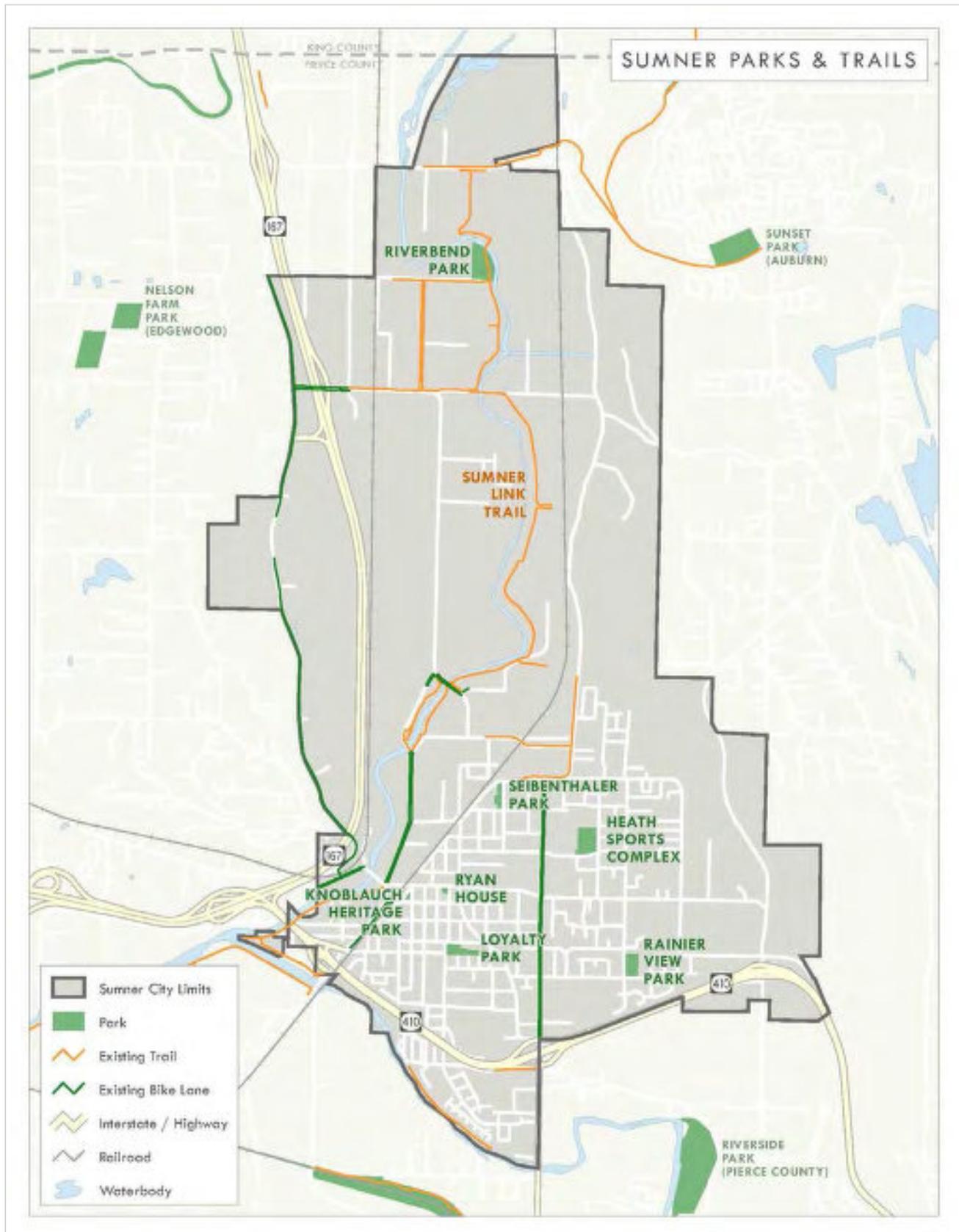
Exhibit 2-2. Sumner Trail Miles - 2017

Facility	Miles
Sumner Link Trail: White River	5.25
Puyallup River Trail	0.84
River and street trails	9.28
Bike lanes	7.93

Source: Sumner GIS 2017, BERK Consulting 2017

It should be noted that local flooding and river management may lead to a change or reduction of the City’s parks and recreation land.

Exhibit 2-3. Sumner Parks and Trail System



Notes: Source: City of Sumner GIS, BERK Consulting 2017

Recreation Facilities

Most of Sumner’s parks have a range of family activity facilities (picnic, playground, and informal facilities) and athletic facilities (fields and courts). Specialty facilities are unique facilities designed for a subset of recreation users. See Exhibit 2-4.

Exhibit 2-4. Sumner Categorized Recreation Facilities

Type	Number
Athletic Facilities	
Diamond Fields (Baseball)	1
Rectangular Fields	0
Sport Courts (Tennis, Basketball)	5
Trail Facilities (Exercise Circuit)	1
Family Activities	
BBQ Grills	9
Benches	47+
Onsite Trails	2
Open Turf Area	2
Picnic Shelters	1
Picnic & Chess/Checker Tables	37+
Playgrounds	4
Specialty Facilities	
Gazebo/Stage	1
Climbing Wall	1
Historic Home	1
Skate Park	1
Support Facilities	
Restrooms	4
Restroom Enclosures	3

Source: Pierce County 2014, City of Sumner 2017, BERK Consulting 2017

A more detailed inventory of facilities by park is in Appendix A.

2.2 OTHER RECREATION & OPEN SPACE FACILITIES

Other City and School properties serve a recreation and open space function. A map illustrating city-owned and other public-owned lands as well as parks and schools appears below.

City Parks and the blue areas shown as “Other Park or Open Space” account for about 12.5% of the city’s land. Adding in schools, the percentage is about 14%.



Bill Heath Sports Complex: Ballfields

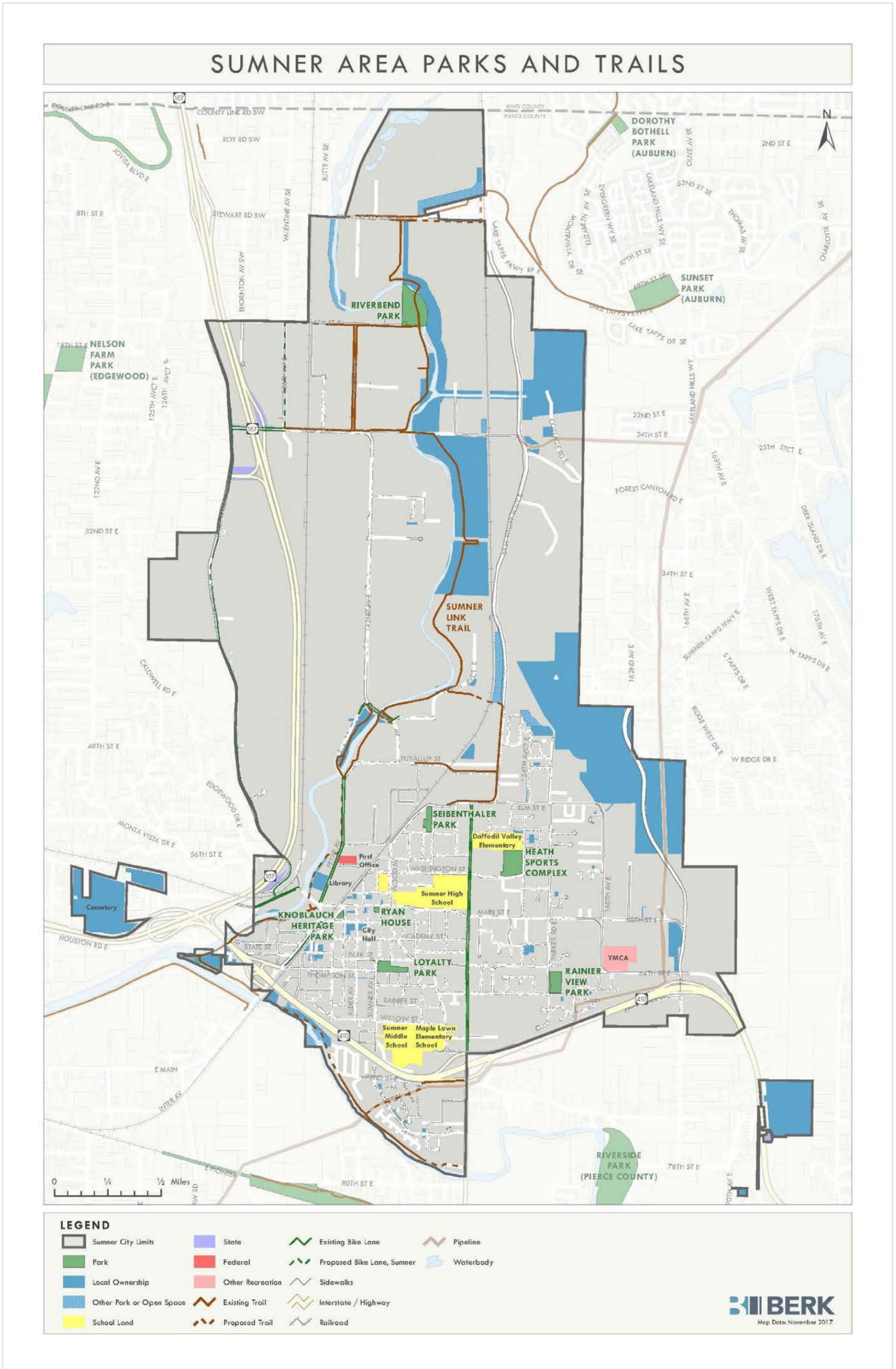


Bill Heath Sports Complex: Tennis

2017 Park Facilities

- 1 picnic shelter
- 4 playgrounds
- 4 specialty facilities
- 4 restrooms and 3 restroom enclosures
- 7 athletic facilities
- 9 BBQ grills
- 37+ picnic tables
- 47+ benches

Exhibit 2-5. Public Owned and Tax-Exempt Land in Sumner



Source: Pierce County Assessor, City of Sumner, BERK Consulting 2017

Sumner School District

The Sumner School District serves the community with four schools on 73.82 acres and has a wide variety of active recreation facilities. See Exhibit 2-6.

Exhibit 2-6. School Recreation Facilities

School	Acres	Facility
Daffodil Valley Elementary School	11.1	
Athletic Field		1
Playground		1
Youth Baseball Fields (Heath)		2
Soccer Fields (Heath)		2
Volleyball Courts (Heath)		2
Basketball Court (Heath)		1
Sumner Middle School	28.7	
Athletic Field		1
Football Field		1
Tennis Court		4
Track		1
Sumner High School	26.4	
Athletic Field		1
Baseball Field/Softball Field		3
Pool (to be removed in 2019 remodel)		1
Stadium		1
Tennis Court		4
Maple Lawn Elementary School	7.62	
Athletic Field		1
Playground		2
Basketball Court		1
Grand Total	73.82	30



Sumner High School

2017 School Facilities

4 school sites on nearly **74** acres
3 playgrounds
27 athletic facilities

Source: Pierce County Park Features Database 2014, Sumner 2017, BERK Consulting 2017

Senior Center and Library

Other City lands providing recreation include the Sumner Senior Center that functions as a community center with programs for elderly residents, and a venue for community meetings, and the Sumner Library, operated by the Pierce County Library System on City-owned land along the White River.

- Sumner Senior Center, 15506 62nd Street Court East: Offering a wide range of programs and classes to those 55 years old and older, including exercise (Tai Chi, Dancing), music, games, and food.
- Sumner Library Property, 1116 Fryar Avenue: A 10,600 square foot facility with a meeting room.

YMCA

The Gordon Family YMCA was built in 2015 and is approximately 109,000 square feet in size. It functions as a health, community, and arts center. A list of facility features includes:

- Activity Pool
- ActivTrax Program
- Arts Center
- Basketball Courts
- Birthday Party Room
- Cardio Machines
- Child Watch
- Family Adventure Zone
- Climbing Wall
- Community Room
- FitPath (health coach)
- Free Weight Room
- Group Exercise Rooms
- Hot Tub
- Lap Pool
- Lazy River
- Locker Rooms
- 1/7-mile Track
- Racquetball Courts
- Dry Sauna
- Steam Room
- Teen Center
- Weight Machines

Open Space

A map illustrating the City's Open Space policy to conserve 35 percent is shown in Exhibit 2-7. City-owned open space lands include:

- Cemetery: At 12324 Valley Avenue East, the City operates a cemetery. The pioneer cemetery began in 1864 and the "town" section in 1902. The westside is unused.
- Resource Protection Land: The City owns land originally purchased for purposes of applying reclaimed wastewater near 24th Street East. It is leased for agricultural uses. It has been identified as an area where river restoration and wetland banking could take place.
- Watershed: Sumner owns ~155 acres of lands with three wells between 160th Avenue East and Sumner Tapps Highway East, and Elhi Springs southeast of Sumner.
- Salmon Creek Land: The City has purchased land along Salmon Creek for wetland enhancement and flood management purposes. The East Sumner Neighborhood Plan identifies the potential for park and recreation activities in this area.
- Two-Rivers Point: Near the Sumner Wastewater Treatment Plant, the White River and Puyallup Rivers join and there is a peninsula of open space owned by the City equaling about 1 acre.

Other private open space includes forested hillsides on steep slopes, shoreline buffers, and other open lands.



Sumner Resource Protection Property
~ 24th Street



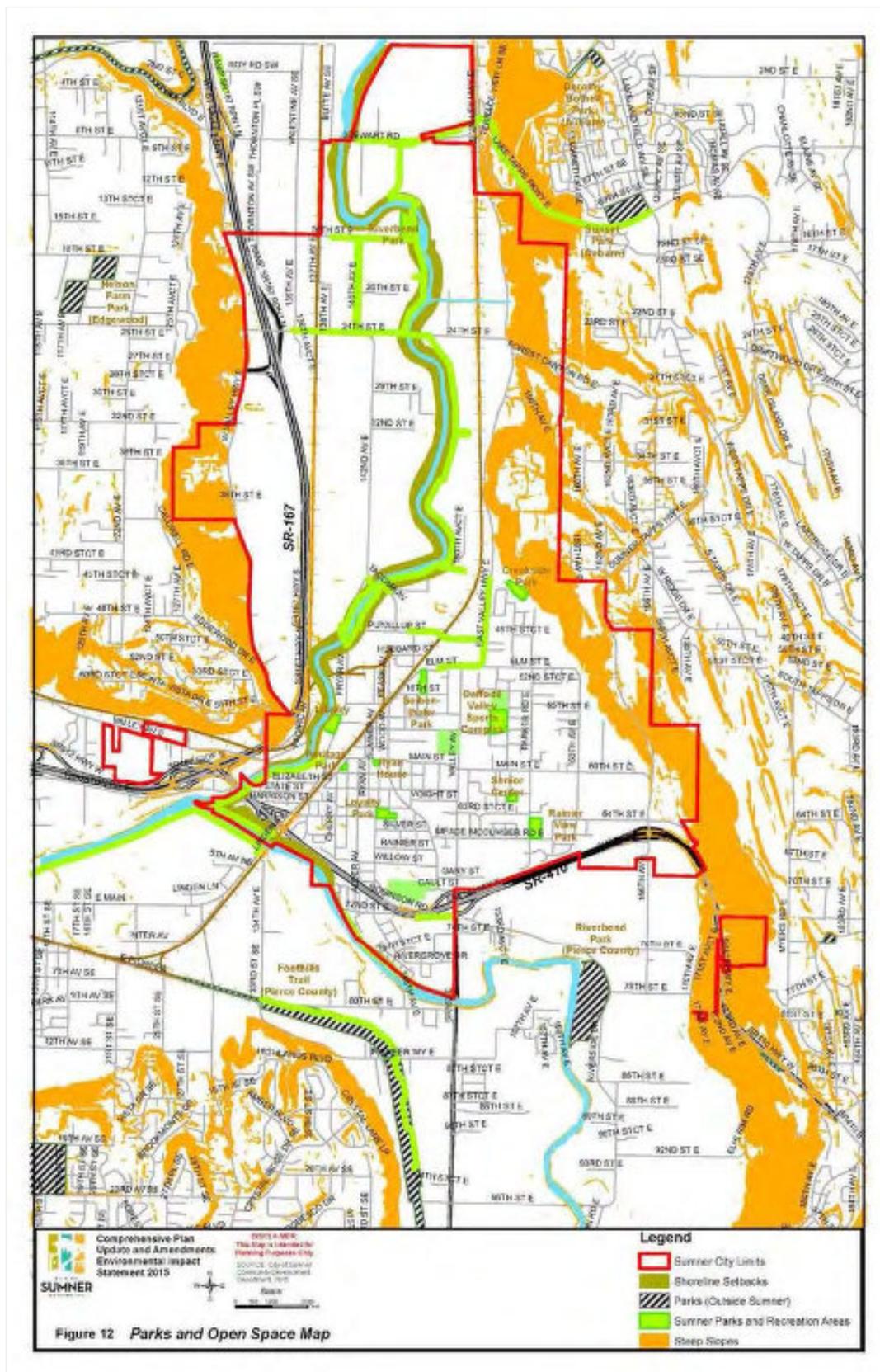
Sumner Cemetery



Sumner Watershed Area

Sources: BERK (top), Sumner (center photo), Google Earth (bottom)

Exhibit 2-7. Sumner Open Space Lands



Open Space Policy

The City has a policy of retaining 35 percent of lands in open space:

Establish an open space standard of 35% for the entire City. Land use regulations and other programs should be developed to maintain this standard on a city-wide level. Open space includes areas that are public parks, cemeteries, critical areas and buffer areas, restricted steep slope areas, public lands such as watersheds, excess right-of-way, floodway, and river and buffers.

This map focuses on formal open space (parks and schools), shorelines, and hillsides. In addition to these features, the Sumner Cemetery provides an open space function.

Source: City of Sumner Comprehensive Plan 2015

2.3 REGIONAL PARKS & TRAILS

Pierce County

Pierce County Parks and Recreation (**PCParks**) provides regional parks and recreation facilities designed to serve all county residents. Properties near Sumner include the Foothills Trail and Riverside Park. See Exhibit 2-5.

Neighboring Cities

Auburn provides parks in the Lakeland Hills area, including Dorothy Bothell Park and Sunset Park. A trail connects the 8th Street area to Lakeland Hills and the two parks. See Exhibit 2-5.

Edgewood provides Nelson Farm Park, though there is no connection to the Sumner valley. See Exhibit 2-5.

2.4 RECREATION PROGRAMS

The City of Sumner currently does not provide a recreation program itself. Historically, a joint Sumner School District, City of Bonney Lake, and City of Sumner program was operated. Now, the Sumner School District partners with the City of Bonney Lake on a recreation program. As of September 1, 2017, the City of Bonney Lake took over administration of the program, previously a School District function, and the City is weighing options for future partnerships to provide recreation.

Through the Sumner School District/Bonney Lake Recreation Program, some activities are offered at Daffodil Elementary, Sumner Middle School, and Sumner High School campuses. All families in the Sumner School District that encompasses Bonney Lake and Sumner as well as other county lands have access to the recreation program. Example activities at schools in Sumner include:

- Dog Obedience School
- Home School PE
- Indoor Play Park
- Pee Wee Indoor Soccer
- Sumner Basketball Academy Youth Tryouts
- Tae Kwon Do

Though provided through a non-profit organization, the YMCA offers recreation programs to the Sumner community at its facility in east Sumner, including aquatic classes, group exercise classes, art classes, community events, games, child care, basketball league, and open gym activities. Some activities are housed at Sumner Middle School, including flag football and

fall soccer. Through an agreement with the City of Sumner, all residents can use the YMCA facility four times each year free of charge, whether they are members or not.

The Tacoma South Sound Sports is a non-profit organization that promotes amateur athletic events in Pierce County as part of an economic development program. The organization led the BMX tournament at Riverside Park in 2016 and applied again in 2017. The association highlights Sunset Chevrolet Stadium at Sumner High School for football and soccer games and a capacity for 3,300 seats.

3.0 Sumner Community Profile

3.1 POPULATION & JOBS

Sumner’s resident population is approximately 9,920, growing by over 500 in the last seven years and about 1,300 since the year 2000. The average annual growth rate for the 2010-2017 period is 0.7%.

Sumner’s resident population is exceeded by its daytime employment population of about 14,402 insurance-covered jobs as of 2016. The City has added about 9,500 jobs since 2000, and 5,600 since 2010.

Most jobs are in WTU (warehousing transportation and utilities), retail, manufacturing, and construction/resources sectors.

Sumner’s Urban Growth Area (UGA) is a potential future annexation area, and is largely focused on the eastern hillsides. There are about 1,706 persons in the UGA as of 2017. There are no parks and trails in this location.

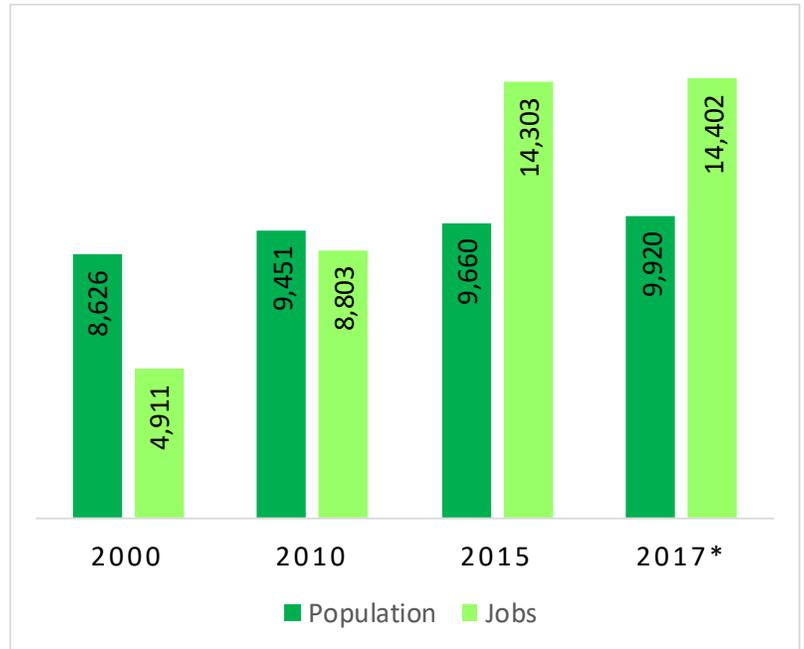
3.2 HOUSING

Nearly two thirds of Sumner’s 2017 housing stock totaling 4,386 units consist of detached dwellings (single family 58%, mobile homes 6%), and about one-third is attached (36%).

3.3 GROWTH TARGETS

Growth targets are set by Pierce County in consultation with the City of Sumner. The growth targets are shown below. At a minimum, the City must plan for its growth targets. Sumner has measured capacity for growth, and must provide sufficient capacity to meet the target. While job capacity is slightly lower than the target, it is expected that the target can be met with small adjustments to plans or codes based on trends and the pending Sumner-Pacific Manufacturing Industrial Center Subarea Plan. This Parks & Trails Plan assumes the higher estimate of capacity or target.

Exhibit 3-1. Sumner Resident Population and Jobs



Source: Washington Office of Financial Management; Employment Security Department as compiled by PSRC, 2015; BERK Consulting 2017

Notes: *Jobs are 2016 estimates. Covered employment excludes self-employed workers, proprietors, CEOs, etc., and other non-insured workers. Typically, covered employment has represented 85-90% of total employment.

Exhibit 3-2. Growth Targets and Capacity

	Base Year City	Base Year City+UGA	2035 City	2035 City + UGA	Capacity City	Capacity City + UGA
Population	9,920	11,626	12,570	15,964	13,476	16,870
Housing	4,386	5,009	6,093	7,647	6,122	7,676
Employees	14,402	14,470	22,696	23,042	22,210	22,556

Source: City of Sumner 2015; BERK Consulting 2016

3.4 DEMOGRAPHICS

Most of Sumner’s residents are adults but nearly 30 percent are children.

Exhibit 3-3. Sumner Age

AGE	PERCENT
0-19	29.1%
20-29	13.7%
30-44	19.0%
45-59	18.2%
60-74	13.3%
75+	6.7%



Loyalty Park Zipline
Source: City of Sumner

Source: 2011-2015 American Community Survey

Sumner is less diverse than Pierce County as a whole but has a higher share of those reporting two or more races.

Exhibit 3-4. Percent Race or Hispanic Origin: Sumner 2015-2016

Percent Race or Hispanic Origin	City Percent	County Percent
White	86.1%	75.6%
Black or African American	1%	7.5%
American Indian and Alaska Native	0.8%	1.7%
Asian	2.4%	6.6%
Native Hawaiian and Other Pacific Islander	0.1%	1.6%
Some other race	0.4%	Not reported
Two or more races	9.2%	7.0%
Percent Hispanic or Latino (of any race)	8.7%	10.6%

Source: 2011-2015 American Community Survey – Sumner; US Census Quick Facts July 1, 2016

3.5 JOURNEY TO WORK

Sumner residents who work tend to drive to work, but alternative means of travel appear to have increased, such as bicycling, walking, or working at home.

Exhibit 3-5. Journey to Work

Means of Travel	2006-2010	2011-2015
Sumner Residents Who Work	4,245	4,603
Drove Alone	77.8%	76.6%
Carpool	12.4%	11.6%
Public Transportation	4.0%	3.8%
Bicycle	0.7%	1.6%
Walked	2.3%	2.5%
Other Means	0.2%	0.7%
Worked at Home	2.6%	3.2%
Total	100.0%	100.0%

Notes: Based on sampling data, and subject to sampling error. Workers include members of the Armed Forces and civilians who were at work last week when the survey occurred. Source: American Community Survey, Five-Year Estimates; BERK Consulting 2017

4.0 Community Engagement

4.1 ACTIVITIES

The Parks & Trails Plan Update is based on public engagement results and community needs and desires. Implementing a community engagement plan, the City solicited public input in many ways:

- **Pop-Up Events:** Fun interactive activities for the community, taking place where people are at, such as the parks or trailheads.
- **Online Survey:** Weblinks to questionnaires asking opinions about the future of Sumner’s Parks and Trails and what they would like to see in the future.
- **Stakeholder Interviews:** Contacting key community members and recreation enthusiasts who have a connection to Sumner parks and trails in person or by phone and asking their desires for the parks and trails system or interest in partnerships.
- **Community Workshops:** Inviting the Sumner community to discussions and activities during two states – Visioning and Alternatives.
- **Youth Outreach:** Going to classrooms to ask students about their ideas for parks and trails.
- **Legislative Meetings:** Parks and Forestry Board, Planning Commission, and City Council regular meetings, study sessions, and hearings to review draft documents and provide recommendations, deliberation, and action.
- **Signage in Parks and along Trails** informing users of survey and plan update
- **Social media outreach** including Twitter, Instagram as well as weekly e-news
- **Media outreach** with the Herald and Pierce County News (also YouTube)
- **Outreach at community events** including the YMCA end of summer picnic and Music Off Main.

Key results are shared below and detailed in Appendix B.

Engaged Community

Pop-ups commenters: **54**

Survey responses: **181**

Future of Sumner Workshop attendance: **200**

Staff Charette, Alternatives Open House, and Forestry & Parks Board

Meeting Participants: **16**

Stakeholder Commenters: **2**

High School Responses: **42**

Legislative Meetings: **6** attended and planned



4.2 RESULTS

August Pop-Up in the Park Events

The City provided popsicles and postcards with questions about parks on August 25, 2017, and rotated through different City Parks seeking awareness and input. Members of the public could also go to an online form and fill in their ideas for parks and trails. About 54 responses were received.

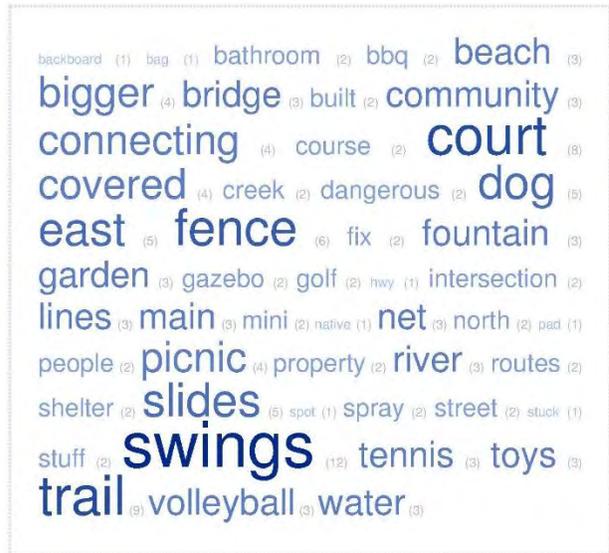
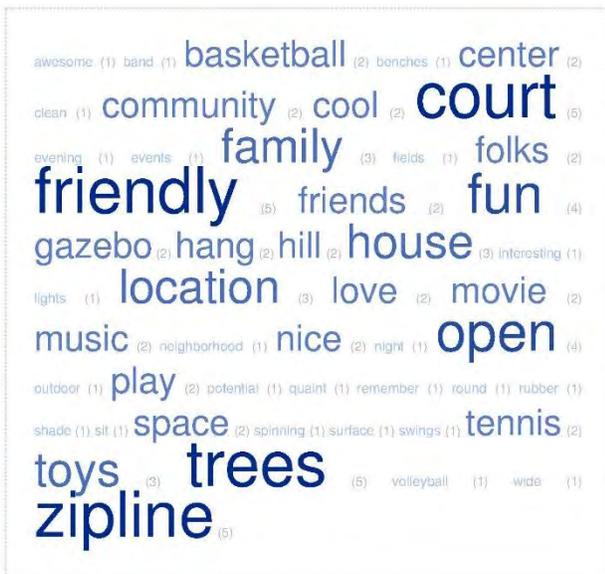
One question asked participants to fill in “I love this Park because”. The word cloud below consolidates input at all parks. The word “friendly” came up at nearly every park. “Court”, “trees”, and “zipline” most often came up in relation to Loyalty and the Bill Heath Sports Complex.

A second question asked: “what this Park really needs is...” A word cloud below shows frequently stated words for all parks and trails. For parks, frequent words include courts, dog park, fences, and swings. More trail connections and bridges are desired too.

Exhibit 4-1. Pop-Up Postcard Results – All Parks

I love this Park because

What this Park really needs is...



Note: The words park and trail was excluded from the clouds. Source: Tagcrowd.com and BERK Consulting, 2017

Survey

Weblinks to questionnaires asked opinions about the future of Sumner’s Parks and Trails. The survey was opened on August 4, 2017, and closed on September 10, 2017. The Survey was also made available in paper form.

Approximately 181 responses were received at the weblink or via hand marked survey forms. A Spanish Language survey was available online as well, though none filled in that survey. Respondents represented all Sumner neighborhoods, age ranges, and races. Top results showed:

1. **Sumner loves its parks** finding them friendly, fun, clean, and well-maintained. Many visit parks weekly or seasonally. Loyalty Park is especially loved and visited for its trees and play areas like the zipline. Many found positive features at each park, from specific courts and play features to community events.
2. **Informal social activities** such as picnics and community gatherings are the most common activities at Sumner parks for those that responded. Other common activities include **walking/jogging and using playgrounds**.
3. The **Sumner Link Trail** is appreciated by those who use it, but nearly one-third of respondents have never used it. More than half of respondents walk, jog, or bike on trails, and a third walk their dog. Comments suggested improving linkages and adding more signage and amenities.
4. **Commonly desired improvements at parks** include trails, a water or spray park, a dog park, and additional amenities or enhancements for children. Both Rainier View and Loyalty Parks were often suggested as locations for these ideas.
5. **Most drive** to parks or trails, but a good number walk, especially to parks. Ways to improve access include parking, links and connections, and addressing safety.
6. The value of **active, healthy lifestyles** was found extremely important to informing the future of parks and trails. **Open space, shorelines, and habitats** is another set of values that should inform parks and trails.
7. **Safe, clean, fun, friendly, accessible, and beautiful** were commonly mentioned words used to describe a vision of Sumner's Parks and Trails in the future.

Ideas for Each Park:

Bill Heath Sports Complex:

Benches and backboard at tennis courts. Safety improvements at bathrooms and skate park.

Loyalty Park: Play equipment and family activities such as slides, swings, picnic facilities, spray park, BBQs, and restrooms.

Rainier View Park: Pickleball, water fountain, spray park, swings, shade near the playground, and an off-leash dog area.

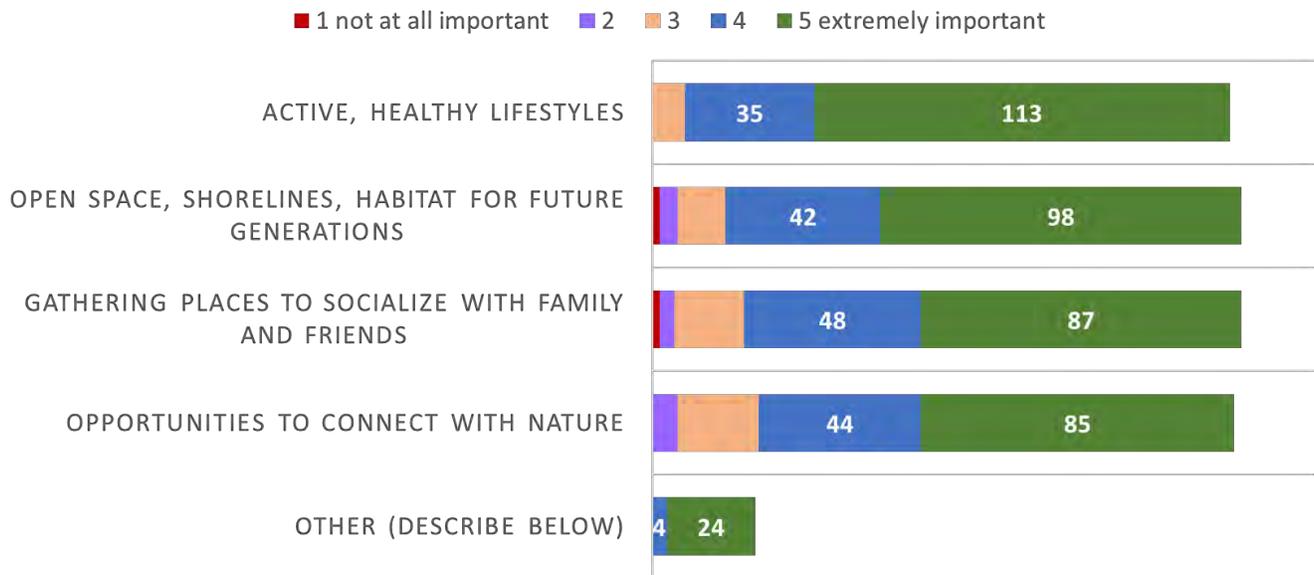
Reuben A. Knoblauch Heritage Park: A water fountain, a big toy, more year-round themed events, more advertising, and BBQ's.

Seibenthaler Park: A fence, picnic area, swings, beach volleyball court, fenced dog area, and community garden.

SK8 Park: Add to it so more can enjoy it.

Trail: More signage, parking, clear points of entry, trail connections, and seamless connectivity to other trails or locations.

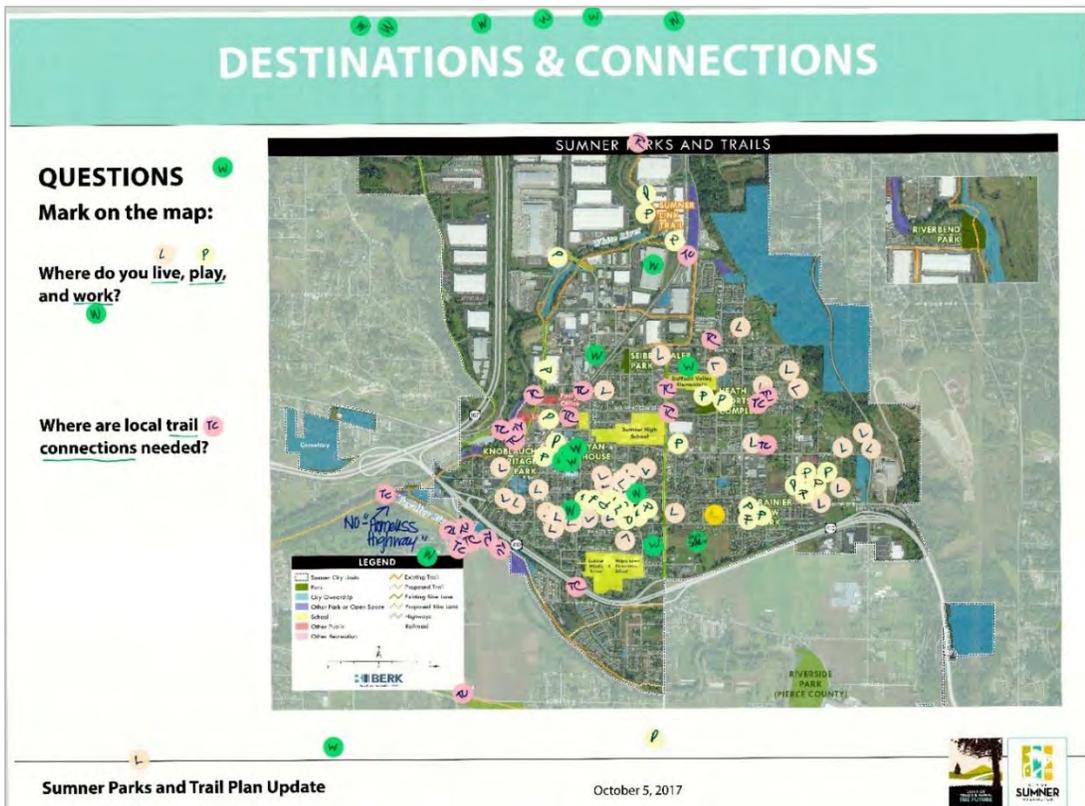
Exhibit 4-2. What values should help inform the future of Sumner parks and trails? For each value, rate how important that particular item is to you and your household.



Future of Sumner Vision Workshop

Over 200 persons participated in a Future of Sumner Open House on October 5, 2017. Results of the Parks & Trails stations showed where trail connections are desired and what kinds of activities participants wanted in their parks.

Exhibit 4-3. Destinations & Connections



WHERE DO YOU LIVE, PLAY, AND WORK?

Where are local trail connections needed? Each participant could place a dot where they live, play, or work, or where a trail connection is needed.

Top connections:

Library/ Fryar Ave

BNSF/ Traffic Ave

Clockwise - Heath Sports Complex/
Daffodil Valley

After reviewing photos of different activities that could occur in parks or trails, top ideas were:

- Play spaces and gathering spaces in parks
- Habitat and water access with trails

Results are shown below with more detailed results in Appendix B.



Exhibit 4-4. Choose your top 2 park activities (green dots) and top 2 trail activities (red dots).



	Gathering		Flexible Open Space		Informal Activities		Habitat	
	Parks	Trails	Parks	Trails	Parks	Trails	Parks	Trails
Row 1	12	3	10	0	4	5	4	10
Row 2	16	5	0	0	2	3	2	15
Row 3	7	5	4	0	10	2	1	19
Total	35	13	14	0	16	10	7	44

	Sports Fields & Courts		Play Spaces		Water Access		Education	
	Parks	Trails	Parks	Trails	Parks	Trails	Parks	Trails
Row 1	6	1	11	3	5	5	3	5
Row 2	5	0	10	0	5	8	3	4
Row 3	9	0	19	2	5	16	3	2
Total	20	1	40	5	15	29	9	11

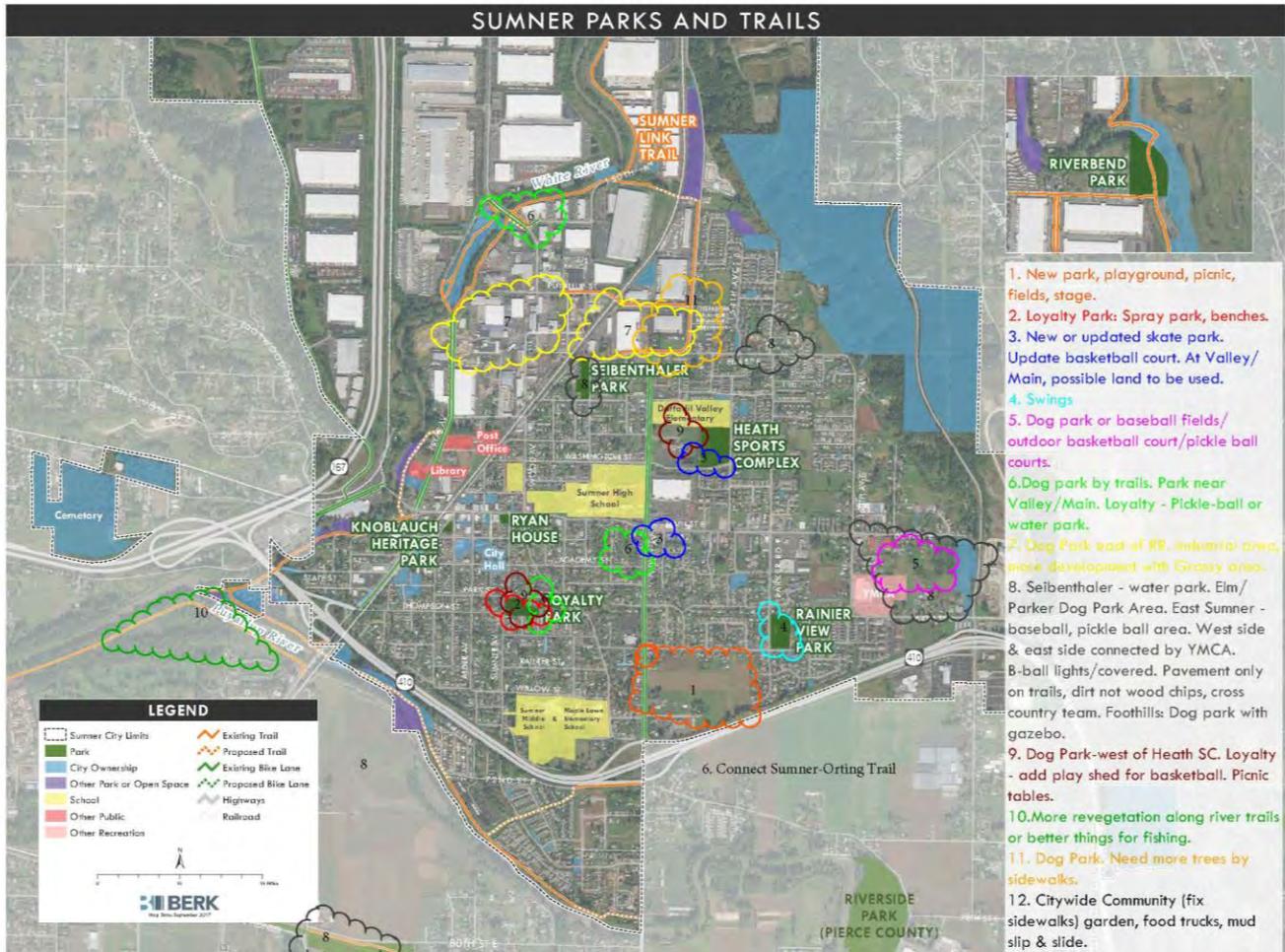


High School Student Input October 26-31, 2017

Marking on a map their own ideas about parks and trails, Sumner High School students identified potential new parks in central and east Sumner, along the watershed, and along the Sumner Link Trail. Improvements to the Sumner Link Trail and existing parks such as Loyalty, Rainier View, and Seibenthaler, were also proposed. Key ideas included adding:

- Soft-surface trails
- Volleyball courts
- Water parks
- Dog parks
- Trail around Sumner

Exhibit 4-5. Advanced Leadership Class



Stakeholder Comments

The City and consultant team contacted stakeholders for input: Cascade Bicycle Club, Feet First, Tacoma South Sound Sports Commission, and Transportation Choices Coalition. Some of these stakeholders supported the grant funding for this Parks & Trails Plan.

The Cascade Bicycle Club provided written comments on October 22, 2017 addressing the following ideas:

- **Provide a Vision for a trail system for All Ages and Abilities** to get around Sumner.
- **Increase Comfort for Bicyclists** by designing dedicated bike lanes that are protected; street design should encourage posted speeds (discourage greater speeds) and promote bicyclist safety.
- **Ensure Connectivity to Centers:** How does the trail system connect to economic/commercial, cultural, and school centers in the community?
- **Encourage Active Transportation** with clear goals, investments of City resources, and prioritization of projects for grants/funding opportunities.

Tacoma South Sound Sports Commission staff attended the Future of Sumner workshop and members of the Consultant staff met at Commission offices. The Commission helps schedule events at Sumner High School and Riverside Park south of Sumner. Sumner's hotels and tourist activities benefit from events and help the Commission attract events. While Sumner's parks and trails are not of a scale to host major events that the Commission attracts, Sumner's efforts to complete regional trail connections and provide community amenities are helpful to gain statewide recognition as a destination offering "Mountain, City, Sea" recreation.

4.3 OUTREACH RESULT THEMES

Key themes include honoring the legacy of the City's parks and trails and improving the system to be:

- Safe and Comfortable
- Fun and Friendly
- Beautiful and Clean
- Usable Across Seasons
- Accessible and Connected
- Diverse, Expanding, and Flexible
- Supportive of Active, Healthy Lifestyles
- Provide Open Space, Shorelines, and Habitats for Future Generations

5.0 Park & Trail Needs Assessment

5.1 ACCESSIBILITY & GAP ANALYSIS

Parks

Walkability refers to how easily someone can walk based on distance, presence of non-motorized facilities such as sidewalks, and desirable destinations. A 0.25 distance is typically considered walkable. Parks and public spaces are often a desired destination. The Sumner Comprehensive Plan Community Character Element supports a walking distance of 1,500 feet to neighborhood nodes. This is close to a 0.25-mile distance (1,320 feet).

The map on the following page illustrates parcels located within a 0.25-mile from a Sumner park and accessible by sidewalks or bike lanes. Lands in the core of Sumner around Main Street, Elm Street, Alder Avenue, and Parker Road are generally well served.

South of Loyalty Park, there are gaps, but the Sumner Middle School may fill a gap. Likewise, the Sumner High School may fill a gap at the intersection of Valley and Main Street.

Lands less well served are West Sumner, East Sumner, Riverwalk, and the Manufacturing Industrial Center (MIC). Public lands in these gap areas include:

- **West Sumner:** There are limited local government lands. The confluence area to the west, and completion of the White River Trail in this area are opportunities.
- **East Sumner:** The East Sumner Neighborhood Plan identifies expanded parks and recreation in this area. The YMCA offers indoor facilities, but outdoor parks are limited here. Lands along Salmon Creek are under City ownership. As part of planned stormwater management and critical area enhancement, there may be some opportunities to add appropriate recreation facilities.
- **Riverwalk:** There are local government owned lands along the Puyallup River and plans to extend the Puyallup River Trail. Also, there are private gas lines, and exploration of suitable low intensity recreation uses could be conducted. Prior City plans identified a bridge over SR 410 from the Middle School area to Riverwalk.
- **MIC:** The City is considering the future of its Resource Protection lands along the White River for environmental enhancement for flood control, fish habitat, and wetland banking. There may be environmental education opportunities along the Sumner Link Trail.

Walkable Area Components

A center: Walkable neighborhoods have a center, whether it's a main street or a public space.

People: Enough people for businesses to flourish and for public transit to run frequently.

Mixed income, mixed use: Affordable housing located near businesses.

Parks and public space: Plenty of public places to gather and play.

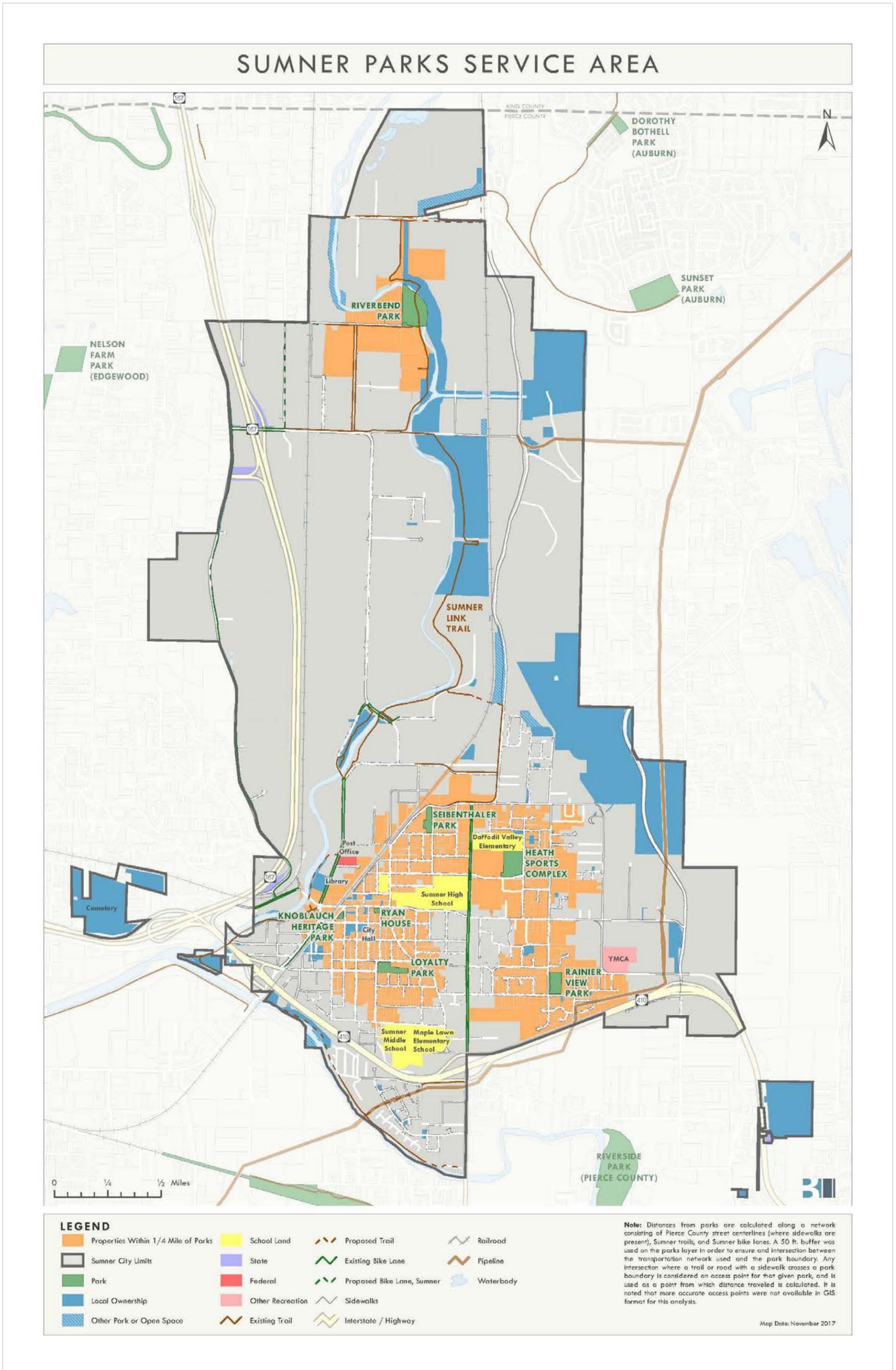
Pedestrian design: Buildings are close to the street, parking lots are relegated to the back.

Schools and workplaces: Close enough that most residents can walk from their homes.

Complete streets: Streets designed for bicyclists, pedestrians, and transit.

~walkscore.com

Exhibit 5-1. Sumner Park Accessibility



Source: City of Sumner GIS, BERK Consulting 2017

Trails

The Sumner Link Trail along the White and Puyallup Rivers have been a centerpiece of the Sumner Trail System, connecting the community to the region. The regional trail along the White River is nearing completion, but has a gap through the reach along the library down to Main Street. There are still significant gaps along the Puyallup River.

There have been some efforts to add local bike trails such as on West Valley Highway, Valley Avenue, and a portion of Fryar Avenue. These routes provide some north-south access, but east-west access is limited. Largely, the Class II and III trails in the Sumner Trails Plan have not yet been realized.

A key barrier to between residential neighborhoods is SR-410. The trails plan identifies a potential SR-410 overpass to connect Riverwalk area to the main part of town to overcome that barrier.

Creating a connected trail system and addressing barriers remains an issue. Park and trail opportunities and completion strategies will be explored in the Parks & Trails Plan Update.

5.2 BENCHMARKING

There are no national parks and recreation standards, and each community has its own mix of parks and recreation facilities. See Chapter 6 and Appendix C for level of service (LOS) options.

Benchmarking, however, allows the City to compare its facilities to those of its peers and consider where it falls in ranges. This section compares the City's facilities to those of neighboring communities (Bonney Lake and Puyallup) as well as national medians.

The benchmarking considers both resident population and equivalent resident population. The equivalent resident population converts employees to an equivalent resident based on hours of opportunity to use the Sumner Park System. See sidebar on following page.

In terms of park acreage, Sumner supplies about 2.8 acres per 1,000 population, less than the cities of Bonney Lake and Puyallup and less than the typical park agency nationally. However, in terms of trail miles, Sumner lies above the peer cities and just below the number of trail miles of the typical park and recreation agency. See Exhibit 5-2 and Exhibit 5-3.

Exhibit 5-2. Park Acreage per 1,000 Population

Example Communities	Park Acres	2017 Population	Acres per 1,000 Population
Bonney Lake	255.4	20,500	12.46
Puyallup	361.8	40,500	8.93
Sumner Residential Population	28.3	9,920	2.85
Sumner Resident Equivalent	28.3	14,918	1.89
NRPA Typical Agency Acres per 1,000 Population			9.6

Source: City of Bonney Lake Comprehensive Plan 2015, City of Puyallup Comprehensive Plan 2015, City of Sumner GIS 2017, 2017 NRPA Agency Performance Review, BERK Consulting 2017

Exhibit 5-3. Trail Miles per 1,000 Population

Community	Trail Miles	Population	Miles per 1000 Population
Bonney Lake	6.15	20,500	0.30
Puyallup	3.9	40,500	0.10
Sumner Residential Population	9.28	9,920	0.94
Sumner Resident Equivalent	9.28	14,918	0.62
NRPA Typical Agency Trail Miles		10	

Source: City of Bonney Lake Comprehensive Plan 2015, City of Puyallup Comprehensive Plan 2015, City of Sumner GIS 2017, 2017 NRPA Agency Performance Review, BERK Consulting 2017

In terms of playground recreation facilities, Sumner’s resident and equivalent population enjoys a population ratio that is favorable compared to national median figures. Regarding baseball fields and soccer fields the current ratios are less favorable than the national median; accounting for equivalent population, the ratio of tennis courts to resident equivalent populations are also less than the national median. If the Elementary, Middle and High School fields and courts are considered, the City would have sufficient facilities except for soccer fields and resident equivalents.

Exhibit 5-4. Population per Facility-City Only

Sumner Facilities	Number of City Facilities	Resident Population per Facility	Equivalent Population per Facility	NRPA Median Residents Per Facility
Baseball/Softball Field	1	9,920	14,918	6,453
Basketball Court	4	3,307	4,973	7,080
Playground	4	2,480	3,730	3,633
Soccer Field	0	0	0	6,199
Tennis Court	2	4,960	7,459	4,375

Source: City of Sumner Parks Manager 2017, 2017 NRPA Agency Performance Review, BERK Consulting 2017

Exhibit 5-5. Population per Facility-City and Schools

Sumner Facilities	Number of City Facilities	Resident Population per Facility	Equivalent Population per Facility	NRPA Median Residents Per Facility
Baseball/Softball Field	6	1,653	2,486	6,453
Basketball Court	5	1,984	2,984	7,080
Playground	7	1,417	2,131	3,633
Soccer Field	2	4,960	7,459	6,199
Tennis Court	10	992	1,492	4,375

Source: City of Sumner Parks Manager 2017, 2017 NRPA Agency Performance Review, BERK Consulting 2017

Resident Equivalent Population

This analysis converts employees to resident equivalents based on the hours of potential use at park sites considering a method used in Arthur Nelson's *Planner's Estimating Guide*, 2004. Similar results are found when applying a usage ratio from the more recent "The First National Study of Neighborhood Parks Implications for Physical Activity" by Cohen, Deborah A. et al. 2016.

Employee to Resident Conversion Factor	Opportunity, Nelson	Usage, Cohen
Hours per day parks open (8 a.m. - 10 p.m. per city code)	14	11
Days per week	7	7
Total hours per week parks available to residents	98	77
Hours per day at employment location	9	7*
Days per week at employment location	5	5
Total hours per week at employment location	45	35
Employee to Resident Conversion Factor	45.9%	45.9%
Permanent Population (Resident) - Nelson	93.8%	

Note: *Applies the ratio of 11/14 to employee hours.

Estimated Resident Population Equivalent

2016 Employees (Excluding Construction/Resource Jobs) *	12,235
Employee Resident Equivalent @45.9%	5,618
2017 Permanent Resident	9,920
Resident Equivalent @93.8%	9,300
Total Resident Population Equivalent	14,918

Note: *Construction / resource jobs often occur offsite even if headquarters are in Sumner.

5.3 NICHE & ROLE

Sumner is surrounded by the cities of Pacific and Auburn to the north, Bonney Lake to the east, unincorporated Pierce County to the south, and Puyallup and Edgewood to the west. Nearby County parks include Riverside Park and the Foothills Trail. Auburn parks include Sunset Park and Dorothy Bothell Park. Edgewood Parks include Nelson Farm Park. See Exhibit 2-3.

While County parks have a regional draw (BMX track, regional trail), other city parks tend to serve local neighborhoods such as Lakeland Hills.

Sumner is the primary park provider in the city limits, serving neighborhoods with Community Parks. No other entity provides outdoor recreation space in the city limits. As the community grows in both residents and employees, the City will be the lead entity to add parks, particularly in West Sumner, East Sumner, and Riverwalk, as well as the MIC.

The City is also the primary provider of gathering spaces and cultural facilities serving the whole community at Heritage Park and the Ryan House. The City also owns land where the Sumner Library is located along the White River, an area where the on-river trail facility is planned to be

extended. The City will likely continue its lead role in managing cultural facilities for resident enrichment and economic development purposes.

The City supports a regional sports complex and provides crucial segments of the regional trail system. However, the primary provider of regional parks and trails is Pierce County. The City can support the regional trail system through completing links, particularly identifying potential east-west connections, connecting parks and trails, create trailheads and bump outs as trail amenities, along both the Puyallup River and White River. This would also enhance amenities that may attract residents and employees to the area.

The City is currently exploring recreational opportunities and the best partners to provide this service. The Sumner School District-Bonney Lake Recreation Program also offers programs at Sumner Schools. The City may wish to investigate how recreation programs can be offered at City parks, in addition to the offerings provided at school sites.

6.0 Levels of Service

A “level of service” (LOS) is the amount of parks, trails, and recreation facilities per a measure of demand or need. A LOS is required to help establish a capital facility plan per the Growth Management Act, and to identify the demand and need for parks and trails that is eligible for funding under the Washington Recreation and Conservation Office. While required, levels of service are locally established and up to each community to set. Regardless of requirements, the LOS helps the City to provide facilities as growth occurs and within its resources while considering community input. Some examples of levels of service are:

- **Population Based:** Acres per 1,000 population or facilities per 1,000 population
- **Service Radius:** Distribution of a parks and recreation facilities based on distance, e.g. a ¼ mile distance to a community park or other distance.
- **Service areas or districts** can be identified to establish the limit of recreation uses and types to be provided in a given community.
- **Investment per capita** identifies a total value of the parks, recreation, and open space system per capital or per every 1,000 people.
- **A participation method or benchmarking method** is based on the quantity of different parks and recreation facilities per measure of population (e.g. per 1,000 population or population served per facility).
- **A combination** of the above.

See Appendix C for more descriptions.

This Parks & Trails Plan proposes a combined LOS approach that addresses “how much” investment is needed, “what” kinds of facilities should be provided, and “where” they should be located.

1. **How much:** Maintain a level of investment per capita (resident equivalent) that is consistent with the current value of the system per person. The 2017 value is about \$1,060 per resident equivalent, as may be adjusted periodically for system value, inflation, or annexation.
2. **What:** Provide for a mix of parks and recreation facilities at a level consistent with the community’s current level of facilities:
 - **Active Recreation Facilities:** Fields, Courts, Tracks, Gyms: Resident equivalent population per Sumner facility consistent with the current ratio. The current 2017 ratio is 1,700 resident equivalents per facility.

Benefits of Proposed LOS

Invests in the system at a rate similar to historic investments that the Sumner community enjoys today.

Encourages capacity increases at existing parks as well as allowing for new parks.

Responds to changing needs for active and informal facilities by considering categories of facilities rather than a detailed list.

Expands trails to address growth and connection.

Distributes parks to growing areas lacking parks within walking distance.

- Informal Recreation Facilities: Picnic Shelters, Off Leash Areas, Playgrounds, Paths, Community Gardens, Flexible Open Turf Areas, Gathering Spaces and Amphitheaters: Resident equivalent population per facility consistent with the current ratio.
- Trails: Resident equivalent population per trail mile consistent with the current ratio of 1,600.
- Parks: Resident equivalent population per acre consistent with the current ratio of 500.

3. **Access and distribution:** Resident properties are located within 1/4 mile of a Sumner Park accessible by pedestrian or bicycle facilities.

Each LOS component is further described and applied below. Because measures are driven by growth, that is described first.

6.1 FUTURE GROWTH

The Parks & Trails Plan is designed to meet projected 2035 population and employment growth, calculated to an equivalent resident population as described in Section 5.2. By 2035, the net growth in the city limits is about 6,546 resident equivalent population. The six-year growth from 2017 to 2023 would be a net change of about 1,914 resident equivalent population. Growth in the City and UGA combined would be about 8,231 and 2,380.

Exhibit 6-1. Growth Assumptions – Sumner City Limits 2035

	Base Year City	2023 City	2023 Net City	2035 City	2035 Net City
Employees Total	14,402	16,760	2,358	22,696	8,294
Employees (Excluding Construction/Resource)	12,235	14,225	1,990	19,230	6,995
Employee Resident Equivalent @45.9%	5,618	6,532	914	8,830	3,212
Permanent Residents	9,920	10,987	1,067	13,476	3,556
Resident Equivalent @93.8%	9,300	10,300	1,000	12,634	3,334
Total Population Equivalent	14,918	16,832	1,914	21,464	6,546

Exhibit 6-2. Growth Assumptions – Sumner City and UGA 2035

	Base Year City+UGA	2023 City+UGA	2023 Net City+UGA	2035 City + UGA	2035 Net City + UGA
Employees Total	14,470	16,897	2,427	23,042	8,572
Employees (Excluding Construction/Resource)	12,303	14,350	2,047	19,523	7,220
Employee Resident Equivalent @45.9%	5,649	6,589	940	8,965	3,315
Permanent Residents	11,626	13,162	1,536	16,870	5,244
Resident Equivalent @93.8%	10,899	12,339	1,440	15,815	4,916
Total Population Equivalent	16,548	18,929	2,380	24,780	8,231

Source: BERK Consulting, 2017

6.2 HOW MUCH: VALUE OF CURRENT SYSTEM

Investment per capita identifies the total value of the parks, and open space system per a given size of population. Essentially, the total value (replacement value) of a parks system is calculated, then divided by the total population to generate a value of the system per person (or per every 1,000 people). The current investment per capita is then applied to the future population. As a formula, the method is expressed as:

$$\text{Investment per capita} = (\text{value of parkland} + \text{value of facilities}) \div \text{population}$$

The total land value is \$7.1 million (2017\$) and relies primarily on Assessor data. The replacement value of facilities is estimated at \$8.7 million. The replacement value of structures and facilities was based on insurance estimates, County Assessor improvement estimates, and recent example parks construction cost estimates (e.g. a database of cost estimates developed by HBB Landscape Architecture). See Appendix A.

The current value per capita is presented below.

Exhibit 6-3. Sumner City Limits Value per Capita 2017

Land Value	\$7,089,600
Facility Value	\$8,727,100
Total Value	\$15,816,700
Resident Population	9,920
Value per capita Resident Population	\$1,594.43
Resident Equivalent Population	14,918
Value per capita Resident Equivalent 2017\$	\$1,060.23
Adjustment for Inflation to 2018\$	\$1,086.62

Source: BERK Consulting, 2017

If this value per capita \$1,060.23 (2017\$) were applied to future growth, the minimum level of investment needed would be \$6.9 million by 2035.

Adjusting to 2018\$, the first year of plan implementation, the per capita rate would be \$1,086.62.

- By 2023: 1,914 resident equivalents x \$1,086.62= \$2,079,790
- By 2035: 6,546 resident equivalents x \$1,086.62= \$7,113,012

This part of the LOS can help the City plan its capital facility program and mix of revenues available for capital improvements. It also can be used, with appropriate discounts for other revenues, be used as a basis for an impact fee. See the rate study under separate cover.

6.3 WHAT: MIX OF FACILITIES

If the City were to add facilities in the same ratio as found today as growth occurs there would be a need to add active recreation, informal recreation, trail miles, and park acres. The location of trails and parks is addressed under distribution below.

The park classifications would further determine the number of parks. For example, the Regional Park class assumes 10 acres minimum and the Community Park class assumes 2-4 acres. Special Use Parks would depend on the nature of the activity; a dog park would likely be about 2-4 acres whereas another urban park like Heritage would be smaller at 1 acre or less.

Exhibit 6-4. Facility Demand, Sumner City Limits, 2023 & 2035

Type	Number 2017	Unit	Equivalent Population per Facility	Demand 2023	Demand 2035
Active Recreation Facilities	9	Facilities	1,700	1.1	3.9
Informal Recreation Facilities	10	Facilities	1,500	1.3	4.4
Trails	9.28	Miles	1,600	1.2	4.1
Parks	28.6	Acres	500	3.8	13.1

Source: BERK Consulting, 2017

If the UGA were annexed, the base population would be higher and population ratios would increase per facility since there are no park and recreation facilities in the UGA. Net growth would also be a little higher, and there would be a need for more facilities.

Exhibit 6-5. Facility Demand, Sumner City and UGA, 2023 & 2035

Type	Number 2017	Unit	Equivalent Population per Facility	Demand 2023	Demand 2035
Active Recreation Facilities	9	Facilities	1,800	1.3	4.6
Informal Recreation Facilities	10	Facilities	1,700	1.4	4.8
Trails	9.28	Miles	1,800	1.3	4.6
Parks	28.6	Acres	600	4.0	13.7

Source: BERK Consulting, 2017

Active or informal recreation ratios could be adjusted considering the potential use of school athletic or playground facilities. The Sumner School District policy is to allow non-school use by allied school groups, youth groups, adult groups, and commercial users during non-school hours by application each semester. Usage would be planned. There is a rental fee to reserve gyms, classrooms, and parking lots.¹

6.4 WHERE: DISTRIBUTION

City

Section 5.1 identified gaps in the distribution of parks that are walkable or bikeable on sidewalks and bike lanes.

If parks were added in the gap areas, there would be a need to add five parks in the city limits. See Exhibit 6-6.

There would also need to be improvements in trail connectivity both along the White and Puyallup Rivers and within the community to connect parks, schools, and other nodes. See Exhibit 6-6.

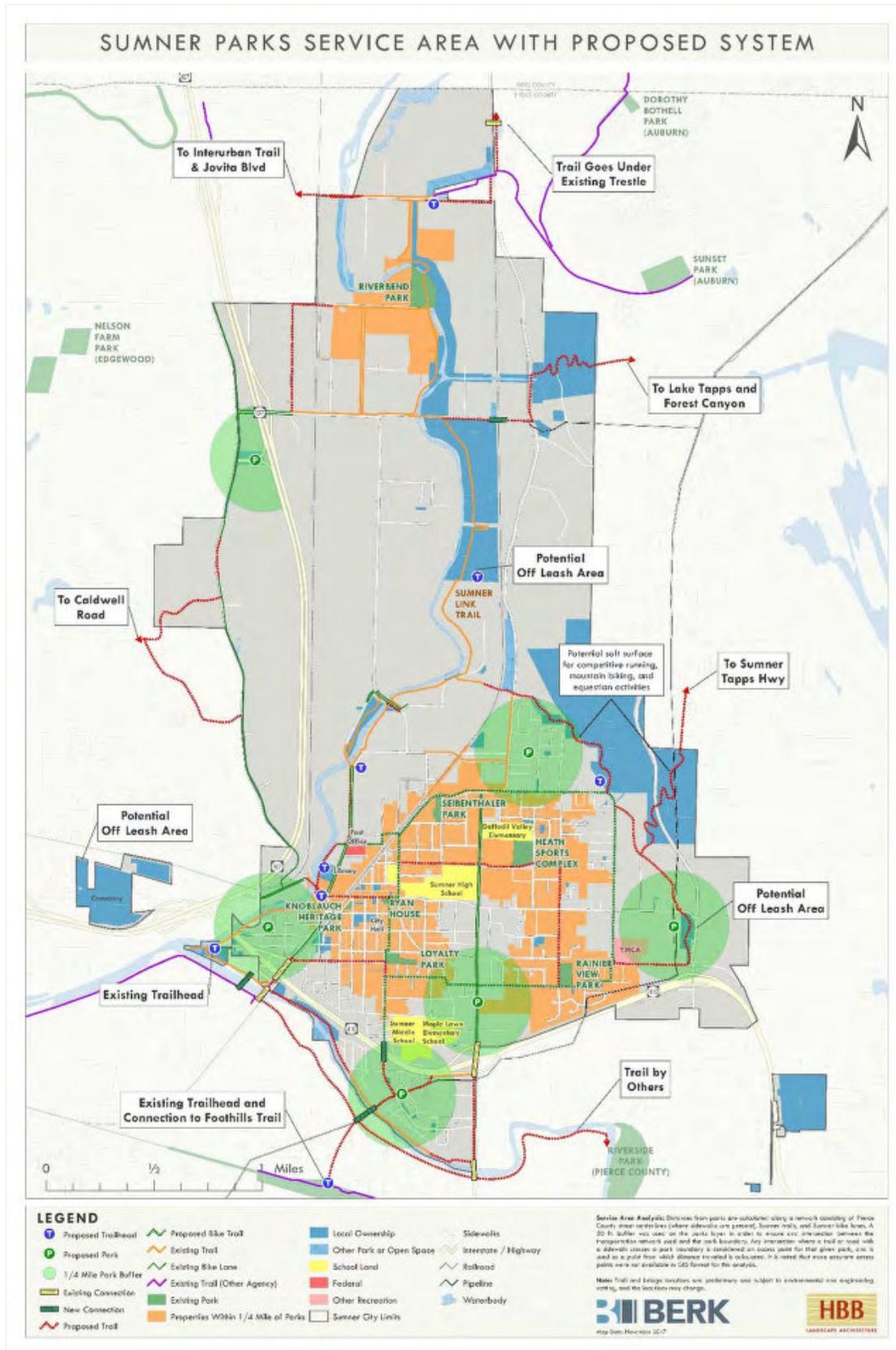
There are opportunities to acquire land and extend the trail network on vacant and underutilized land and along rights of way. See Exhibit 6-7.

Urban Growth Area (UGA)

The Parks & Trails Plan identifies some future trail connections to the eastern UGA, and a potential dog park at the cemetery that could also serve the small western UGA. Parks and trails in East Sumner and connections to trails along the Puyallup River could help serve the southern UGA. Community parks are not yet identified, but the City could work with UGA residents in future annexation studies to determine when investments are appropriate.

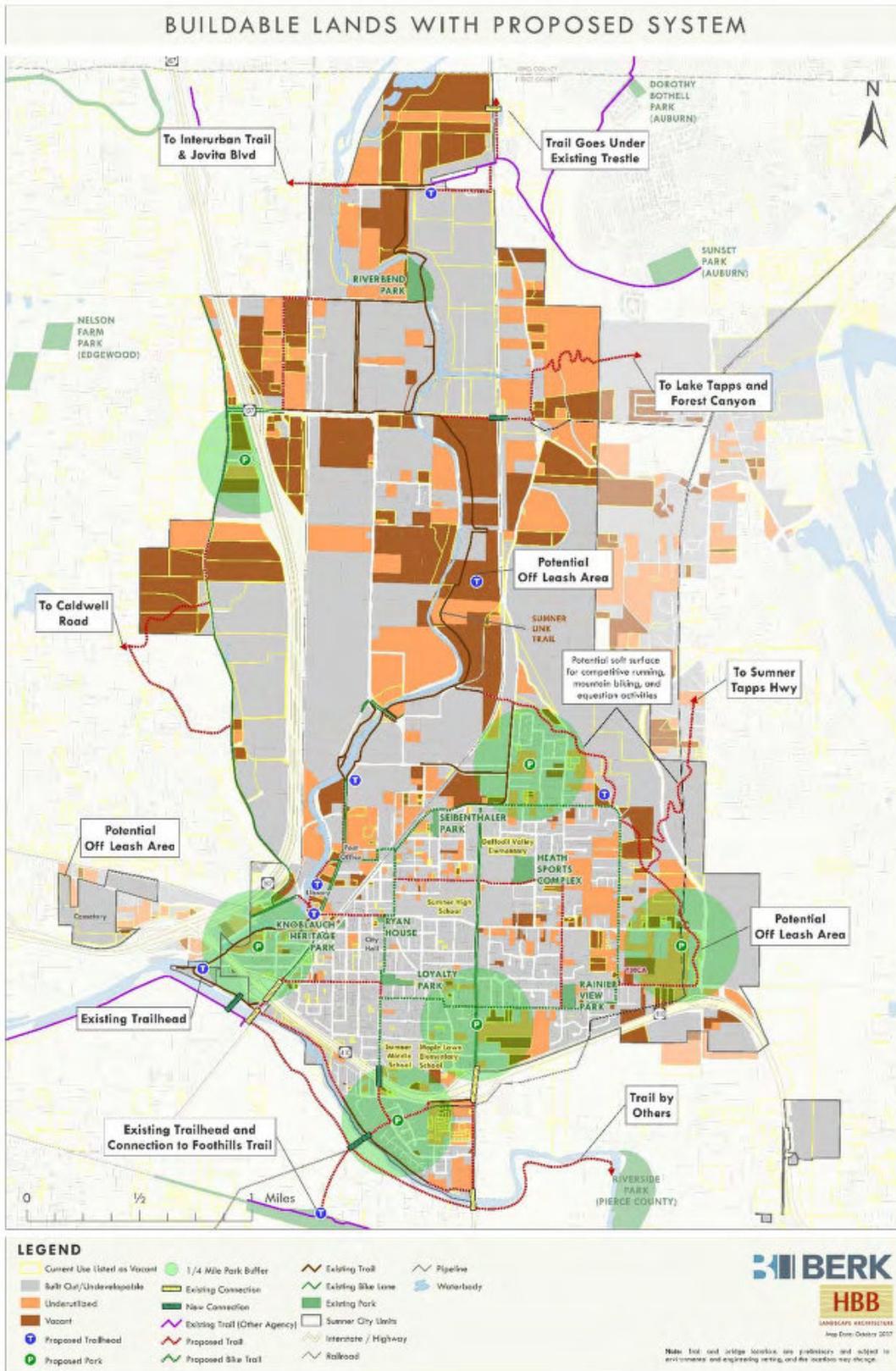
¹ Sumner School District. 2017. Facility Use and Scheduling. Available: <https://www.sumnersd.org/domain/443>. Accessed: November 20, 2017.

Exhibit 6-6. Potential Additional Parks and Trails to Address Gaps



Source: Pierce County Assessor, City of Sumner, BERK Consulting 2017

Exhibit 6-7. Developable Land 2010 and 2017 in Park Gap Areas



Note: Buildable lands data is based on 2010, and current use Vacant is from 2017 data.
Source: Pierce County Assessor, City of Sumner, BERK Consulting 2017

6.5 BASE AND TARGET LEVEL OF SERVICE

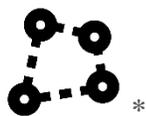
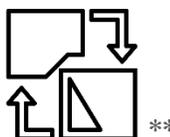
When each park site and trail connection is collectively considered the cost exceeds likely funding. Therefore, this plan presents a base level of service that can be funded within expected revenues and a target level of service that is desired should additional funds become available.

7.0 Vision, Themes & Goals

7.1 THEMES & GUIDING PRINCIPLES

Based on community engagement results in Chapter 4.0 and the benchmarking and gap analysis in Chapter 5.0, themes and guiding principles have been developed.

Exhibit 7-1. Parks & Trails Plan – Themes and Guiding Principles

	Themes	Guiding Principles
	Fun and Friendly	Design and maintain parks to be enjoyable and inviting to all in our community.
	Beautiful and Clean	Continue to keep parks and trails well-maintained. Design parks to celebrate Sumner through gathering spaces and art and other placemaking features.
	Usable Across Seasons	Provide parks and trails that serve the community year-round.
	Accessible and Connected	Provide trails that connect to our parks and key civic, educational, and commercial nodes across the city. Design parks and trails to be accessible regardless of physical abilities or age.
	Safe and Comfortable	Design and maintain parks and trails to promote user safety and comfort.
	Diverse, Expanding, and Flexible	Enhance, modernize, diversify, and expand Sumner's Parks and Trails to provide a range of active and informal recreation opportunities, respond to growth and recreation trends and needs, and fill gaps to further complete and connect the system.
	Supportive of Active, Healthy Lifestyles	Provide a park and trail system that makes it easy for people to be active year-round and that offers opportunities for people to maintain and improve their health and well-being.
	Provide Open Space, Shorelines, and Habitats for Future Generations	Steward and conserve Sumner's parks and open spaces for future generations. Employ sustainable practices in the development and maintenance of parks and trails.

Sources: *Anton Barbarov ** Creaticca Creative Agency *** Gan Khoon Lay

These guiding principles are intended to help the City manage and improve Sumner's Parks and Trails system. They are a basis for the development of goals and objectives in this chapter. They are meant to persist even when there are changes in goals, strategies, or operation. They may be updated as needed when the City reviews this plan periodically.

7.2 VISION

The Parks & Trails Plan vision establishes Sumner's aspirations for the system. The vision is a component of the Sumner Comprehensive Plan communitywide vision expressing Sumner's best future.

The Vision for the Parks & Trail system is:

In 2035, Sumner's park system is a unification of a major sports complex, community parks, and neighborhood parks situated in the various sectors of the City. Each residential area has access to neighborhood parks which become focal points for interaction. Residents and businesses alike enjoy active recreational facilities and programs for team sports or individual physical activity. Picnic areas, arenas and other amenities allow opportunities for concerts and community gatherings. Sumner's recreational facilities are linked by a network of sidewalks, bike lanes, and multi-use trails along the Puyallup and White Rivers and other areas of town.

The trail system provides recreational pleasure for non-motorized cyclists, walkers, and joggers as well as aesthetic enjoyment of our natural resources and provides options for exercise and healthy living. Trails separate development from riparian buffers and assist in the preservation of our natural resources. The City has reserved lands in a natural state along rivers and wetlands for passive enjoyment and to benefit fish and wildlife and biodiversity.

Sumner's park and trail system is designed for the benefit of all ages, including persons with physical limitations. The safety of adults and children is considered in the design, maintenance and management of system parks and recreational areas. Maintenance of the parks and trails is a cooperative effort of the City and community. Volunteer assistance by residents and businesses, local organizations, and Adopt-a-Stream/Parks programs assist with the upkeep and enhancement of facilities, as well as promote community pride. Maintenance of existing recreational facilities is a priority ahead of the development of new facilities. Sumner fills gaps in the system and ensures the system advances to meet new residential and employment growth through land acquisition and partnerships with other entities to provide parks and trails. Sumner provides parks and trail amenities that are flexible to changing recreation trends and needs and usable across seasons.

Definitions

Vision: The community's best future.

Goals: Desired outcomes, what is desired to be achieved in the future. *Highlighted in italics and cursive font.*

Policies: A particular course of action to accomplish the goal, "operational" activities. Numbered to correspond to the goal they implement (e.g. 1.1).

Objectives: Measurable strategies. Numbered to correspond to the policies they implement (e.g. 1.1.1).

7.3 GOALS, POLICIES & OBJECTIVES

Following are the Parks & Trails Plan goals, policies, and objectives , which are in alignment with the Comprehensive Plan Parks and Recreation Element.

1. Provide and maintain a safe, attractive, enjoyable, and diverse park system that meets the needs of the City's residents, businesses, and visitors.

- 1.1 Maintain the City's improved parks in conditions which are safe, attractive, and available during as much of the year as possible.
 - 1.1.1 Use equipment, landscaping, and design which reduces long-term maintenance costs and increases safety for park users.
 - 1.1.2 Use signage and other means to notify people of general park rules.
 - 1.1.3 Make regular safety inspections of park facilities for potential safety and maintenance problems.
 - 1.1.4 Promote design and maintenance practices that deter crime. Engage volunteers and City parks and police staff to periodically address maintenance and design practices that ensure appropriate access, visibility and comfort through lighting, proper placement of plantings, addressing physical barriers, access control, and other techniques.
- 1.2 Make maintenance of existing City park facilities the highest priority for general fund park monies.
- 1.3 Provide a diversity of park facilities.
 - 1.3.1 Provide park facilities, including trails, picnic areas, play equipment and recreation facilities which are accessible to the disabled.
 - 1.3.2 Make the park facilities available to residents and visitors alike. Differential costs may be imposed for park users from out-of-town.
 - 1.3.3 Include in City park designs, facilities for the employees of the industrial and commercial areas.
 - 1.3.4 Make a wide variety of park and recreation facilities available to meet the desires of special needs and interest populations.
 - 1.3.5 In the Parks and Trails Plan consider the following uses and others that meet community needs and desires: dog park,

nature center, obstacle courses, and water play features (spray park).

- 1.4 Develop a cooperative, coordinated, community-based park system which makes maximum utilization of the available resources.
 - 1.4.1 Continue to cooperate with the Sumner School District to develop and maintain facilities which are available to the general public. Regarding the Heath Sports Complex, consider acquiring land or adjusting property boundaries for more logical operation and maintenance.
 - 1.4.2 Promote volunteer programs to plan, develop, maintain, and improve parks.
 - 1.4.3 Partner with other governmental and non-profit entities to provide a recreation program that offers variety of opportunities for the community and makes maximum use of the recreational facilities available within the City.
 - 1.4.4 Coordinate the Parks and Trails Plan with the other elements of the Comprehensive Plan and City development regulations, particularly the Land Use Element and the Shoreline Master Program, critical area regulations, and environmental and cultural review requirements. The siting and design of parks facilities should further the goals of the Comprehensive Plan and implementing regulations, capital improvements, programs, and initiatives, such as shoreline and floodplain restoration, transportation improvements, and others whenever applicable.
- 1.5 Promote private recreation facilities within the City by making allowances for such uses in the zoning and land use regulations.
- 1.6 Cooperate in meeting the special needs of senior citizens and work to provide facilities which meet these needs.
- 1.7 Do not provide general on-site parking at Community Parks. These park facilities should be primarily resources to the neighborhood and should promote people walking to them. Limited parking for the disabled or for loading could be provided.
- 1.8 Recognize the critical and unique environmental features in the community such as wetlands, streams, riparian corridors, significant archaeological and historic properties, and hillsides within park facilities.
- 1.9 Encourage public participation in park management.

- 1.9.1 Actively utilize the Forestry & Parks Board for planning parks and providing guidance to staff and the City Council in the design, development and operation of parks.
- 1.9.2 Encourage public participation in designing new parks, reviewing park rules, updating the Parks & Trails Plan, and monitoring the public's desires about parks facilities.
- 1.10 Develop a funding strategy that takes advantage of all available resources for park development and improvement.
 - 1.10.1 Require new development that impacts the park system to pay its fair share of the costs of providing new park and trail facilities.
 - 1.10.2 Make available information to the general public about options for donating money and services for park and trail improvements.
- 1.11 Encourage and foster beautification on public and private property throughout the community.
- 1.12 Develop and implement an internal bicycle and pedestrian circulation plan.
- 1.13 Establish park and trail levels of service provided in the Parks & Trails Plan.

Level of Service Objectives

1.13.1 **Investment:** Maintain a level of investment per capita (resident equivalent) that is consistent with the current value of the system per person. The 2017 value is \$1,060 per resident equivalent, as may be adjusted periodically for system value, inflation, or annexation.

1.13.2 **Recreation Facilities:** Provide for a mix of parks and recreation facilities at a level consistent with the community's current level of facilities:

- A. Active Recreation Facilities: Fields, Courts, Tracks, Gyms: Resident equivalent population per Sumner facility consistent with the current ratio. The current 2017 ratio is 1,700 resident equivalent per facility.
- B. Informal Recreation Facilities: Picnic Shelters, Off Leash Areas, Playgrounds, Paths, Community Gardens, Flexible Open Turf Areas, Gathering Spaces and Amphitheaters: Resident equivalent population per facility consistent with the current ratio. The current 2017 ratio is 1,500 resident equivalent per facility.
- C. Trails: Resident equivalent population per trail mile consistent with the current ratio of 1,600.

- D. Parks: Resident equivalent population per acre consistent with the current ratio of 500.
-

1.13.3 **Access and Distribution:** Resident properties are located within 1/4 mile of a Sumner Park accessible by pedestrian or bicycle facilities.

- 1.14 Seek land acquisitions in advance of or concurrent with growth, and accept donated property consistent with the guiding principles and vision set forth in this Plan. The highest priority is to acquire land for parks or trails in identified gap areas. Prioritize acquisitions and donations in gap areas identified in Exhibit 6-6. Potential Additional Parks and Trails to Address Gaps.
- 1.15 Provide new parks to meet the demands of growth and equitable distribution of parks.
- 1.16 Develop new facilities when on-going operation and maintenance funding is provided at a level necessary to safely operate and maintain the facility.
- 1.17 Promote active, healthy lifestyles through the development and connection of park and trail facilities that are accessible in residential and employment districts.
- 1.18 Capital projects should be prioritized based on:
- a. The project supports the Sumner Park & Trail System Guiding Principles and Vision.
 - b. The project responds to growth or maximizes the function of existing facilities. Responding to growth may include acquiring or developing new parks or trails. Examples of maximizing existing facilities may include: complete a missing trail link, or add a property to an existing park that improves overall property management, or add a recreation facility on an existing property that serves a greater number or variety of users.
 - c. Sumner is the best provider of the service or facility.
 - d. The project improves the equity of parks and recreation services to underserved areas or populations.
 - e. Partnership options been evaluated in relation to the potential acquisition, design, or operation of the project.
 - f. Supportive maintenance and operating funds have been dedicated or are available.
- 1.19 Evaluate cost recovery options for parks facilities, where appropriate, recognizing parks as a public good.
- 1.20 Review and update the Parks & Trails Plan at least every 6 years in order to remain consistent with State funding requirements.

- 1.21 Plan for the UGA through annexation studies and outreach to residents to determine when and where investments are appropriate.

2. Preserve, protect, and enhance significant open space.

- 2.1 Control development and activity on hillside areas in order to preserve their aesthetic qualities, reduce impacts on the valley, protect habitat, and protect sensitive areas from degradation.
 - 2.1.1 Adopt regulations to protect the hillside areas, including limitations on development on steep slopes, provisions for buffering and clustering, requirements for replanting, limitations on tree cutting, restrictions on ridgeline development, site design standards to protect viewsheds and screen structures and mining areas.
- 2.2 Adopt an urban forestry program to encourage the preservation and planting of trees on public and private property.
 - 2.2.1 Maintain the Forestry & Parks Commission.
 - 2.2.2 Update and maintain an urban forestry strategy to encourage the preservation and protection of trees and to establish the detailed workplan for the Forestry & Parks Commission.
 - 2.2.3 Through urban forestry, street design standards, subdivision requirements and parks programs, encourage or require the planting of street trees throughout the city.
- 2.3 Protect existing agricultural activity.
 - 2.3.1 Maintain protections for reasonable agricultural practices to continue without threat of nuisance actions.
 - 2.3.2 Promote agricultural support businesses and markets through favorable land use regulations and permit processes and assistance with market development.
 - 2.3.3 Through joint planning protect long-term commercially viable agricultural land in rural areas with compensatory programs such as purchase of development rights, transfer of development rights, acquisition, clustering and fee-purchase, where appropriate.
- 2.4 In conjunction with other jurisdictions, implement land use and other techniques to ensure the protection of environmentally sensitive lands, provide permanent protection of agricultural lands of long-

term commercial significance, and protect the open space character of the valley between Sumner and Orting.

- 2.5 Educate the general public about the values of open space and the role it plays in the community, including education programs through the Sumner School District and area child day cares, public access to critical and unique open spaces, and support for public environmental education programs.
- 2.6 Develop a trail system connecting to regional trails to the north, east, south, and west for recreation and transportation purposes.
- 2.7 Retain, whenever financial feasible, City owned lands, including excess rights-of-way for open space purposes.
- 2.8 Implement flexible zoning and land use regulation techniques to encourage creative development which maximizes protection of critical areas, habitat, water quality, and open space.
 - 2.8.1 Make provision for clustering in the land use and environmental regulations.
 - 2.8.2 Work with other applicable agencies and private companies to develop mitigation bank programs and projects for wetlands and other appropriate critical area types.
- 2.9 Work with other jurisdictions to establish open space corridors and linkages with other significant regional open spaces including the valley hillsides, Puyallup/White River corridors, stream corridors and the valley south of the City.
- 2.10 Establish an open space standard of 35% for the entire City. Land use regulations and other programs should be developed to maintain this standard on a city-wide level. Open space includes areas that are public parks, cemeteries, critical areas and buffer areas, restricted steep slope areas, public lands such as watersheds, excess right-of-way, floodway, and river and buffers. See Exhibit 2-7. Sumner Open Space Lands.
- 2.11 Seek broad and creative funding for open space protection and the furtherance of these goals and policies, including grants, utility funds, loans, conservation futures, bond levies, donations, impact fees and any other available sources.
- 2.12 Through land use development standards and design of public facilities and improvements, establish attractive and signature gateways at the City entrances.

- 2.13 Seek to acquire the most significant parcels of property in order to protect hillside amenities, wetlands, farmlands, river and stream corridors, and other critical open spaces.
- 2.14 Through implementation of the State Shoreline Management Act and City environmental regulations, protect wetlands, riparian corridors, streams and wildlife areas.
- 2.15 Coordinate open space programs with the other Plan policies to protect plant and wildlife habitat.
- 2.16 Implement the components of the open space strategy provided in the Parks and Open Space Plan.
- 2.17 Regularly seek public input to maintain a prioritized list of open space acquisition sites.
- 2.18 Provide protection of natural amenities such as riparian corridors and vital open spaces for enjoyment by workers and to enhance the work and business environment.

*3. Promote use of alternative transportation modes by providing an interconnected system of pedestrian and bicycle facilities.
(Transportation Element Goal 4 and policies)*

- 3.1 Ensure design standards for principal and minor arterials include provisions for travel by pedestrians and bicyclists, based on the Parks and Trail Plan and the Sumner Transportation Plan. Consider roadway designs that increase pedestrian and bicycle comfort. Examples include but are not limited to:
 - 3.1.1 Promoting landscape strips between travel lanes and sidewalks to protect and beautify pedestrian travel;
 - 3.1.2 Designing dedicated bike lanes that are protected; and
 - 3.1.3 Street design that encourages posted speeds and discourages greater speeds.
- 3.2 Design and construct collector roads and local streets to facilitate access and circulation by pedestrians and bicyclists within the neighborhoods and provide connections to schools, parks, community facilities, transit, and commercial districts. Require development proposals to provide convenient non-motorized connections where feasible.
- 3.3 Ensure sidewalks are provided on both sides of all City streets unless special circumstances, such as topography or environmental

constraints, make it cost prohibitive as determined by the Public Works Director.

- 3.4 Pursue the construction of interim asphalt walkways/sidewalks along city streets that are used by a considerable number of children walking to/from school. Interim asphalt walkways/sidewalks should include, but not be limited to, Parker Road, Elm Street, and 160th Street E. The construction of interim walkways/sidewalks is not intended to preclude future full street improvements.
- 3.5 Construct a system of separated, multi-purpose trails to serve transportation and recreation needs of the community. It should also connect with adjacent communities to facilitate regional connectivity. The trail system and connections to the arterial, collector, and other pedestrian and bicycle facilities should be made consistent with the Parks and Trail Plan. The City may identify measures to ensure comfort and safety of bicyclists and pedestrians through design, speed limits, or other measures.

8.0 Sumner Parks & Trails 2035 Plan

8.1 SYSTEM PLAN

Sumner's Parks & Trails System Plan is based on three core ideas:

1. Sustain and improve current parks
2. Add new parks in growing areas and where there are gaps in the system
3. Complete and connect the regional and local trail system

Current parks and trails and proposed parks and trails are shown on Exhibit 8-1. Highlights of the plan are described below.

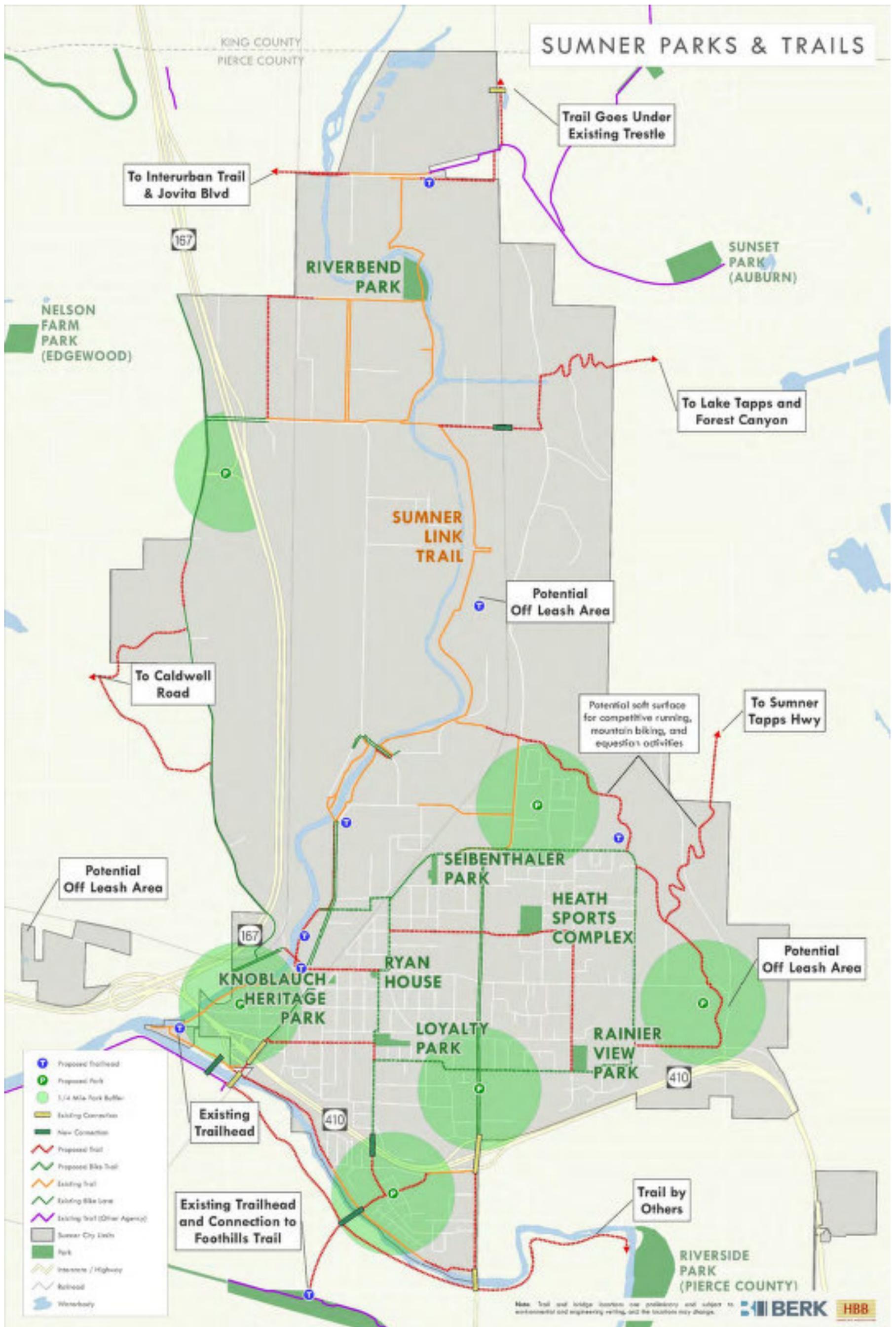
Parks

- Improving current parks with additional informal and active recreation facilities (see Section 8.2), such as a spray play area, soccer fields, multi-sport courts, and others.
- Adding six new parks in gap areas in Rivergrove, West and East Sumner, and Elm Street area as well as the MIC.
- Adding a dog park with possible locations near the Sumner Resource property, the unused western portion of the Cemetery, or a future park location such as in East Sumner or elsewhere.

Trail Corridors

- Completing regional trails along the White and Puyallup Rivers.
- Connecting parks, schools, and community nodes with a hierarchy of trails, bicycle lanes, and sidewalks.
- Creating a loop bicycle trail along Wood Avenue, Meade McCumber, 160th Avenue, and Elm Street.
- Connecting to regional trails north to King County and south to the Foothills Trail, as well as connecting to adjacent communities on the eastern and western plateaus.
- Reducing barriers with additional crossings over SR 410 to the Rivergrove neighborhood and crossings over the Puyallup River.
- Varying the type of trail with wider multi-use regional trails along rivers, protected bicycle trails, as well as soft-surface trails for competitive running, mountain biking, and equestrian trails.

Exhibit 8-1. Park and Trail System Plan



Source: BERK, HBB, and City of Sumner 2017

8.2 PARKS CLASSIFICATIONS

Sumner classifies its parks based on service area, size, and uses. Classifying parks helps the City of Sumner consider design and acquisition decisions. This plan identifies potential additional park needs including new Community or Regional Parks, a new off-leash dog park, and new trails.

Exhibit 8-2. Sumner Park Classifications

Classification	Parks
Regional. Large park and recreation facilities providing services to the city and surrounding population. They may include passive or active recreation and are typically 10 to 50 acres in size.	Expand Bill Heath Sports Complex* or reclassify as Special Use Facility. If reclassified as Special Use, consider developing a new Regional Park in a gap area.
Community. Parks 2-4 acres in size developed for both formal and informal recreation activities including children's play equipment, picnic facilities, and small active recreation fields or courts. They generally serve the neighborhood surrounding the park. The service area is about one-quarter (1/4) mile distance.	Loyalty Park Seibenthaler Park Rainier View Park Add new Community Parks in gap areas.
Special Use: Sites oriented toward a single-purpose use offering historical, educational, visual/performance art or other similar experiences and drawing users citywide.	Reuben Knoblauch Heritage Park Ryan House Bill Heath Sports Complex if reclassified.
Resource: Lands set aside for conservation of significant natural resources, shorelines, and critical areas, and that may be suited for environmentally sustainable informal park uses such as trails, viewing areas, landscaping, habitat, natural areas, open space, picnicking or other similar amenities with light activity.	Riverbend Park
Linear: Linear parks and trails include built or natural corridors that provide recreation or non-motorized transportation connections regionally and locally. Recreational use is generally passive or trail-related. Linear trail corridors may also include supporting facilities, such as viewing areas, interpretive areas, picnic tables, or trailheads.	Sumner Link Trail Added links per system expansion plan in Exhibit 8-1.

Note: * The City portion of the complex (7 acres) plus the Daffodil Valley Elementary School fields (around 4.5 acres) together more than meet the minimum 10-acre size of a Regional Park.

8.3 CURRENT PARK IMPROVEMENTS

This section highlights proposed improvements to existing parks by classification. Improvements are designed to meet community needs and desires described in Chapters 4.0 and 5.0.

Regional Park

Bill Heath Sports Complex

This complex, built by Sumner Rotary and over 1800 contributors, offers a wide range of sports. Dedicated in 1998, the Complex was a ten-year community effort, spearheaded by Bill Heath, that included the donation of time, money and materials from generous businesses, civic groups and people in Dieringer, Lake Tapps, South Prairie, Sumner, and Bonney Lake. The complex was named for Bill Heath in 2016. The complex lies on both the Daffodil Elementary School and City property and some courts fall on both agencies' properties.



Tacoma News Tribune, August 24, 2016

An objective of this Parks & Trails Plan is to work with the Sumner School District to address common management goals. This may include adjusting boundary lines to create clearer lines of maintenance and operation. The City could also explore opportunities acquire property to expand the complex where there is adjacent unused land.

The City's 7-acre portion of the complex contains a professional level baseball field and skate park; the deep bowl was recently filled due to deterioration. Some options to improve the complex include:

- Adjusting the baseball field so it fits high-school level competition standards,
- Create a multi-use field option with a reconfigured baseball field,
- Adding a batting cage,
- Improving the skate park with skate elements, adding rock wall, and
- Adding a picnic shelter/gathering area.

Exhibit 8-3. Heath Sports Complex Conceptual Improvements

HEATH SPORTS COMPLEX



field overlay options (195' x 360')

- football (includes endzone)
- high school & jr. high soccer
- touch football
- field hockey
- lacross / rugby

baseball (350' to fence)

- Colt League (high school)
- Little League
- Bronco League
- Pony League
- Babe Ruth League
- NCAA (college)

softball (275' to fence)

- 12" fast pitch
- 12" slow pitch
- 16" slow pitch

new uses

- batting cage
- rock wall
- shelter / gathering area
- portable restrooms

improve existing

- expand skate park
- add skate elements
- multi-use fields

Community Parks

Loyalty Park

Loyalty is the City's most loved and long-standing park with extensive trees and play areas.

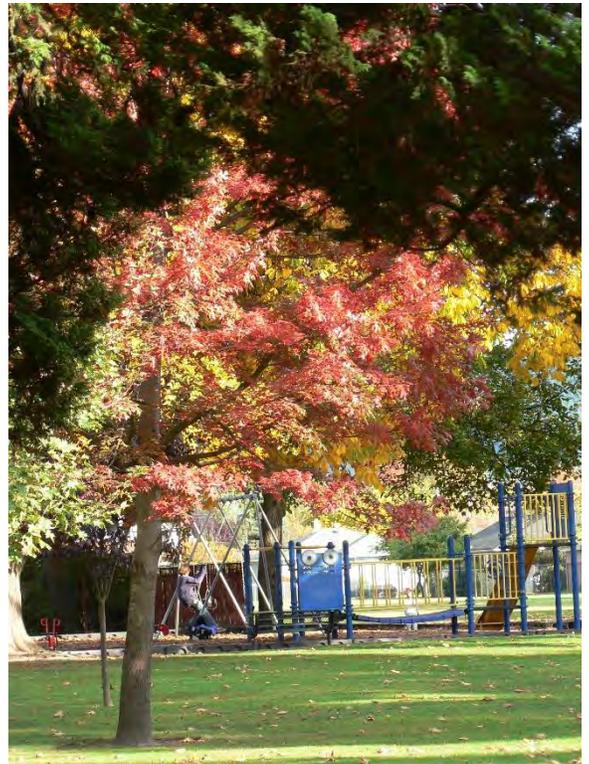
The land was once planted with hops as part of the 160 acres farmed by L. F. Thompson. The park was donated to the City shortly after the disaster of the hops industry, the aphid disease of 1892-1893. Around 1914, the City installed sewers and paved the main streets around the park, and the Women's Civic Club of Sumner was organized, activity plans were made and the park became a reality.

The City recently purchased land to extend Loyalty Park.

Public survey and meeting comments included enthusiasm for existing trees and play areas, and a desire for expanded play areas, activities on the expansion area, and improved picnic and bathroom facilities.

Potential improvements are noted on Exhibit 8-4 and include:

- In park expansion area, add new uses such as a loop path, shelter/BBQ, lawn games such as horseshoes or bocce ball, added trees and fencing;
- At street ends, add formal entryways and wayfinding; and
- Add permanent bathrooms, add larger covered picnic area and BBQs, and gathering areas.



Loyalty Park, City of Sumner

Exhibit 8-4. Loyalty Park Conceptual Improvements

LOYALTY PARK

new uses



Character image

New uses improve the variety of experiences and activate the park. Potential new uses and improvements include:

- loop path
- shelter / BBQ
- horseshoe / bocce ball
- screen adjacent residences
- tree planting / shade

entry



Character image

A formal entry improves visual and physical access from the neighborhood. Gateway features can include monumental signage, landscape areas, wayfinding, lighting, or other elements/amenities that are appropriate to the neighborhood.

improve existing



Character image

Permanent bathroom, larger and covered (lit) picnic areas, and additional seating/gathering spaces accommodate more park users, as well as support events and family gathering. Additional parking opportunities need to be explored to accommodate more users.

Sumner Parks and Trail Plan Update

November 20, 2017



Rainier View

Rainier View is Sumner's most recent park developed in 2007 after an extensive public design process. A children's play area and climbing wall, basketball court, picnic shelter, loop path, and rolling hill are available. As a newer park it lacks the shade of Loyalty Park.

Public input during the Parks & Trail Plan Update included adding play and sport facilities (e.g. spray park, swings, pickle ball, or off-leash dog area) as well as improving drainage and increasing trees.

A case study for Rainier View suggests adding:

- A spray play area,
- Covered multi-game court,
- Soccer fields,
- Renovated lawn,
- Modified loop path, and
- Added trees.



Rainier View Park, City of Sumner

Exhibit 8-5. Rainier View Park Case Study



Seibenthaler Park



Seibenthaler Park, City of Sumner

Seibenthaler Park was established in 1945 to serve the north side of town and was named for a local Boy Scout leader. On the south end a new playground was installed in summer 2017. Due to drainage issues, it is not fully developed on the north end.

Some desired improvements include family activities (e.g. covered shelter, picnic area or community garden, and dog area), play and athletic facilities (swings and volleyball).

A case study proposes:

- Multi-game court,
- Expanded play area,
- Soccer fields,
- Picnic shelters,
- Informal paths and open areas,
- Added trees.

Exhibit 8-6. Seibenthaler Park Case Study



Special Use

Knoblauch Heritage Park



City of Sumner

The City built the Reuben Knoblauch Heritage Park in 1995-96. Materials and labor were donated by local individuals, families, and businesses.

The late Senator Knoblauch, who served in the Washington State Legislature for 30 years before retiring in 1977, began the project by contributing to purchase the land and other materials.

The park is a focal point for festivals and performances.

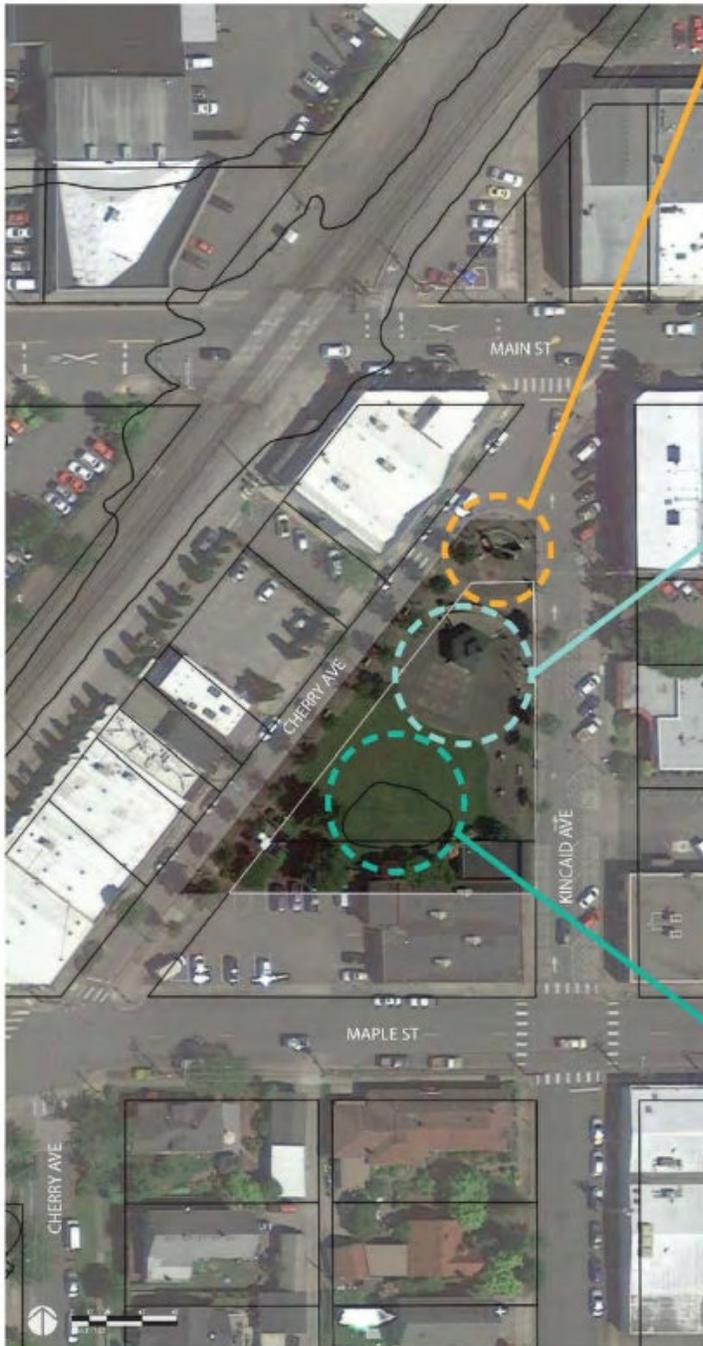
Public comments included a desire for more events and themes with additional advertising, adding play areas and picnic amenities.

Proposed improvements include:

- Improved covered stage,
- Amphitheater seating, and
- A refreshed entry/gateway.

Exhibit 8-7. Heritage Park Conceptual Improvements

KNOBLAUCH HERITAGE PARK



entry / gateway



Artistic paving or other interpretive features can convey history, enhancing the sense of place. Planting areas act as a buffer from the surrounding context and as a visual cue that one is entering the park.

covered stage



A larger covered stage with a backwall expands the uses and provides more flexibility for concerts, stage performances, outdoor movies, and other community festivals.

amphitheater seating



Formal amphitheater seating complements the covered stage to accommodate more spectators and provide accessible circulation and seating.

Ryan House

This land was donated in 1926 by the Ryan Family to be used as a city park. The passage of time has made the house itself valued as historic and a cultural asset. Currently, the City allows the Historical Society to use the house as a museum that participates in events such as Rhubarb Days, Street of Treats, etc.

A master plan is recommended to define potential improvements to the grounds, optimal use of the house for community benefit and education, and activities and events.

Resource

Riverbend Park



Source: Pierce County GIS

Riverbend Park has been modified with the addition of a restroom and bench but does not have other major improvements. Its location along the river and floodplain may limit its ability to be developed. Potential uses that may be appropriate with a master plan include: restoration, nature viewing, and passive facilities such as the Sumner Link Trail and benches.

8.4 NEW PARKS

Location

New parks are proposed in Exhibit 8-1 in five locations. To create parks, acquisition is a first step. The likely park classification would be Community Park which is about 2-4 acres in size. Minimum standards for new parks are suggested below. Details of improvements would be determined through a master plan process.

Priorities

- Land acquisition to preserve opportunities for new parks in gap areas
- Add facilities to existing parks or public-owned land to increase capacity and variety of facilities, e.g. spray park, dog park, etc.

Focal Points to be considered (at least 1 option)

- 1 Athletic Field or Open lawn
- 1 Sports court (basketball, tennis, volleyball, etc.)
- 1 Play area
- 1 mile of trail within park (paved or soft-surface)

Minimum Standard

- 1 Restroom Enclosure
- Site furnishings - bike racks, benches, picnic tables, drinking fountains, trash containers, etc.
- Signage - Identification, information, and wayfinding
- Site infrastructure - stormwater, site landscaping, site furnishings, street frontage improvements, and other code or permit requirements

8.5 TRAIL CLASSIFICATION & EXTENSION PRIORITIES

Trail Classifications

Four trail classifications are proposed in this Parks & Trails Plan and are detailed below.

- Class I Multi-Use Trail: Paved, Separated Trail 12' Wide
- Class II Bikeway (Bike Lane): Protected Bike Lane in Public Right of Way
- Class III Bikeway (Bike Route): Signed Bike Route in Public Right of Way
- Soft Surface Trail: Cross-Country Standard, Separated 6' Wide Trail

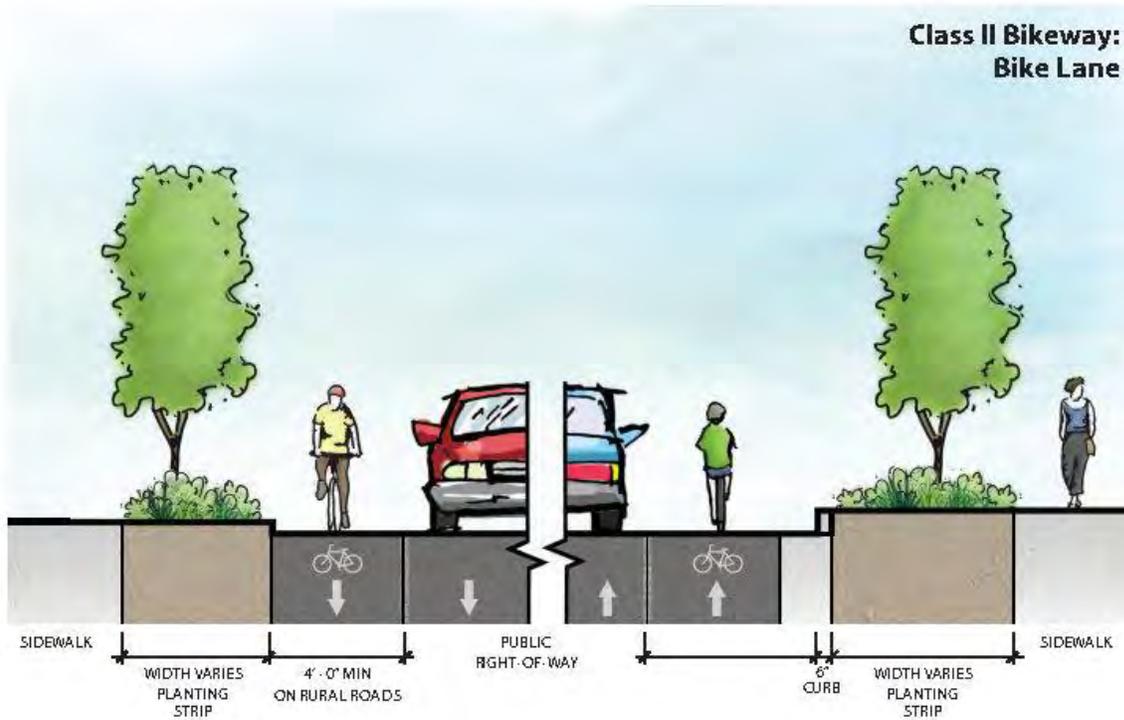
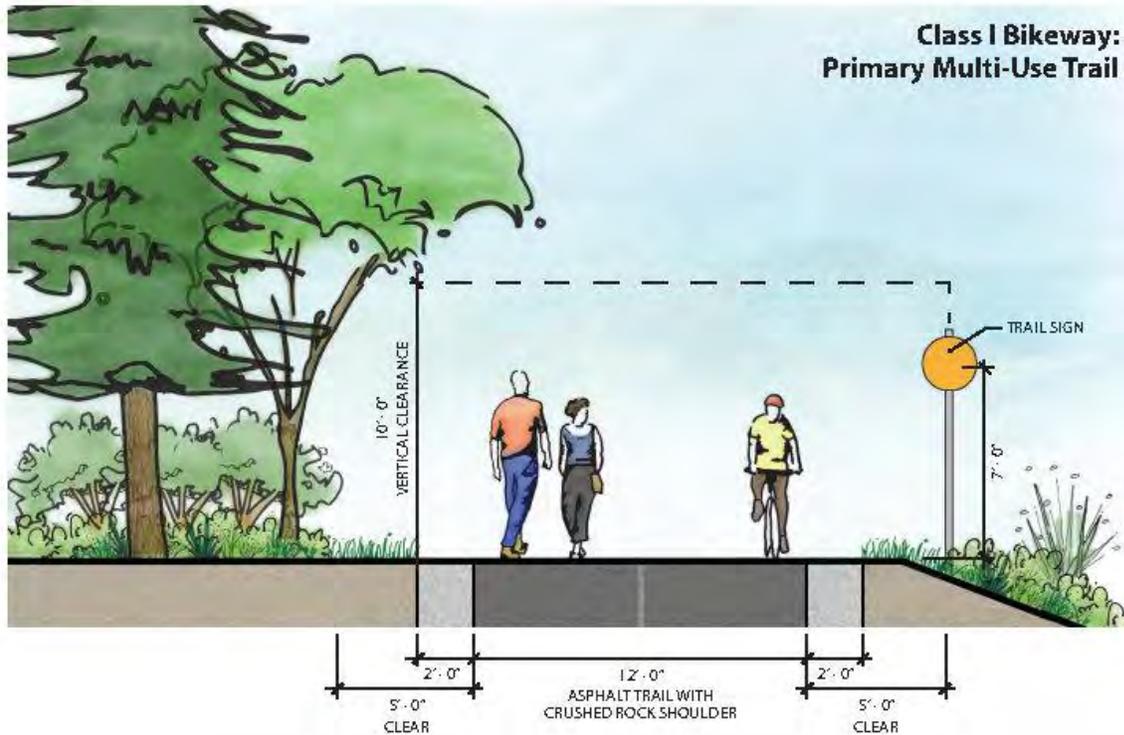
Potential locations are described in Exhibit 8-8.

Exhibit 8-8. Trail Class and Locations

Trail Class	Location
Class I Multi-Use Trail	White River and Puyallup River
Class II Bikeway: Bike Lane	Protected Lane – Loop Trail: Elm Street, 160 th Avenue E, Meade McCumber Rd, Sumner Avenue, Wood Avenue, Zehnder/Off-Road ROW to Library Striped Bike Lane: Valley Avenue, Fryar Avenue, Traffic Avenue, West Valley Highway
Class III Bikeway: Bike Route	Other locations as appropriate.
Soft Surface Trail: Cross-Country Standard	Trail along Salmon Creek from East Valley Highway to 64 th Street. Sumner Watershed east of Sumner Tapps Highway location of soft-surface trail for mountain biking or equestrian riding.
Boardwalk	Apply environmentally sensitive treatments in critical areas when appropriate with any class of trail.

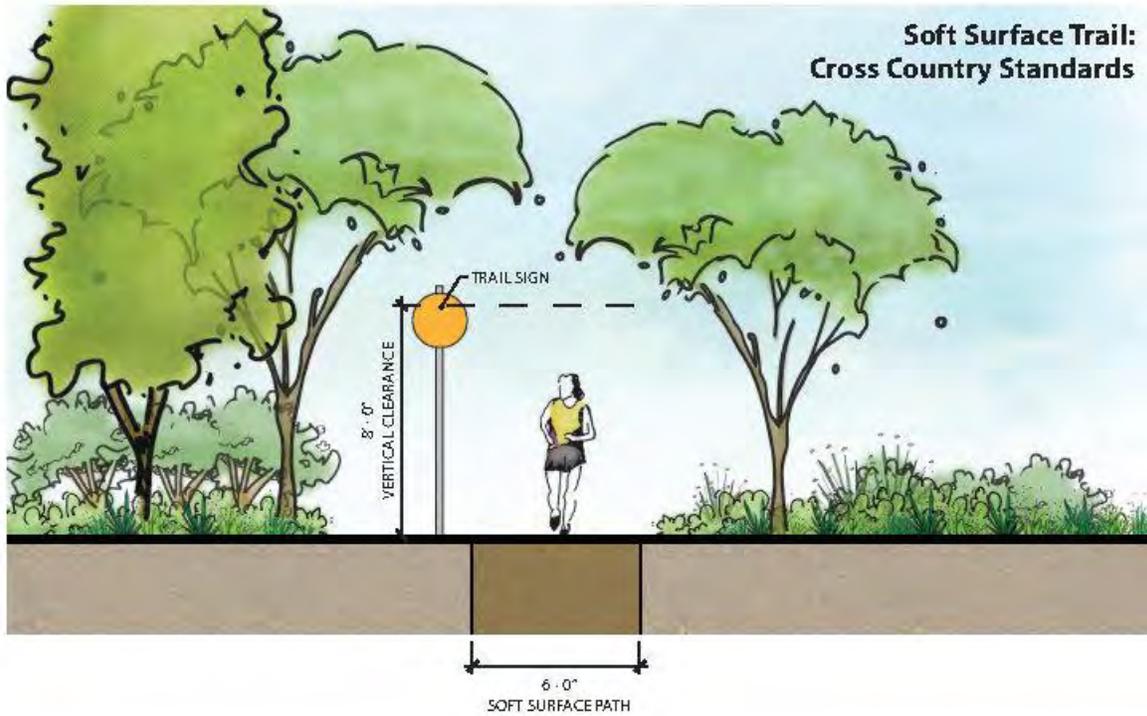
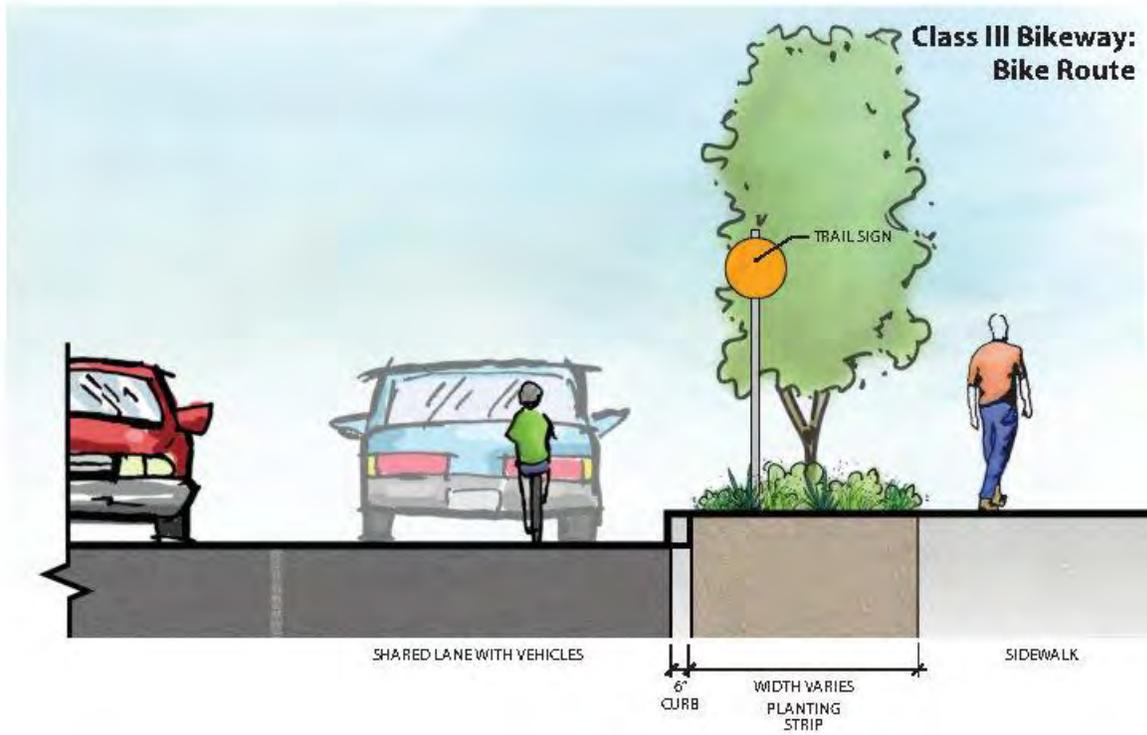
Diagrams for the trail classifications follow.

Exhibit 8-9. Class I and II Trail Sections



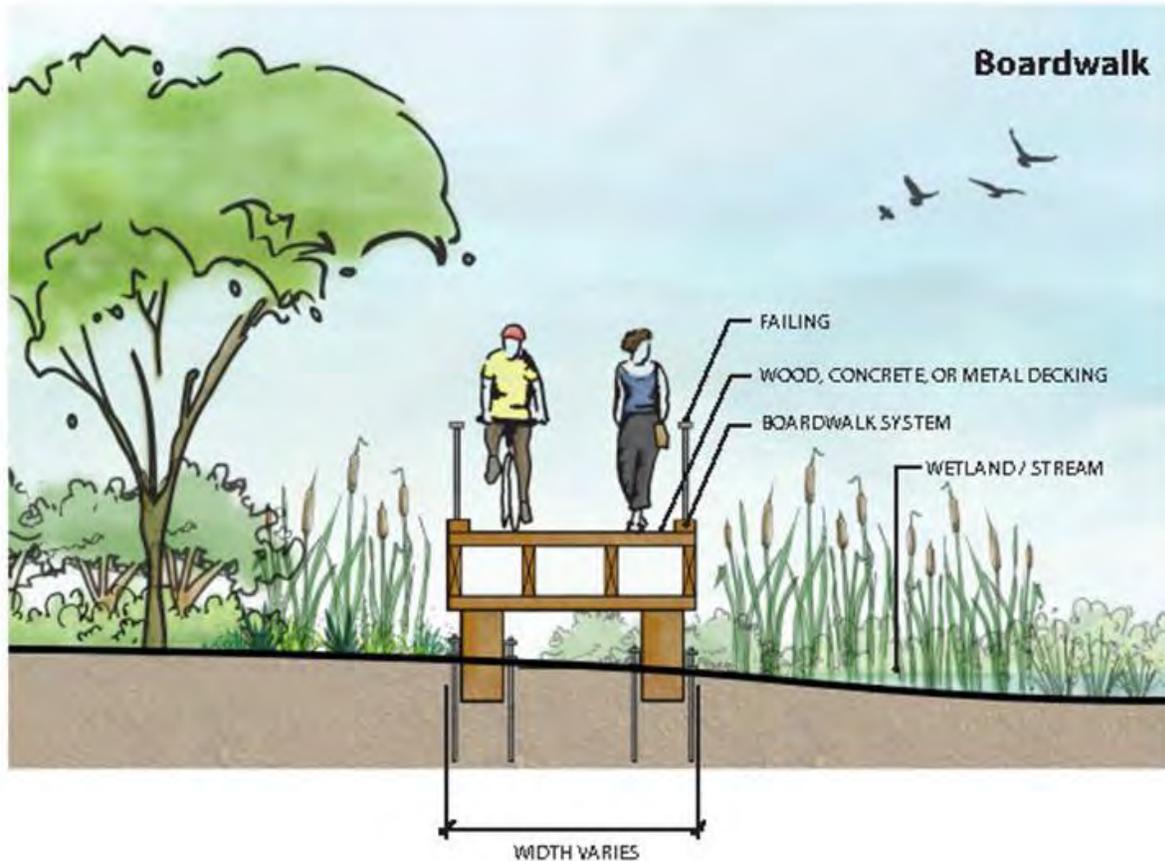
Source: HBB 2017

Exhibit 8-10. Class III and Soft Surface Sections



Source: HBB 2017

Exhibit 8-11. Boardwalk Cross Section



Source: HBB 2018

Trail Extension Priorities

For the purposes of this Parks & Trails plan, extension priorities are based on the public comment and opportunities for partnerships with regional trail providers in Pierce and King Counties.

Community input through the survey and workshops support completing connections along the White and Puyallup Rivers and along Fryar Avenue and Traffic Avenue, and connecting other nodes in the community.

Forever Green, a local non-profit active in trail advocacy, distributed a survey at nine meetings in fall 2017 in a separate process to help identify trail priorities. A top-rated trail connection was the Tacoma to Puyallup/Sumner Trail.

The Forestry and Parks Board has recommended the following priorities similar to local community and regional stakeholder comments:

- Connection to Foothills Trail through Rivergrove
- Soft Surface Trails

- Finish Fryar Ave Trail

Trail prioritization criteria are listed below in two parts – Level 1 which are primary criteria to determine the most vital connections and Level 2 criteria that can adjust project rankings after Level 1 review, adding in feasibility and value elements.

Level 1 Criteria – Connectivity

1. Expand existing Class I trail network to connect to regional trails to improve transport and recreation for a large population.
2. Create a Class II local loop trail that connects Sumner parks, schools, and other destinations to the Class I network.
3. Add soft-surface trails that connect to Class I and II trails and that promote environmental appreciation and healthy lifestyles.
4. Connect isolated neighborhoods.
5. Other trail improvements that promote connectivity.

Level 2 Criteria – Feasibility and Value

1. Potential partnerships with Pierce County, King County, or other non-profit entities.
2. Value/Cost Effectiveness and feasibility
3. Grant Potential
4. Equity – Distribution of Facilities and Ability to Serve Underserved Populations

9.0 Capital Improvements & Funding

This Parks & Trails Plan includes a detailed funding situation assessment that analyzes the City’s ability to accomplish a Capital Improvement Program and identifies funding and partnership options available, based on current policies and potential new policies, to address any funding gap. The assessment is included in Appendix D and summarized in this chapter.

9.1 HISTORIC OPERATIONS & CAPITAL REVENUE

Considering the last ten years, City of Sumner has allocated an average of 11% of its general fund budget to fund Parks and Trails operations.²

Exhibit 9-1. General Fund Revenues and Contributions to Parks and Trails, 2007 to 2016

Year	Total General Fund Revenues	General Fund Contribution to Parks and Trails Operations	Share of General Funds Funding Parks and Trails Operations
2007	\$11,803,545	\$639,421	5%
2008	\$11,281,638	\$628,048	6%
2009	\$7,022,584	\$886,436	13%
2010	\$7,565,693	\$886,436	12%
2011	\$7,735,719	\$927,786	12%
2012	\$8,690,063	\$927,786	11%
2013	\$10,884,521	\$1,058,123	10%
2014	\$10,956,335	\$1,058,123	10%
2015	\$11,404,407	\$1,376,791	12%
2016	\$13,468,977	\$1,376,791	10%
Average 2009-2016			11%

Source: City of Sumner, BARS, BERK 2017

The City of Sumner has primarily funded its parks and trails capital projects through its General Capital Asset Fund, which includes Real Estate Excise Taxes (REET), grant funding, and SEPA Mitigation Fees. Most capital funding has occurred through grants and the City’s grant matches.

² Over the historical period 2009 to 2016, excluding 2007 and 2008 because the general fund was much larger in those years as the City still retained responsibility for fire services.

Exhibit 9-2. Capital Investment & SEPA Mitigation Fees 2007 to 2016 (YOE\$)

Year	Capital Investment	SEPA Mitigation Fees
2007	\$0	\$74,626
2008	\$0	\$51,781
2009	\$0	\$16,219
2010	\$0	\$16,172
2011	\$0	\$26,306
2012	\$2,683,164*	\$25,656
2013	\$201,041	\$151,290
2014	\$442,243	\$148,550
2015	\$103,517	\$84,450
2016	\$201,963	\$82,621
Average, 2012 to 2016	\$388,442	\$67,767

Notes: General – Since 2009, the City of Sumner has operated on a biennial budget schedule, which includes tracking parks mitigation fees on a two-year basis. For the purposes of this analysis, we have annualized this data by splitting it evenly across each year of the biennium.

* Approximately \$2.3M was for trails.

Source: BERK Consulting 2017

The 2015 Capital Facility Plan Element identifies 2015-2021 parks and trails improvements, such as replacing playground equipment, adding shelters and picnic areas, and completing trail bridges totaling \$2.2 million. That is an investment of about \$369,000 per year for the 2015-2021 period, just below the average presented above.

9.2 2018-2035 CAPITAL PROGRAM

Based on the proposed LOS and plan vision, a 2023 improvement program of \$3.8 million is proposed fulfilling the Base LOS defined in Chapter 6.0; an aspirational Target 6-year program would spend about \$8.5 million if additional partnerships and funding can be sought, and the full program to 2035 and beyond would cost \$63 million and is a Target LOS if funding becomes available. The City may consider the 2023 or 2035+ Target program as it updates and advances the 6-year capital facility plan.

2023 Capital Plan

The 6-year 2023 Capital Plan would improve the following facilities (low range Base program and high range Target program):

Existing Parks: adding picnic shelters with power to Loyalty and Seibenthaler parks, adding a batting cage to Heath Sports Complex, and adding athletic facilities to Seibenthaler Park and Rainier View Park.

New Parks: acquiring 4-10 acres for future Community Park(s).

Trails: adding 0.5 to 1.2 miles of Class I Trail and up to 0.75 miles of soft surface trails. At the upper end of Class I miles, this allows White River gaps to be completed. Alternatively, a crossing over a portion of the Puyallup River could be established.



Exhibit 9-3. Base LOS and Comparison to Capital Program

Type	Demand 2023	2023 Program Target	2023 Program Base
Minimum Investment (\$2018)	\$2,079,790	\$8,560,008	\$3,739,072
Active Facilities (number)	1.1	6	3
Informal Facilities (number)	1.3	4	2
Trails (miles)	1.2	2	1.2
Parks (acres)	3.8	10	4

Source: BERK Consulting, 2017

Exhibit 9-4. Parks & Trails Capital Facility Plan (2018\$): Target

Park & Capital Projects	Unit	Measure	Unit Cost	2018-23	2024-35 +	2018-2035+
Bill Heath Sports Complex						
Master Site Plan					\$80,000	\$80,000
Expand Skate Park and Add Skate Elements	1	Facility	\$ 544,130		\$544,130	\$544,130
Multi-Use Fields	1	Facility	\$ 2,067,680		\$2,067,680	\$2,067,680
Batting Cage	1	Facility	\$ 22,060	\$22,060	\$0	\$22,060
Rock Wall	1	Facility	\$ 380,890		\$380,890	\$380,890
Shelter/Gathering Area	1	Facility	\$ 130,590		\$130,590	\$130,590
Portable Restrooms	2	Facility	\$ 56,060		\$112,120	\$112,120
Bill Heath Sports Complex Subtotal				\$22,060	\$3,315,410	\$3,337,470
Loyalty Park						
Master Site Plan					\$40,000	\$40,000
Loop Path	0.5	Mile	\$ 353,680		\$176,840	\$176,840
Shelter/BBQ	1	Facility	\$ 130,590		\$130,590	\$130,590
Horseshoe/Bocce Ball	2	Facility	\$ 15,370		\$30,740	\$30,740
Screening (Assume Planting only)	1000	Feet	\$ -		\$0	\$0
Tree Planting / Shade, Seating, Gathering, Entries	0.5	Acre	\$ 544,130	\$30,000	\$242,065	\$272,065
Permanent Bathrooms	1	Facility	\$ 544,130		\$544,130	\$544,130
Picnic Areas with Power	2	Facility	\$ 80,000	\$160,000	\$0	\$160,000
Loyalty Park Subtotal				\$190,000	\$1,164,365	\$1,354,365
Rainier View Park						
Master Site Plan				\$60,000	\$0	\$60,000
Case Study Cost Estimate 2017				\$2,234,464	\$3,119,946	\$5,354,410
Covered Multi-game Court				\$942,337		
Fields and Drainage				\$1,292,127		
Spray Play, Picnic Shelters, Other Improvements					\$3,119,946	
Rainier View Park Subtotal				\$2,294,464	\$3,119,946	\$5,414,410
Riverbend Park						
Stewardship Plan					\$40,000	\$40,000
Nature Viewing	1	Mile	\$ 217,650		\$217,650	\$217,650
Riverbend Park Subtotal					\$257,650	\$257,650
Reuben Knoblauch Heritage Park						
Master Site Plan				\$40,000	\$0	\$40,000
Entrance, Stage, Ampitheater 2017					\$1,493,618	\$1,493,618
Reuben Knoblauch Heritage Park Subtotal				\$40,000	\$1,493,618	\$1,533,618
Ryan House						
Master Site Plan					\$40,000	\$40,000
Ryan House Subtotal					\$40,000	\$40,000
Seibenthaler Park						
Master Site Plan				\$60,000	\$0	\$60,000
Case Study Cost Estimate 2017				\$1,029,993	\$1,845,892	\$2,875,885
Multi-game Court				\$348,195		
Athletic Fields				\$366,411		
Picnic Areas with Power				\$315,387		
Other Improvements: Play area, restrooms, furnishings					\$1,845,892	
Seibenthaler Park Subtotal				\$1,089,993	\$1,845,892	\$2,935,885
Trail Miles						
Class I Multi Use	2.0	Mile	\$ 1,088,250	\$1,305,900	\$870,600	\$2,176,500
Class II Bike Lane	4.2	Mile	\$ 2,000,000		\$8,320,000	\$8,320,000
Class III Bike Route	7.1	Mile	\$ 500,000		\$3,545,000	\$3,545,000
Soft Surface Competitive Trail	1.5	Mile	\$ 217,650	\$167,591	\$167,591	\$335,181
Trailheads	3	Facility	\$ 1,904,450		\$5,713,350	\$5,713,350
Trail Subtotal				\$1,473,491	\$18,616,541	\$20,090,031
New Parks						
Master Site Plan	6	Number	\$60,000		\$360,000	\$360,000
Acquisition	20	Acres	\$ 345,000	\$3,450,000	\$3,450,000	\$6,900,000
Minimum Park Standard Investment	5	Park	\$ 4,005,000		\$20,025,000	\$20,025,000
Off-leash dog park	1	Facility	\$ 1,197,080		\$1,197,080	\$1,197,080
New Parks Subtotal				\$3,450,000	\$25,032,080	\$28,482,080
Total				\$8,560,008	\$54,885,501	\$63,445,508

Source: BERK Consulting 2017

Parks & Trails Capital Facility Plan (2018\$): Base

Park & Capital Projects	Unit	Measure	Unit Cost	2018-23	2024-35 +	2018-2035+
Bill Heath Sports Complex						
Master Site Plan					\$80,000	\$80,000
Expand Skate Park and Add Skate Elements	1	Facility	\$ 544,130		\$544,130	\$544,130
Multi-Use Fields	1	Facility	\$ 2,067,680		\$2,067,680	\$2,067,680
Batting Cage	1	Facility	\$ 22,060	\$22,060	\$0	\$22,060
Rock Wall	1	Facility	\$ 380,890		\$380,890	\$380,890
Shelter/Gathering Area	1	Facility	\$ 130,590		\$130,590	\$130,590
Portable Restrooms	2	Facility	\$ 56,060		\$112,120	\$112,120
Bill Heath Sports Complex Subtotal				\$22,060	\$3,315,410	\$3,337,470
Loyalty Park						
Master Site Plan					\$40,000	\$40,000
Loop Path	0.5	Mile	\$ 353,680		\$176,840	\$176,840
Shelter/BBQ	1	Facility	\$ 130,590		\$130,590	\$130,590
Horseshoe/Bocce Ball	2	Facility	\$ 15,370		\$30,740	\$30,740
Screening (Assume Planting only)	1000	Feet	\$ -		\$0	\$0
Tree Planting / Shade, Seating, Gathering, Entries	0.5	Acre	\$ 544,130	\$30,000	\$242,065	\$272,065
Permanent Bathrooms	1	Facility	\$ 544,130		\$544,130	\$544,130
Picnic Areas with Power	2	Facility	\$ 80,000	\$160,000	\$0	\$160,000
Loyalty Park Subtotal				\$190,000	\$1,164,365	\$1,354,365
Rainier View Park						
Master Site Plan				\$60,000	\$0	\$60,000
Case Study Cost Estimate 2017				\$942,337	\$4,412,073	\$5,354,410
Covered Multi-game Court				\$942,337		
Fields and Drainage					\$1,292,127	
Spray Play, Picnic Shelters, Other Improvements					\$3,119,946	
Rainier View Park Subtotal				\$1,002,337	\$4,412,073	\$5,414,410
Riverbend Park						
Stewardship Plan					\$40,000	\$40,000
Nature Viewing	1	Mile	\$ 217,650		\$217,650	\$217,650
Riverbend Park Subtotal					\$257,650	\$257,650
Reuben Knoblauch Heritage Park						
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Entrance, Stage, Ampitheater 2017					\$1,493,618	\$1,493,618
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Ryan House						
Master Site Plan					\$40,000	\$40,000
Ryan House Subtotal					\$40,000	\$40,000
Seibenthaler Park						
Master Site Plan				\$60,000	\$0	\$60,000
Case Study Cost Estimate 2017				\$348,195	\$2,894,100	\$2,875,885
Multi-game Court				\$348,195		
Athletic Fields					\$366,411	
Picnic Areas with Power					\$315,387	
Other Improvements: Play area, restrooms, furnishings					\$2,212,302	
Seibenthaler Park Subtotal				\$408,195	\$2,894,100	\$2,935,885
Trail Miles						
Class I Multi Use	2.0	Mile	\$ 1,088,250	\$544,125	\$1,632,375	\$2,176,500
Class II Bike Lane	4.2	Mile	\$ 2,000,000		\$8,320,000	\$8,320,000
Class III Bike Route	7.1	Mile	\$ 500,000		\$3,545,000	\$3,545,000
Soft Surface Competitive Trail	1.5	Mile	\$ 217,650	\$152,355	\$335,181	\$335,181
Trailheads	3	Facility	\$ 1,904,450		\$5,713,350	\$5,713,350
Trail Subtotal				\$696,480	\$19,545,906	\$20,090,031
New Parks						
Master Site Plan	6	Number	\$60,000		\$360,000	\$360,000
Acquisition	20	Acres	\$ 345,000	\$1,380,000	\$5,520,000	\$6,900,000
Minimum Park Standard Investment	5	Park	\$ 4,005,000		\$20,025,000	\$20,025,000
Off-leash dog park	1	Facility	\$ 1,197,080		\$1,197,080	\$1,197,080
New Parks Subtotal				\$1,380,000	\$27,102,080	\$28,482,080
Total				\$3,739,072	\$60,225,202	\$63,445,508

Source: BERK Consulting 2017

9.3 FUNDING OPTIONS

The 2023 capital program is \$3.8 to 8.5 million, and is based on the LOS in Chapter 6.0. The amount proposed to be spent by 2023 is greater than the 2015-2021 program that is \$2.2 million and greater than the minimum per capita investment needed at \$2.1 million. Additional funding sources will be needed to accomplish either the full Base or Target program.

The Funding Situation Assessment in Appendix D provides a variety of funding and financing techniques the City may consider to achieve its desired capital facility plan by the 6-year and 20-year planning periods or beyond. Summary highlights are presented below.

Increase General Fund Revenues or Share of General Fund Revenues to Parks through Reallocation

The City of Sumner has several options for increasing its general fund revenues, however, none of these options are specific to parks. Some major options include:

Business and Occupations (B&O) Tax. A B&O tax is levied on businesses operating in or with a physical presence in the city, as described in Chapter 82.04 RCW. The tax can be levied three ways:

- Percentage of gross business income (GBI)
- Per employee tax
- Per square foot tax

The City of Sumner does not currently levy a B&O Tax. The City could likely generate significant funds by levying such a tax, however, this may be politically challenging. The magnitude of potential funding that could be generated by a B&O Tax varies based on the tax rate and how the tax is levied.

The City does levy a utility tax of 6% per year against the gross revenues of water and wastewater, solid waste, and stormwater utilities within its boundaries. This is considered a B&O tax, rather than a consumer utility tax, because it is levied against the utility's gross revenues, rather than as a separately itemized tax directly payable by consumers.

Consumer Utility Tax: Any city or town has the authority to impose a consumer utility tax as part of their authority to impose excise taxes on businesses doing business in their jurisdiction. Consumer utility taxes can be levied on the following utilities up to the rates below without voter approval: Cable TV (5% limit based on existing franchise agreements), Electricity (6%), Gas (6%), Sewer/Stormwater (no limit), Solid waste (6% limit based on existing solid waste collection contracts), Telephone (including

cell and pager; 6%), Water (6%). For utilities where the rate is limited, cities may impose a higher rate with voter approval.

Revenues generated can be used for any purpose – and most cities use them for general purposes, as a general fund revenue source. The City of Sumner does levy a consumer utility tax, for all purposes, including to increase contributions to parks and trails operations.

Accessing Property Tax Levy Banked Capacity. The City currently has a 2017 property tax rate of \$1.175 per \$1,000 assessed value. This rate will increase to \$1.30 per \$1,000 assessed value in 2018. Cities are currently limited to an increase in property tax revenues equal to 1% plus the revenues based on that rate from any new development, without a public vote. However, the City of Sumner has “banked” levy capacity by not always annually increasing the levy to its limit. This would allow the City to increase its levy rate up to \$1.45 per \$1,000 in assessed value in 2018. The City could use these increased revenues to support parks capital projects.

Property Tax Levy Lid Lift. A property tax levy lid lift occurs when taxing jurisdictions with a tax rate less than their statutory maximum rate ask voters to increase their tax rate to an amount equal to or less than the statutory maximum rate, effectively lifting the lid on the levy rate. The taxing jurisdiction then collects more revenues because of the higher levy rate. The City could increase property taxes in the City to pay for parks capital projects through a voted levy lid lift.

Transportation Benefit District. Cities can create a transportation benefit district (TBD) through their legislative authority. These TBDs can include other counties, cities, port districts, or transit districts through interlocal agreements. TBDs do not have to include the entire jurisdiction of the establishing entity. A TBD is an independent taxing district that can impose fees to fund transportation improvements. These taxes are not restricted to capital construction projects, but can also be used for maintenance and preservation. Likewise, they are unrestricted against non-motorized projects.

- **\$20 Motor Vehicle Excise Tax (MVET) levied via a TBD.** TBDs can impose a MVET) of up to \$100, with a public vote. Initially, a \$20 MVET can be imposed without a vote of the people. After 24 months, this value can be increased to \$40 without a vote, and 24 months after that, in can be increased to \$50 without a vote, however any fee greater than \$40 is subject to potential referendum.
- **0.02% Sales and Use Tax (SUT) levied via a TBD. TBD's can impose a sales and use tax of up to 0.02%, with a public vote.**

While these funds are restricted to transportation purposes, the City of Sumner could use the revenues generated to take pressure off existing general funds, reallocating them to parks and trails operations.³

Increase Share of Capital Asset Funds for Parks and Trails through Reallocation

Similarly, one of the main strategies the City of Sumner could use to increase capital funding for parks and trails is reallocation of capital assets from the capital asset fund to parks and trail purposes. This could be done through dedication of one or more of the revenue sources funding the Capital Assets Fund (for example, REET) or through a general increase in the overall allocation to parks and trails projects from the fund.

Generate Dedicated Revenues for Parks and Trails Capital Projects

There are very few dedicated revenue sources for parks capital. Options for additional revenues include:

Dedicated Parks Property Tax Levy. The City currently has significant overall property tax capacity, which could be levied through a dedicated parks levy at the will of Sumner voters.

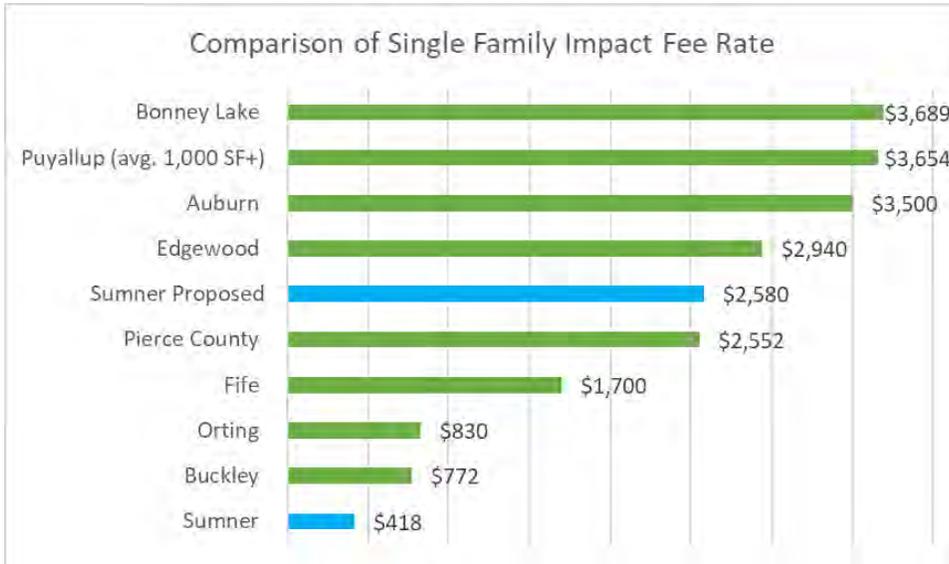
Parks Impact Fees. The City of Sumner currently collects a parks mitigation fee of \$214 per residential dwelling unit and \$91 per commercial or industrial employee, and a trails mitigation fee of \$204 per residential dwelling unit and \$86 per commercial or industrial employee. If desired, the City of Sumner could instead collect parks impact fees, which are fees on development intended to support the infrastructure needs generated by that growth. Rates would be determined through a rate study and consideration of system improvements needed to support growth at desired levels of service.

The City is considering whether to discontinue SEPA Mitigation Fees and apply a park impact fee instead. A rate study has been prepared for City evaluation. It is based on the concept of the investment per capita described in Section 6.2 with appropriate discounts for other available revenue sources. The proposed fee is approximately \$2,580 for a single-family dwelling (per capita applied to a single-family household size). For more information, and other residential and employment categories, see the

³ City Council previously evaluated the feasibility, order of magnitude of expected revenues, and other considerations related to levying a MVET or sales and use tax through a TBD, and determined that it was unlikely to generate significant enough revenues relative to the administrative burden to merit implementation.

rate study under separate cover. In comparison to other nearby jurisdictions, Sumner’s current fee is the lowest, and the proposed fee is in the mid-range.

Exhibit 9-5. Comparison of Park Impact Fees

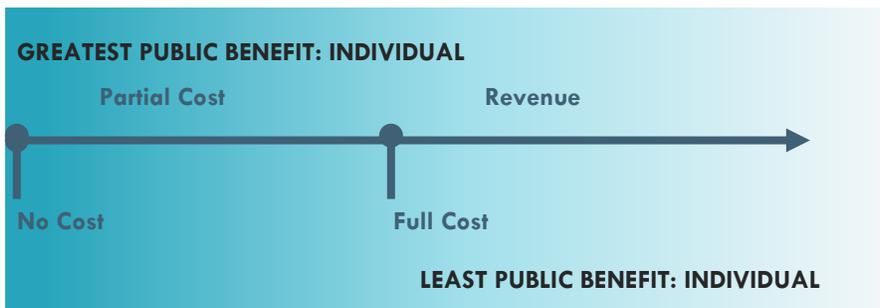


Source: Pierce County 2016 (see Impact Fee Working Group document at <https://www.co.pierce.wa.us/DocumentCenter/View/40435>), Code Publishing Company 2017 for Edgewood, Puyallup, Bonney Lake, BERK 2018

The City Council intends to address the proposed impact fee and rate study in a separate ordinance.

Implement Cost Recovery Policies. The City of Sumner Parks and Recreation Department could consider implementing cost recovery policies related to its Parks and Trails facilities, including the Heath Sports Complex, park reservations (e.g. Heritage Park private reservations or Loyalty Park picnic shelter reservations), and Ryan House (if grounds would be reserved for private events). Cost recovery is the direct offset of expenditures related to specific goods or services. Cost recovery is therefore best expressed as a ratio of the offset to the total expenditure, with a ratio of 0 being no cost recovery, a ratio of 1 being complete cost recovery, and a ratio greater than 1 implying full cost recovery and revenue generation, as shown in the Cost Recovery Continuum below.

Exhibit 9-6. Balance of Individual-specific and Communitywide Benefits and Level of Cost Recovery



Source: BERK Consulting, 2017.

Cost recovery can be implemented on discrete services or globally, to support a preferred share of the department budget funded through fee-for-service activities (department-wide cost recovery target), and through a range of fee collection mechanisms. These mechanisms can be calibrated based on specific cost recovery targets based on the cost revenue amount desired and the proportional share of activities and individual benefits.

Access Additional State and Federal Competitive Grants

The City of Sumner has been successful in funding some of its parks capital project through competitive grants. State and federal grant programs can provide some funding from outside the region. These programs are extremely competitive; however, any grant funding that could be made available would significantly improve the funding feasibility of the 2018 Sumner Parks & Trails Plan Update, since these funds would reduce the amount needed from local public sources. Grant funding sources from federal, state, county and other sources are provided in Appendix D.

State Legislative Allocations

In addition to the grant programs, some infrastructure funding is allocated through the state budget process. As with grants, these discretionary funds are limited, subject to state appropriation, and highly competitive.

Private Sources and Fundraising

The City can also consider opportunities for private funding through in-kind donations from volunteers and community partners, private donations, and crowdsourcing. It is expected that these are nominal sources in the context of the overall Parks & Trails Plan, but could be useful for specific projects or purposes.

Regional Funding

The City could seek partnerships with Pierce County such as regional trails connections projects, funding through Conservation Futures, and multi-county efforts such as the Puget Sound Regional Council's Regional Open Space Conservation Plan.

9.4 FINANCING OPTIONS

The City manages long-term debt in a way that utilizes its credit to optimize City services while balancing overall debt levels and annual debt service obligations. Long-term debt may be used for capital acquisitions and construction but may not be used to fund operating expenses, and it should be structured in way that debt payments do not exceed the expected useful life of the financed project. The City uses revenue debt when possible and maintains at least 10% of its legal limit of LTGO as an emergency reserve.

The City prefers a conservative debt planning strategy, only issuing debt that can be backed up by a stable, dedicated revenue stream. The City's financial strategy includes carefully considering the future fiscal impacts of incurring additional long-term debt. The City understands that incurring additional long-term debt can potentially affect its credit rating, which is currently a AA- rating with Standard & Poors and an A1 rating from Moody's. We cannot estimate how a specific bond issuance will specifically affect the City's credit rating; however, it is a factor to consider in the amount of debt issued to support parks capital projects plan.

The City can levy additional debt through two main financing tools:

Limited Tax General Obligation (LTGO) Bonds. Councilmanic bonds that must be repaid from existing resources, as there is no dedicated source of new revenue for debt service. These bonds can be issued by the City Council without going out to residents for a public vote.

Unlimited Tax General Obligation (UTGO) Bonds. Voted bonds that must be approved by a vote of the City's residents, and are paid off by a new city property tax levy. This type of bond issue is usually reserved for municipal improvements that are of general benefit to the public, such as arterial streets, bridges, lighting, municipal buildings, firefighting equipment, and parks. As the money is raised by an assessment levied on property values, the business community also provides a fair share of the funds to pay off such bonds.

9.5 RECOMMENDED CAPITAL FUNDING STRATEGY

2023 Base Capital Program

As discussed previously, the City of Sumner will need to allocate an additional \$1.7 million, beyond existing capital funding, for parks and trails projects to meet its Base LOS standard in the six-year period. However, this value represents just the minimum funding needed for the City to meet its LOS standard – not the amount to accomplish its larger goals and policies. It is also likely that that funding need in the six-year period foretells an even more significant funding need in the 20-year period. Therefore, the need to address these gaps is an important opportunity for the City to consider whether the timing is right for an aspirational investment strategy, to demonstrate commitment to the larger goals and policies in this plan and energize the community around it, rather than an incremental one, to simply meet immediate needs.

To support evaluation of these options (pursuing minimum additional capital investment needed versus pursuing an aspirational investment strategy) the City has developed two capital program options, 2023 Program Options 1 and 2 which are described in Exhibit 9-3.

The previous subsection identified several options for additional funding sources to accomplish proposed capital investment programs. A recommended funding and/or financing strategy for the Target and Base 2023 Programs follow.

2023 Target Capital Program

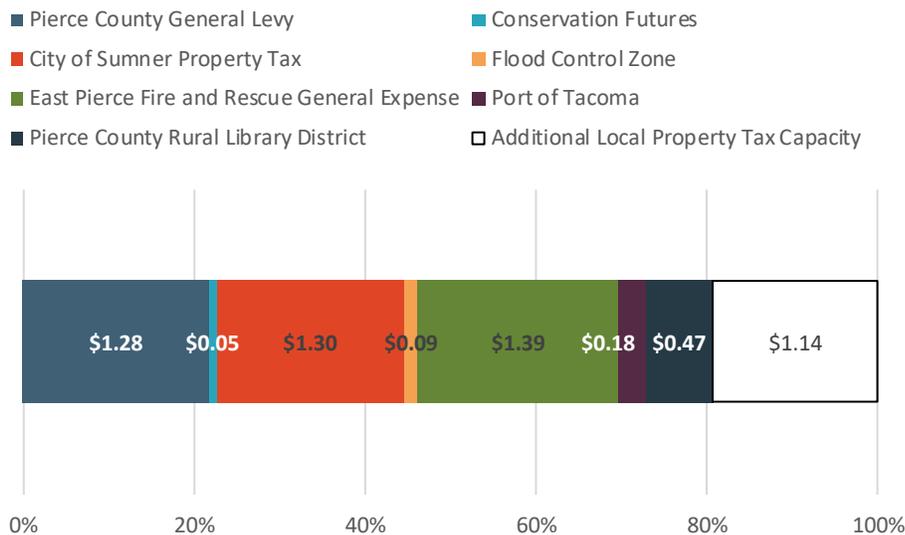
The 2023 Target Program describes a more aspirational capital improvement program, that will cost approximately \$8.6 million in the six-year period, and require an additional investment of \$6.5 million over the same period. The City could consider two potential strategies, one funding and one financing, to fund this capital program. These strategies are described following.

1. **Dedicated Parks Property Tax Levy.** Currently, residents of the City of Sumner have one of the lowest City property taxes in the state. Cities can levy up to \$3.375 per \$1,000 of assessed value. Because, in 2018, the City of Sumner will levy only \$1.30 per \$1,000 assessed value, the City has up to \$2.075 per \$1000 in additional property tax capacity, however this would require lifting the property tax levy lid or a dedicated levy, both of which would require a public vote.

However, this amount could be significantly limited by other local taxing districts, like the fire district, rural county library district, and school district. This is because local taxing districts (excluding schools) are

limited to levying \$5.90 per \$1,000 of assessed value. Currently, City of Sumner residents pay local property taxes to several taxing districts beyond the City, including the County (general expense and conservation futures), the Flood Control district, Port of Tacoma, Pierce County Rural Library District, and East Pierce Fire and Rescue (general expense, only, as an additional \$0.50 beyond the \$5.90 limit can be levied for emergency medical services). In 2017, these taxing districts levied a combined levy rate of \$4.64 per \$1,000 in assessed value. If all other taxing districts rates stay the same in 2018, except City of Sumner which is increasing its rate to \$1.30 per \$1,000 in assessed value, then the combined levy rate would be \$4.76 per \$1,000 in assessed value.

Exhibit 9-7: Local Property Taxing Districts in City of Sumner, 2017 (with 2018 City of Sumner Levy Rate)



Source: Pierce County Property Tax Assessor, 2017 and BERK Consulting 2017.

If the \$5.90 per \$1,000 of assessed value local property tax limit were met, then the taxing districts rates would need to be prorated. Which levies are lowered in prorationing, by how much and in what order, depends on how the limit is exceeded.

Based on the 2017 rates of the other taxing districts and the City's 2018 levy rate the City could levy up to an additional \$1.14 per \$1,000 assessed value with a vote of the people and without prorationing. In 2017, a levy of this size would have generated an additional \$2.77 million per year in property tax revenues, cumulatively well beyond the total amount needed in the six-year period. To meet the six-year need, the City would only need to levy an additional \$0.45 per \$1,000 of assessed value.

2. **Capital Bonds.** As of 2017, the City has capacity to levy up to \$36,485,058 in councilmanic (LTGO) debt. The City is only using \$855,000 (2.43%) of that capacity. The City could ask voters to use a share of this debt capacity to pay for the \$6.5 million in parks and trails capital funding needed to support the Target program in the six-year period. However, it is important to remember that the City would have to also fund the resulting interest over that same period. The debt service cost would run the City an additional approximately \$805,000 at 4% interest over 20 years that would need to come from existing operating revenues, which are also constrained.

Alternately, because the Target program represents a much more aspirational package of capital projects, the City could consider asking voters to fund these improvements using UTGO debt. As of 2017, the City has capacity to levy up to \$60,808,430 in debt; there is no limit on what share of that debt can be UTGO. The City is only using \$855,000 (1.46%) of its total debt capacity; this is LTGO debt but counts against UTGO debt capacity because it is equal to total overall debt capacity because there is no limit on the share of debt that can be UTGO. The City could ask voters to use \$9.7 million⁴ (a share of 16%) of this debt capacity to pay for an aspirational package of parks capital projects.

If passed, City residents would repay the bond through a dedicated property tax levy, which, over an assumed 20-year repayment period, would have an approximate rate of \$0.20 per \$1,000 of assessed value, again, within the limits of available local property-taxing capacity before prorationing.

2023 Base Capital Program

The Base Capital Program describes the minimum capital improvement program the City of Sumner could pursue to meet its base LOS standard in the six-year period. This will cost approximately \$3.8 million in the six-year period, meaning the City will need to allocate an additional \$1.7 million, beyond existing capital funding to achieve it. To do so, the City could consider two potential strategies, one funding and one financing, described following.

1. **Increase Property Taxes.** The City currently has a 2017 property tax rate of \$1.175 per \$1,000 assessed value. This rate will increase to \$1.30 per \$1,000 assessed value in 2018. The City also has “banked”

⁴ This value assumes a total capital bond of \$6,495,840 issued at a 1.5% issuance cost, and repaid over 20 years at 4% interest. It is likely that a bond of this size could be paid off significantly more quickly, leading to less significant interest costs and reducing the overall size of the bond.

levy capacity by not always annually increasing the revenue to the 1% limit. In 2018, this banked capacity is equal to about \$0.15 per \$1,000 of assessed value, for a maximum rate of \$1.45 per \$1,000 of assessed value.

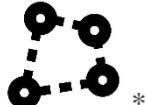
To fund this need, the City needs to generate an additional approximately \$285,000 in funding per year. Based on 2017 assessed valuation, the City could generate this amount with a levy of approximately \$0.12 per \$1,000 of assessed value. This is within the City's current banked capacity limit; however, the City could also consider levying this tax through a voted dedicated parks property tax levy.

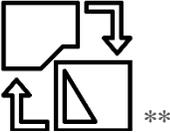
2. **LTGO Bonds.** As of 2017, the City has capacity to levy up to \$36,485,058 in councilmanic (LTGO) debt. The City is only using \$855,000 (2.43%) of that capacity. The City could ask voters to use a share of this debt capacity to pay for the needed \$1.7 million in parks and trails capital funding the in the six-year period. However, it is important to remember that the City would have to also fund the resulting interest over that same period. These debt service cost would run the City an additional approximately \$805,000 at 4% interest over 20 years that would need to come from existing operating revenues, which are also constrained.

10.0 Strategic Actions & Performance Measures

Based on guiding principles, this Chapter identifies strategic actions and performance indicators to help guide implementation and adaptively monitor and manage the parks system towards desired outcomes.

Exhibit 10-1. Strategic Actions and Performance Indicators Matrix

Themes	Strategic Actions	Performance Indicators
 Fun and Friendly	<ul style="list-style-type: none"> Provide added facilities or services to meet the needs of underserved populations. Partner with other entities such as the School District and YMCA to increase recreation programs on City parks and trails. 	<ul style="list-style-type: none"> Add facilities to existing parks that do not meet minimum standards and increase parks and trails in gap areas. Trend of increasing participation by underserved populations.
 Beautiful and Clean	<ul style="list-style-type: none"> Levels of maintenance and priorities established. Park master plans developed. 	<ul style="list-style-type: none"> Increasing share of parks and trail facilities with maintenance priorities established. Maintenance and operations resources added as park and trail system expands.
 Usable Across Seasons	<ul style="list-style-type: none"> Facilities are designed or maintained to have one or more activities across four seasons. 	<ul style="list-style-type: none"> Facility use increases year-round over time.
 Accessible and Connected	<ul style="list-style-type: none"> Implement trail priorities with County and partners. Remove access barriers to parks and increase connectivity. Equitably distribute park facilities. 	<ul style="list-style-type: none"> Increased miles of trails identified as high priority. Pedestrian, bicycle, or transit access to parks improves or increases. Developed parkland acres increases particularly in gap areas.
 *** Safe and Comfortable	<ul style="list-style-type: none"> Maintain facilities per design and safety guidelines. Increase comfort of pedestrian and bicycle facilities. Work with the Police Department to implement Crime Prevention Through Environmental Design (CPTED) principles in design and maintenance of facilities. 	<ul style="list-style-type: none"> Addition of protected or striped bicycle lanes. Addition of landscaped planting strips or other features that improve pedestrian comfort. Facilities designed and maintained with CPTED principles increases.

Themes	Strategic Actions	Performance Indicators
 <p>Diverse, Expanding, and Flexible</p>	<ul style="list-style-type: none"> Size system to meet the demands of current and future users. Efficiently fund and develop parks and trails: Continue to seek grants, identify partners, explore cost recovery policy, consider impact fee, and explore general fund options. 	<ul style="list-style-type: none"> Maintain the park system value as growth occurs and meet LOS objectives. Increase or expand volunteer programs and partnerships that have a demonstrated public benefit and return on investment.
 <p>Supportive of Active, Healthy Lifestyles</p>	<ul style="list-style-type: none"> Add facilities that support active recreation opportunities. 	<ul style="list-style-type: none"> Percent of facilities that support or encourage active (muscle-powered) recreation opportunities is sustained or increase.
 <p>Provide Open Space, Shorelines, and Habitats for Future Generations</p>	<ul style="list-style-type: none"> Implement City Urban Forestry strategy. Implement City codes for streetscape and landscape. Prepare stewardship plan for open spaces such as Riverbend Park, City Resource property, or Watershed. Increase shoreline access and restoration. 	<ul style="list-style-type: none"> Retaining 35% of city in open space per City policy. Parks and open space managed with stewardship plan objectives increases. Number of sites or area subject to sustainable maintenance practices increases. Increased miles of trails along shorelines.

Sources: *Anton Barbarov ** Creaticca Creative Agency *** Gan Khoon Lay

The Parks and Recreation division of Public Works will work in partnership with the Community Development Department to implement strategic actions and track performance indicators.

- The Parks and Recreation division would implement capital facility planning and design, pursue grants, and manage and maintain the system.
- The Community Development Department would implement goals and policies such as LOS, and apply development regulations and fees.
- The City would periodically review performance indicators, such as at the time of the biennial budget and prior to update in six years.



Sumner Parks & Trails Plan

APPENDICES | FEBRUARY 2018

Appendix A. System Inventory

Appendix B. Outreach

Appendix C. Level of Service Options

Appendix D. Funding Situation Assessment

Appendix E. Map Folio

Appendix A. System Inventory

Park Name / Feature	Acres	Facilities	Value per Item	Year	2017 Cost Per Unit	2017 Value	Notes
Bill Heath Sports Complex	6.96	1	\$ 1,868,100	2017	\$ 1,868,100	\$ 1,868,100	Assessor
Baseball Field/Softball Field		1	\$ 1,000,000	2016	\$ 1,024,900	\$ 1,024,900	HBB
BBQ Grills		2	\$ 500	2011	\$ 600	\$ 1,200	HBB
Benches		15	\$ 2,500	2011	\$ 2,800	\$ 42,000	HBB
Concession Stand		1	Part of restrooms				
Picnic Tables		10	\$ 5,000	2011	\$ 5,600	\$ 56,000	HBB
Playground		1	\$ 85,000	2011	\$ 95,400	\$ 95,400	HBB
Restroom		1	\$ 178,500	2013	\$ 193,000	\$ 193,000	Insurance
Skate Park		1	\$ 229,738	2002	\$ 317,000	\$ 317,000	Insurance
Tennis Court		2	\$ 110,000	2016	\$ 112,700	\$ 225,400	HBB
Trails		1	\$ 85,063	2014	\$ 90,300	\$ 90,300	HBB (assume 1/4 mile)
Loyalty Park	3.25	1	\$ 869,900	2017	\$ 869,900	\$ 869,900	Assessor
Basketball Court		1	\$ 60,000	2016	\$ 61,500	\$ 61,500	HBB
Picnic Tables		15	\$ 5,000	2011	\$ 5,600	\$ 84,000	HBB
Benches		8	\$ 2,500	2011	\$ 2,800	\$ 22,400	HBB
BBQ Grills		3	\$ 500	2011	\$ 600	\$ 1,800	HBB
Playground		1	\$ 71,400	2013	\$ 77,200	\$ 77,200	Insurance
Restroom Enclosures		1	\$ 20,400	2007	\$ 24,700	\$ 24,700	Insurance
Rainier View Park	3.87	1	\$ 245,300	2017	\$ 245,300	\$ 245,300	Assessor
Basketball Court		1	\$ 60,000	2016	\$ 61,500	\$ 61,500	HBB
BBQ Grills		3	\$ 500	2011	\$ 600	\$ 1,800	HBB
Benches		8	\$ 2,500	2011	\$ 2,800	\$ 22,400	HBB
Climbing Wall		1	\$ 10,000	2017	\$ 10,000	\$ 10,000	Websearch, \$3000-\$6500, plus installation
Open Turf Area		1	\$ 842,886	2011	\$ 946,000	\$ 946,000	Landscape (trees, shrubs, groundcover), half site
Picnic Tables		8	\$ 5,000	2011	\$ 5,600	\$ 44,800	HBB
Picnic Shelters - w/o Cooking Facilities		1	\$ 45,900	2013	\$ 49,600	\$ 49,600	Insurance
Playground		1	\$ 91,800	2013	\$ 99,300	\$ 99,300	Insurance
Trails		1	\$ 85,063	2014	\$ 90,300	\$ 90,300	HBB (assume 1/4 mile)
Restroom Enclosures		1	\$ 20,400	2007	\$ 24,700	\$ 24,700	Insurance
Storage Building		1	\$ 30,600	2013	\$ 33,100	\$ 33,100	Insurance
Riverbend Park	11.00	1	\$ 734,800	2017	\$ 734,800	\$ 734,800	Assessor
Restroom		1	\$ 200,000	2017	\$ 200,000	\$ 200,000	Rounded up, similar cost as Confluence
Benches		1	\$ 2,500	2011	\$ 2,800	\$ 2,800	HBB
Rueben Knoblauch Heritage Park	0.46	1	\$ 246,100	2017	\$ 246,100	\$ 246,100	Assessor
Amphitheater - Public		1	\$ 25,500	2013	\$ 27,600	\$ 27,600	Insurance
Benches		14	\$ 2,500	2011	\$ 2,800	\$ 39,200	HBB
Chess/Checkers Tables (game pieces not included)		3	\$ 5,000	2011	\$ 5,600	\$ 16,800	HBB, picnic
Open Turf Area		1	\$ 100,188	2011	\$ 112,400	\$ 112,400	Landscape (trees, shrubs, groundcover), half site
Picnic Tables		0	\$ 5,000	2011	\$ 5,600	\$ -	HBB
Restroom Enclosures		1	\$ 20,400	2007	\$ 24,700	\$ 24,700	Insurance
Ryan House	0.41	1	\$ 518,800	2017	\$ 518,800	\$ 518,800	Assessor
Museum/House		1	\$ 133,400	2017	\$ 133,400	\$ 133,400	Assessor
Benches		1	\$ 2,500	2011	\$ 2,800	\$ 2,800	HBB
Seibenthaler Park	2.31	1	\$ 259,900	2017	\$ 259,900	\$ 259,900	
Basketball Court		1					Use insurance value
BBQ Grills		1					Use insurance value
Picnic Tables		1					Use insurance value
Playground		1				\$45,000	CIP 2015-2021
Soccer Field		0					Is this still there?
Park Equipment		1	\$ 71,400	2013	\$ 77,200	\$ 77,200	Insurance
Restroom Enclosures		1	\$ 20,400	2007	\$ 24,700	\$ 24,700	Insurance
Sumner Link Trail	58.18	1	\$ 2,346,708.56	2017	\$ 2,346,700	\$ 2,346,700	8 miles x 5280 lf x 60 ft wide, average trail parcel value per acre
<u>Improved Trail</u>	<u>Length</u>						
CIP 97-29	750	1	\$ 114,413.29	1999	\$ 173,000	\$ 173,000	Capital Project List
CIP 98-13	2,757	1	\$ 150,000.00	2006	\$ 188,700	\$ 188,700	Capital Project List
CIP 05-11	2,600	1	\$ 96,286.20	2006	\$ 121,200	\$ 121,200	Capital Project List
CIP 02-06	3,000	1	\$ 494,419.00	2007	\$ 598,900	\$ 598,900	Capital Project List
CIP 08-13	2,135	1	\$ 173,875.55	2009	\$ 201,000	\$ 201,000	Capital Project List
CIP 07-26	2,350	1	\$ 330,957.28	2012	\$ 362,200	\$ 362,200	Capital Project List
CIP 13-04	1,900	1	\$ 83,725.88	2013	\$ 90,500	\$ 90,500	Capital Project List
CIP 06-05	1,700	1	\$ 1,780,072.73	2013	\$ 1,925,000	\$ 1,925,000	Capital Project List
CIP 13-06	2,140	1	\$ 142,995.88	2014	\$ 151,800	\$ 151,800	Capital Project List
<u>Trail Amenities</u>	Pizza Park	1	\$ 86,208.65	2015	\$ 90,300	\$ 90,300	Capital Project List
<u>Public Restroom & RV Dump Station (confluence)</u>		1	\$ 182,178.00	2013	\$ 197,000	\$ 197,000	Insurance
Parks Storage / Office		1	\$ 204,000	2013	\$ 220,600	\$ 220,600	Insurance
Total					\$	15,816,700	
Acres	28.26	\$	1,212,616.00	Insurance			
					2017\$	2018\$	
					Value per capita Residential Pop	\$ 1,594.43	\$1,634.10
					Value per capita Residential Equiv	\$ 1,060.23	\$1,086.62

Sumner Parks and Trails Plan Update

Public Participation Plan | Summer 2017

Purpose

The City of Sumner is developing a Parks and Trail Plan to consolidate, update, and simplify its past Parks and Trails plans and to define current and future needs.

The plan will inventory current facilities, identify park and trail demands and needs, level of service options, and opportunities for new parks and trails. Alternatives for a more connected trail and non-motorized network and parks facilities will be developed. Additionally, the City would like to consider implementation strategies and funding options such as dedicated capital revenues, grants, and impact fees, as well as partnerships.

A key effort in the Parks and Trails Plan Update is to seek public outreach and engagement to help shape the City park and trail system to meet community needs. This document provides public outreach and engagement guiding principles, activities, schedule, and roles.

Public Outreach & Engagement Guiding Principles

Guiding Principles for public engagement include:

- Use a variety of methods, electronic and in-person, to gather public needs, wants, and preferences for parks and trails.
- Include ongoing activities, to support awareness and communication, as well as targeted activities to support the project phases
- Make public engagement enjoyable and accessible.
- Allow for aspirational and big-picture thinking.
- Utilize the Parks/Forestry Board for feedback and direction.
- Stay in touch.
- Document and learn from outreach efforts.

Stakeholders & Audiences

Key stakeholders and audiences within the city include:

- Sumner residents
- Business, environmental, and recreation groups active in the Sumner community
- City staff involved in maintenance and operations
- Appointed and elected officials
- Other agencies and non-profits: Sumner School District, YMCA, and adjacent cities and county parks and recreation departments.

Public Engagement Strategies & Activities

The following diagram illustrates three components of the Public Outreach and Engagement Plan: 1) Building awareness on an ongoing basis to share the project with the community and build their interest and capacity to become further involved; 2) Advertising events at key stages of the process to seek broad input; and 3) conducting outreach and engagement activities to collect ideas and share draft plans for comment.

Exhibit 1. Public Participation Activities



AWARENESS AND ADVERTISING TOOLS



The City of Sumner has developed a project website (<http://sumnerwa.gov/parks-trail-plan/>) and logo (see at left).

Events, survey links, workshops, and commission and council meetings are advertised in the City's Community Connections newsletter (<http://sumnerwa.gov/government/city-services/administration/newsletters/>) and on the community calendar (<http://sumnerwa.gov/spiffy-calendar/>) and homepage.

OUTREACH EVENTS AND MEETINGS

The City intends to engage the community through online and in-person events and meetings, including:

- **Pop-Up Events:** Fun interactive activities for the community, taking place where people are at, such as the parks or trailheads.
- **Online Survey:** Weblinks to questionnaires asking opinions about the future of Sumner's Parks and Trails and what they would like to see in the future.
- **Stakeholder Interviews:** Contacting key community members and recreation enthusiasts who have a connection to Sumner parks and trails in person or by phone and asking their desires for the parks and trails system or interest in partnerships.
- **Community Workshops:** Inviting the Sumner community to discussions and activities during two states – Visioning and Alternatives.
- **Legislative Meetings:** Parks and Forestry Board, Planning Commission, and City Council regular meetings, study sessions, and hearings to review draft documents and provide recommendations, deliberation, and action.

Activities and Roles

The City's Public Works Manager, Derek Berry, is the Parks and Trails Plan Project Manager. The City's communication director, Carmen Palmer, and community engagement specialist, Lana Hoover, are also contacts for the Sumner community.

The City issued a Request for Proposal and selected BERK Consulting, Inc, and HBB planners and landscape architects. The Consultants will develop the plan in collaboration with City staff, City officials, and the Sumner Community.

The City and Consultant team are sharing roles to conduct the Public Outreach and Engagement Plan. Key roles are identified below:

- **Awareness and Advertising:**
 - City creates logo, webpage, and newsletter.
 - Consultant creates templates for postcards, frequently asked questions, and similar.

- City prints, posts, and distributes advertisements and updates websites.
- **Online Survey:** Developed by Consultant and reviewed and authorized by City staff. City posts weblink and distributes paper copies (e.g. senior center).
- **Interviews:** City leads interviews with Consultant support as needed.
- **Pop-Up Events:** City leads Pop-Up events.
- **Workshops:** Consultant team develops agendas and materials, and facilitates the Parks and Trails Plan workshops. City staff advertises events and hosts public workshops.
- **Legislative Meetings:** City staff serve Parks and Forestry Board, Planning Commission, and City Council meetings. Consultants provide materials and attend meetings as appropriate.

Schedule

Outreach and engagement activities are scheduled from Summer 2017 to Winter 2018:

Exhibit 2. Outreach and Engagement Schedule 2017-2018





Sumner Parks and Trails Plan

Draft Parks and Trails Survey Analysis | September 2017

Prepared by BERK Consulting and HBB for the City of Sumner

- Introduction 3**
- Results..... 3**
 - Top Take Aways 3
 - Detailed Results..... 4
 - 1. What Sumner parks do you love and/or visit the most? (choose up to 3)..... 4
 - 2. How often do you visit parks in Sumner? 6
 - 3. What activities do you like to do in Sumner parks? (check all that apply) 6
 - 4. Do you use the Sumner Link Trail? If so, how often?..... 7
 - 5. What activities do you like to do on Sumner trails? (check all that apply) 7
 - 6. How do you typically get to a Sumner park or trail? Choose all that apply. 8
 - 7. How can we improve park and trail system access? 8
 - 8. What three words or phrases best describe Sumner’s parks today? 8
 - 9. What three words or phrases best describe Sumner’s trails today? 9
 - 10. Is there anything you would like to do in Sumner parks or trails which you currently cannot do? If so, where in Sumner would be the best location for this? 10
 - 11. Dream big! Imagine you can change or improve any aspect of parks in Sumner or build a new park. What would you want to see and where? (list top 3) 13
 - 12. Dream big! If you were to improve any aspect of trails in Sumner, what would it be and where? (list top 3)..... 14
 - 13. What three words or phrases describe your vision of Sumner’s Parks and Trails in the future? .. 14
 - 14. What values should help inform the future of Sumner parks and trails? For each value, rate how important that particular item is to you and your household..... 15
 - 15. Do you: (check all that apply) Live in Sumner, Work in Sumner, Enjoy visiting Sumner? 15
 - 16. What neighborhood/quadrant do you live in (see map below for number references)? If you don't live in Sumner but you work or own a business in Sumner, please choose that location..... 16
 - 17. What is your age? 16
 - 18. What is your race or ethnicity? (check all that apply)..... 17

19. How many people live in your household?.....18

20. How many children age 18 or younger live in your household?.....18

Appendix A. Open Ended Responses 19

Question 3. What activities do you like to do in Sumner parks? (check all that apply) = Other19

Question 5. What activities do you like to do on Sumner trails? (check all that apply) = Other19

Question 7. How can we improve park and trail system access?.....20

Question 8. What three words or phrases best describe Sumner’s parks today?24

Question 9. What three words or phrases best describe Sumner’s trails today?.....28

Question 10. Is there anything you would like to do in Sumner parks or trails which you currently cannot do? If so, where in Sumner would be the best location for this?31

Question 11. Dream big! Imagine you can change or improve any aspect of parks in Sumner or build a new park. What would you want to see and where? (list top 3)35

Question 12. Dream big! If you were to improve any aspect of trails in Sumner, what would it be and where? (list top 3)40

Question 13. What three words or phrases describe your vision of Sumner’s Parks and Trails in the future?43

Question 14. What values should help inform the future of Sumner parks and trails? For each value, rate how important that particular item is to you and your household = Other46

Appendix B. Postcard and Online Park Loves and Needs 47

Introduction

The City of Sumner is completing a Parks and Trail Plan to update past plans and to define the future of Sumner Parks and Trails. This plan will inventory current facilities, identify park and trail needs, and opportunities for new or improved parks and trails. The plan will help the City be eligible for state grants and will help the City prioritize projects and revenues with future City budgets.

A key effort in the Parks and Trails Plan Update is to seek public opinions to help shape the City's park and trail system to meet community needs and desires. In August and September 2017, the City conducted the following activities to solicit current parks and trails needs and ideas for the future:

- **August Pop-Up in the Park Events:** The City provided popsicles and postcards with questions about parks on August 25, 2017 and rotated through different City Parks seeking awareness and input. Members of the public could also go to an online form and fill in their ideas for parks and trails.
- **Survey:** Weblinks to questionnaires asked opinions about the future of Sumner's Parks and Trails and what they would like to see in the future. The survey was opened on August 4, 2017 and closed on September 10, 2017. The Survey was made available in paper form for those desiring them. While a Spanish Language survey was available online as well, no one filled in that survey. Approximately 181 responses were received at the weblink or via hand marked survey forms. Though proportions were not always like communitywide Census results, respondents represented all Sumner neighborhoods, age ranges, and races.

This document analyzes the results of the online survey administered through SurveyMonkey, as well as the online and handwritten responses to the comment postcards collected at the Pop-Up events.

SurveyMonkey's Text Analysis option was used for the open-ended questions to maintain consistency throughout the analysis process. Open-ended survey responses are included in Appendix A. A similar word cloud method was used for the comments from the postcards. Open-ended postcard responses are included in Appendix B.

Results

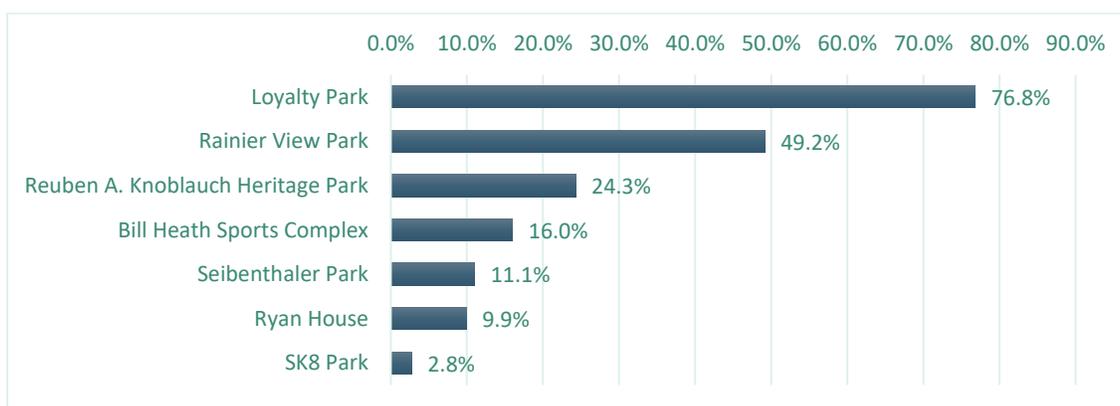
TOP TAKE AWAYS

1. **Sumner loves its parks** finding them friendly, fun, clean, and well-maintained. Many visit parks weekly or seasonally. Loyalty Park is especially loved and visited for its trees and play areas like the zipline. Many found positive features at each park, from specific courts and play features to community events.
2. **Informal social activities** such as picnics and community gatherings are the most common activities at Sumner parks for those that responded. Other common activities include **walking/jogging and using playgrounds**.
3. The **Sumner Link Trail** is appreciated by those who use it, but nearly one-third of respondents have never used it. More than half of respondents walk, jog, or bike on trails, and a third walk their dog. Comments suggested improving linkages and adding more signage and amenities.

4. **Commonly desired improvements at parks** include trails, a water or spray park, a dog park, and additional amenities or enhancements for children. Both Rainier View and Loyalty Parks were often suggested as locations for these ideas. There were unique ideas for each park:
 - a. Bill Heath Sports Complex: Benches and backboard at tennis courts. Safety improvements at bathrooms and skate park.
 - b. Loyalty Park: Play equipment and family activities such as slides, swings, picnic facilities, spray park, BBQs, and restrooms.
 - c. Rainier View Park: Pickleball, water fountain, spray park, swings, shade near the playground, and an off-leash dog area.
 - d. Reuben A. Knoblauch Heritage Park: A water fountain, a big toy, more year-round themed events, more advertising, and BBQ's.
 - e. Seibenthaler Park: A fence, picnic area, swings, beach volleyball court, fenced dog area, and community garden.
 - f. SK8 Park: Add to it so more can enjoy it.
 - g. Trail: More signage, parking, clear points of entry, trail connections, and seamless connectivity to other trails or locations.
5. **Most drive** to parks or trails, but a good number walk, especially to parks. Ways to improve access include parking, links and connections, and addressing safety.
6. The value of **active, healthy lifestyles** was found extremely important to informing the future of parks and trails. **Open space, shorelines, and habitats** is another set of values that should inform parks and trails.
7. **Safe, clean, fun, friendly, accessible, and beautiful** were commonly mentioned words used to describe a vision of Sumner's Parks and Trails in the future.

DETAILED RESULTS

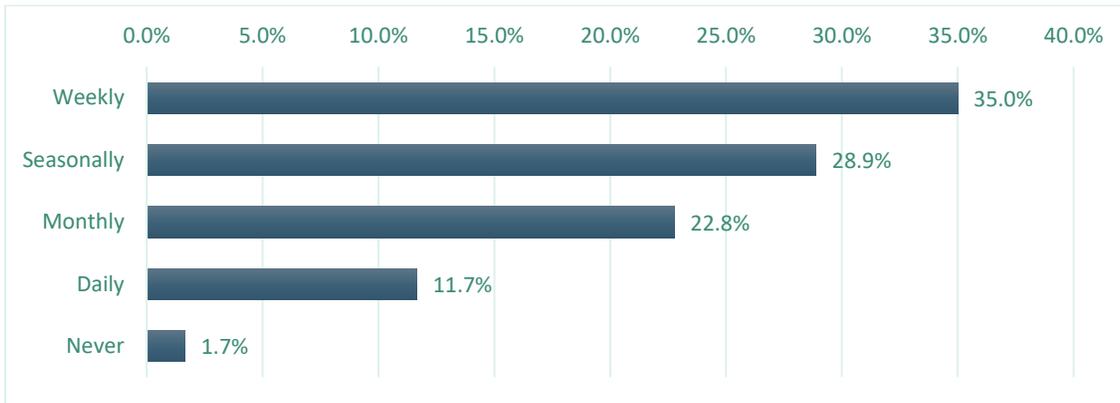
1. What Sumner parks do you love and/or visit the most? (choose up to 3)



N=181

- Loyalty Park, the oldest park, is the most loved or visited park, at nearly 77% of responses.
- Rainier View Park is the second highest selected park and is the newest city park.
- Heritage Park is the third highest selected park and is the place for community gatherings.

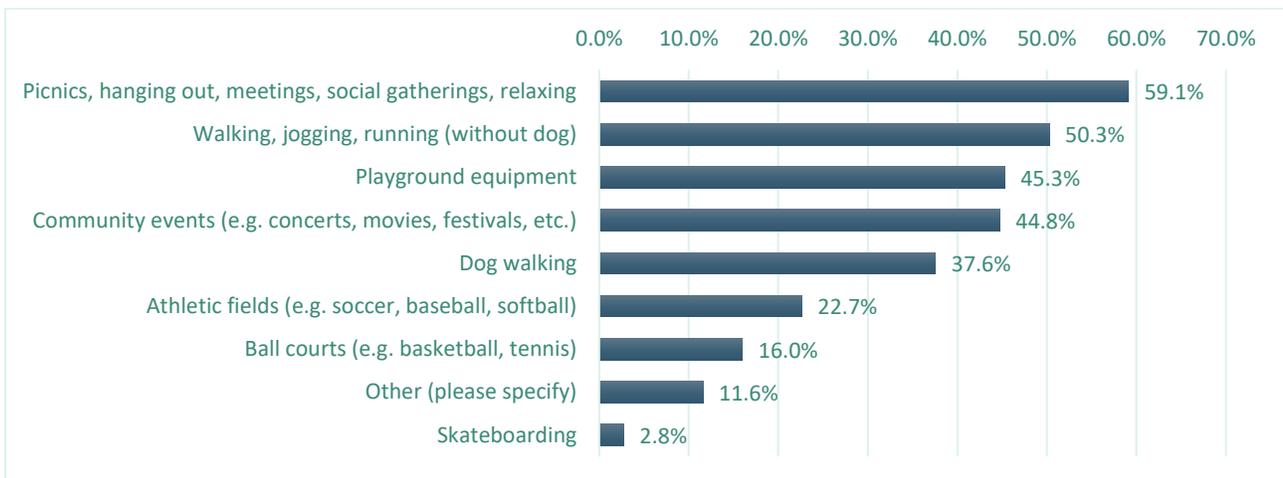
2. How often do you visit parks in Summer?



N=180

- About one-third of respondents visit parks weekly.
- More than one-quarter visit parks seasonally.

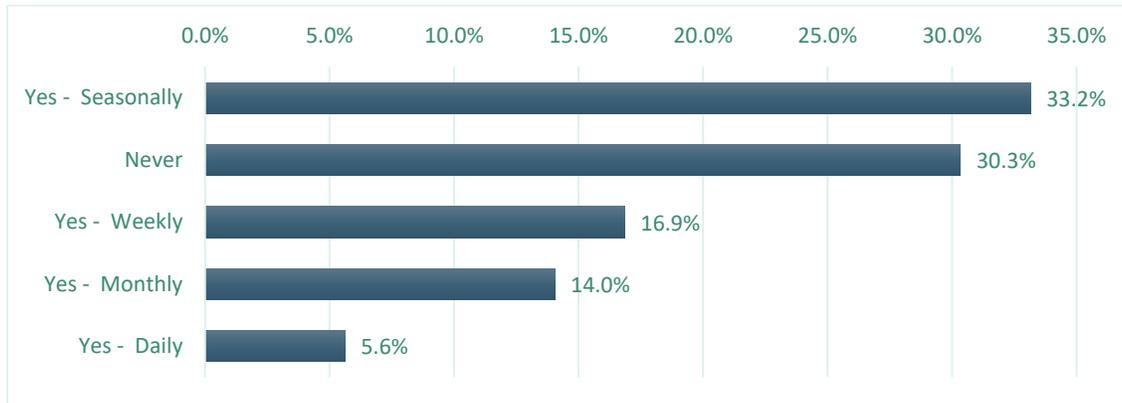
3. What activities do you like to do in Sumner parks? (check all that apply)



N=181

- Informal activities such as picnics and gatherings were the most selected at nearly 60%.
- Walking, jogging, running was selected by half of the participants.
- Playground use and community events were also selected often.
- Formal use of ballfields and courts was less often selected – by 25% of respondents or less.

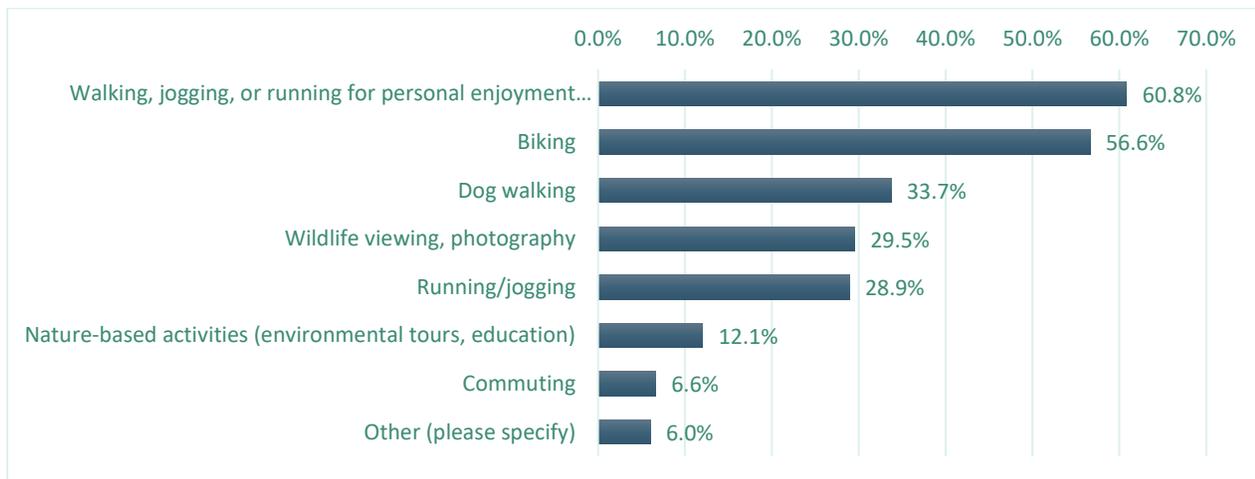
4. Do you use the Sumner Link Trail? If so, how often?



N=178

- About one-third of respondents use the Sumner Link Trail seasonally, but nearly one-third of respondents have never used it.
- The final third more regularly use the trail, weekly, monthly, and daily.

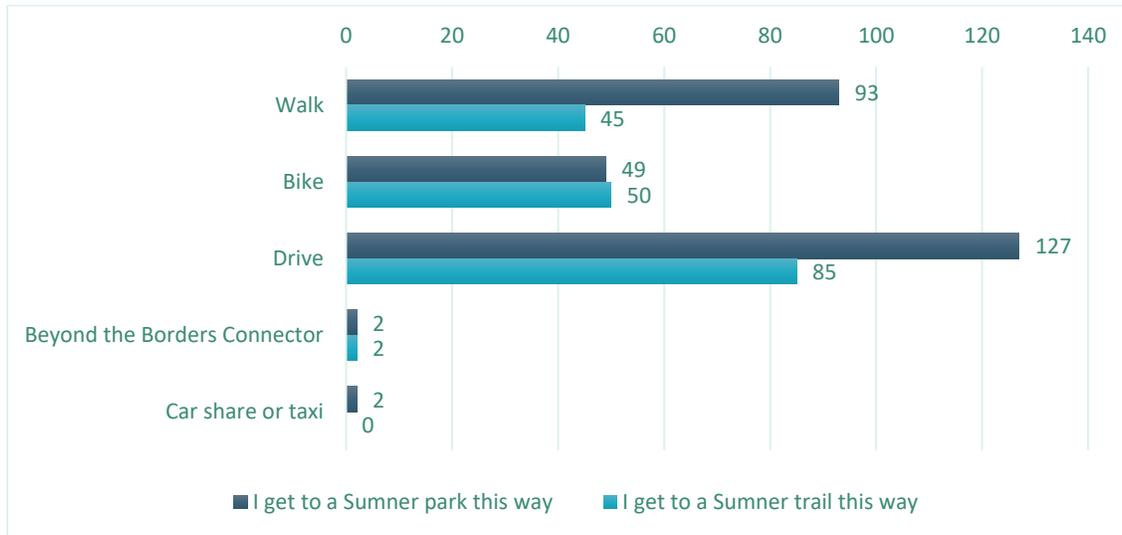
5. What activities do you like to do on Sumner trails? (check all that apply)



N=166

- More than half of respondents walk, jog, or bike on trails.
- About one-third walk their dog.
- Nearly 30% use trails for wildlife viewing or photography.

6. How do you typically get to a Sumner park or trail? Choose all that apply.



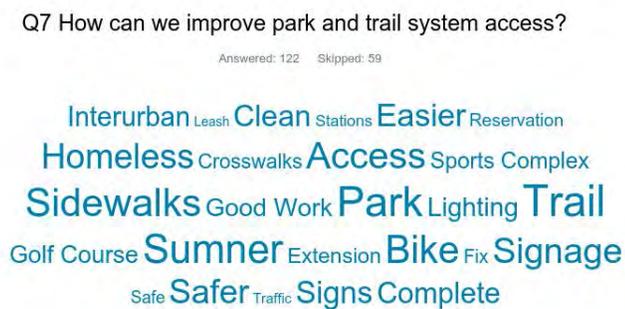
N=178

- Most drive to parks or trails, but a good number walk especially to parks.

7. How can we improve park and trail system access?

Themes and phrases that arose most frequently when thinking about improving access include:

- Parking, dog park, links and connections, concern about the homeless, and walking.
- Cleaning, repairing, and improving park and trail features was commonly suggested.



BERK 2017, SurveyMonkey Results Analysis

For the purpose of this analysis, words from the question that were included by respondents who answered in a complete sentence are omitted from consideration as their frequency is artificially high. The excluded terms for this response are Sumner, park, trail, and access.

8. What three words or phrases best describe Sumner’s parks today?

Top choices to describe Sumner’s parks today include clean, safe, fun, friendly, maintained, and beautiful.

The top three words overall were:

- Clean
- Fun

- **Maintained**

Q8 What three words or phrases best describe Sumner's parks today?

Answered: 137 Skipped: 44



BERK 2017, SurveyMonkey Results Analysis

9. What three words or phrases best describe Sumner's trails today?

Top choices for words describing Sumner's trails today include clean, maintained, nice, smooth, and scenic. The top three words overall were:

- **Maintained**
- **Clean**
- **Smooth/Flat**

A smaller, but still noticeable subset of answers appeared less positive. These topics included scary, incomplete, and concern about the homeless.

Q9 What three words or phrases best describe Sumner's trails today?

Answered: 111 Skipped: 70



BERK 2017, SurveyMonkey Results Analysis

10. Is there anything you would like to do in Sumner parks or trails which you currently cannot do? If so, where in Sumner would be the best location for this?

Some of the most common suggestions were to build a water or spray park, a dog park or designated area, and additional amenities or enhancements for children. Both Rainier View and Loyalty Parks were suggested as locations for these ideas.

Q10 Is there anything you would like to do in Sumner parks or trails which you currently cannot do? If so, where in Sumner would be the best location for this?

Answered: 100 Skipped: 81



BERK 2017, SurveyMonkey Results Analysis

What this Park really needs is...

Like the online survey a question was asked at Pop-Up events and online about “what this Park really needs is...” Selected quotes are below for each park:

- **Bill Heath Sports Complex:** A 3-post park bench on each tennis court. A backboard or hitting board for the tennis court. Off leash dog spot. Parking during baseball games is kind of crazy. Skatepark always seems dangerous. There has been a garbage bag next to the Porta potty.
- **Loyalty Park:** Bigger slides and two more swings. Picnic shelter (reservations?), spray park. A mini golf course. Sportsfield. Bathrooms. New BBQs.
- **Rainier View Park:** Pickleball at several parks. Water fountain closer to play equipment. Spray Park. To fix the drainage problem on the trail. Swings and shade near the playground. A fenced off-leash dog area.
- **Reuben A. Knoblauch Heritage Park:** A cold water fountain to drink. A big toy. More, maybe themes...60s Xmas? More advertising - barely known. Extended - Spring - Fall. More community stuff to do than three months in Summer. BBQ's?
- **Seibenthaler Park:** A fence (street & to separate residential). A covered shelter / picnic area, swings. Beach volleyball court (sand) *people would bring their own net & ball *just need court & lines. Fenced dog area. Community Garden.
- **SK8 Park:** To be built onto for more people to come.
- **Trail:** More signage connecting interurban trail and river trail. More trails, connection east from trail just north of REI under railroad tracks along Salmon Creek to East Valley Highway. When the bridge is complete across the Stuck River on Main Street, get the trail routed out of the busy intersection and down under the bridge along the river, past the library and north under the first bridge upstream connecting to the main trail, not the streets and sidewalks. Add some directional signs from the rail station area indicating routes to the trail.

Park Name: J.T. Park

I love this park because:

write or draw your response

The wide open spaces that
need a volleyball court ☺

What this park really needs is:

write or draw your response

Beach volleyball court (sand)
- people would bring their own net & ball
- just need court & lines

• fenced dog area
• Community garden

Return completed cards to:

Sumner City Hall, 1104 Maple Street

Visit the project website:

Learn more about the plan and ways to participate.

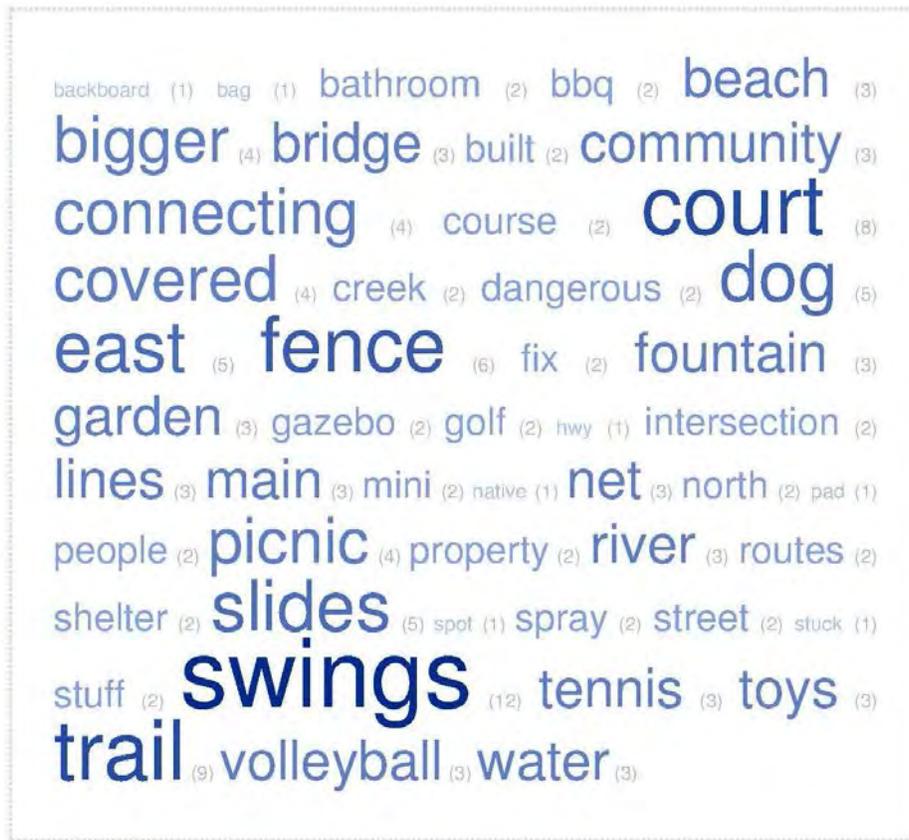
<http://sumnerwa.gov/parks-trail-plan>



project website

A word cloud below shows frequently stated words for all parks and trails. For parks, frequent words include courts, dog park, fences, and swings. More trail connections and bridges are desired too.

What this Park really needs is...



Note: The word park was excluded from the cloud.
Source: Tagcrowd.com and BERK Consulting, 2017

11. Dream big! Imagine you can change or improve any aspect of parks in Sumner or build a new park. What would you want to see and where? (list top 3)

Trails were consistently the top choice across all three response inputs. A water/spray/splash park was also consistently mentioned as an aspect to address. Fields, courts, and the golf course came next.

Q11 Dream big! Imagine you can change or improve any aspect of parks in Sumner or build a new park. What would you want to see and where? (list top 3)

Answered: 130 Skipped: 51



BERK 2017, SurveyMonkey Results Analysis

12. Dream big! If you were to improve any aspect of trails in Sumner, what would it be and where? (list top 3)

The main themes that arose include access, such as parking, clear points of entry, and seamless connectivity to other trails or locations. Another theme was cleanliness and lighting, especially relating to safety and security. A third theme was increased amenities for people on the trails, such as drinking fountains, interactive art or educational displays, restrooms, and benches.

Q12 Dream big! If you were to improve any aspect of trails in Sumner, what would it be and where? (list top 3)

Answered: 92 Skipped: 89



BERK 2017, SurveyMonkey Results Analysis

13. What three words or phrases describe your vision of Sumner's Parks and Trails in the future?

Safe, clean, fun, friendly, accessible, and beautiful were commonly mentioned words used to describe a vision of Sumner's Parks and Trails in the future. All concepts tie to an overall vision of an accessible and welcoming recreation space for the whole community.

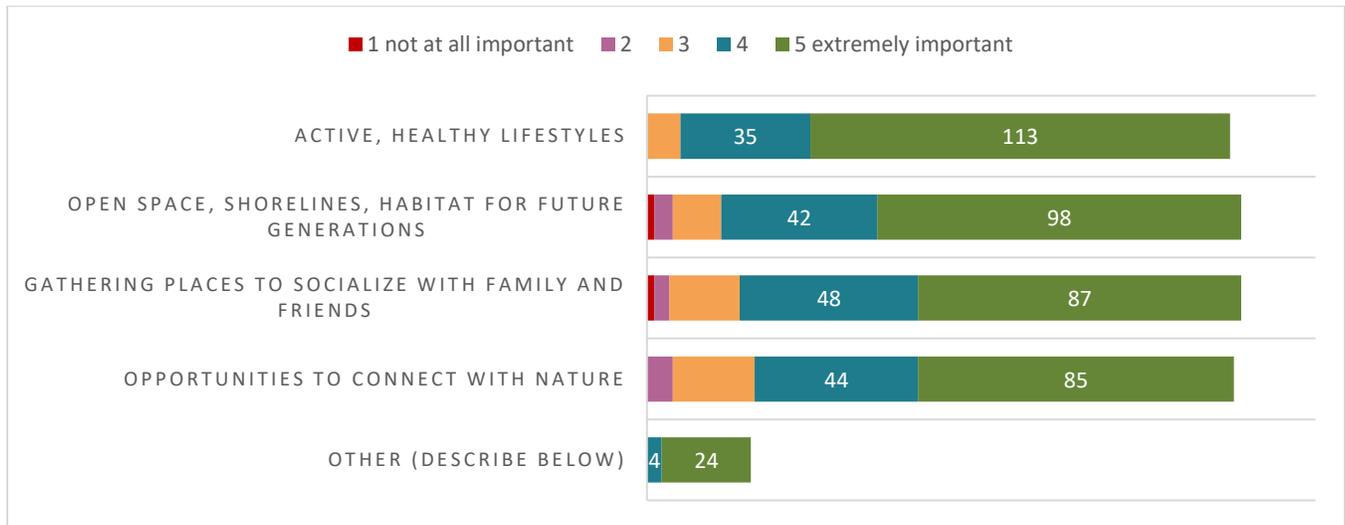
Q13 What three words or phrases describe your vision of Sumner's Parks and Trails in the future?

Answered: 90 Skipped: 91



BERK 2017, SurveyMonkey Results Analysis

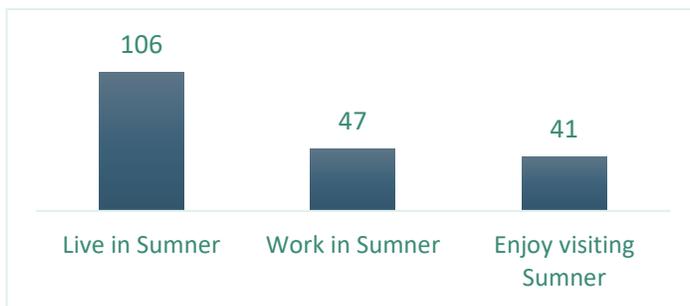
14. What values should help inform the future of Sumner parks and trails? For each value, rate how important that particular item is to you and your household.



N= 160

- Most respondents found extreme importance or importance in all four values (active, open space, gathering place, connect with nature) informing the future of parks and trails.
- The highest rated value was “active, healthy lifestyles.”
- Most also found that “open space, shorelines, and habitats” were values that should inform parks and trails.

15. Do you: (check all that apply) Live in Sumner, Work in Sumner, Enjoy visiting Sumner?

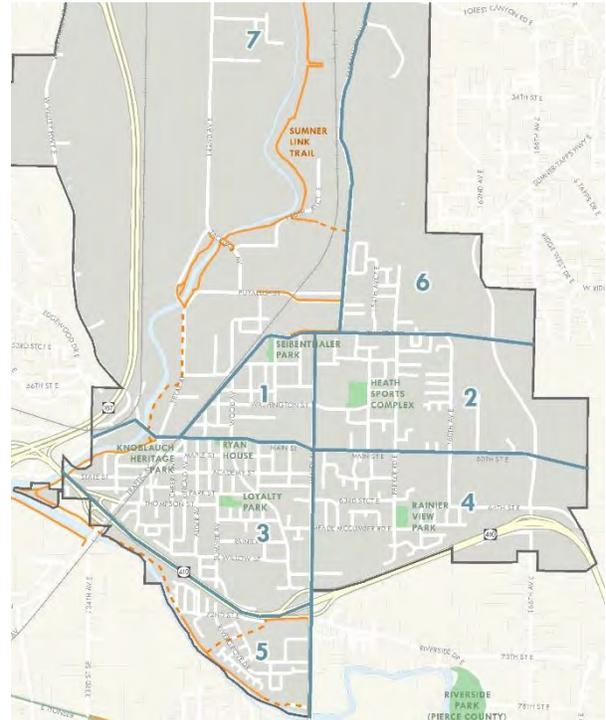
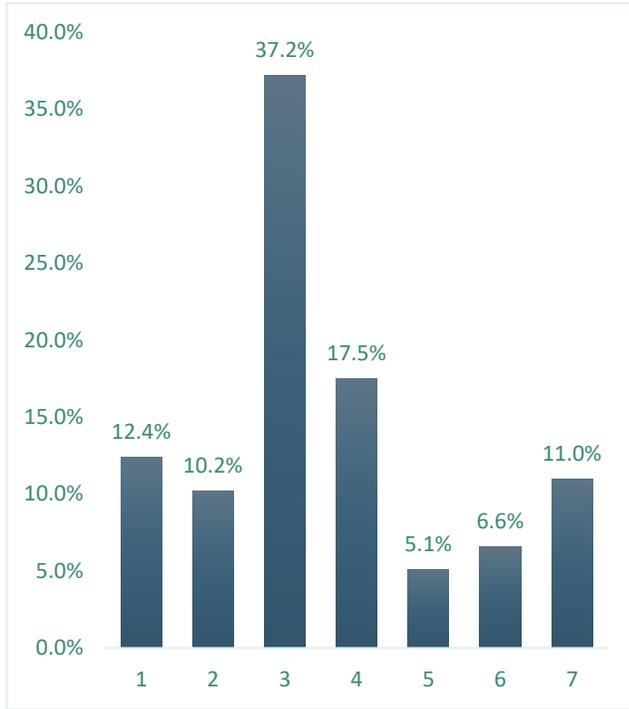


MULTIPLE CATEGORIES	NUM.
Live and Work	17
Live and Enjoy	9
Work and Enjoy	18
Live, Work, and Enjoy	5

N=155

- Most participants live in Sumner.
- Some work in Sumner, or enjoy visiting. Some selected multiple categories, e.g. both work and live in Sumner.

16. What neighborhood/quadrant do you live in (see map below for number references)? If you don't live in Sumner but you work or own a business in Sumner, please choose that location.

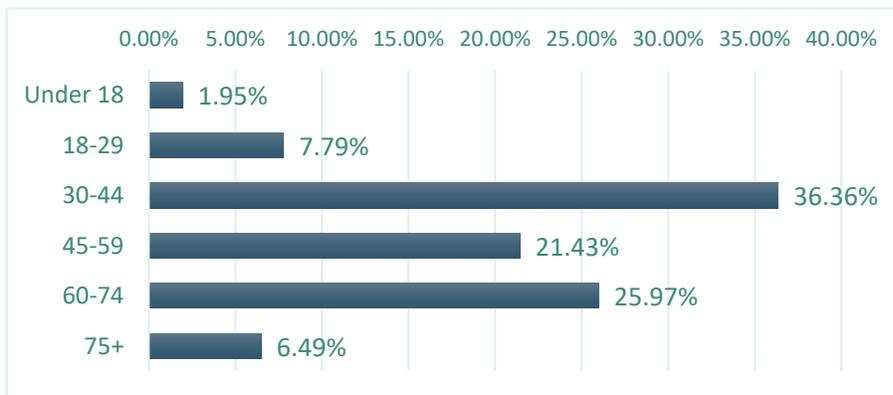


N=137

Most respondents live or work south of Main Street, West of Valley Avenue. The next highest live or work south of Main Street and east of Valley Avenue. All neighborhoods had participating residents or employers/employees.

17. What is your age?

Respondent Age Range



Sumner Age 2015 ACS

AGE	PERCENT
0-19	29.1%
20-29	13.7%
30-44	19.0%
45-59	18.2%
60-74	13.3%
75+	6.7%

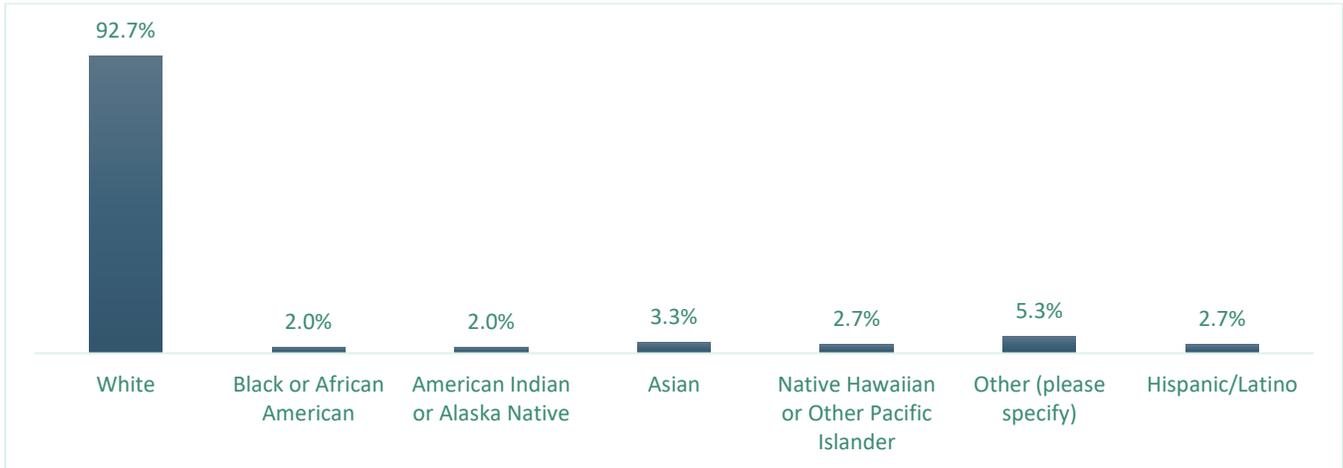
N=154

- Most respondents were in the 30-44 age range, but all age ranges were represented.

- Compared to the 2015 American Community Survey, the Park and Trail Survey respondents sample has fewer children, and more persons aged 30-44 and 60-74.

18. What is your race or ethnicity? (check all that apply)

Respondent Race or Hispanic Origin



N=150

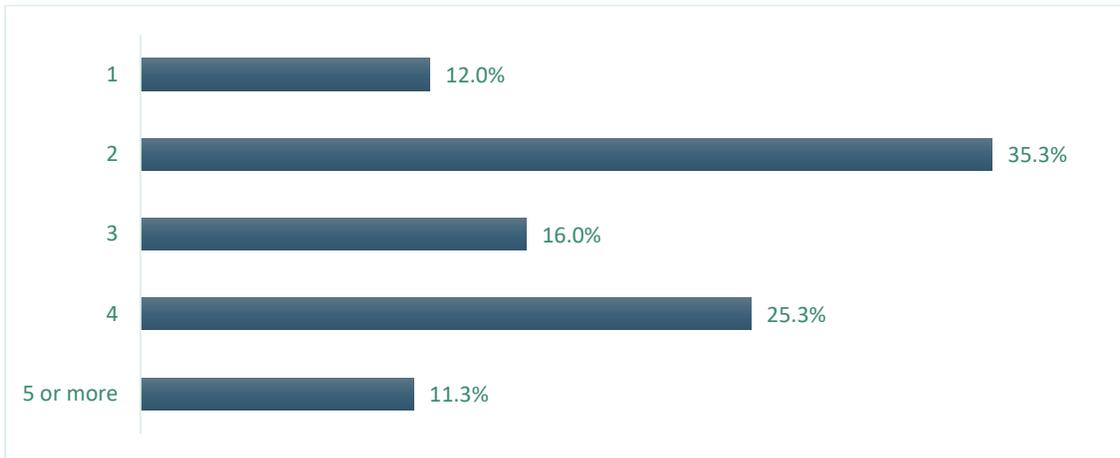
Percent Race or Hispanic Origin: Sumner 2015 ACS

PERCENT RACE OR HISPANIC ORIGIN	PERCENT
White	86.1%
Black or African American	1%
American Indian and Alaska Native	0.8%
Asian	2.4%
Native Hawaiian and Other Pacific Islander	0.1%
Some other race	0.4%
Two or more races	9.2%
Percent Hispanic or Latino (of any race)	8.7%

Source: U.S. Census Bureau, 2011-2015 American Community Survey 5-Year Estimates

- The respondents' race tended to be white, more than the proportion of the population in the 2015 American Community Survey, though the respondents had a higher percent of Black, American Indian/Alaska Native, or Asian.
- The percent Hispanic Origin was less than the 2015 American Community Survey.

19. How many people live in your household?



N=150

20. How many children age 18 or younger live in your household?

NUMBER OF CHILDREN AT OR UNDER 18	RESPONDENTS
0	72
1	25
2	32
3	5
4	4
5	1
6	1

N=140

The number of households with children under 18 is about half of the respondents. This is like the 50.3% of households with children in the American Community Survey.

Appendix A. Open Ended Responses

The responses are presented as submitted, except that spelling errors were corrected.

QUESTION 3. WHAT ACTIVITIES DO YOU LIKE TO DO IN SUMNER PARKS? (CHECK ALL THAT APPLY) = OTHER

8. Read a Good Book
9. meet people, enjoy nature
10. Bikes
11. Biking
12. Bicycling Sumner Link Trail
13. Spray park
14. have b-day parties
15. Please build a dog park in Sumner
16. NEED A DOG PARK
17. Remote Controlled Vehicle Models
18. Bicycling
19. Bicycling on the Sumner Link Trail
20. Picking up trash around and in the complex.
21. I enjoy just sitting and taking in all the activities going on around me.
22. Pokémon Go
23. Bike riding
24. Birthday parties
25. Bird & nature watching.
26. biking
27. Mental break
28. bike riding

QUESTION 5. WHAT ACTIVITIES DO YOU LIKE TO DO ON SUMNER TRAILS? (CHECK ALL THAT APPLY) = OTHER

1. Never used
2. DOG PARK
3. I wish I used them
4. working out at fitness stations.
5. Not being harassed by homeless 24/7

6. Na
7. I don't feel safe using this trail since I walk alone.
8. Haven't been yet
9. Sitting at a quiet picnic table or bench to just be still.
10. Haven't been yet

QUESTION 7. HOW CAN WE IMPROVE PARK AND TRAIL SYSTEM ACCESS?

1. Clean up mud and water on park walks/make trails continue/parking
2. Connect to other cities by trails and streets
3. Link to Foothills and Interurban Trails.
4. More signage
5. put a track of gravel on the Sumner Link trail for running
6. 1. At least 3 water fountains spaced proportionately along the trail. 2. Re-pave damaged parts of the trail. 3. Remove overgrowth, bushes, and shrubs along the river so people can actually see the river, instead of a bunch of bushes.
7. Would love dog park. Similar to Clark Creek in Puyallup. Has playground, trails, picnic areas and off leash park.
8. Ensure the safety of people/pets. The homeless need to go somewhere else!
9. Bigger parking lots
10. If park names/signs were bigger with information about the park, placards, interactive and historically educational
11. The trail does not need any more additions. It just needs to be cleaned. There are lots of used tires and garbage. I pick a lot up every day. Some within a foot of a garbage can. Also, there are too many homeless living along the River. I would like to know what you are calling "River Bend park" on your map? There really isn't anything there.
12. Need more shade trees at Rainier Park (too hot)
13. Better sidewalks or space over the 410 overpasses would be nice. The new sidewalk on the way to Rainier View park are great!
14. Not sure I feel safe in certain parts of the trail system, specifically in the industrial area
15. Loyalty needs parking
16. Clean up the trails
17. Clear signs throughout town to trails.
18. Make it safer. Do not allow homeless camps to set up in these areas. Install surveillance to discourage drug use.
19. parking areas are tough to come by and some are scary, maybe more parking areas. saw the Sumner link trail driving by the hwy and don't know how to park for that. you can't park at the

restaurants...maybe I'm missing something other than parking on the busy road?

20. Please build a dog park in Sumner
21. Make it safer to use. More police presence to keep the homeless and druggies out of there
22. NEED A DOG PARK
23. More signage - I have no idea where they are!
24. Keep more trees in the parks with playground equipment ~ for shade. :)
25. Bike Racks and some parking spots
26. Would love to see a dog park in Sumner
27. access seems ok, improvements should go towards facilities/bathrooms
28. More toys
29. better signage for trail-more sidewalks making walking to a park easier
30. Continue to expand the trail system
31. More trails
32. Finish the very busy missing piece along Traffic Avenue
33. you're doing a great job I am new to the area, quite impressed.
34. Continue the trail to link with the Interurban Trail
35. n/a
36. I like the proposed trails in the map above. Maybe also connect to the Pioneer Trailhead and extend the Sumner Link trail through town, possibly connecting Heath and Rainier View or Loyalty and then down to Pioneer.
37. You're doing great! Keep expanding, improving and connecting trails to neighborhoods and other communities.
38. Frisbee golf?
39. ?
40. Safe paths
41. Provide a link along river from Traffic Ave past library to connect with trail by new Cummings building. Short of that provide very visible signage for walkers and bikers as to where the trail is!
42. Add a dog park
43. reopen the golf course!
44. Need a bike trail from Sumner to link to Foothills trailhead in Puyallup
45. Remove the skate board park from the Bill Heath Sports Complex for all it is a magnet for drug users and trash dumpers. As for the Sumner trails, I would like to see a new trail underneath the new bridge when complete next year. Thank you
46. Complete it to the interurban

47. Finish the trail along the White River
48. lower the chin-up bar at the workout stations. Add a non-skid surface to the bridge at 23rd St.
49. Use the old golf course as a community open space.... Don't sell it for development
50. we need more parks
51. Get more people on the trails so that it's safer to be there alone.
52. Complete additional trails and connections to existing trails
53. We need an east/west dedicated trail
54. Keep the homeless from taking over the trails and trashing them, AND harassing people for money all the time.
55. Need to improve the Sumner Link trail crossing at Main Street. From a safety and authentic point of view a connector under the new bridge being built would be the best solution.
56. Adding more fun facts or activities for the kids to learn about nature and Sumner history
57. Rainier View Park: Lighting for nighttime or early morning walking. Also, please improve the drainage on the walking path. There are two or three areas where water collects and can get deep enough to prevent walking. Please please please fix!
58. Keep the tall grass mowed
59. keep up the good work on the ADA compliant crosswalks
60. Not sure.
61. Install a splash park
62. ?
63. More access on the East side of town.
64. Better lighting
65. I'm afraid to walk or bike the trail alone. Trail people are predictably unpredictable and this makes me uneasy, frustrated and stuck waiting for a buddy to ride or walk.
66. more well-kept sidewalks
67. more parking
68. Consider a spray park, add shading to Rainier View and Seibenthaler, add Pickleball courts at a couple of popular parks, gazebos, reservation system
69. increase parking
70. maybe provide more trail head parking
71. Better crosswalks/markings/signage
72. Make the connecting part of the link trail that goes through down town better marked.
73. More parks and green space!
74. More parking at the trail entrance?

75. paint over graffiti, fix roots
76. More and safer bike paths
77. move forward with proposed trails consider ways to connect with places for refreshment
78. Have visible trail entry points.
79. More Ball Fields Soccer & Baseball, Improve drainage at Bill H Sports complex
80. Make them more accessible and easier to get to
81. More lights
82. A dog park with separate areas for large and small dogs
83. I have a hard time getting to the trail I wish there were a more comprehensive sidewalk to get from Puyallup St. area to the trail. There are sidewalks part of the way and Fryar Ave can be kind of dangerous with how fast cars go
84. ADA sidewalks are a good start and much appreciated!
85. nothing comes to mind
86. Allocating more budget. Organizing more volunteers. Setting up designated reservation systems
87. Provide more signs
88. Just keep them clean...
89. I know many in our community would love to see an off-leash dog park!
90. Better sidewalks to safely get to these parks on foot or bike.
91. Access is good. I can't think of anything
92. Access is good. I can't think of anything
93. better signage so you don't get lost
94. Remove/smooth tree root bumps on trail system.
95. finish the trail connections so you can go seamlessly through the trail systems. Also, having a suggested path from trail to parks would be cool - with signs to know where you are and where to go.
96. Didn't even know about the trails! Advertise?
97. N/a
98. Improve lighting. Loyalty Park in particular is way too dark at night. In the dead of winter that's 16 hours of dark.
99. Make it easier to access and get to
100. Parks with shade and a splash pad!
101. More parking & better signage
102. Connect the trails together
103. Get more to connect, Parking, restrooms, Security Cameras for preventing theft of vehicles left

behind, Bike repair stations at major downtown or connector spots. Maps that tell us what we've got.

- 104. Keep up the good work.
- 105. I like the planned extension, this will be much closer to my house.
- 106. sidewalks
- 107. Access to rest rooms
- 108. More connected bike trails so I don't have to ride bike on the street
- 109. Maintain at a high level
- 110. ?
- 111. Add more
- 112. No Input
- 113. Proposed extension looks good.
- 114. Enforce the law for dogs OFF leash and in restricted areas. Also, enforce picking up after your dog poops.
- 115. Parking at trail heads or at parks.
- 116. Link all trails without touching road sidewalk
- 117. Continue to add bike trails, especially improving the missing link in front of the library, thanks
- 118. Improve parking in Sumner. Too many areas with limited parking.
- 119. Access to the trail near the Puyallup River can be sketchy via Thompson; signage to the north end of trail could be improved (many do not know where it is), roots have damaged portion nearest warehouses

QUESTION 8. WHAT THREE WORDS OR PHRASES BEST DESCRIBE SUMNER'S PARKS TODAY?

Row#	Word One	Word Two	Word Three
1.	Well kept	Busy	Need Tables
2.	calling my name	relaxing place	the place to go
3.	Clean	Inviting	Green
4.	Clean	Neat	Safe
5.	Welcoming	Healthy	Community
6.	Quaint	Convenient	Insufficient
7.	Safe	Sunny	Maintained
8.	Fun	Available	Close
9.	not enough	water feature	
10.	A work in progress	Unrealized potential	Slowly improving
11.	Basic	Pretty	Plenty
12.	Fun	New	Different
13.	Well maintained	Hidden	Unsafe (homeless)

Row#	Word One	Word Two	Word Three
14.	Lacking	Underused	Small
15.	Quality	Friendly	Garbage
16.	beautiful	maintained	safe
17.	beautiful	maintained	safe
18.	accessible	maintained	beautiful
19.	Relaxing	Family friendly	Fun
20.	Great play equipment	Safe feeling	Close by
21.	Clean	Inviting	Friendly
22.	clean	family friendly	safe
23.	shady loyalty	very little shade Rainier view	kids play area both
24.	Friendly	Needs updating	Safe
25.	Plentiful	Clean	Maintained
26.	good	maintained	pretty
27.	Please build a dog park in Sumner	Please build a dog park in Sumner	Please build a dog park in Sumner
28.	Family	Teens	
29.	Beautiful	Family fun	Safe
30.	Need	A dog	Park pretty please
31.	Great	clean	Fun
32.	clean	local	many
33.	Lacking	Small	Safe
34.	Clean	Minimal	Pretty
35.	fun	accessible	community-centered
36.	Green	Local	Fun
37.	peaceful	community	pretty
38.	Accessible	Maintained	Fun
39.	Relaxing	Peaceful	Friendly
40.	inviting	clean	fun
41.	Family orientated	Dear to my heart	Relaxing
42.	impressive	clean	beautiful
43.	Family	Fun	Exercise
44.	Fun	beautiful	
45.	Clean	Nice	Fun
46.	unknown	untapped	opportunity
47.	Nice		
48.	Available	Clean	Safe
49.	Great	Accessible	Beautiful
50.	open	fun	welcoming
51.	nice	updated	groomed
52.	Outstanding trail system	Parks well taken care of by city employees	enjoy walking in the many parks
53.	Nice	Convenient	Clean
54.	family friendly	clean	dog friendly

Row#	Word One	Word Two	Word Three
55.	Clean	safe	easy to access
56.	Sparse	No Parking	
57.	Beautiful	Active	Community
58.	Nice	Mostly clean	Safe
59.	Accessible	Maintained	Used
60.	Nice	So Far	Nice so far
61.	Clean	Enjoyable	Updated
62.	very	well	kept
63.	safe	fun	maintained
64.	well kept	walkable	enjoyable
65.	Friendly		
66.	beautiful	Well kept	They are everywhere
67.	Sunny	Friendly	
68.	charming	welcoming	relaxing
69.	Green	Clean	Fun
70.	Green	Expansive	Fun
71.	Clean	Well kept	Cared about
72.	Nostalgic	Clean	Open
73.	Beautiful	Home	Scary (at night)
74.	Available and active	Beautiful and pretty clean	Functioning W/ multiple uses
75.	Clean	Kept	Fun
76.	open	fairly clean	need updating
77.	Community	Children	Family
78.	Beautiful		
79.	Nice	well kept	very relaxing places
80.	clean	friendly	
81.	Pleasant	Inadequate off leash dog areas/opportunities	
82.	Well maintained	Easy to access	Close to home
83.	small		
84.	small		
85.	Fun	Clean	Free of homeless people (that I've seen at least)
86.	good		
87.	Well maintained	safe	
88.	Unfinished	Inadequate	Small
89.	Active	Flat	Unique amenities
90.	Great		
91.	Clean	Fun	Nice
92.	Clean	age appropriate	safe play equipment
93.	maintained	respected	locations

Row#	Word One	Word Two	Word Three
94.	well maintained	easy to access	something for everyone (except dogs)
95.	Improving	Pretty	Natural
96.	Well maintained	User friendly	Good, convenient locations
97.	green	shade	clean
98.	clean	well-kept	friendly
99.	Big	Nice	Accessible
100.	no	off leash	Dog park
101.	Fairly clean	Too many dogs off leash and in restricted areas	Owners taking dogs in restricted areas letting them pee and poop off leash!!!!
102.	History	Trees	Laughter
103.	Nice	Accessible	Limited
104.	Varied	Fun	Active
105.	decent	accessible	limited
106.	Cozy	Relaxing	Well-maintained
107.	Cozy	Relaxing	Well-maintained
108.	outdated	old	underdeveloped
109.	Clean	Accessible	Beautiful
110.	Attractive	Clean	Family Friendly
111.	Established	Green	Beautiful
112.	Safe	Fun!	Awesome
113.	Cool	Entertainment	Fun
114.	dark	beautiful	popular
115.	Green	Fun	
116.	scenic	friendly	updated
117.	Small	Quiet	No water features
118.	immaculate	spacious	fun
119.	Maintained very well	Community Treasures	
120.	Accessible	A place to gather with friends	a place for all ages
121.	Welcoming	Fun	Clean
122.	Manicured	Maintained	Shady
123.	Pretty	Accessible	
124.	Lacking Dog Park	Lacking Parks in the North	Well maintained
125.	Well kept	Refreshing	Adequate
126.	Requirement	Relax	Rest
127.	Beautiful	Maintained	Historic
128.	Busy	Nice	Fun
129.	Well maintained	Safe	Relaxing
130.	Community	Fun	Enjoyable
131.	Clean		
132.	Open	Historical	Community

Row#	Word One	Word Two	Word Three
133.		They're ok	
134.	Improving	Small	Limited
135.	Outdated	Old	No Soccer Fields
136.	safe	clean	enjoyable

QUESTION 9. WHAT THREE WORDS OR PHRASES BEST DESCRIBE SUMNER'S TRAILS TODAY?

Row #	Word One	Word Two	Word Three
1.	Beautiful	Well maintained	Need more garbage site. I pick up garbage as I walk.
2.	incomplete	in the future	hard to find
3.	Okay	More work	Connect all together
4.	Connecting	People	Outdoors
5.	Incomplete	Good start	
6.	Maintained	Scenic	Convenient
7.	well maintained	lack of participation	city needs to use for events
8.	See answers to question 8.		
9.	Awkward placement	Overtaken by transient	Minimal
10.	Nice	Bumpy	Flat
11.	Unsafe (homeless)	Scenic	Hard to navigate
12.	Improved	Maintained	Unsafe
13.	Too much garbage	Homeless camps are filthy and full of human waste	I love this trail and it just needs to be maintained
14.	Scary	Dirty	Small
15.	Scary	Unmanned	Accessible
16.	safe	clean	family friendly
17.	never used		
18.	Dirty	Homeless	Scary
19.	Please build a dog park in Sumner	Please build a dog park in Sumner	Please build a dog park in Sumner
20.	Unsafe	Homeless camps	Drug use
21.	Need	A dog	Park pretty please
22.	unknown	hidden	Trails?
23.	clean	miles	flat
24.	Nature	Running	River
25.	Well maintained	Smooth	
26.	don't use trails currently		
27.	urban	sunny	improvable
28.	Accessible	Maintained	Fun
29.	Scary	Short	Small
30.	unfinished	inviting	invigorating
31.	Exercise	Nature	Enjoyable
32.	clean	Quite	

Row #	Word One	Word Two	Word Three
33.	Well maintained	Extensive	Fun
34.	Homeless		
35.	convenient	long	maintained
36.	Smooth	disconnected	
37.	Available	Accessible	Clean
38.	Nice	Unkempt	Underused
39.	natural	convenient	peaceful
40.	short	available	easy
41.	Outstanding Trail system	Love walking and viewing wildlife along many paths	Great for morning exercise
42.	Convenient	Unfinished	Peaceful
43.	dog friendly	incomplete	
44.	clean	scenic	easy to access
45.	Great	Connected	Safe
46.	New	Not fully connected	Flat
47.	lucky to have them	well maintained	much used
48.	nice	so far	nice so far
49.	nice	scenic	unsafe (see comment regarding crossing at Main St
50.	I	do. not	know
51.	trash	homeless	scary
52.	easy	nice stroll	They are everywhere
53.	extensive	convenient	beautiful
54.	I	Don't	Know
55.	Peaceful	Smooth	Fun
56.	Safe	Paved	
57.	Na	Na	Na
58.	Lovely	Walk	Scary (at night)
59.	Beautiful	Hijacked by trail men/ dogs	Close by and connected
60.	Smooth		
61.	Incomplete	Hard to find	
62.		relaxing exercise	
63.	convenient		safe exercise opportunity
64.	Need more trash receptacles	Inadequate off leash opportunities	
65.	Hard to locate	Safety issues	Commuter option
66.	I	Don't	Use Them
67.	good		
68.	Well maintained	need art work	need to connect
69.	Unfinished	Inadequate	Short
70.	Essential connection	Healthy community	Accessible to all
71.	Easy	Clean	Homeless Camp
72.	Clean	benches	interesting

Row #	Word One	Word Two	Word Three
73.	scenic	mostly flat. Yea	come homeless encampments
74.	Beautiful	Scenic	Serene
75.	smooth	safe	green
76.	direct	clear	accessible
77.	Nice	Safe	Accessible
78.	.	.	.
79.	Not been		
80.	Winding		
81.	Convenient	Consistent	Short
82.	Accessible	Unsafe	Boring
83.	pleasant	accessible	cool
84.	smooth (except for east main trail - tree roots)	empty	well-maintained
85.	smooth (except for east main trail - tree roots)	empty	well-maintained
86.	fragmented	incomplete	
87.	Bumpy	Beautiful	Homeless
88.	Clean	Family Friendly	Inviting
89.	asset	incomplete	empty
90.	Intriguing	Hopefully relaxing	Gotta check them out!
91.	N/A	N/A	N/A
92.	flat	safe	fun
93.	Nature	Boring	Green
94.	scenic	spacious	accessible
95.	Underutilized	Lack of signage	Relaxing
96.	clean	Pretty	enjoyable
97.	Excellent parks for adults (& everyone else)	Maintained very well	Excellent way to commute (if your work is close)
98.	Trails in Sumner??? I wouldn't know about them all away from town with no directions, access trails or services to entice me to go out to the edge of town.	"Open" Fields/green spaces with trails around or through them feel safer	functional but a little scary...they are all in sketchy tree enclosed or industrial areas
99.	Accessible	Maintained	Relaxing
100.	Paved	Remote	
101.	Not connected	Well paved/maintained	Not enough trails
102.	Requirement	Relax	Rest
103.	Great	Easy	Grateful
104.	Busy	Nice	Pretty
105.	needed	Well maintained	
106.	Not been		
107.	New	Disconnected	Quiet
108.		Not connected	
109.	Improving	Limited	Bumpy

Row #	Word One	Word Two	Word Three
110.	adventurous	clean	relaxing

QUESTION 10. IS THERE ANYTHING YOU WOULD LIKE TO DO IN SUMNER PARKS OR TRAILS WHICH YOU CURRENTLY CANNOT DO? IF SO, WHERE IN SUMNER WOULD BE THE BEST LOCATION FOR THIS?

1. Big skate park not big enough.
2. park, get out there and walk, picnic, near library
3. Dog Park
4. Kids water park
5. Sport court/Pickle-ball at Loyalty or Rainier View
6. Off-leash dog area. Rainier View Park would be an ideal place to add a fenced off area for dogs. The large field is underutilized at this time.
7. we need a dog park
8. Drink water. Add at least 3 water fountains along the trail.
9. Off leash dog park is needed be great by the field near loyalty park. Extend trails.
- 10.No
- 11.Swings at Rainier Park
- 12.Large wading pool with fountain in middle for kids. Rainier Park
- 13.Swings at Rainier Park... park lighting until 10pm
- 14.Create more trails along the river connecting from 410/167 entrance/exit to Orting trail
- 15.No.
- 16.I would like to see a dog park perhaps...either at Rainier view in the area that doesn't drain well or at loyalty where there is a large field people already use for their un leashed dogs
- 17.Spray park any
- 18.Trails seem unsafe due to homeless and drugs.
- 19.A spray ground would be an incredible addition. Rainier view or Seibenthaler would be perfect.
- 20.water park. rainier view park or Seibenthaler
- 21.Please build a dog park in Sumner
- 22.Dog parks in the middle of town
- 23.Off leash dog park. Back side of loyalty park
- 24.DOG PARK!! THERE IS A FIELD OFF OF ELM DOWN BY THE TURN WHERE THEY KEEP THE SHEEP! FENCE IT AND MAKE IT A DOG PARK!
- 25.Keep the fun zip lines for the younger kids. Boardwalks are especially fun and educational.

26. Remote Controlled Models and Dog walking. Old Sumner Meadows Golf course.
27. Rock wall, rainier park
28. please improve current bathroom situations at the established parks - also, rainier view park grass is always wet/muddy, needs better drainage
29. Mountain bike park
30. Unsure
31. safely bicycle from Mama Stotini's to the industrial area
32. The playground at Loyalty park could use an update
33. Build a dog park please.
34. Sumner is doing awesome with trails and I love seeing the plan to expand. However, the river that runs through Sumner is an untapped gem that has potential to boost the economy and livability of Sumner. A loop trail on both sides of the river would be a fabulous addition to the trail system and community.
35. not sure
36. No
37. No
38. Take my dog to a dog park. I would like to see a dog park somewhere in town so I don't have to fight the traffic on the Orting Hwy, Traffic Ave or near the YMCA.
39. reopen the golf course.
40. everything is good at this time and would be better if a trail could be placed underneath the new Sumner bridge when complete also could a walk path be placed on the Steward Street bridge so I could walk on the interurban trail from the Sumner Connector trail.
41. rent canoe or other water craft
42. monkey bars at work-out station.
43. Need more open space, dog walking, community space for large events - Golf Course
44. Use the golf course to build a large regional park
45. Longer biking trails connecting to interurban, Tacoma and/or points south
46. Need a spray park, easier access to link trail from east side of Sumner.
47. Innertube race down the Puyallup River (like they do in the Colorado down in Yuma, Arizona) - Start at Riverbend, end at Knoblauch and have a community picnic at the park or confluence with the White River
48. Play pickleball
49. if I come up with something I'll be sure to let you know.
50. I would like to play pickleball and play tennis close by.
51. Hose off the kids when it's hot.

52. Allow for East for access
53. Swing
54. No
55. Pickleball at Loyalty or Rainier View or a new park
56. Off leash dog areas back side loyalty park, keep some of golf course for off leash or more park areas
57. Splash Pad (Rainier View)
58. Water feature
59. Have them linked
60. Rock climbing any
61. Dog park. Somewhere with shade. :)
62. no
63. keep the golf course, could it be a regional perhaps?
64. I enjoy a trail (Nathan Chapman Trail) in Puyallup that is a part of a small park. I know that might be a tall order but something similar would be a nice alternative to the River Walk Trail.
65. Need a dog park where dogs could roam leash free.
66. no
67. Make reservations. It would be nice to have this option
68. Need Off leash Dog Park @ Loyalty Park
69. To walk our dogs without fear of off leash dogs. Need better enforcement of those laws.
70. I just need to visit more often...grew up just two houses from Loyalty park...1964-1976...currently live in Enumclaw.
71. I mentioned it, but a dog park would be fantastic!
72. I would love a forested, nature type park. Similar to Snake Lake in Tacoma. Also, a spray park with shade would be fabulous! More bike trails, safe for families.
73. Off leash dog park(s) needed!
74. dog run (any park in Sumner)
75. Nicer bathrooms at loyalty park, dog run (any park in Sumner)
76. It would be great if Sumner put in a spray park for the kids at Rainier View Park.
77. Be able to go on my bike from Orting through to Kent all on trails (no road riding required)
78. Splash park near Rainier View & workout circuit along the track at Rainier view
79. Adding a zip line at Rainer View park. Top of hill to bottom.
80. We are in desperate need of field turf on a couple of our baseball diamonds. If we could get field turf at the Heath Complex it would mean we wouldn't have to rain-out 40% of our Little League

games in the Spring.

81. Sumner trails. I wish they were longer had more beautiful nature to them, and was more fun and adventurous. I also wish that it had more character from Sumner's town.
82. splash pad please!!
83. Spray park for kids!
84. Connect the north and south trails together behind the library
85. Really get a good outdoor workout, I would love it if Sumner and Bonney lake could find a good way to connect a safe trail, to connect the two cities. or if we could make a trail from the bottom of 410 to Meyers road going straight up and over the hill by Corliss concrete that would be awesome. Do you know how many people go up and down Mt Peak in Enumclaw Daily at all hours just for a good fitness activity.... LOTS. It always feels safe because so many people use it. There would need to be parking on the Meyers road with trail access also. I would finally be able to walk to and from work. It would be awesome if Sumner had its own Mt Peak.
86. Upgrading the park on Bonney Ave. Hope it ends up being as nice as loyalty and rainier which are on the other side of town.
87. A covered Golf Driving Range at Seibenthaler Park.
88. Have a rest room
89. I would like a dog park in Sumner, Best location would be in the north
90. a kids splash park at Heritage Park would be a great way to get families hanging out downtown. Heritage Park seems underutilized and could be reconfigured to be a more visible part of the core.
91. No
92. Na
93. Fix the lights at the sports complex
94. Be able to walk my dog without other dogs being off leash!!!!
95. Nothing currently.
96. No
97. Bike safely along missing trail link in front of library area of town
98. Play soccer. Get some Turf Fields!
99. Are there historical or nature markers in the parks or along the trails? For instance, what types of plants are common, how the park got its name, etc.

QUESTION 11. DREAM BIG! IMAGINE YOU CAN CHANGE OR IMPROVE ANY ASPECT OF PARKS IN SUMNER OR BUILD A NEW PARK. WHAT WOULD YOU WANT TO SEE AND WHERE? (LIST TOP 3)

Row #	Idea One	Idea Two	Idea Three
1.	Somehow channel truck away from town	Make a park beside & behind the Library	Have more parking there & trail access
2.	Fix drain at R. View		
3.	Clean up skate park		
4.	Climbing wall	Water park	Dog park
5.	Finish the trail	Park near the river	Water Park - Fourth Idea: Farmer's Market
6.	Off-leash dog area		
7.	Baseball field at Seibenthaler	Don't mow lawns before soil dries	
8.	Dog park out at the old golf course	music in the park at loyalty park	we need a water feature or water splash park for kiddos
9.	More walking trails at all parks	Additional water fountains at all parks	Better signage regarding pets
10.	Off leash dog park Near Loyalty Park	Covered basketball courts to play year-round. Like maple lawn elementary	Splash park area
11.	Dog Park		
12.	Bathrooms	Water fountains	Bigger
13.	Include interactive placards that have historical facts or tid bits about Sumner	Sumner trails with information at start and during trail showing mile markers; routes etc.	Have a large photo prop statue or art piece at one of the parks something people can take picture of that Sumner would be known for ... a giant pie slice, a giant daffodil or a bike :)
14.	Splash pad	Ninja warrior course	Super tall slide
15.	I would like to see the Sumner Links trail connect in a safer way to Puyallup and trails to the north.		
16.	Large wading pool with fountain in middle for kids Rainier Park	More shade trees at Rainier Pk. (too hot for mom's and grandma's)	Parks lit up at night for use and safety. (at least until 10pm)
17.	Need shade trees at Rainier Pk. Too hot for mom's & grandma's.	Swings at Rainier Park	Large wading pool for kids at Rainier Park
18.	Dog park	Spray park	More activities to do at parks (more courts, poles for volleyball/tennis, etc.), bathrooms at parks
19.	Restrooms	Restrooms	Restrooms
20.	Dog park	Drainage fixes at Rainier view park	
21.	rose garden	flowers	
22.	something besides bark in swing area	more swings	
23.	Spray park	Dog run	Swings
24.	Water park		
25.	Spray ground	Spray ground	Spray ground
26.	waterpark	more benches	more shaded areas to sit and watch kids
27.	Please build a dog park in Sumner	Please build a dog park in Sumner	Please build a dog park in Sumner

Row #	Idea One	Idea Two	Idea Three
28.	Dog parks	BBQ areas	
29.	Make our current parks and trails safer	Run the homeless/druggies out of our parks	More police presence in existing parks and trails
30.	DOG PARK	DOGGY PARK	DOG PARK
31.	Trails or parks to waterfalls	More boardwalks	More shady parks
32.	Turn Sumner Meadows Golf Course into a park and trails.	Turn Sumner Meadows Golf Course into recreational center.	Turn Sumner Meadows Golf Course into a family center.
33.	Rock wall, rainier park	Dog park- anywhere in Sumner	Amphitheater for concerts
34.	regular bathrooms at loyalty and rainier view parks	a splash park somewhere	swings or zip line at rainier view park
35.	Mountain bike park	Water features	Outdoor Movies
36.	more sport facilities-multi-purpose courts	indoor and outdoor activities, especially for tweens/teens	more bbq/picnic areas
37.	Dog park	Water park	
38.	Indoor basketball courts in the Industrial park	Indoor tennis courts	
39.	Splash park		
40.	Connect Sumner's trail to the Riverwalk Trail	Connect Sumner's trail to King County's Interurban Trail	Create Trailheads with parking for trail activities
41.	Up to date playground equipment	A few more picnic areas	Facilities updated
42.	Racquetball Courts		
43.	Dog Park	Spray Park	
44.	Dog park, selfishly I'd like to see it on the south side of town.	There is a big open grass area in Village Grove, perfect size for a kid's play area and dog park.	
45.	Normal bathrooms	More picnic tables	Water park/pool
46.	A natural open space park (with a separate dog park area) where the golf course once was	A large park with ample natural areas and enough space to accommodate an amphitheater for festivals and music events (similar to Game Farm Park)	Neighborhood and pocket parks wherever they can be built
47.	I love water access in my parks, as a West Seattle resident		
48.	Follow the river		
49.	Waterpark		
50.	Get rid of fountain at Heritage park	Clean up trail	Add trees at Rainier view
51.	Dog park somewhere in town or on the north side of town	Add more trees to Rainier View	Add more covered seating at loyalty park for picnics
52.	reopen the golf course	more activities, especially for kids.	
53.	More covered areas for bad weather		
54.	continue to allow the golf course to be used as a green space		
55.	Get rid of the skate board complex		
56.	water related activities by the river	dog park	
57.	fishing platform along Puyallup river for handicap access.	bocce court at Liberty park.	build park next to library.
58.	Dog Walking Areas	Drone Flight Course	Large Venue Spaces

Row #	Idea One	Idea Two	Idea Three
59.	More amenities in Heritage like flowers, art, music, similar to NY's Bryant Park for daily use.		
60.	a large park where the golf course is, this is where everyone convenes anyways!		
61.	More and longer bike trails	Better playground equipment	More parks
62.	Rainier View Park	Extensive improvements to Seibenthaler Park	New Park for South Sumner residents
63.	Things for teens		
64.	Part of the White or even Puyallup - Like they did in San Antonio with "riverwalk"	Develop it like they did the Canadian in Oklahoma City	
65.	Horse trails		
66.	small children's playground equipment in each		
67.	Improved nighttime lighting	Improved drainage over walking paths	
68.	A number of pickle ball courts and classes to teach people how to play	A number of pickle ball courts and classes to teach people how to play	1 waterpark for people to run through
69.	a skate park that allows bikes	remote control (hobby) air strip	giant trebuchet
70.	pickleball courts everywhere	Tennis courts at more parks	water park
71.	Spray park	Climbing rock	Exercise stations on the trail
72.	I would like our old bridge become a walking bridge and continue to light it for the holidays.	Park benches and picnic tables and potted trees and shrubs be placed on the old bridge as a park like setting.	Concerts on the bridge, art walks and wine tasting on the bridge. Our old bridge is an asset to Sumner and should remain a part of our heritage.
73.	Better lighting at all parks	More seating for parents and disabled guests	Better security to keep "campers" out
74.	Water- Spray park	Equipment for children w/ special needs	upkeep on wood chips, rubber mats etc.
75.	More trees at rainier	Small soccer field at Seibenthaler	
76.	new tennis courts (no cracks)	outdoor water park for kids	a picturesque park that has a long walk, Bradley lake park like
77.	more trees in Rainier View and Seibenthaler		
78.	Cleaner and better restroom facilities	Spray park	More parks
79.	Golf course. Keep all or part for park/trail/ ball fields/off leash areas. Sumner could make a beautiful addition to community with that area		
80.	Connect parks with bike/walk trail	Create park/green space buffer around residential areas	Better access for seniors...more benches, ramps, programs
81.	children's water park like Puyallup and Auburn	Musical chimes like Auburn	
82.	Splash Pad (Rainier View)	Zip Line (Rainier View)	More Shade (Rainier View)
83.	More river access, not just a trail but a park with a river view	A large water feature, along a trail or at a park	A park that feels less "in town", a little more private
84.	Build a new park	the gazebo at Heritage park needs to be maintained/painted	bathrooms at parks
85.	Climbing structure	Flush bathrooms	Large natural park

Row #	Idea One	Idea Two	Idea Three
86.	Add slides at Loyalty		
87.	A dog park in a shady area near the river with an adjacent play structure (outside the fence) for whole family fun.	An open space park and picnic area that is highly visible, inviting, and connects to the trail. Great area for staging races.	A "beginner's" section of the skate park with small ramps/curves that don't require dropping into the bowl and could be used by younger enthusiasts who are just getting their footing.
88.	Splash Park	Soccer Fields	Baseball Fields
89.	Splash park (Rainier View Park)		
90.	new park near Sr. Center/housing	More trees @ Rainier Pk	Water park for kiddos
91.	golf course made a regional park	dog park with separate big and small areas	dog park in town please, maybe east Sumner, lots of vacant land
92.	Easier access to the trail. And connecting the trails	More trees in Seibenthaler park. It's just an empty field it would be nice to have more of a park feel like Loyalty Park	Wildflowers. What if someone planted native wildflowers around all the trails and parks. They are cheap and pretty!
93.	Shaded walking trail		
94.	Dog park	Box hockey court/box	
95.	Turn the red apple lot into a park (you said to dream!)		
96.	water feature		
97.	An amphitheater for performances	More community events at parks	More barbecues and picnic areas with yard games, a bowling lawn, horseshoes, and a snack shack or vendor areas and a farmer's market
98.	Move the skate park further away from a grade school!!!	Enforce parks rules!	Build a dog park away from residences
99.	Keep it simple...	Keep them clean...	Facilitate activities for families...
100.	Spray park	Forested nature park	Hiking trails
101.	Spray ground	Outdoor pool	Dog park
102.	Add off leash dog park(s) - stop making criminals of our citizens that need to exercise their dogs. This would have the added benefit of better behaved dogs.	Add water feature for kids in Summer - like other cities that have the geyser type	Sports complex, encourage community sports like baseball, soccer, etc.
103.	Nicer bathrooms at Loyalty Park	Dog run (any park)	
104.	Farmers Market.	Water/Spray park for kids.	
105.	turf soccer fields w/appropriate lighting	turf softball fields w/appropriate lighting	turf baseball fields w/appropriate lighting
106.	At Rainier View Park, add a spray park	I really enjoy Pioneer Park Pavilion in Puyallup, so it would be amazing Sumner could add some sort of Pavilion for farmer markets, and community events	
107.	Expansion of park with YMCA and library to make a community gathering place - similar to Puyallup park / library	Create expanded mini-parks along the trails to do picnics and that sort of thing	Expand area down by the river for a riverfront park, maybe near the new bridge.
108.	Swim/splash park like the community center in Federal way, not sure where	Swings at every park	Workout area
109.	Hiking Trails	Spray Park	

Row #	Idea One	Idea Two	Idea Three
110.	Field Turf at the Heath Complex	More lighting at Loyalty Park	Make the old golf course a permanent open space
111.	More swing sets	More benches for parents	More dog friendly parks that are bigger parks.
112.	Splash pad / spray park	Model after the parks in Tehaleh, but with shade	Space for outdoor concerts/movies in summer
113.	Spray features		
114.	Fountains for children to play in	Bandstand	
115.	Connect trails north and south (unfortunately this is outside the city)		
116.	Hiking trail between Sumner and Bonney Lake	Paved trail or true designated lighted promenade up 410 for walkers or bikes. Parallel or just below to give true recreation a chance to bike 410 safely.	Open spaces with paths through where it is harder for homeless to hand out, but you feel like you could let a child get a little distance from you and still see them. Water features, like the Ruston natural looking spray park, gathering space with stairs to sit on for concerts or the entire water pad becomes an area for events if the water is off, kids and families love benches around spray parks to perch while their kids play.
117.	A covered Golf Driving Range	Outdoor pool for summer use.	Dog park
118.	Dog park in the north with lots of trees to feel like I am connected with nature	Turn off the baseball lighting at Bill Heath Complex. It is left on too late with nobody using it and is a waste of money and light pollution	Preserve Sumner Links as a fully Fenced Dog Park/ bike/walking trail destination
119.	Outdoor covered area for kids	Better concert venue	Very large covered area for rental purposes...also flower garden
120.	Splash park at Heritage Park	Pagoda replaced with stage at Heritage Park	Tables, seating
121.	Classes outdoors in parks for kids	Same as above for adults	More activities
122.	Up toward coreless hill		
123.	Turf athletic fields (saves money in the long run)	Better off street parking at loyalty park	
124.	An assurance of safety when alone		
125.	Move the skate park further away from a grade school!!!	Move the skate park!!!!	Move the skate park or have police there 24/7!!!!
126.	Well maintained sport fields	Purposefully built trails with obstacles (physical challenges) a think Tough Mudder only made for the masses.	
127.	Convert the old golf course into a park. Picnic shelters, ball field, walking trails and stocked fish ponds.	Add parking areas besides the streets in front of people's homes.	
128.	Bike lane/path up to Lake Tapps (with county)	Link Sumner trail to Foothill trail	Link YMCA to foothill trail
129.	turf the fields	add soccer/football/lacrosse fields	improve lighting - greater year-round access
130.	Build a facility that has all-purpose fields to support youth sports	Build a facility that has all-purpose fields to support youth sports	Build a facility that has all-purpose fields to support youth sports

QUESTION 12. DREAM BIG! IF YOU WERE TO IMPROVE ANY ASPECT OF TRAILS IN SUMNER, WHAT WOULD IT BE AND WHERE? (LIST TOP 3)

Row #	Idea One	Idea Two	Idea Three
1.	Connect those "proposed" dots	Have signs/trail markers	We lived in Maple Grove Apts on south side of Hwy 410, now on Sumner side of Puyallup, shop, go to parks in Sumner, also Post Office, love the Sumner Library
2.	Make them safe		
3.	Finish it	Clean it up	More police/security
4.	along the paved trail on the Sumner link trail have a gravel path for runners. this could be used for our cross-country kids at the high school	Have more events such as fun runs and walks along the trail to promote it more.	
5.	Water fountains along the trail	Removal of overgrowth so people can actually see the river	Re-pave damaged parts of the trail
6.	Connected to river trails	Control transient taking over trails	Expand trails to further down valley
7.	Obvious entrances	Water fountains	Bathrooms
8.	A large trail map set up at popular starts of the trail with some facts; interaction pieces	Tree roots marked	
9.	Some sort of security system? Not sure if that's possible	Large, kid friendly mile (1/4, 1/2 and 1) markers	Passport markers for kids
10.	Have someone clean up the trail on a weekly basis.		
11.	Dog park. Rainier view or loyalty	Fix the drainage problem at Rainier view	Unknown
12.	more trees	more flowers	
13.	Clean the homeless off them	More lights	Cleaner
14.	better knowledge of them	better access/parking	occasional patrolled parking lots
15.	More lights on trails		
16.	Run the homeless out of our trails	Make trails safer	More police presence to run out druggies
17.	DOG PARK	DOG PARK	DOG PARK
18.	na	na	na
19.	Add more parks, convert old Sumner Meadows Golf course	Bigger parks	More parking
20.	Mountain biking trails/park	Flashing walk signs	
21.	unsure		
22.	widen and make more natural	expand access to the river and other natural areas	better signage and maps
23.	Connect the Sumner link trail with the interurban trail to eliminate riding or walking on roads		
24.	Link the trail to the Puyallup-Orting Trail in the valley		
25.	Trail that runs through town connecting Sumner Link and Pioneer trailhead, while also hitting 2+ city parks.	Build a few water fountains along the trail.	
26.	Better plants	Make it pretty	No homeless camps

Row #	Idea One	Idea Two	Idea Three
27.	Collaboration with adjoining communities and counties to connect trails throughout the region	Trail on both sides of the White River through Sumner	A trail network throughout the city, making it safe and easy to move around Sumner without a motor vehicle.
28.	would love full trail connection from REI to rail station (don't think it exists fully)		
29.	follow the river	get rid of the homeless	
30.	Connect Bonney Lake		
31.	New connection along river behind library	Keep trail clean	Promote artful graffiti under bridge by treatment plant
32.	increase security (homeless camps)	Make crossing 410 on Traffic Ave/E Main safer for pedestrians	
33.	Bike trail that links Sumner Link to Interurban in Pacific	Bike trail that links Sumner to Foothills trailhead	
34.	Trail underneath the new Sumner bridge	put the old Puyallup bridge across the Puyallup river where it joins the White river by the water treatment plant.	A few more portable toilets alongside the Sumner trails
35.	water related activities by the river		
36.	improved deck on bridge across White River at 23rd Street.	Individual workout stations as you move along link trail.	railroad history boards along trails.
37.	Have them all connect via trails vs. having to take surface streets to meet other existing trails.		
38.	Better safety through Traffic Avenue	Better access point signage	Use the golf course as part of the trail
39.	Similar to New Mexico hikes, offer artwork along Trail for rubbings--encourages people/families to go farther on trail.	Better connections between residential & trail for easier access.	
40.	a large park where the golf course is, this is where everyone convenes anyways!		
41.	Longer trails	More trails	Better connections
42.	Bike/pedestrian bridge over 410 mid-point between Traffic Av and Valley Av	East/west trail to join Sumner link trail	Better link between Foot Hill trail and Sumner Link
43.	A park for humans ONLY. Some people don't pick up their dog poop!		
44.	Provide a safe trail crossing at Main Street near the bridge	Provide a connector to the foothills trail.	Connect with the Interurban trail in King County
45.	Get rid of the homeless		
46.	Connect the trails		
47.	there are already many plans for pedestrian bridges where they are needed	pedestrian crosswalk lights at high volume pedestrian crossings (that are away from traffic signals)	the trails are great already
48.	Rainer or Seibenthaler	Heritage	Trails
49.	Better transition over 410.		
50.	Better lighting	Access for disabled	Better security
51.	Traffic Ave connections to river & Orting trails	Cameras at trail parking lots	Help with safety
52.	more parking		
53.	Complete	Connect to regional systems	

Row #	Idea One	Idea Two	Idea Three
54.	Connect all the parks by trails for easy access	Make sure they are safe places for all	Clear signage for trails
55.	I	Don't	Use the Trails
56.	connect trail along the stuck river		
57.	Less homeless people	Connect to trails further north	
58.	Add art work to trails	connect trails	
59.	Many more miles of trails	Loop along both sides of the river	Link to foothills trail
60.	Easier access to trail by Stortinis		
61.	An open space park and picnic area that is highly visible, inviting, and connects to the trail. Great area for staging races.		
62.	It's Good	It's Good	It's Good
63.	Same as above		
64.	lots of vagrants on the Puyallup side of the link trail... sketchy		
65.	by river		
66.	I want them all to connect	I want rental bikes	More water stations and restrooms
67.	Don't know		
68.	Continue the connections...		
69.	Safety on the biking trails	Shade	Maps
70.	A small loop trail for disabled or exercise challenged folks		
71.	remove tree roots under trail (east main to Main St. trail)	add trail instead of sidewalk on Fryar (not sure how that would work though)	
72.	Foot/Bicycle only bridge over Pioneer/Railroad tracks to link with Orting Trail	Water bottle filling stations.	
73.	complete the link to Auburn and Orting		
74.	Add informative information about the history of Sumner along the trail	Add habitat information along the trail	
75.	Continue legs off the trail where you could get into Sumner - downtown, parks, etc.	expand the trail so that everything is connected and you can bike / walk away from any traffic / roadway	open up the opportunity for refreshment stations - if there's a place where you could get good road and trail traffic.
76.	?	?	?
77.	Make the Sumner trails longer	More flowers, make a garden perhaps	Have more historical points in the trails.
78.	Connection trail from sewage plant to trail in northern Sumner trail.	Great signs	More parking at north trail entrance near traffic Ave
79.	See above		
80.	Get me safely up and down 410 on a bike.	Connect Sumner directly to a depot on the foothills trail/interurban.	
81.	Safety/emergency phones	Fishing docks along the river with handicap access	Benches at the water's edge along the river.
82.	Join with green river trail		
83.	Sumner Link Trail that is totally connected to foothills trail and interurban trail so no need to bike with cars	More spots along trail to see wildlife on the river	More access to bike to different Bars (like the "Ale Trail" in Tahoe city)

Row #	Idea One	Idea Two	Idea Three
84.	High level of maintenance	Study to determine use beyond non-motorized like segway	
85.	More dog park		
86.	Convenient parking and trail access to connect the link trail and the Sumner train station		
87.	Assurance of safety when on trail alone		
88.	Don't know		
89.	Well thought out and connected so families can enjoy safely without touching dangerous roads.		
90.	Connect the trail to other main ones.	Parking at trail heads.	
91.	Bike path to Lake Tapps	Link Sumner trail to Foothill trail	Link YMCA to Foothill trail
92.	improve access from points throughout Sumner - is there a bike lane or sidewalk leading to the trailhead?	add more	

QUESTION 13. WHAT THREE WORDS OR PHRASES DESCRIBE YOUR VISION OF SUMNER'S PARKS AND TRAILS IN THE FUTURE?

Row #	Word One	Word Two	Word Three
1.	Easy to Find (Hard for me to "see/find/locate" the bits of trail.	(Disconnected now so) Connected	Beautiful
2.	Spray park	Shade	Families
3.	Diverse	Family friendly	Community feel
4.	Fun	Interpretive	Exercise stations
5.	fun for the whole community		
6.	Abundant water fountains along the trail	Better views of the river	Well-paved trails
7.	Functional	Beautiful	Safe
8.	Kept up	Trafficked	Always updating
9.	Interactive	Clean	Safe
10.	Welcoming	Popular	Unique
11.	Clean	Safe	Friendly
12.	Safety	Maintained	Beautiful
13.	Relaxing	Fun	Adventurous
14.	Inviting	Friendly	Busy
15.	Hopeful	Dreaming	
16.	Safer		
17.	sometimes I travel to go to other cities, I'd like to stay near home when going to parks	a waterpark would be really nice. it helps in the summer months	
18.	Please build a dog park in Sumner	Please build a dog park in Sumner	Please build a dog park in Sumner
19.	Safe	Beautiful	Crime free
20.	Having	A nice	DOG PARK PLEASE
21.	Keeping clean	na	na
22.	Bigger	Community Events	Accessible

Row #	Word One	Word Two	Word Three
23.	Innovative	Playful	Engaging
24.	clean	convenient	functional
25.	destination	community activities	super chill
26.	Growing	Welcoming	Fresh
27.	Completed Trails	More picnic facilities on the trail and in the parks	Maintenance to keep the parks and trails appealing for use
28.	Exciting	Only making updates that make sure they keep the city of Sumner's special qualities and uniqueness in mind.	Traditional qualities to the city of Sumner
29.	Family	Concerts	
30.	YES	WE	CAN - build for the future!
31.	hopeful	green	fun
32.	Continue to look for opportunities!		
33.	Clean	Used	Beautiful
34.	welcoming	all-inclusive	green
35.	reopen the golf course.		
36.	Farsighted	Good for the residents in the local area	Good for fun and healthy exercise
37.	welcoming	kid and dog friendly	water activities
38.	Attractive	Encourage physical activities.	
39.	Look outside of the downtown core		
40.	Large	regional	park
41.	Visionary	Many	Large
42.	Trees for shade in all but Loyalty Park	Spray park	Improve Sumner Link to go below new bridge and current library
43.	Not preplanning where obtaining property before it gets too expensive.		
44.	Easy biking access to Parks and trails.	Improved biking infrastructure---marked and or separated lanes	Trails inter-connected with the regional trail systems
45.	Safe	Accessible	Clean
46.	Versatile	Year round	Open
47.	keep	it	Mayberry!!
48.	More	Nature	Clean
49.	Fun	Family	Green
50.	?		
51.	Safe	Accessible	Pride
52.	Celebrate Health by getting out	Share with others	Be kind
53.	beautiful	well kept	tourist destination
54.	Community	Asset	Gathering
55.	Expand	Conserve	Maintain
56.	More parks/green space	Safe/well maintained	More natural settings...trees, native plants (less grass)
57.	futuristic		
58.	Fun	Clean	100% free of homeless people
59.	Safe	open	beautiful

Row #	Word One	Word Two	Word Three
60.	World	Class	Amenities
61.	Multi-generational	Adding aesthetic value to an already beautiful city	
62.	Natural	Safe	Clean
63.	open space	public input	less parking lots
64.	accessible	restrooms	safety
65.	Inclusive	Artistic	Accessible
66.	Cleaner	Provide more police patrol to enforce rules and they homeless	
67.	Nature	Green	
68.	Active	Family oriented	Safe
69.	expansive	ordered	current
70.	populated	smooth	safe
71.	Growth	Farmers Market	Spray Park
72.	important	majestic	amazing!
73.	Safe	Community gathering place	Full of great memories
74.	Safe	available	beautiful
75.	Fun	Adventurous	Historic
76.	More activities to do at each of them	Exciting	Easily found
77.	Keep them in excellent condition.		
78.	Safe	Clean	Accessible
79.	Upgraded	Handicap friendly	brehtaking
80.	Dog Friendly	Equal access to parks in the north	Value/access to be in nature (not just a big grass field)
81.	Commuters dream		
82.	Fun	Manicured	Cared for
83.	Beautiful		
84.	Stay ahead of the curve		
85.	peaceful	maintained	natural
86.	Don't know		
87.	Strong community involvement creates strong communities.		
88.	community gathering places	clean	
89.	Proactive	Catch up to population growth	More safe bike and walking routes
90.	lacking planning	underfunded	no vision

QUESTION 14. WHAT VALUES SHOULD HELP INFORM THE FUTURE OF SUMNER PARKS AND TRAILS? FOR EACH VALUE, RATE HOW IMPORTANT THAT PARTICULAR ITEM IS TO YOU AND YOUR HOUSEHOLD = OTHER

1. "Safe Place to Be
2. Quiet and Comfortable
3. Accessible"
4. Place for people to play with their dogs.
5. Safe environment for the whole family.
6. Really my only complaint about Sumner parks is the lack of flushing toilets. It's extremely difficult with small (sometimes newly potty trained) children to use the outhouse, especially when they are dirty. Otherwise, we enjoy the parks, and they're an important part of most days - especially in the summer!
7. Please build a dog park in Sumner
8. We need dog parks so we can let our puppies run and play with others
9. Please we need to work together to help rid our small town of all the drug using homeless people. They are even living in our high school baseball and softball dugouts!! Please make our town safe again!!
10. DOG PARKS
11. Cleanliness
12. Fun
13. Outdoor recreation, places that invite children and adults to get out of their houses.
14. Place to gather with children, families and friends
15. Options for safe, non-motorized transportation - which has the benefit of also supporting active, healthy lifestyles and protecting the environment.
16. none at this time for everything looks to be on track.
17. Clean facilities (read bathrooms).
18. Stop panhandling in the parks. You get hit up every day on the street corners, grocery store entrances, walking on the river trail, etc. ENOUGH!!!
19. Update ideas to include the ever more popular pickle ball as well as waterpark pictures
20. Interactive off leash dog area
21. Amenities that could draw high wage employers
22. Child development/learning/play.
23. more sports fields
24. Safety
25. Places to connect with other dog owners and exercise off leash to improve our lives. Small dog and

big dog sections - large in scope with trees and structures to improve quality of park. No postage stamp dirt enclosures (like Clarks Creek in Puyallup). We'd like a park that rivals some of the larger ones, but keeping in scope of Sumner values.

- 26. Gathering spot for the entire community.
- 27. Nature viewing
- 28. Access to a Dog Park
- 29. Ways for kids to the play, explore and be active
- 30. Exercise
- 31. More multipurpose fields for youth sports!

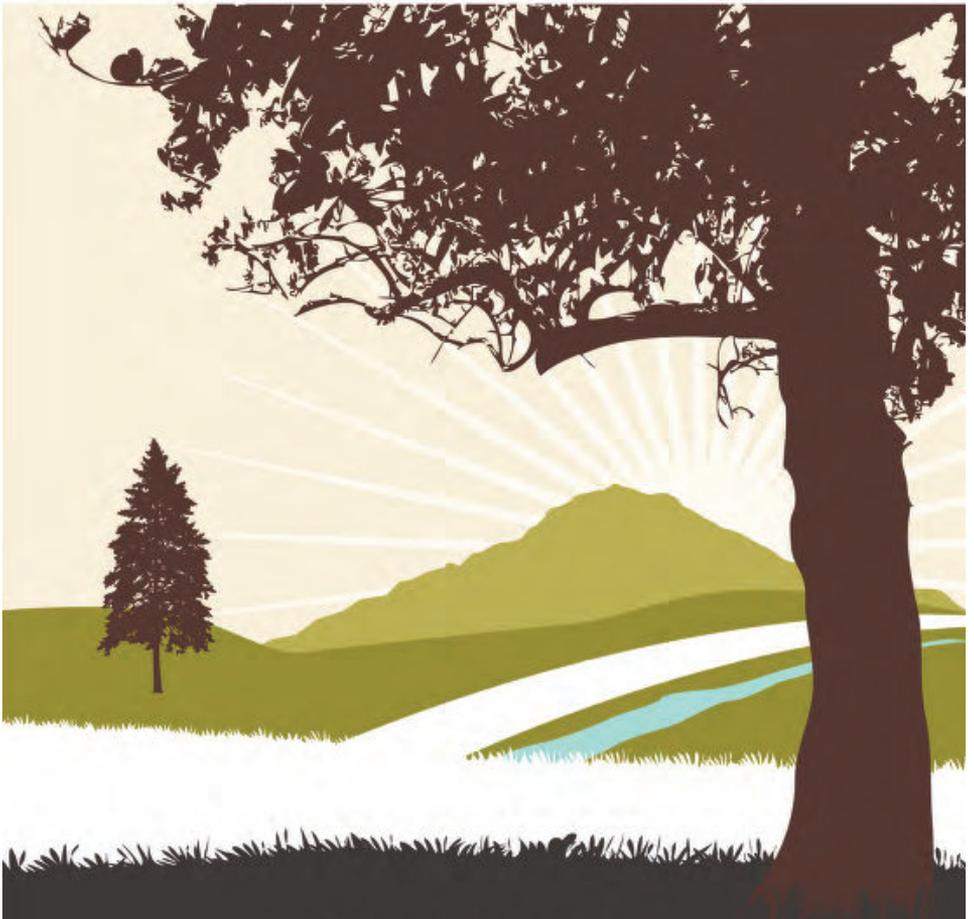
Appendix B. Postcard and Online Park Loves and Needs

The responses to the postcard questions and on line forms are presented as submitted except that spelling errors were corrected and a reference to a curse word was omitted.

Row #	Park	I love this park because...	What this park really needs is...
1.	Bill Heath Sports Complex	Tennis Courts, Good Full Basketball Court, Big Open Fields.	Parking during baseball games is kind of crazy. Skate park always seems dangerous.
2.	Bill Heath Sports Complex	Great location. Nice tennis courts.	3 post park bench on each tennis court - we are in our 60-70's and would love to sit in between sets. Also, would be nice to have new nets. Thanks.
3.	Bill Heath Sports Complex		Off leash dog spot
4.	Bill Heath Sports Complex		A backboard or hitting board for the tennis court
5.	Bill Heath Sports Complex		My input is more of a safety concern of the Bill Heath complex park. There has been a garbage bag of purses and lady undergarments next to the Porta potty that is against the fence of the tennis court. Been seeing it for a couple of days and honestly not sure who to turn to.
6.	Loyalty Park	It's near my friend's house and it's pretty community friendly.	They should put a mini golf course in the empty lot.
7.	Loyalty Park	Because it is near my house.	A mini golf course.
8.	Loyalty Park	It's near my house. It has shade.	Sports field.
9.	Loyalty Park	It is fun and you can make new friends.	Flowers and more swings.
10.	Loyalty Park	Trees/zipline	Gazebo for parties
11.	Loyalty Park	It is interesting, fun and I like the trees.	More swings. Zipline fixed.
12.	Loyalty Park	Zipline and spinning seat	Bigger slides and more swings
13.	Loyalty Park	Ziplines, swings	Bigger slides, a little more swings
14.	Loyalty Park	Zipline and trees	Bigger slides and two more swings

Row #	Park	I love this park because...	What this park really needs is...
15.	Loyalty Park	It is fun, cool	More things
16.	Loyalty Park	Trees, zipline & toys, neighborhood	Picnic shelter (reservations?), spray park
17.	Loyalty Park		Bathrooms
18.	Loyalty Park		Another zip line & more big toys
19.	Loyalty Park		New BBQs
20.	Mt. View	Fun, good for kids.	Swings for tots.
21.	Rainier View Park		Pickleball at several parks.
22.	Rainier View Park	Rubber play surface.	Water fountain closer to play equipment. Spray Park.
23.	Rainier View Park	It's close & safe.	To fix the drainage problem on the trail.
24.	Rainier View Park		A splash pad!
25.	Rainier View Park		Swings and shade near the playground
26.	Rainier View Park		Merry-go-round needs repair. Fastener on base holding a rope has broken.
27.	Rainier View Park		A fenced off-leash dog area.
28.	Reuben A. Knoblauch Heritage Park	Gazebo, music	Ugly fountain taken down, swings or toys, bathroom
29.	Reuben A. Knoblauch Heritage Park	Night activities for families, wonderful	More, maybe themes...60s Xmas? More advertising - barely known. Extended - Spring - Fall. More community stuff to do than three months in Summer. BBQ's?
30.	Reuben A. Knoblauch Heritage Park	Easily accessible, nearby parking @ transit center. Fondly remember evening dancing to live band after an after festival with beer garden.	How about a talent show?
31.	Reuben A. Knoblauch Heritage Park	It has lots of summer events in it.	A cold-water fountain to drink.
32.	Reuben A. Knoblauch Heritage Park	It's clean - has friendly folks and has music - has folks. Has movie - wanting input regarding your community. Has a hill - has a bathroom - better than Yelm!!	You have it.
33.	Reuben A. Knoblauch Heritage Park	It's a cool hang out place.	A big toy.
34.	Reuben A. Knoblauch Heritage Park	It's open and nice place to sit.	Nicer/new grass.
35.	Reuben A. Knoblauch Heritage Park	Movies off Main. Cute and quaint. Acts as a "center" or "hub" for downtown. Love the gazebo/benches and grassy hill. It would be awesome to have "outdoor" hanging lights all year round.	A dog park! Or area that is fenced-off at an existing park to take our fur-babies. We drive to Bonney Lake, Orting or Puyallup.
36.	Seibenthaler Park	It's bigger than I thought!! New toys are great.	A fence (street & to separate residential). A covered shelter / picnic area, swings.

Row #	Park	I love this park because...	What this park really needs is...
37.	Seibenthaler Park	I love your new play set and the tables under the trees.	A solid fence between the park property and the resident property.
38.	Seibenthaler Park	New "big toy"	Repaint lines on the basketball court
39.	Seibenthaler Park	It's a great location. Has lots of potential.	Beach Volleyball Court. The slide out of Mike Dahlem's backyard. Picnic gazebo. Restroom. Native plants / community garden.
40.	Seibenthaler Park	the wide-open spaces that need a volleyball court :-)	Beach volleyball court (sand) *people would bring their own net & ball *just need court & lines. Fenced dog area. Community Garden.
41.	Seibenthaler Park	The open space, the location, the basketball court.	Beach volleyball court, fenced in dog park, garden, covered picnic area.
42.	Seibenthaler Park		A swing set & to be done!
43.	Seibenthaler Park		Covered eating area
44.	Seibenthaler Park		A swing set
45.	Seibenthaler Park		Swings and a bigger spinning thing that fits more kids on it.
46.	Seibenthaler Park		Climbing net that leads to a long/high slide
47.	Seibenthaler Park		Covered area
48.	SK8 Park	It is very friendly and a lot of good people come here.	Needs to build onto, more stuff.
49.	SK8 Park	It's family friendly.	To be built onto for more people to come.
50.	SK8 Park	It's family friendly.	Need to be built onto.
51.	Trails		More signage connecting inter urban trail and river trail
52.	Trails		The Sumner bike trail becomes dangerous and confusing when it reaches East Main. A pedestrian overpass is needed to bypass the Thompson & Highway 410 intersection/ramp cluster
53.	Trails		Lights, garbage cans, tall
54.	Parks and Trails		more trails, connection east from trail just north of REI under railroad tracks along salmon creek to east valley hwy. connecting on east along creek to east Sumner., with interpretive stops to explain wet land areas, water sources on hill side etc. When the bridge is complete across the stuck river on Main St, get the trail routed out of the busy intersection and down under the bridge along the river, past the library and north under the first bridge upstream connecting to the main trail, not the streets and sidewalks. Add some direction signs from the rail station area indicating routes to the trail.



SUMNER TRAILS & PARKS: THE FUTURE

Help update our plan to define the future of Sumner's Parks and Trails. This plan will use your input to identify park and trail needs and opportunities for new or improved amenities. It will help the City apply for grant funding for parks and trails and prioritize projects in future City budgets.



CITY OF
SUMNER
WASHINGTON

Park Name: _____

I love this park because:

write or draw your response



What this park really needs is:

write or draw your response



Return completed cards to:
Sumner City Hall, 1104 Maple Street

Visit the project website:
Learn more about the plan and ways to participate.
<http://sumnerwa.gov/parks-trail-plan>



project website



Visioning Highlights

Summary of Community Outreach October 5-October 31, 2017

This document provides a one-page summary of input gathered at a Future of Sumner Community Open House held October 5, 2017 and from Sumner High School Classes over the October 26 to October 31, 2017 timeframe. Full results of each activity are attached. Written comments from a stakeholder, Cascade Bicycle Club, are also provided.

FUTURE OF SUMNER WORKSHOP OCTOBER 5, 2017

Trail Connections Needed

Top connections marked on a map included:

- Library/Fryar Ave
- BNSF/Traffic Ave
- Clockwise - Heath Sports Complex/Daffodil Valley

What Activities do you want in your Parks & Trails?

After reviewing photos of different activities that could occur in parks or trails, top ideas were:

- Play spaces and gathering spaces most desired in parks
- Habitat and water access most desired with trails

HIGH SCHOOL STUDENT INPUT OCTOBER 26-31, 2017

Marking on a map their own ideas about parks and trails, Sumner High School students identified potential new parks in central and east Sumner, along the watershed, and along the Sumner Link Trail. Improvements to the Sumner Link Trail and existing parks such as Loyalty, Rainier View, and Seibenthaler, were also proposed. Key ideas included adding:

- Soft-surface trails
- Volleyball courts
- Water parks
- Dog parks
- Trail around Sumner

STAKEHOLDER COMMENTS

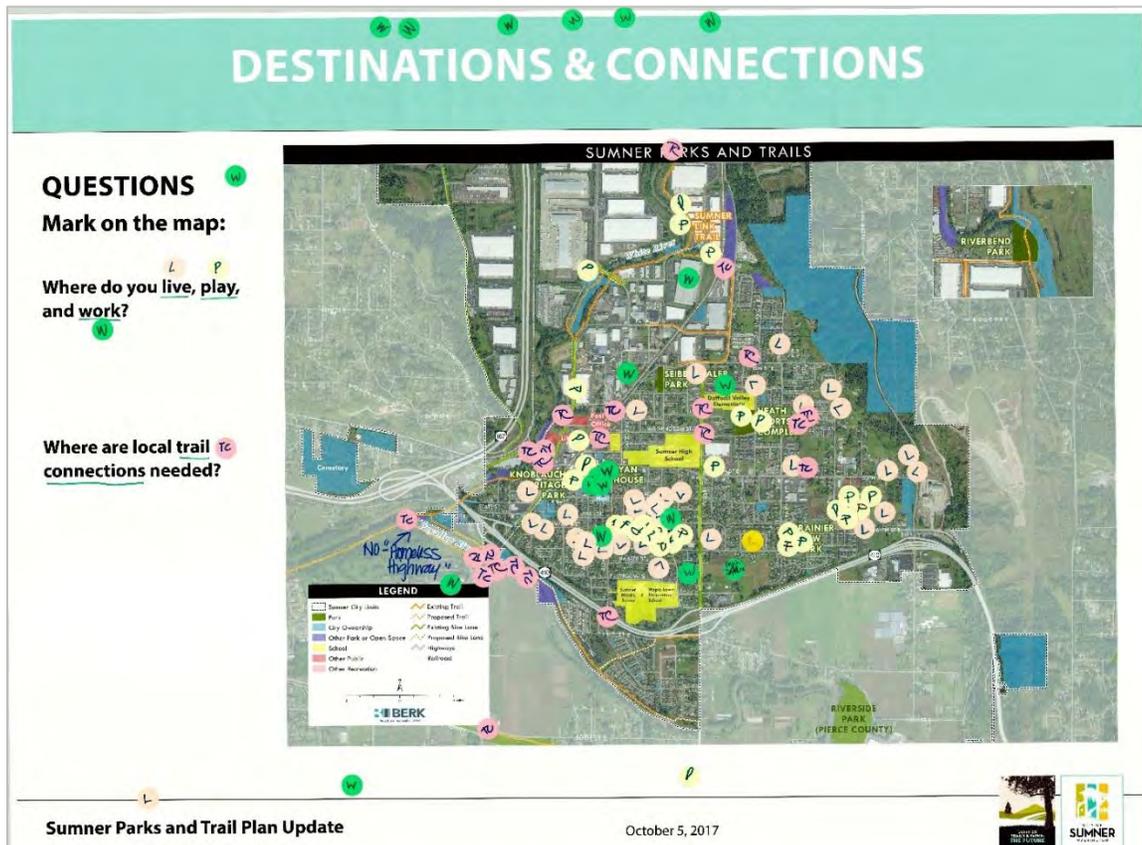
The Cascade Bicycle Club provided written comments on October 22, 2017 focusing on providing a trail system for all ages and abilities, increasing comfort for bicyclists, ensuring connectivity to centers, and encouraging active transportation.

Parks & Trails Vision Workshop

Draft Results | Future of Sumner Workshop October 5, 2017

Over 200 persons participated in a Future of Sumner Open House on October 5, 2017. This document presents results of the Parks & Trails stations. Results are considered in the Parks & Trails Plan Update.

DESTINATIONS & CONNECTIONS



Where do you live, play, and work?
Where are local trail connections needed?

Each participant could place a dot where they live, play, or work, or where a trail connection is needed.

Top ideas are shaded below the map.

Live

- SW Main St / Valley Ave (16)
- NE E Main St / Valley Ave (9)
- SE E Main St / Valley Ave (3)
- NW Main St / Valley Ave (2)

Work

- SW Main St / Valley Ave (7)
- North of Sumner (6)
- NW Main St / Valley Ave – Industrial (2)
- South of Sumner (2)
- West of Sumner (2)
- NE E Main St / Valley Ave (1)
- SE E Main St / Valley Ave (0)

Play

Existing

- Loyalty Park (8)
- YMCA (5)
- Sumner Link Trail (4)
- Rainier View (3)
- Heath Sports Complex (2)
- Knoblauch Heritage Park (2)
- Fryar Ave Bike lane (1)
- Library (1)

Future

- East of Valley Ave in agricultural fields (1)

Trail Connections Needed

White River Regional

- Library/Fryar Ave (6)
- East Valley Hwy/Industrial (1)
- Sumner Link Trail North (1)

Puyallup Regional

- BNSF/Traffic Ave (6)
- SR 410 Ped Bridge (1)

Local

- Clockwise - Heath Sports Complex/Daffodil Valley (6)

Other

- Foothills (1)

WHAT ACTIVITIES DO YOU WANT IN YOUR PARKS AND TRAILS?

Choose your top 2 park activities (green dots) and top 2 trail activities (red dots).

WHAT ACTIVITIES DO YOU WANT IN YOUR PARKS AND TRAILS?

GATHERING **FLEXIBLE OPEN SPACE** **INFORMAL ACTIVITIES** **HABITAT**

WHAT ELSE? Benches, Tables P: 2 T: 2 Fire Pit P: 2 T: 2 BBQ pits P: 2 T: 0 RESTORATION SYSTEM (to rent shelters) P: 1 T: 0 FLAG POLE (for Memorial Day, 4th, Veterans Day Celebrations) P: 1 T: 0 Restrooms P: 7 T: 6

Summer Parks and Trail Plan Update October 5, 2017

	Gathering		Flexible Open Space		Informal Activities		Habitat	
	Parks	Trails	Parks	Trails	Parks	Trails	Parks	Trails
Row 1	12	3	10	0	4	5	4	10
Row 2	16	5	0	0	2	3	2	15
Row 3	7	5	4	0	10	2	1	19
Total	35	13	14	0	16	10	7	44

Other:

- Benches, tables: P: 2 T: 2
- Fire Pit P:2 T:2
- BBQ Pits P:2 T:0
- Restrooms P: 7 T: 6
- Reservation System (to rent shelters) P: 1 T: 0
- Flag Pole (Memorial Day, 4th, Veterans Day Celebrations) P:1 T: 0

WHAT ACTIVITIES DO YOU WANT IN YOUR PARKS AND TRAILS?

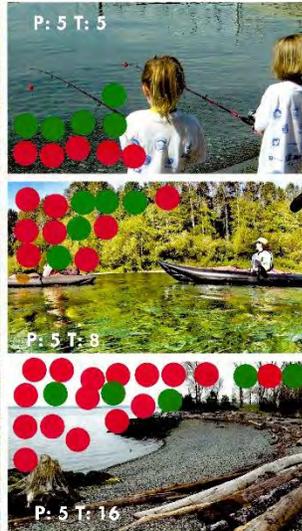
SPORTS FIELDS & COURTS



PLAY SPACES



WATER ACCESS



EDUCATION



Get Outside

WHAT ELSE? *Open trails (CPTED) "feel safe" Patrolled* P: 0 T: 5

Sumner Parks and Trail Plan Update

October 5, 2017



Sports Fields & Courts

Play Spaces

Water Access

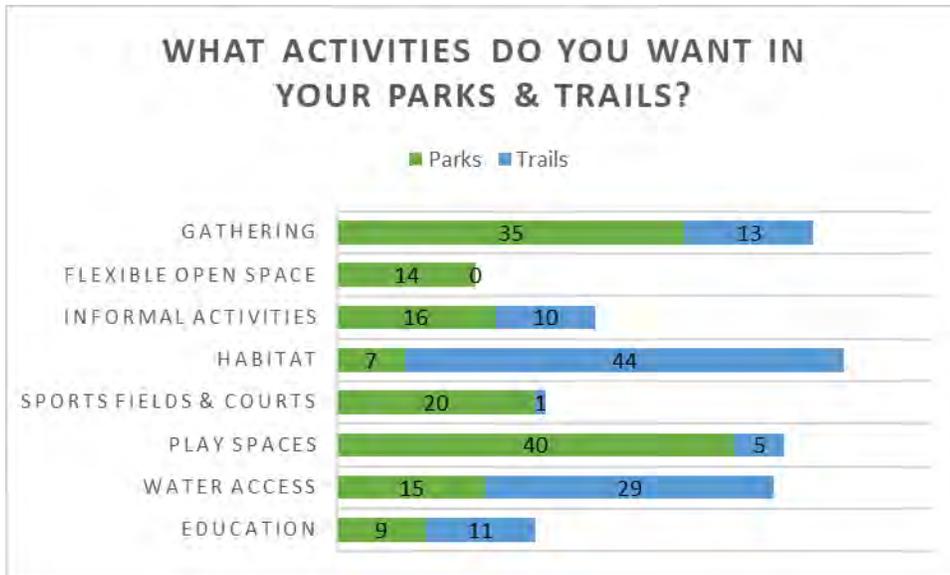
Education

	Courts		Play Spaces		Water Access		Education	
	Parks	Trails	Parks	Trails	Parks	Trails	Parks	Trails
Row 1	6	1	11	3	5	5	3	5
Row 2	5	0	10	0	5	8	3	4
Row 3	9	0	19	2	5	16	3	2
Total	20	1	40	5	15	29	9	11

Other:

- Open trails, Crime Prevention through Environmental Design (CPTED), "feel safe", Patrolled: P: 0 T: 5

Top Activities in Parks & Trails



- Play spaces and gathering spaces most desired in parks
- Habitat and water access most desired with trails

COMMENT CARDS

1. Dog park within walking distance of town homes.
2. To encourage visits to Sumner: Spaces that can be used for regional tournaments, i.e. horseshoes, volleyball (beach), bocce ball, boules, chess tables (in park), pickleball, Pétanque¹
3. We need to have some farmland maintained, for farming.
4. Need trail along river from new bridge past library to trail end/start near city [?] loop. Need extension of branch trail north of REI- east under R/R tracks to East Valley and up Salmon Creek area to serve East Sumner. Need trail up the Puy. River (Sumner side). Get those dotted Green Lines changed to Existing Trails. Love the Link Trail and so do my dogs.
5. As the City increases in population, there will be a need for a “wildlife park” along City-owned Salmon Creek. Working in tandem with the Sumner School District, restore the salmon runs. This wonderful natural resource would encourage biology classes, middle & elementary students to study microscopic life, plant and animal life, birds and bugs, the good and the bad things that enhance or spoil a community treasure.
6. We need more open land that is not paved over. If we have to have all of these warehouses, they should have sod roof or at the very least solar panels. Think of all the energy those roofs could produce.

¹ Pétanque, pronounced "pay-tonk", one of Europe's most popular outdoor games, is a cousin of both horseshoes and of the Italian bowling game called 'bocce'. The object of the game is to toss or roll a number of hollow steel balls ("boules") as close as possible to a small wooden target ball, called a "cochonnet" (French for "piglet"). Teams can be 1, 2, or 3 players. Teams take turns, throwing one or more boules until their boule is closest to the target. When all of the boules are thrown, 1 or more points are awarded to a team for each boule closer to the "coche" than their opponent's nearest boule. The first team to 13 point wins. Unlike horseshoes, where the stake is fixed, the target ball can be hit (and thus moved) at any time, which can totally change the game. And whereas official 'bocce' rules call for a smooth, prepared court with markers and sideboards, pétanque can be played on most outdoor surfaces, without any setup. From: <http://seattlepetanque.org/whats-peacutetanque.html>.

Parks & Trails Plan Update Outreach – Sumner High School

Advanced Leadership Students and Other Students | October 2017

Overview

Sumner Public Works Manager, Derek Barry, asked Sumner High School's Advanced Leadership Students their ideas for future parks and trails on October 26, 2017. Copies of maps were left for other students to draw ideas and were collected by October 31, 2017. These ideas will help the City of Sumner Update its Parks & Trails Plan.

Results

Students identified potential new parks in central and east Sumner, along the watershed, and along the Sumner Link Trail. Improvements to the Sumner Link Trail and existing parks such as Loyalty, Rainier View, and Seibenthaler, were also proposed. Key ideas included: adding soft-surface trails, volleyball courts, water parks, dog parks, a trail around Sumner, and other sports facilities.

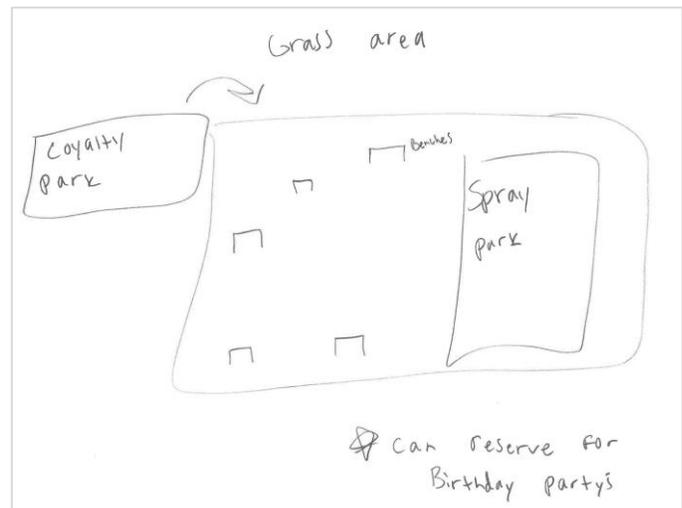
IMPROVEMENTS AT EXISTING PARKS

Heath Sports Complex

- New or updated skatepark
- Update basketball court
- Dog Park-west of sports complex
- Fields and courts, update them and put lights so people can go later in the day

Loyalty Park

- Spray Park
- Benches
- Pickleball or Waterpark
- Play Shed for Basketball
- Picnic Tables
- Volleyball Courts
- Add water park to the original park and repair the basketball court or add pickle-ball
- Fix up the bathrooms
- Needs more swings and a volleyball net.



Loyalty Park Ideas

Rainier View Park

- Swings
- Play Shed for Basketball
- Picnic Tables
- Volleyball Courts
- Updates to the play-sets

Seibenthaler Park

- Water park
- Half of grass is park? Open?

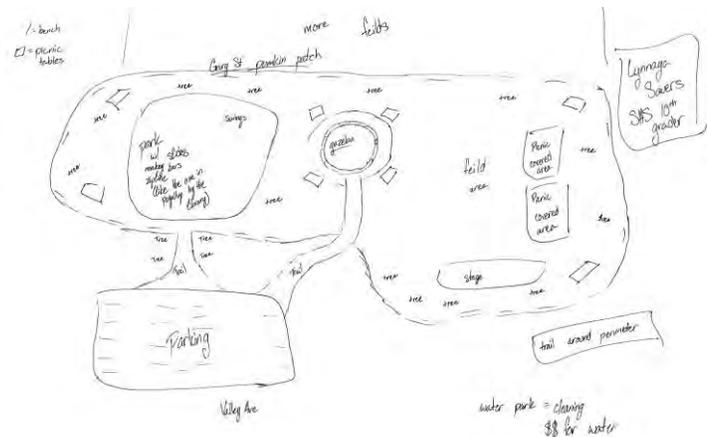
Sumner Link Trail / Regional Trail

- Dog park by trails
- More revegetation along river trails or better things for fishing.

NEW PARKS

Southeast of Valley Avenue E and Meade McCumber Rd E

- Playground
- Picnic
- Fields
- Stage
- Indoor Sports Complex near Meade McCumber.



Valley Avenue E /Main Street

- Possible land to be used
- Park

East Sumner

- Dog park
- Baseball fields/outdoor basketball court/pickleball courts
- Baseball, pickle ball area
- Ice Rink in East Sumner.

Idea for a Park, Valley Avenue E and Meade McCumber Rd E

Elm Street /Valley Avenue

- Dog Park. Need more trees by sidewalks
- Dog Park east of railroad

Elm Street /Parker Road

- Dog Park Area.
- Zipline for kids at parks.

TRAILS

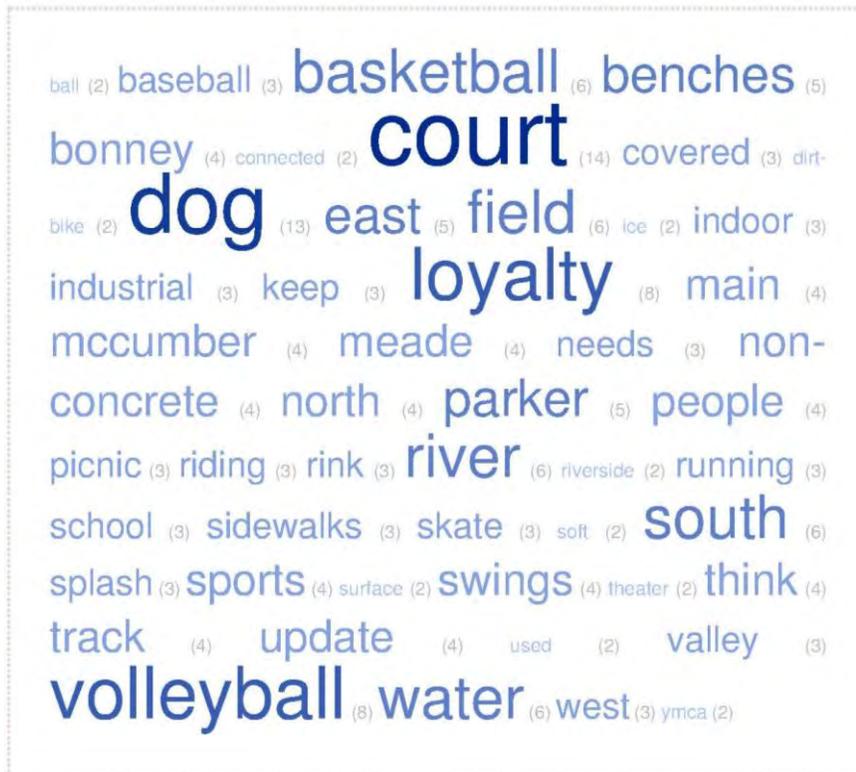
- Soft-surface, non-concrete trails
- Trail around Sumner
- Trail to Bonney Lake
- At 142nd add a trail or a dog park and a trail to add to existing trail,

OTHER

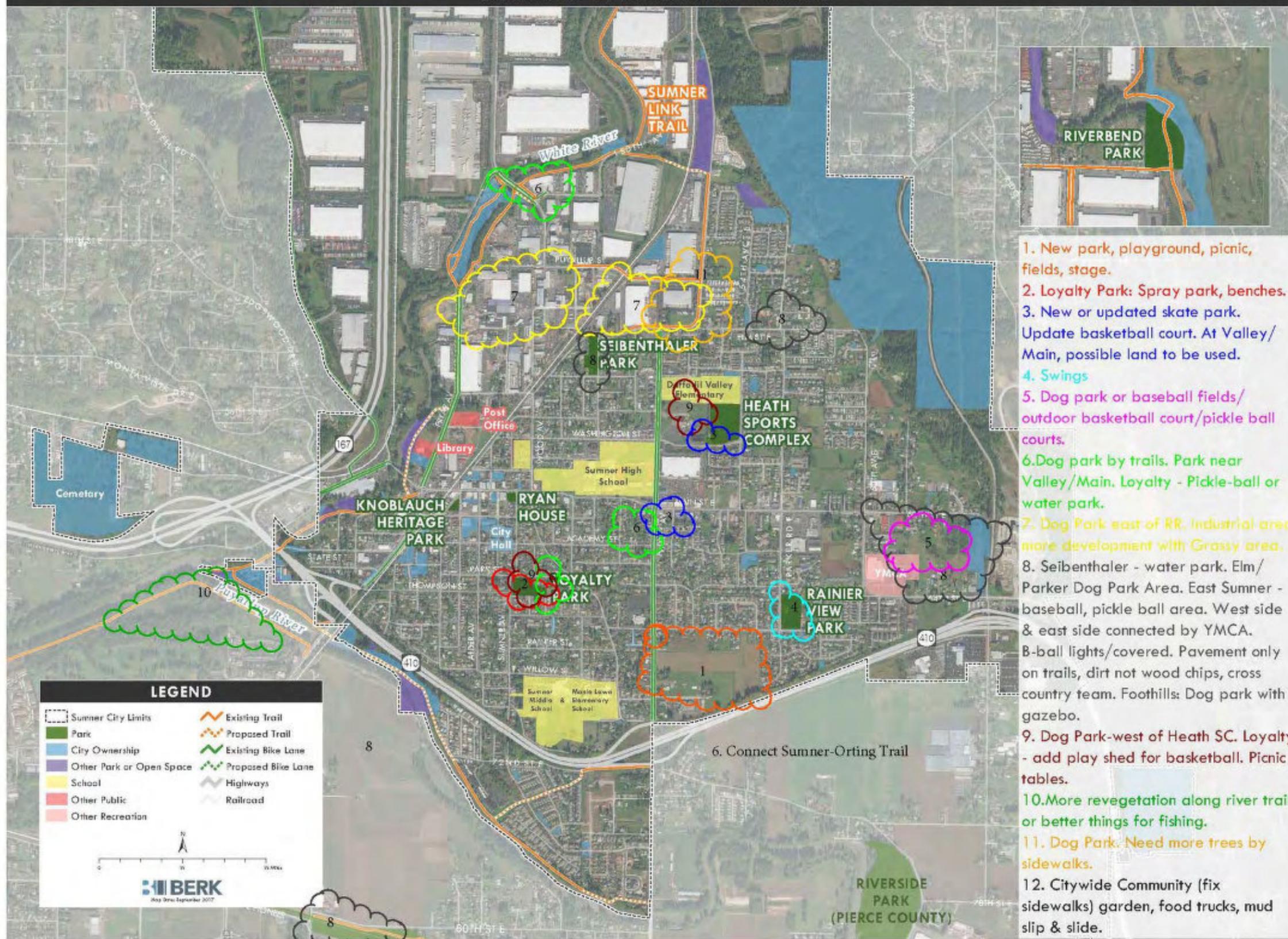
- Industrial area, more development with grassy area.
- Industrial Area: Baseball facilities.
- Community (fix sidewalks) garden, food trucks, mud slip & slide.
- West side & east side connected by YMCA. B-ball lights/covered. Pavement only on trails, dirt not wood chips, cross country team.
- Foothills Trail: Dog park with gazebo.

WORD CLOUD

Based on the written comments, a Word Cloud illustrates common themes:



SUMNER PARKS AND TRAILS



ADVANCED LEADERSHIP STUDENTS

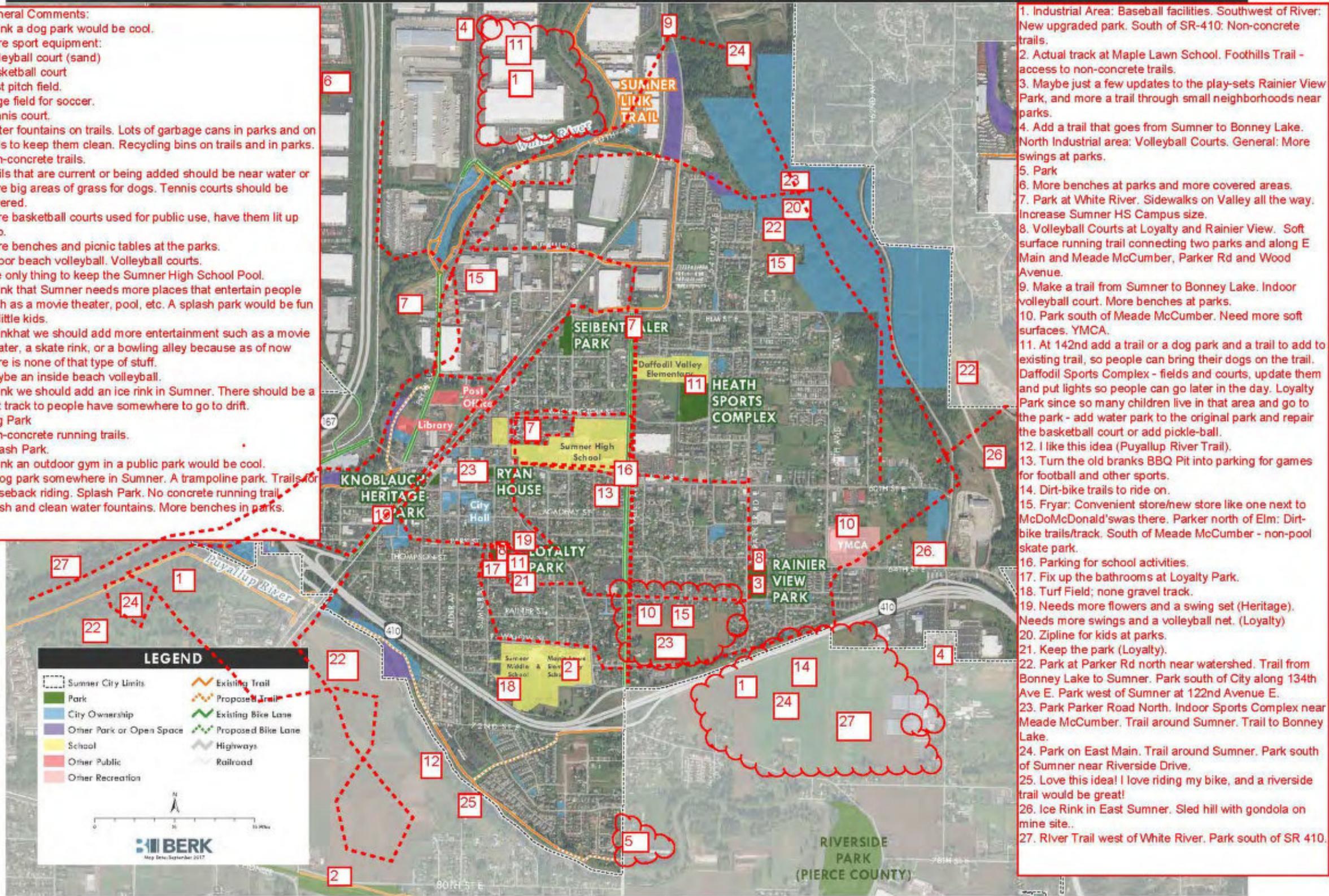
Park and Trail system ideas for new and improved parks and trails.

October 26, 2017

1. New park, playground, picnic, fields, stage.
2. Loyalty Park: Spray park, benches.
3. New or updated skate park. Update basketball court. At Valley/Main, possible land to be used.
4. Swings
5. Dog park or baseball fields/ outdoor basketball court/pickle ball courts.
6. Dog park by trails. Park near Valley/Main. Loyalty - Pickle-ball or water park.
7. Dog Park east of RR. Industrial area, more development with Grassy area.
8. Seibenthaler - water park. Elm/Parker Dog Park Area. East Sumner - baseball, pickle ball area. West side & east side connected by YMCA. B-ball lights/covered. Pavement only on trails, dirt not wood chips, cross country team. Foothills: Dog park with gazebo.
9. Dog Park-west of Heath SC. Loyalty - add play shed for basketball. Picnic tables.
10. More revegetation along river trails or better things for fishing.
11. Dog Park. Need more trees by sidewalks.
12. Citywide Community (fix sidewalks) garden, food trucks, mud slip & slide.

SUMNER PARKS AND TRAILS

General Comments:
 I think a dog park would be cool.
 More sport equipment:
 Volleyball court (sand)
 Basketball court
 Fast pitch field.
 Huge field for soccer.
 Tennis court.
 Water fountains on trails. Lots of garbage cans in parks and on trails to keep them clean. Recycling bins on trails and in parks.
 Non-concrete trails.
 Trails that are current or being added should be near water or have big areas of grass for dogs. Tennis courts should be covered.
 More basketball courts used for public use, have them lit up also.
 More benches and picnic tables at the parks.
 Indoor beach volleyball. Volleyball courts.
 The only thing to keep the Sumner High School Pool.
 I think that Sumner needs more places that entertain people such as a movie theater, pool, etc. A splash park would be fun for little kids.
 I think that we should add more entertainment such as a movie theater, a skate rink, or a bowling alley because as of now there is none of that type of stuff.
 Maybe an inside beach volleyball.
 I think we should add an ice rink in Sumner. There should be a drift track to people have somewhere to go to drift.
 Dog Park
 Non-concrete running trails.
 Splash Park.
 I think an outdoor gym in a public park would be cool.
 A dog park somewhere in Sumner. A trampoline park. Trails for horseback riding. Splash Park. No concrete running trail.
 Fresh and clean water fountains. More benches in parks.



1. Industrial Area: Baseball facilities. Southwest of River: New upgraded park. South of SR-410: Non-concrete trails.
2. Actual track at Maple Lawn School. Foothills Trail - access to non-concrete trails.
3. Maybe just a few updates to the play-sets Rainier View Park, and more a trail through small neighborhoods near parks.
4. Add a trail that goes from Sumner to Bonney Lake. North Industrial area: Volleyball Courts. General: More swings at parks.
5. Park
6. More benches at parks and more covered areas.
7. Park at White River. Sidewalks on Valley all the way. Increase Sumner HS Campus size.
8. Volleyball Courts at Loyalty and Rainier View. Soft surface running trail connecting two parks and along E Main and Meade McCumber, Parker Rd and Wood Avenue.
9. Make a trail from Sumner to Bonney Lake. Indoor volleyball court. More benches at parks.
10. Park south of Meade McCumber. Need more soft surfaces. YMCA.
11. At 142nd add a trail or a dog park and a trail to add to existing trail, so people can bring their dogs on the trail. Daffodil Sports Complex - fields and courts, update them and put lights so people can go later in the day. Loyalty Park since so many children live in that area and go to the park - add water park to the original park and repair the basketball court or add pickle-ball.
12. I like this idea (Puyallup River Trail).
13. Turn the old branks BBQ Pit into parking for games for football and other sports.
14. Dirt-bike trails to ride on.
15. Fryar: Convenient store/new store like one next to McDoMcDonald's was there. Parker north of Elm: Dirt-bike trails/track. South of Meade McCumber - non-pool skate park.
16. Parking for school activities.
17. Fix up the bathrooms at Loyalty Park.
18. Turf Field; none gravel track.
19. Needs more flowers and a swing set (Heritage). Needs more swings and a volleyball net. (Loyalty)
20. Zipline for kids at parks.
21. Keep the park (Loyalty).
22. Park at Parker Rd north near watershed. Trail from Bonney Lake to Sumner. Park south of City along 134th Ave E. Park west of Sumner at 122nd Avenue E.
23. Park Parker Road North. Indoor Sports Complex near Meade McCumber. Trail around Sumner. Trail to Bonney Lake.
24. Park on East Main. Trail around Sumner. Park south of Sumner near Riverside Drive.
25. Love this idea! I love riding my bike, and a riverside trail would be great!
26. Ice Rink in East Sumner. Sled hill with gondola on mine site.
27. River Trail west of White River. Park south of SR 410.

HIGH SCHOOL

Park and Trail system ideas for new and improved parks and trails.

October 26-31, 2017

Parks & Trails Alternatives Outreach

**Staff Workshop | Alternatives Open House | Forestry & Parks Board Meeting |
October 25, November 1, and November 9, 2017**

Overview

HBB and BERK consultant staff facilitated a staff workshop on October 25, 2017 to review public vision input and develop ideas to bring forward to public meetings and in the Draft Parks & Trails Plan; about 12 staff participated. See notes in Attachment A.

The City of Sumner emailed a meeting notice to persons who previously attended the “Future of Sumner” public workshop in early October, and posted an announcement of the November 1, 2017 open house on the City’s website. At the open house, alternative park and trail concepts were posed, and two members of the public and three city staff attended. See the postcard notice in Attachment B, and posters in Attachment C (first page of each map).

On November 9, 2017, revised concepts were presented for informal review at a regular meeting of the Forestry & Parks Board, with two members participating. See maps in Attachment C (second page of each map).

Results

A potential system of connecting trails and improved existing and new parks have been developed and refined for the draft Parks and Trails Plan Update. Highlights include:

- White and Puyallup River trail connections in city and to the regional network
- In-city multi-use and bike trails that connect parks, schools, and other nodes
- Enhancements to existing parks to add informal gathering, picnic and play areas, and athletic facilities
- Potential dog park location options
- Proposal of new parks in “gap” areas

At each stage, refinements were made to reflect new ideas and environmental considerations. More detailed case studies were made of two parks – Rainier View and Seibenthaler.

The progression of each park and the overall system maps at the public open house and Forestry & Parks Board are illustrated on maps in Attachment B.

Attachment A: Sumner PROS Plan Staff Charrette

MEETING NOTES | OCTOBER 25, 2017

General Notes

- Reservation system is needed ... functional and time specific
 - Parking is needed at many parks
 - What other uses/activities would you like to see in your park system?
 - Dog park is needed.
 - As soon as golf course isn't available the City will feel the need
 - 5-10 acres is a good size
 - The bigger the better
 - Minimum 2 acres
 - Does not need to be in city center
 - Not near Salmon Creek or other water bodies
 - covered facilities for basketball, etc.
 - integrated parkour elements
 - "Courts" – basketball, tennis, bocce, horseshoes
 - BMX – there is a need but no formal place
 - Skate park – at Heath Sports complex but in remodel mode
 - Maybe move to street style / above ground like other cities
 - Where might there be expansion or opportunities for new parks?
 - Area south of Meade McCumber, a "Magnet Park"
 - West Sumner property along White River = park? concerts, etc....
 - Others noted on poster (see green circles that fill gaps on November 1 and 9, 2017 maps)
 - Where would some locations for trailheads be appropriate?
 - Need parking for some of the trailheads
 - Currently no parking at trailheads
 - Potentially at 24th Place for parking
 - Others noted on plan
 - What could be the best/safest E/W bicycle connections?
 - Maple St better than Main St
 - Main St is too crowded
 - From surrounding cities? Noted on plan
 - 160th potential for N / S separated bike lanes
-

Heath Sports Complex

- Partnership with school district will continue to be important
- Currently has the only adult size field in town
- Might be a good location for a climbing wall
- While the older kids are playing ball, it would be nice to provide a space/activity for smaller/younger kids close to parents, not too far
- Parkour could be cool
- Fitness equipment may also be appropriate at this park
- What's happening with church property? Parks should inquire

Knoblauch Heritage Park

- Fountain needs to be removed
- Update entrance
- This would be a good location for a spray park
- Permanent restroom is needed at this park
 - open only for specific uses
- Part of the site mounds/slopes the wrong way for maximum capacity at events
- Is expansion to the south an option?
 - –parking lot is not owned by parks
- Dickson property for larger events – Sumner Gorge
- Daytime use??

Loyalty Park

- Picnic shelter is needed
 - Large and small events
 - Special events – e.g. Easter Egg Hunt
- One of the best existing parks
- This would be a good location for a spray park
- Horseshoes would be good at Loyalty because of “older” user group
- Open space is needed/good
- Loop trail needed
- Locate a new shelter(s) in the trees
- Propose directional parking on Park St.
- Middle schoolers hang out there
- Transitioning old trees out as they die/are dangerous (new trees are already planted)

Rainier View Park

- One of the best existing parks
- This would be a good location for a spray park, there is room
- Horseshoes not good at Rainier View because of proximity to YMCA (?)
- Drainage issues
- Kite hill is not a hill anymore
- More shelters and shade
- Consider some kind of interactive but permanent scavenger hunt
- This would be a good location for a covered court

Riverbend Park

- Restoration site, no park

Ryan House

- Proposed future uses considered (as a partner with Historical Society):
 - Visitors center
 - Photos w/ Santa
 - Conference / meeting room(s)
-

Seibenthaler Park

- Drainage issues – high water table
- Buffering is needed from residents
- Permanent (like fence) protection is needed for play area from road & along basketball court
- Planting areas need to be “maintenance free” / low maintenance
- Active uses could include bocce / pickleball
- Shelter is needed
- There is room for playground expansion (playground used to be larger)
- Like open field (if drainage is solved)
- Consider park expansion (vacant lots)
- Homeless / transient issues

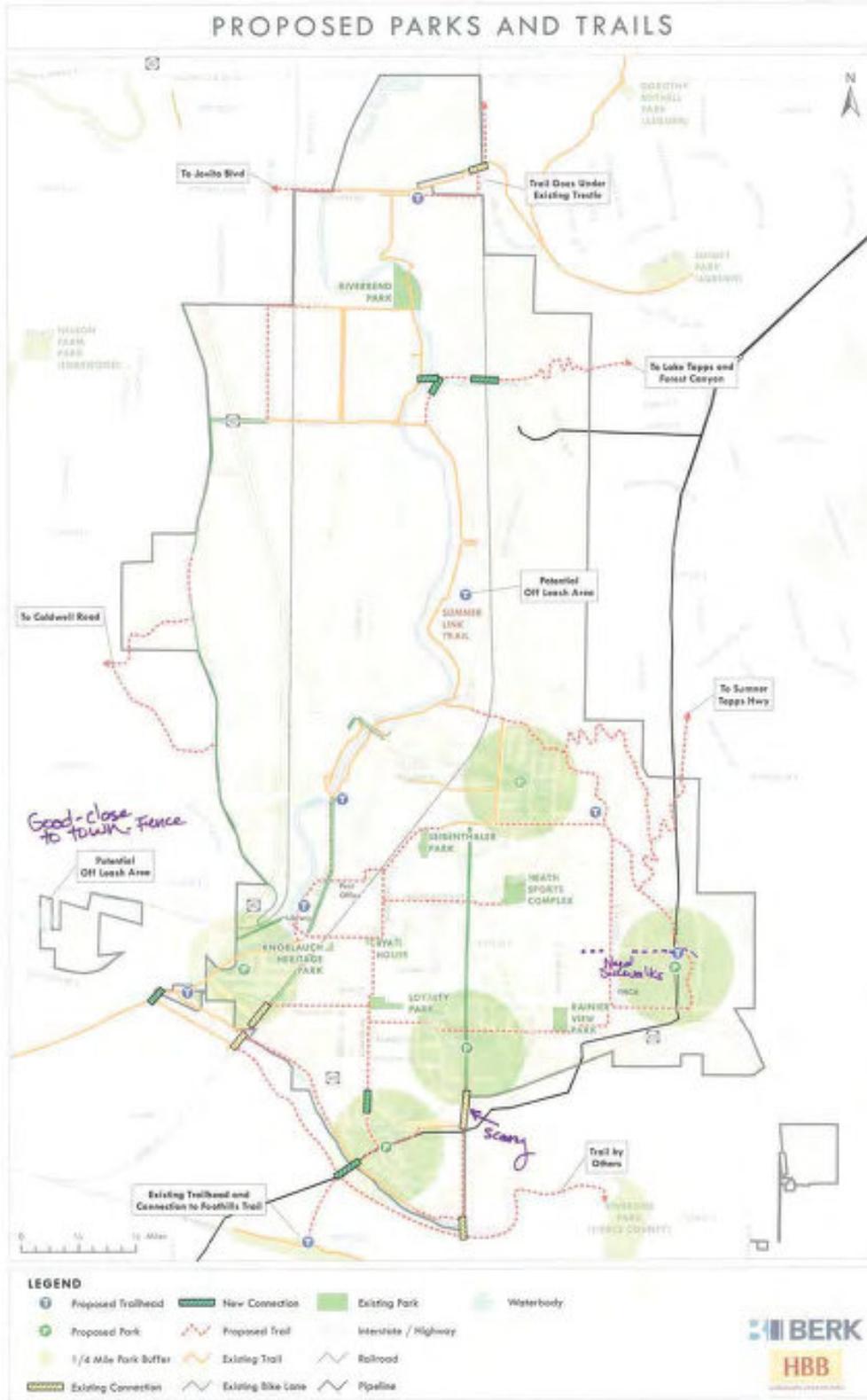


Learn more about the plan and ways to participate: <http://sumnerwa.gov/parks-trail-plan>



Attachment C: Public Open House and Forestry & Parks Board Maps

POSSIBLE TRAIL CONNECTIONS & PARK LOCATIONS



WHAT IMPROVEMENTS WOULD YOU LIKE TO SEE?

Based on Visioning efforts & a gap analysis preliminary ideas for future parks and trail connections are shown.

What do you like?

What would you change?

What's missing?

Sidewalks @ Main Trail heads + pkg
Interurban Trail connector

PROPOSED PARKS AND TRAILS

WHAT IMPROVEMENTS WOULD YOU SEE?

Based on Visioning efforts & a general preliminary idea, parks and trails are shown.

What do you like?

What would you change?

What's missing?
160m wide trail
Park blw Rainier to Heath



SEIBENTHALER PARK



WHAT IMPROVEMENTS WOULD YOU LIKE TO SEE?

Sport Court - tennis, Basketball

soccer fields? lawn good use for this area would not have to be "fuel stop" Need to improve drainage

improve existing

- additional BBQ / picnic areas / shelter
- strategies to reduce transient activity
- pickleball or other activity
- screen adjacent residences

new uses

- screen adjacent residences
- improve drainage in open lawn
- expand play area and protect from roadway
- tree planting / shade
- seating / gathering area
- informal loop path
- BBQ / picnic areas / shelter

improve visibility to this area



SEIBENTHALER PARK: CASE STUDY



LOYALTY PARK



WHAT IMPROVEMENTS WOULD YOU LIKE TO SEE?

shelter with reservation
use open lawn - games + path

new uses

- loop path ●
- BBQ / picnic areas / shelter ●
- horseshoe / bocce ball or games ●
- screen adjacent residences
- tree planting / shade with paths ●

entry

- improve access from neighborhood
- secondary feature 5/102 pedestrian scale bridge

entry

- improve access from neighborhood
- Park Gateway - entrance of feature

improve existing

- additional BBQ / picnic areas / shelter ●
- loop path
- support community events
- additional seating / gathering area
- consider on-street parking opportunities avoid parking on Park St



new uses



New uses improve the variety of experiences and activate the park. Potential new uses and improvements include:

- loop path
- shelter / BBQ
- horseshoe / bocce ball
- screen adjacent residences
- tree planting / shade

character image

entry



A formal entry improves visual and physical access from the neighborhood. Gateway features can include monumental signage, landscape areas, wayfinding, lighting, or other elements/amenities that are appropriate to the neighborhood.

character image

improve existing



Larger picnic areas and additional seating/gathering spaces accommodate more park users, as well as support events and family gatherings. Additional parking opportunities need to be explored to accommodate more users.

character image

*Real Bathrooms
Covered picnic
& power*



HEATH SPORTS COMPLEX



field overlay options (195' x 360')

- football (includes endzone)
- high school & jr. high soccer
- touch football
- field hockey
- lacross / rugby

baseball (350' to fence)

- Colt League (high school)
- Little League
- Bronco League
- Pony League
- Babe Ruth League
- NCAA (college)

softball (275' to fence)

- 12" fast pitch
- 12" slow pitch
- 16" slow pitch

Need parking lot lighting

WHAT IMPROVEMENTS WOULD YOU LIKE TO SEE?

*Soccer
Biking cages*

HEATH SPORTS COMPLEX



field overlay options (195' x 360')

- football (includes endzone)
- high school & jr. high soccer
- touch football
- field hockey
- lacross / rugby

baseball (350' to fence)

- Colt League (high school)
- Little League
- Bronco League
- Pony League
- Babe Ruth League
- NCAA (college)

softball (275' to fence)

- 12" fast pitch
- 12" slow pitch
- 16" slow pitch

new uses

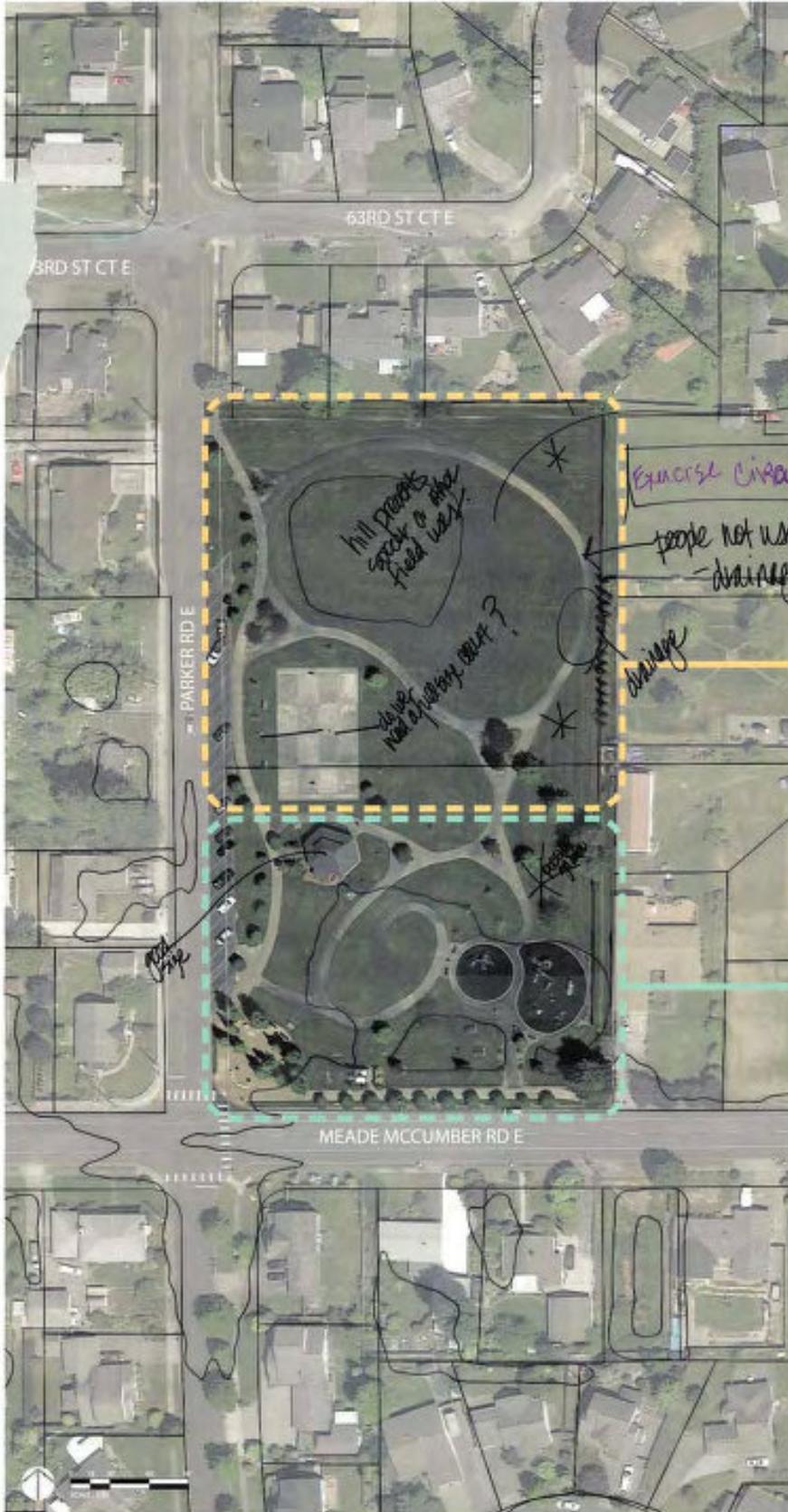
- batting cage
- rock wall
- shelter / gathering area
- portable restrooms

*Rock gym?
Gear Shop
REI partner*

improve existing

- expand skate park
- add skate elements
- multi-use fields

RAINIER VIEW PARK



WHAT IMPROVEMENTS WOULD YOU LIKE TO SEE?

Ⓝ flat lawn area
 - "Star Night" astronomy club facilitated

is there room for a soccer field?
 Exercise circuit along path
 people not using paths
 - drainage issue prohibit use

new uses

- education / scavenger hunt on trail
- skate dots / elements
- BBQ / picnic areas / shelter
- trees / shading
- covered court lighting to expand use times/season

improve existing

- spray park
- trees / shading
- improve drainage
- additional BBQ / picnic areas / shelter

PARKER RD E



loop path
renovated lawn

park tree
park shelter

park shelter
picnic table

bench
landscape planting area

*Tree Density
Density
Min. 10
Caliper
like
loyal B*

existing plaza

lawn

*change area
restroom*

spray play area

existing play areas

min U12 / max U10
soccer field

fix in Park

informal

keep path

min u10
soccer field

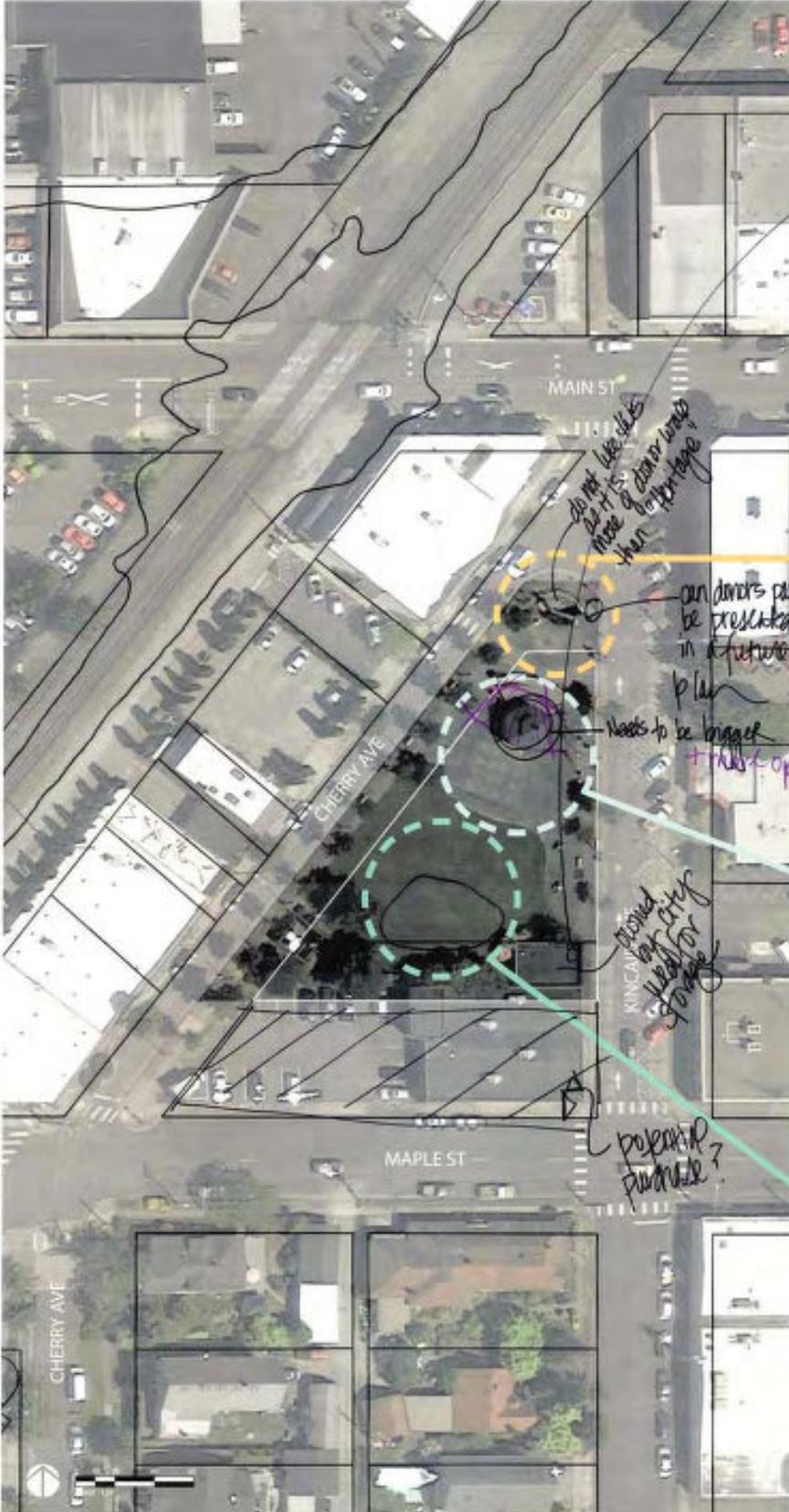
covered
multi-game
court

existing portable restroom

existing street parking

MCCUMBER RD E

KNOBLAUCH HERITAGE PARK



WHAT IMPROVEMENTS WOULD YOU LIKE TO SEE?

- concession stand?
- redesign gazebos for music venue/weddings!
- need formal stage
- use entrance as method to convey history of summer Touchstone so can be anything

entry / gateway



↑ Like but not right place
= Scribble Hill, Rainier View

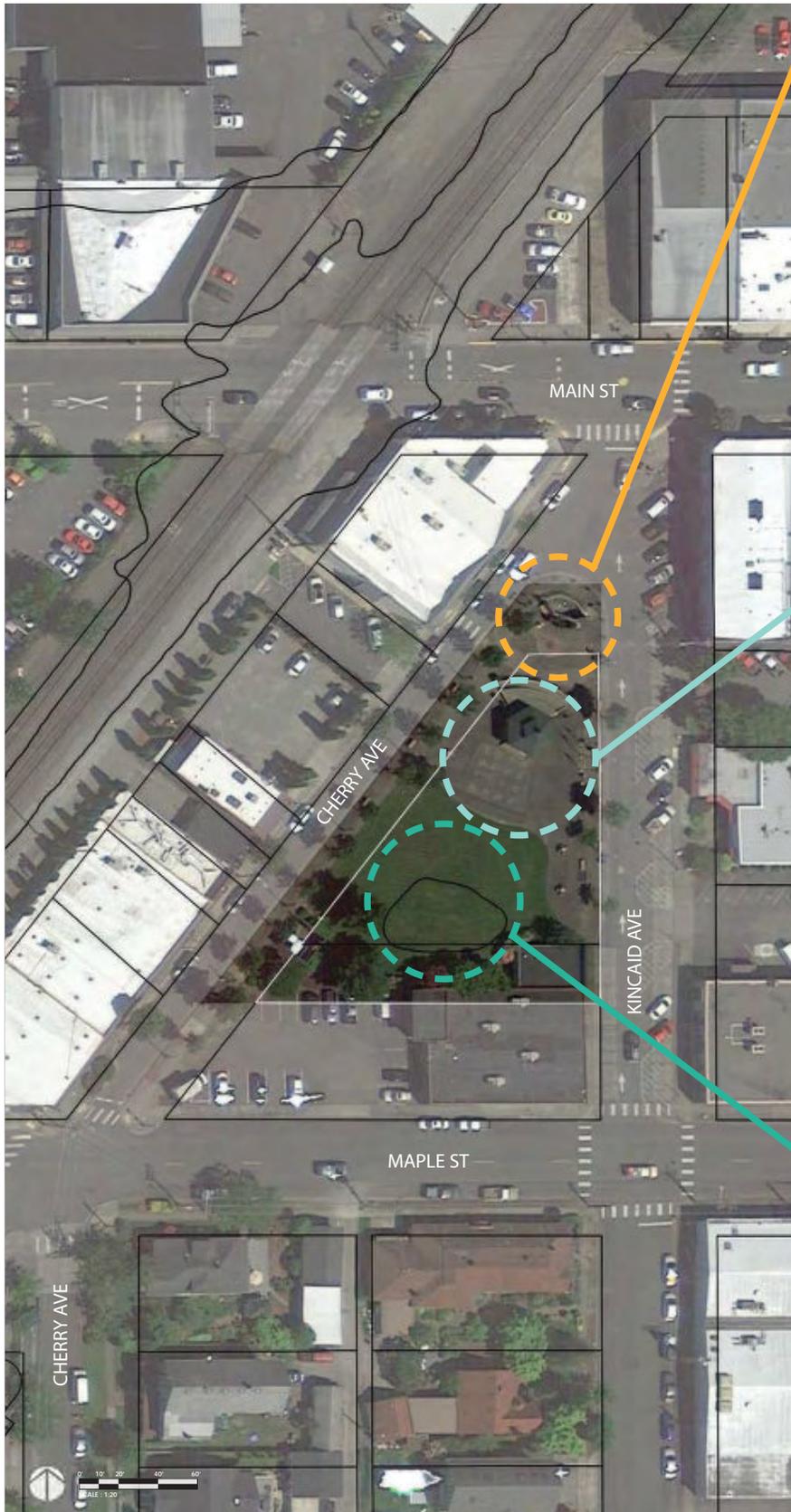
covered stage



amphitheater seating



KNOBLAUCH HERITAGE PARK



entry / gateway



Artistic paving or other interpretive features can convey history, enhancing the sense of place. Planting areas act as a buffer from the surrounding context and as a visual cue that one is entering the park.

covered stage



A larger covered stage with a backwall expands the uses and provides more flexibility for concerts, stage performances, outdoor movies, and other community festivals.

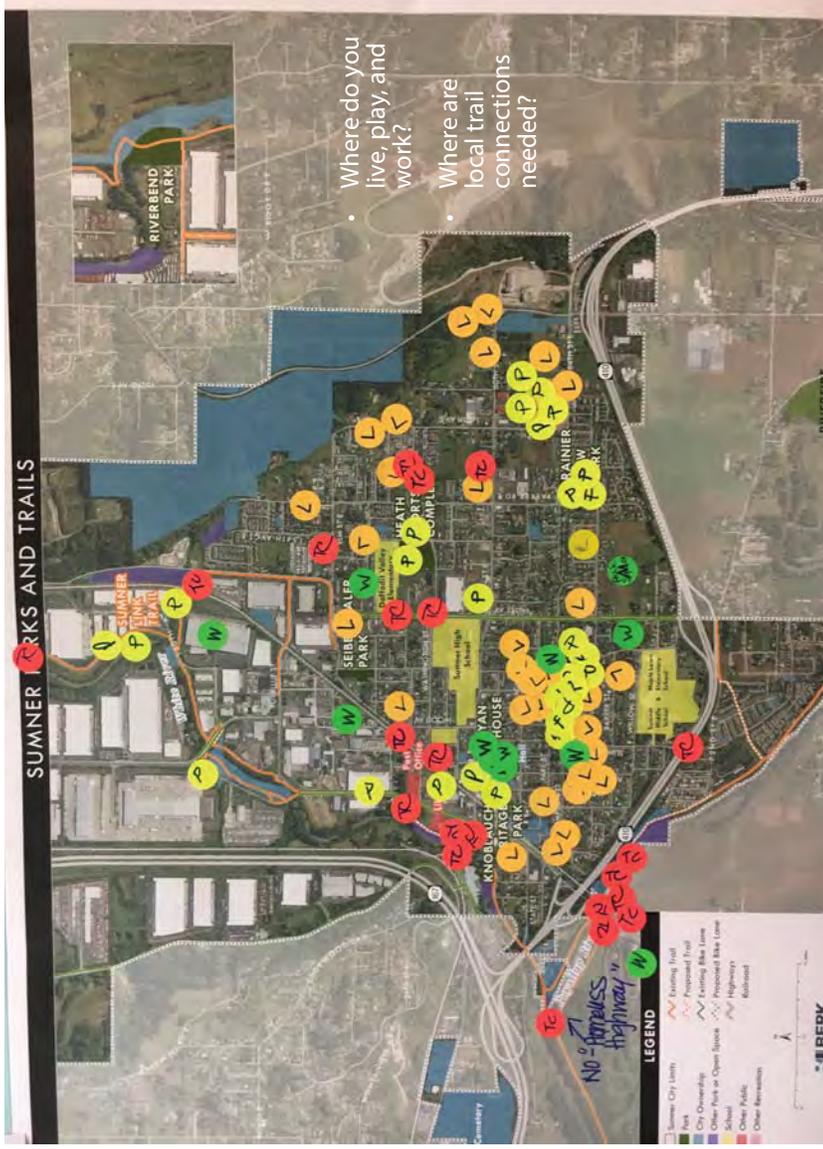
amphitheater seating



Formal amphitheater seating compliments the covered stage to accommodate more spectators and provide accessible circulation and seating.

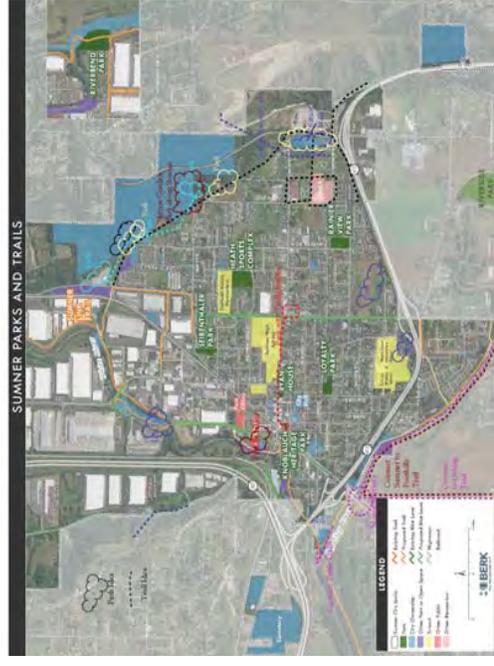
FUTURE OF SUMNER - PARKS

DESTINATIONS & CONNECTIONS

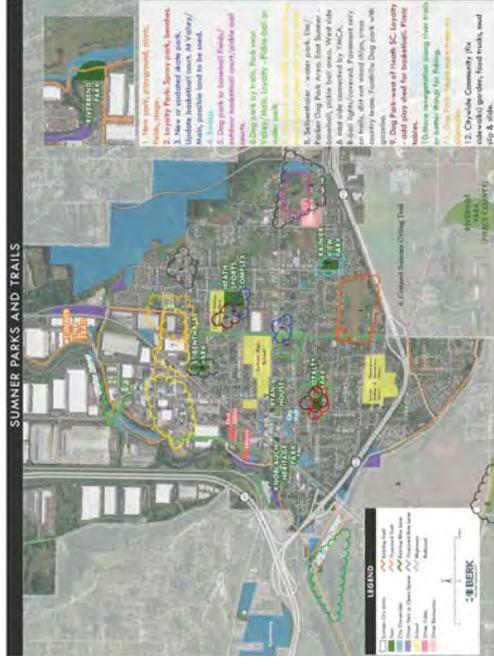


Live	Play	Work	Trail Connections Needed
SW Main St / Valley Ave (16)	Existing	White River Regional	White River Regional
NEE Main St / Valley Ave (9)	Loyalty Park (8)	Library/Fryar Ave (6)	Library/Fryar Ave (6)
SE E Main St / Valley Ave (3)	YMCA (5)	East Valley Hwy/Industrial (1)	East Valley Hwy/Industrial (1)
NW Main St / Valley Ave (2)	Summer Link Trail (4)	Summer Link Trail North (1)	Summer Link Trail North (1)
W/ork	Rainier View (3)	Puyallup Regional	Puyallup Regional
SW Main St / Valley Ave (7)	Health Sports Complex (2)	BNSF/Traffic Ave (6)	BNSF/Traffic Ave (6)
North of Summer (6)	Knoblauch Heritage Park (2)	SR 410 Ped Bridge (1)	SR 410 Ped Bridge (1)
NW Main St / Valley Ave - Industrial (2)	Fryar Ave Bike lane (1)	Local	Local
South of Summer (2)	Library (1)	Clock wise - Health Sports Complex/Daffodil Valley (6)	Clock wise - Health Sports Complex/Daffodil Valley (6)
West of Summer (2)	Future	Other	Other
NEE Main St / Valley Ave (1)	East of Valley Ave in agricultural fields (1)	Foothills (1)	Foothills (1)
SE E Main St / Valley Ave (0)			

WORKSHOP PARK & TRAIL IDEAS



HIGH SCHOOL PARK & TRAIL IDEAS

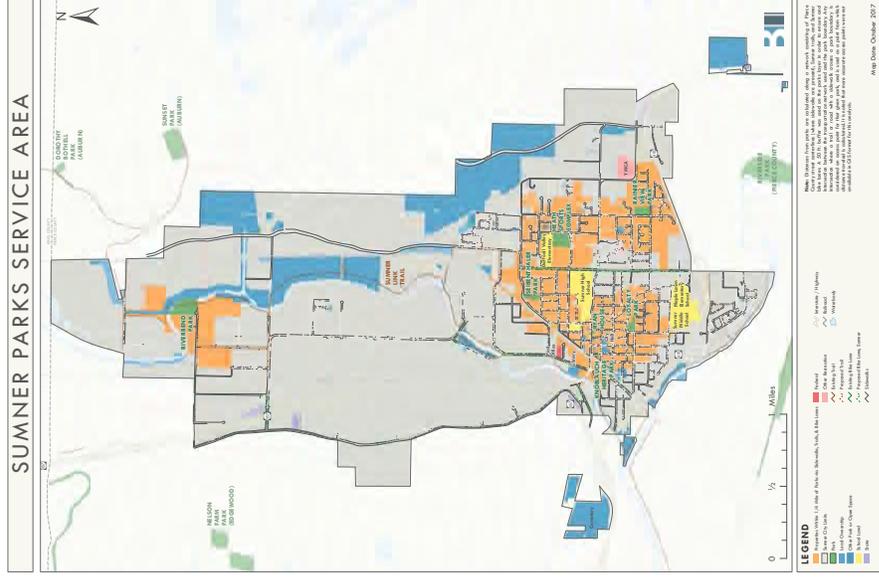


GAPS & OPPORTUNITIES

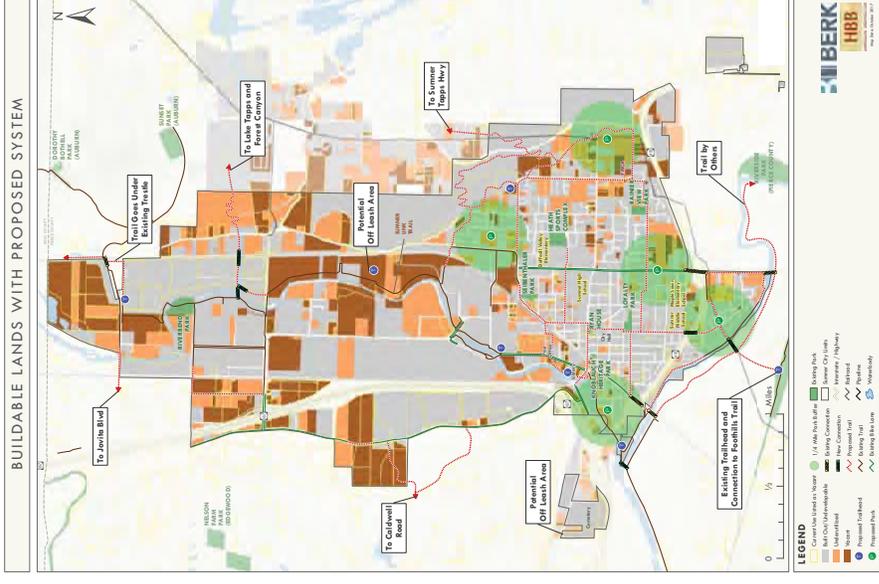
CURRENT SYSTEM



PROPERTIES NEAR PARKS



BUILDABLE LANDS WITH PROPOSED SYSTEM



Notes: The vacant and underutilized parcel analysis is based on 2010 information and part of a 2014 Pierce County Buildable Lands Report. "Current Use Listed as Vacant" considers 2017 County Assessor data.

Trail and bridge locations are preliminary and subject to environmental and engineering vetting, and the locations may change.



Sumner Parks & Trails Plan Update

Level of Service Options | February 2018

Current Level of Service

The City’s current level of service is a residential population based approach (acres per 1,000 population or facilities per 1,000 population) that considers both City and School District facilities. Using the analysis from the 2015 Comprehensive Plan Update, the City shows deficiencies in soccer fields, community parks, trails, picnic areas, play areas, and regional parks.

Exhibit 1. Adopted and Existing Park and Recreation Level of Service – 2015 Analysis

Activity	Required LOS	Existing Number	Location	Total Facilities Req'd: 2014 Pop 9,545	Surplus/ Deficit
Softball	1/2,000	7	Sports Complex, Maple Lawn, Junior High, High School	4.8	2.2
Baseball	1/5,000	5	Sports Complex, High School, Junior High	1.9	3.1
Soccer Fields	1/2,000	3	Sports Complex, Junior High, Seibenthaler	4.8	-1.8
Football Fields	1/20,000	1	High School	0.5	0.5
Tennis Courts	1/3,000	8	Sports Complex, Junior High, High School	3.2	4.8
Basketball Courts	1/1,000	13	Sports Complex, Loyalty Park, Maple Lawn, Junior High, High School, Daffodil Valley, Bob Miller, Seibenthaler	9.5	3.5
Volleyball Courts	1/5,000	2	Sports Complex, Maple Lawn	1.9	0.1
Indoor Pool	1/20,000	1	High School	0.5	0.5
Community Parks	1 acre/1,000	9 acres	Loyalty, Seibenthaler, Heritage, Eastside	9.5	-0.5
Urban Trails	0.95 mile/1,000	7.8 miles	Sumner Link Trail and widened sidewalk for bike/ped access	9.1	-1.3
Picnic Shelter/Gazebo	1/8,500	2	Heritage	1.1	0.9
Picnic Tables	1/250	32	Loyalty, Sports Complex, Heritage, Library Complex	38.2	-6.2
Horseshoes	None	2	Loyalty	N/A	N/A
Children’s Play Area	1/1,700	5	Loyalty(2), Seibenthaler, Maple Lawn, Sports Complex	5.6	-0.6
Community Center	None	0	—	N/A	N/A
Golf Course	None	0	—	N/A	N/A
Regional Park	1 acre/710	11 acres	Sports Complex	13.4	-2.4

Source: Based on analysis prepared for City of Sumner Comprehensive Plan Update Draft SEIS, 2015

Level of Service Options

POPULATION BASED

Traditionally, park systems LOS has been measured based on acres per 1,000 population. For example, an existing neighborhood park LOS of 2.50 means that there are 2.50 acres of neighborhood parks per every 1,000 people in the service area. This method works well to account for a particular density of population across the entire service area (is there enough of something), but assumes an equal distribution of a recreation type without recognizing any disparities in that distribution.

The City employs a population-based system as shown in Exhibit 1.

SERVICE RADIUS

Service radius places a higher priority on the distribution of a recreation type to a given geographic area. It looks at how far any one person has to travel to experience any given activity or park type. For example, a community may want to walk to a neighborhood park, but would not expect to walk to a regional sports complex or a community center. However, even those facilities that are not expected to be within walking distance should still be serviced by the public transportation system.

It is also important to identify any major geographic barriers when considering a service radius, such as a freeway, vegetation density and environmental features, and topography – basically anything that would impede movement can essentially cut off the service radius. As a result, there may be overlapping service radii in a given area in order to recognize these types of features in the landscape.

Exhibit 2. Example Service Radius – Metro Parks Tacoma¹

- Neighborhood Parks: 0.75 mile service area radius
- Community Parks and signature community parks: 1.5 mile service area radius, district-wide for signature community parks.
- Urban parks: 0.75 mile service radius for 16 mixed-use areas, district-wide for urban parks
- Regional Parks: district- or region-wide
- Natural Areas: district- or region-wide

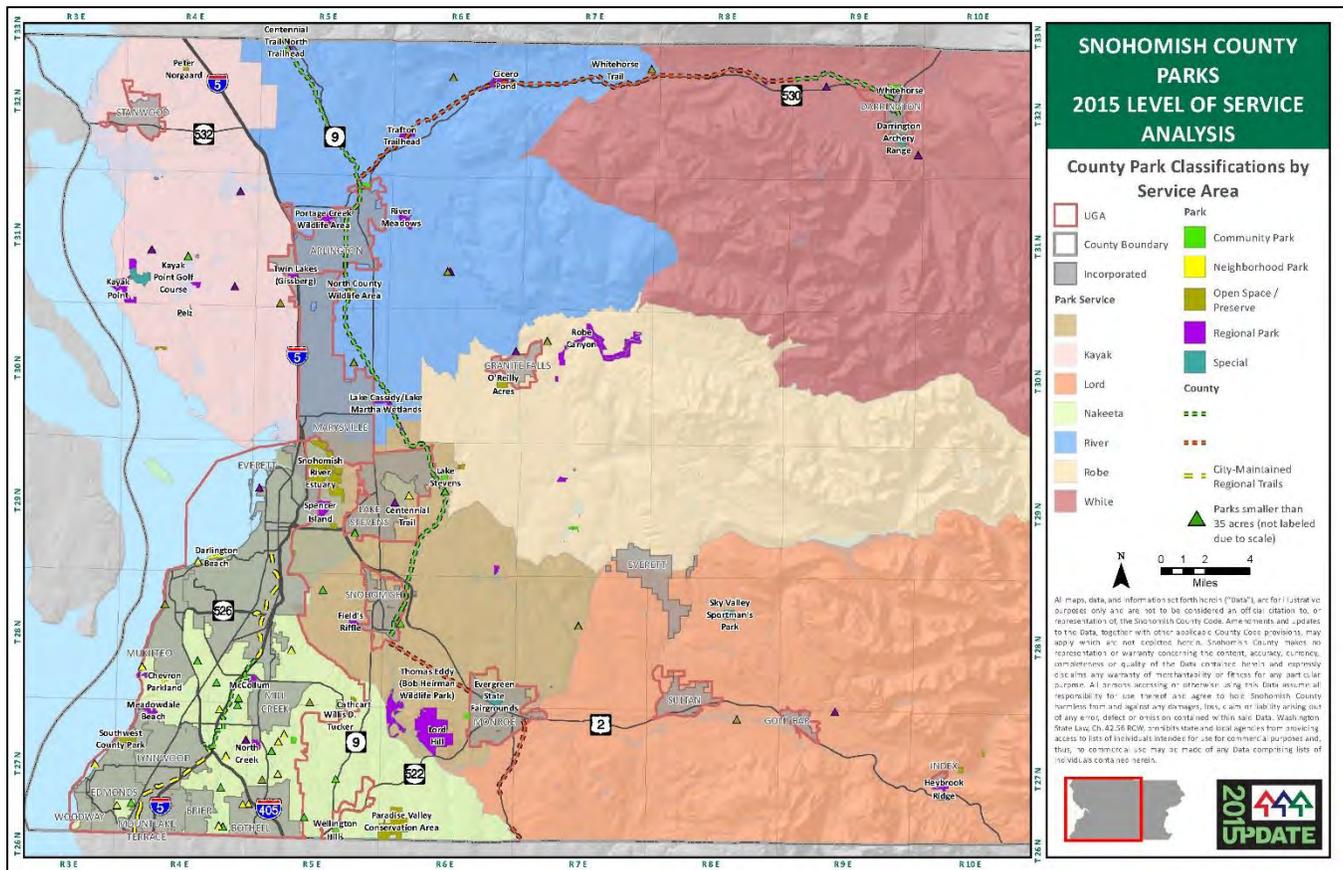
SERVICE AREAS/DISTRICTS

Service areas or districts are identified to establish the limit of recreation uses and types to be provided in a given community. Often, it applies to the entire population serviced by a particular agency as one service area. However, there could be different levels of service areas within one jurisdictional boundary. For example, urban and rural areas could be separated into two different service areas with different LOS standards for each area.

¹ <http://www.metroparkstacoma.org/strategic-plan/>

Snohomish County identifies park needs and capital improvements and resulting variable impact fees based on seven park districts. See Exhibit 3 and SCC [Table 30.66A.040\(1\)](#).

Exhibit 3. Park Service Areas – Snohomish County



INVESTMENT PER CAPITA

Investment per capita applies a similar service area wide approach to LOS as a population based method. It identifies a total value of the parks, recreation and open space system per a given size of population. Essentially, the total value (replacement value) of a parks system is calculated, then divided by the total population to generate a value of the system per person (or per every 1,000 people to compare to the population based method).

This method is often effective in communicating the value of the parks system to the constituency, as well as elected officials. It can also be helpful in justifying or establishing the value of any park impact fees.

This method may not account for deferred maintenance or the overall quality of that system. Similar to the population based method, it also does not account for the distribution of the system.

Pierce County employs an investment per capita approach. See Exhibit 4.

Exhibit 4. Pierce County Park System Value and Per Capita Level of Service**A. Value of PC Parks System and Park District Regional Properties (2014)**

Land and Improvements	Total Value 2014	Per Capita Value: Unincorporated Population 2014
Value of Land*		
PC Parks	\$212,551,511	\$556.46
PenMet and Key Pen Regional Facilities	\$9,826,628	\$25.73
Subtotal	\$222,378,139	\$582.19
Facility Replacement Value		
PC Parks	\$155,550,137	\$407.23
PenMet and Key Pen Regional Facilities	\$11,944,194	\$31.27
Subtotal	\$167,494,331	\$438.50
Facility and Land by Provider		
PC Parks	\$368,101,648	\$963.69
PenMet and Key Pen Regional Facilities	\$21,770,822	\$57.00
Facilities and Land Value Total	\$389,872,470	\$1,020.69
	@2.5 persons per household	
Per dwelling unit fee: Unincorporated Population 2014		\$2,551.72
* Adjusted for market based on escalated 1996 park acquisition costs:		1.395

Source: BERK Consulting 2016

B. 2014 – 2016 Per Capita and Per Household Value

Year	Per Capita Value	Household @2.5 PPDU
2014 Estimated	\$1,020.69	\$2,551.72
2015 Inflation Adjusted	\$1,046.84	\$2,617.11
2016 Inflation Adjusted	\$1,073.67	\$2,684.17

Note: PPDU=persons per dwelling unit

Source: BERK Consulting 2016

C. Projected Fee Schedule with Proportionate Share Discount

	Per Capita	Per Dwelling Unit (2.5 PPDU)
Unadjusted Rate (2016)	\$1,073.67	\$2,684.17
Proportionate Share	\$52.71	\$131.78
Adjusted Fee	\$1,020.96	\$2,552.39

Note: PPDU = Persons per Dwelling Unit

Source: BERK Consulting 2016

BENCHMARKING

A participation method or benchmarking method is based on the quantity of different parks and recreation facilities per measure of population (e.g. per 1,000 population or population served per facility). A participation analysis is used most often in the context of active, programmed, recreation such as sports leagues, where you can accurately account for the number of participants for any given recreational activity. For example, if there are 2,000 participants in the local little league field and they currently use 5 fields to support those participants, then with a 20% increase in population over the next 20 years projected, you would expect 2,400 participants and need 1 additional field.

The quality of those fields is difficult to account for, however, and should be taken into account when considering the LOS related to a participation analysis system. Also,

improvements to fields can often dramatically increase the length of season or number of participant use per field. This should also be accounted for in how future participation levels could be accommodated in the overall plan.

Snohomish County provides a benchmark-based LOS, not dissimilar to the City of Sumner’s current facility-based LOS. See Exhibit 5.

Exhibit 5. Snohomish County Example Benchmarking LOS

Capacity Measure	Unit Measure	Minimum LOS Standard (Population per Facility)
Active Recreation Facilities	Number	3,250
Passive Recreation Facilities	Number	3,650
Regional Trail	Open Miles	8,750
Waterfront	Miles	11,500
Campsites	Number	1,050
Parking Spaces	Number	120

Snohomish County also uses a service district approach dividing the county into seven districts.

COMBINATION LEVEL OF SERVICE

Many jurisdictions combine LOS approaches, and do not rely on one single measure. See an example from the City of Puyallup in Exhibit 6.

Exhibit 6. Puyallup Level of Service

Park Type	Level of Service Goals	Distance Service Area
Community Parks	5 acres/1,000 residents	1.5 miles
Neighborhood Parks	1 acre/1,000 residents	3/4 mile
Special Use and Open Space Areas	2.5 acres/1,000 residents	n/a

The Recreation Conservation Office (RCO) has developed a multi-variable LOS tool that includes three sets of guidelines in these areas: quantity, quality and distribution, and access. It is voluntary and a community can use one or more of the criteria. For each criterion, the system is rated by the percentages of facilities that meet the criteria and given a letter grade A through E. Most agencies do not adopt the RCO method as a LOS but rather use it as a scorecard. See Exhibit 7.

Exhibit 7. Recreation Conservation Office LOS Method Scorecard

Indicator	A	B	C	D	E
Number of Parks and Recreation Facilities Percent difference between existing quantity or per capita average of parks and recreation facilities and the desired quantity or per capita average	<10%	11-20%	21-30%	31-40%	>41%
Facilities that Support Active Recreation Opportunities Percent of facilities that support or encourage active (muscle-powered) recreation opportunities	>60%	51-60%	41-50%	31-40%	<30%
Facility Capacity Percent of demand met by existing facilities	>75%	61-75%	46-60%	30-45%	<30%
Agency-Based Assessment Percentage of facilities that are fully functional per their specific design and safety guidelines	>80%	61-80%	41-60%	20-40%	<20%
Public Satisfaction Percentage of population satisfied with the condition, quantity, or distribution of existing active park and recreation facilities	>65%	51-65%	36-50%	25-35%	<25%
Population within Service Areas Percentage of population within the following services areas: 0.5 mile of a neighborhood park/trail 5 miles of a community park/trail 25 miles of a regional park/trail	>75%	61-75%	46-60%	30-45%	<30%
Access Percentage of parks and recreation facilities that may be accessed safely via foot, bicycle, or public transportation	>80%	61-80%	41-60%	20-40%	<20%

Source: Washington State Recreation and Conservation Office (RCO) in the 2010 document “Statewide Level of Service Recommendation: A Report on the Testing and Applicability of the Recreation and Conservation Office’s Proposed Level of Service Tools.”

Potential Combination Level of Service for Summer

If a combined approach were implemented, it could address “how much”, “what”, and “where” and allow for capacity increases at existing parks as well as allowing for new parks, and flexibility to respond to changing needs for active and informal facilities.

- **How much:** Maintain a level of investment per capita of \$XXX.XX per person.
- **What:** Provide for a mix of parks and recreation facilities that serve a minimum ratio of:
 - Active Recreation Facilities: Fields, Courts, Playgrounds, Gyms, Tracks: XXX Population per facility
 - Informal Recreation Facilities: Picnic Shelters, Off Leash Areas, Paths, Community Gardens, Gathering Spaces and Amphitheaters: XXX Population per facility
 - Trails: XXX Population per facility
 - Community Parks: XXX Population per facility
- **Access and distribution:** population within 0.XX mile of a Community Park based park or trail [quarter mile or half mile or other; consider if schools affect this distance]

Appendix D. Funding Situation Assessment

2018 Sumner Parks & Trails Plan Update

Fiscal Sustainability Situation Assessment**February 2018**

Introduction

The City of Sumner Parks and Trails Plan Update will replace past plans amended in 2000 (Parks) and 2008 (Trails). The plan inventories current facilities; identifies park and trail demands and needs, level of service options, and opportunities for new parks and trails; and addresses alternatives for more connected trail and non-motorized network and parks facilities. As part of this update, we are developing a prioritized Capital Improvement Plan (CIP). This funding situation assessment analyzes the City's ability to accomplish the prioritized CIP and identifies funding and partnership options available, based on current policies and potential new policies, to address any funding gap.

Methodology and Assumptions

Budget assumptions were based on ten years (2007 to 2016) of financial data provided by the City of Sumner, as well as the City's current financial policies.

Financial data is presented as both year of expenditure dollars (YOE\$) and inflation-adjusted 2018 dollars (2018\$).

- YOE\$, or nominal dollars, present non-inflation adjusted dollars for the actual year – this is essential for actuals, so that figures match the historical record.
- Inflation-adjusted dollars (in this case, 2018\$) hold the purchasing power of the dollars constant; that is, they allow for comparison of the purchasing power of the financial data over time.

For the purposes of this analysis, we've used Consumer Price Index – Urban Consumers for the Seattle-Tacoma-Bremerton Metropolitan Area (CPI-U) as our inflation rate assumption.

Current population, employment, and housing estimates were drawn from the Washington State Office of Financial Management's postcensal estimates. Future projections are from the *City of Sumner's Comprehensive Plan* population and housing growth targets as adopted in 2015, and employment targets recently adjusted by Pierce County and the cities of Sumner and Pacific. Recognizing that the demand for City of Sumner Parks and Trails is driven by both residents (population) and people employed in the City (employment), a conversion factor was used to generate a modified per capita projection that quantifies this demand based on relative access to park facilities and creates a "resident equivalency," a ratio for

the demand generated by employees relative to the demand created by population. The methodology used to generate the “residence equivalency” is presented in Exhibit 1, following.

Exhibit 1: Residence Equivalency

<i>Time Employee at Employment Location</i>	Opportunity
Hours per day parks open to residents (8 a.m. - 10 p.m.)	14
Days per week	7
Total hours per week parks available to residents	98
<i>Time Employee at Employment Location</i>	
Hours per day at employment location	9
Days per week at employment location	5
Total hours per week at employment location	45
Employee to Residential Conversion Factor	45.9%
Resident Access	93.8%

Source: Arthur Nelson, *Planner's Estimating Guide*, 2004; BERK Consulting, 2017.

Future projections for Sumner residents, employees, modified per capita population (based on resident equivalency, and housing are shown in Exhibit 2

Exhibit 2. Historical and Projected Population Equivalent Estimates

Estimated Population Equivalent	Base Year City	Base Year City and UGA	2035 City	2035 City and UGA
Employees (excluding construction)	12,235	12,303	19,230	19,523
Employee Resident Equivalent @ 45.9%	5,618	5,649	8,830	8,965
Permanent Resident	9,920	11,626	13,476	16,870
Resident Equivalent at 93.8%	9,300	10,899	12,634	15,815
Total “Modified per Capita” Service Population	14,918	16,548	21,464	24,780

Note: UGA stands for Urban Growth Area.

Sources: BERK Consulting, 2017; City of Sumner *Comprehensive Plan*, 2015; Washington State Office of Financial Management April 1 Population Estimates, 2017.

The City of Sumner’s financial policies are outlined in its 2017-2018 Biennium Budget. For the purposes of this analysis, we have assumed that Sumner’s current financial policies will stay the same.

To generate an understanding of the City of Sumner’s initial financial capacity for Parks and Trails over the 20-year planning period revenues are projected based on current financial policies. In this case, that means projecting available revenues based on historical revenues for the City’s existing Parks and Trails funding sources. Future revenues and expenditures were projected using the compound annual growth rates of imputed from 10-year historical averages of revenues on a modified per capita basis. Where they were outliers, inflation was used to override the compound annual growth rates.

These projections are intended to be both conservative and planning-level, meaning that the order-of-magnitude of these projections should be similar to the order-of-magnitude of actuals but will not match them exactly. Additionally, this projection methodology is intended to estimate the overall revenues collected over the 20-year planning period – it is not intended to estimate the revenues that might be collected in any given year.

Historical Parks and Recreation Department Revenues and Expenditures

OPERATING REVENUES AND EXPENDITURES

General Fund

Primary general fund revenues include property taxes, sales taxes, and utility taxes. Most general fund revenues are also available to pay for capital projects, if chosen to do so by the City. General fund revenues are used for general city purposes, including funding Parks and Trails Operations. General fund revenues include:

- Taxes
 - Property Tax
 - Retail Sales and Use Tax
 - Business and Occupation Taxes on Utilities
 - Utility Consumer Tax
 - Gambling Tax - Punch Boards and Pull Tabs
 - Excise Taxes in Lieu of Property Tax
 - Penalties & Interest on Delinquent Taxes
- Licenses and Permits
- Intergovernmental Revenues
 - Grants
 - Pierce County Parks Sales Tax
- Charges for Goods and Services
- Fines and Penalties
- Miscellaneous Revenue
- Interest and Other Earnings
- Rents and Leases
- Contributions and Donations from Nongovernmental Sources
- Other Miscellaneous Revenues

Exhibit 3. City of Sumner Historical General Fund Revenues, 2007 to 2016 (YOE\$)

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Taxes	\$10,094,783	\$9,919,581	\$5,618,812	\$5,872,194	\$6,187,813	\$6,819,091	\$7,476,830	\$7,805,749	\$8,433,417	\$10,500,450
Property Tax	\$4,173,740	\$4,561,893	\$979,449	\$949,598	\$950,916	\$1,094,202	\$1,093,478	\$1,164,275	\$1,206,031	\$2,390,130
Retail Sales and Use Tax	\$4,279,815	\$3,635,453	\$2,829,126	\$3,164,868	\$3,320,733	\$3,793,912	\$4,386,541	\$4,619,970	\$5,092,428	\$5,511,601
Business and Occupation Taxes on Utilities	\$1,218,392	\$1,268,793	\$1,273,677	\$1,191,193	\$1,245,569	\$1,235,361	\$1,933,708	\$1,961,671	\$2,058,624	\$2,529,350
Utility Consumer Tax	\$380,195	\$402,866	\$478,996	\$514,020	\$618,048	\$641,795	\$0	\$0	\$0	\$0
Gambling Tax - Punch Boards and Pull Tabs	\$0	\$0	\$0	\$0	\$49,953	\$50,299	\$60,226	\$56,752	\$73,135	\$67,437
Excise Taxes in Lieu of Property Tax	\$42,633	\$47,773	\$55,630	\$51,427	\$2,594	\$3,522	\$2,877	\$3,082	\$3,199	\$1,933
Penalties & Interest On Delinquent Taxes	\$0	\$0	\$1,926	\$1,089	\$0	\$0	\$0	\$0	\$0	\$0
Reconciliation between LGFRS and City	\$8	\$2,803	\$8	-\$1				-\$1		-\$1
Licenses and Permits	\$506,464	\$427,643	\$286,639	\$351,286	\$367,535	\$599,777	\$688,217	\$689,369	\$691,913	\$624,584
Intergovernmental Revenues	\$566,817	\$324,707	\$641,601	\$620,375	\$604,666	\$622,707	\$549,232	\$573,996	\$567,967	\$573,118
Charges for Goods and Services	\$294,512	\$277,506	\$169,884	\$442,126	\$261,523	\$420,475	\$1,434,628	\$1,615,836	\$1,307,868	\$1,509,121
Fines and Penalties	\$197,394	\$215,765	\$220,554	\$226,732	\$260,471	\$188,761	\$232,392	\$212,541	\$186,768	\$157,681
Miscellaneous Revenue	\$143,575	\$116,436	\$85,094	\$52,980	\$53,711	\$39,252	\$503,222	\$58,844	\$216,474	\$104,023
Interest and Other Earnings	\$143,729	\$92,520	\$58,968	\$25,817	\$14,487	\$15,283	\$16,187	\$9,000	\$4,800	\$10,494
Rents and Leases	\$1,320	\$6,906	\$13,717	\$18,198	\$20,033	\$15,363	\$16,290	\$16,998	\$15,938	\$54,565
Contributions and Donations from Nongovernmental Sources	\$11,852	\$743	\$5,611	\$1,945	\$583	\$1,057	\$368	\$1,039	\$91	\$146
Other Miscellaneous Revenues	\$2,780	\$14,888	\$6,792	\$7,019	\$18,608	\$7,550	\$470,378	\$31,806	\$195,646	\$38,818
Reconciliation between LGFRS and City	-\$16,106	\$1,379	\$6	\$1	\$0	-\$1	-\$1	\$1	-\$1	\$0
	\$11,803,545	\$11,281,638	\$7,022,584	\$7,565,693	\$7,735,719	\$8,690,063	\$10,884,521	\$10,956,335	\$11,404,407	\$13,468,977

Note: In 2016, "Other Financing Sources" referenced BARS Code 390. For the purposes of this analysis, this item has been included in "Other Financing Sources" (370-380, 395, and 398). In 2016, "Other Financing Sources" (370-380,395,398) was renamed to "Other Resources" (381,395,398).

Prior to 2013 interfund taxes on water, sewer, and stormwater as well as payments in lieu of taxes (PILOTs) from the City of Bonney Lake, and solid waste utility taxes were included in "Utility Consumer Taxes." After 2013, these taxes were reported in "Business and Occupation Taxes on Utilities."

Source: Washington State Auditor's Office, Local Government Financial Reporting System, 2017; Washington State Auditor's Office, City of Sumner Financial Statements and Federal Single Audit Report, 2006-2016; and BERK Consulting, 2017.

Currently, including these earmarked funds, the City of Sumner allocates an average (over the historical period 2009 to 2016, excluding 2007 and 2008 because the general fund was much larger in those years as the City still retained responsibility for fire services) of approximately 11% of its general fund budget to fund Parks and Trails operations, as shown in Exhibit 4.

Exhibit 4: Share of City of Sumner Historical General Fund Revenues Funding Parks and Trails Operations, 2007 to 2016 YOES\$)

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Total General Fund Revenues	\$11,803,545	\$11,281,638	\$7,022,584	\$7,565,693	\$7,735,719	\$8,690,063	\$10,884,521	\$10,956,335	\$11,404,407	\$13,468,977
General Fund Contribution to Parks and Trails Operations	\$639,421	\$628,048	\$886,436	\$886,436	\$927,786	\$927,786	\$1,058,123	\$1,058,123	\$1,376,791	\$1,376,791
Share of General Funds Funding Parks and Trails Operations	5%	6%	13%	12%	12%	11%	10%	10%	12%	10%

Source: Washington State Auditor's Office, Local Government Financial Reporting System, 2017 and BERK Consulting, 2017.

General fund revenues for 2007 to 2016 include some non-fungible revenues earmarked for Parks and Trails purposes including:

- **Pierce County Parks Sales Tax.** Pierce County, in cooperation with Metropolitan Parks Tacoma, Point Defiance Zoo, and Northwest Trek levies a voter-authorized parks sales tax of one-tenth of one percent for general park purposes. The collected taxes are revenues are allocated based on a 50-50 split, with 50 percent funding the sales tax sponsors (Pierce County, Metropolitan Parks Tacoma, Point Defiance Zoo, and Northwest Trek) and 50 percent going to cities and towns not contained within the District and to the County, based on the unincorporated County population. Over 2012 to 2017, the City of Sumner receives approximately \$80,650 on average per year from this source. In 2017, the revenues from this source equaled \$87,180.60.
- **Parks and Trails-specific grants.** The City of Sumner strategically pursues grant funding as an additional source of funding for parks and trails, grants received within the historical period include:
 - \$10,022 from the Federal Emergency Management Agency (FEMA) to fund the G4 Trail from 16th to 24th Street, for a total cost of \$15,272.
 - \$19,530 from FEMA to fund the G5 Trail to the end of 16th Street, for a total cost of \$39,254.
 - \$13,510 from FEMA to fully fund the G6 Confluence Trail.
 - \$206,190 from Washington State Recreation and Conservation (RCO) to fund trails from the Waste Water Treatment Plan to Bridge Street.
 - \$6,346 from FEMA to fully fund a trail restoration project.
 - \$20,000 from Rails to Trails to fund Interurban Trail Extension 5 for a total cost of \$91,011.
 - \$126,957 from the Federal Highway Administration (FHA) Congestion Management and Air Quality Act (CMAQ) program and RCO to fund Trail Section #3 at a total cost of \$313,754.
 - \$73,074 from FHA CMAQ to fund Fryar Avenue Trail at a total cost of \$174,823.
 - \$92,340 from Rails to Trails and RCO to fund Interurban Trail Extension 5 for a total cost of \$91,011.

CAPITAL REVENUES AND EXPENDITURES

Currently, the City of Sumner primarily funds its parks and recreation capital projects through the City General Capital Asset Fund, which includes Parks and Trails grant funding and SEPA Mitigation Fees.

Capital Asset Fund

The Capital Asset Fund is primarily funded through Real Estate Excise Taxes (REET), grants, and the development impact fund (which is where SEPA Mitigation Fees, discussed following, are deposited).

Exhibit 5. General Government Capital Assets Fund, Revenues, 2007 to 2016 (YOES)

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Taxes	\$ 674,798	\$ 612,674	\$ 189,405	\$ 175,764	\$ 445,313	\$ 1,105,279	\$ 519,557	\$ 673,976	\$ 639,002	\$ 1,290,922
<i>Retail Sales and Use Taxes</i>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
REET 1	\$ 674,798	\$ 612,674	\$ 189,405	\$ 175,764	\$ 223,294	\$ 552,640	\$ 260,302	\$ 342,782	\$ 319,501	\$ 646,267
REET 2	\$ -	\$ -	\$ -	\$ -	\$ 222,019	\$ 552,640	\$ 259,255	\$ 331,194	\$ 319,501	\$ 644,655
Intergovernmental Revenues	\$ 168,576	\$ 259,290	\$ 109,702	\$ 280,417	\$ 286,346	\$ 1,429,766	\$ 1,412,863	\$ 188,996	\$ 4,170,284	\$ 4,939,224
<i>Federal Indirect Grants</i>	\$ 171,927	\$ 259,290	\$ 109,702	\$ 280,417	\$ 203,598	\$ 1,205,399	\$ 106,595	\$ -	\$ 902,717	\$ 3,360,579
<i>Housing & Urban Development</i>	\$ -	\$ 45,900	\$ 109,702	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<i>Department of Housing and Urban Develc</i>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 197,500	\$ -	\$ -	\$ -	\$ -
<i>Department Of The Interior</i>	\$ (5,027)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<i>Department Of Transportation</i>	\$ 176,954	\$ 213,390	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<i>Federal Indirect Grant from Department o</i>	\$ -	\$ -	\$ -	\$ 280,417	\$ 203,598	\$ 1,007,899	\$ 106,595	\$ -	\$ 902,717	\$ 3,360,579
<i>State Grants</i>	\$ -	\$ -	\$ -	\$ -	\$ 82,748	\$ 224,367	\$ 1,306,268	\$ 188,996	\$ 3,267,567	\$ 1,578,645
<i>Parks and Recreation Commission</i>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,146	\$ 59,636	\$ 27,668
<i>Recreation and Conservation Office</i>	\$ -	\$ -	\$ -	\$ -	\$ 32,494	\$ 187,325	\$ 818,283	\$ 38,501	\$ -	\$ -
<i>Department of Ecology</i>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 38,416	\$ 387,335
<i>Transportation Improvement Board (TIB)</i>	\$ -	\$ -	\$ -	\$ -	\$ 50,254	\$ 37,042	\$ 487,985	\$ 24,445	\$ 397,157	\$ -
<i>Department of Commerce</i>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 121,904	\$ 2,772,358	\$ 1,163,642
<i>Local Grants, Entitlements and Other Paym</i>	\$ (3,351)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Charges for Goods and Services	\$ 33,092	\$ 9,390	\$ 4,268	\$ (376)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,280,348
Miscellaneous Revenues	\$ 38,146	\$ 21,949	\$ 16,737	\$ 5,320	\$ 3,457	\$ 243,821	\$ 6,192	\$ 7,786	\$ 2,869	\$ 2,993
Other Financing Sources	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,000,000	\$ 1,700,000	\$ -
TOTAL	\$ 914,612	\$ 903,303	\$ 320,112	\$ 461,125	\$ 735,116	\$ 2,778,866	\$ 1,938,612	\$ 870,758	\$ 4,812,155	\$ 7,513,487

Source: State Auditor's Office, Local Government Financial Reporting System, 2017 and BERK Consulting, 2017.

Like in the case of the general fund, the City Council has ultimate authority for allocating the share of capital assets to parks and trails projects, however, they are bound to respect the limitations of restricted funds, which include parks and trail specific grants. Rather, the allocations are more driven by the restricted revenues received and the projects completed, so the parks and trails capital expenditures, shown in Exhibit 6, following, provide the best historical perspective.

Exhibit 6. Parks and Trails Capital Expenditures, 2007 to 2016 (YOE\$)

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Educational and Recreational Services	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Park Facilities	\$0	\$0	\$0	\$0	\$0	\$96,586	\$0	\$23,767	\$25,405	\$13,073
PARKS SUBTOTAL	\$0	\$0	\$0	\$0	\$0	\$96,586	\$0	\$23,767	\$25,405	\$13,073
Special Purpose Paths	\$0	\$0	\$0	\$0	\$0	\$2,295,271	\$181,392	\$382,612	\$71,011	\$179,201
<i>WWTP to Bridget Street</i>	N/A	N/A	N/A	N/A	N/A	\$379,909	\$399	\$0	\$0	\$0
<i>Shop Loop Trail</i>	N/A	N/A	N/A	N/A	N/A	\$0	\$0	\$0	\$0	\$0
<i>Steward Road Trail</i>	N/A	N/A	N/A	N/A	N/A	\$0	\$27,703	\$162,533	\$7,688	\$0
<i>Northend Trail</i>	N/A	N/A	N/A	N/A	N/A	\$0	\$86,824	\$0	\$0	\$0
<i>White River Trails</i>	N/A	N/A	N/A	N/A	N/A	\$1,915,362	\$46,936	-\$1,500	\$0	\$0
<i>Collin Keck Memorial Trail</i>	N/A	N/A	N/A	N/A	N/A	\$0	\$2,448	\$2,215	\$3,100	\$0
<i>Fryar Avenue Trail</i>	N/A	N/A	N/A	N/A	N/A	\$0	\$0	\$76,119	\$9,041	\$54,201
<i>No. 9 Ditch Crossing</i>	N/A	N/A	N/A	N/A	N/A	\$0	\$0	\$0	\$0	\$125,000
<i>Trail Amenities</i>	N/A	N/A	N/A	N/A	N/A	\$0	\$0	\$143,346	\$51,873	
<i>Other</i>	N/A	N/A	N/A	N/A	N/A	\$0	\$17,082	-\$101	-\$691	\$83,001
<i>(Reconciliation to City Capital Projects)</i>										
TRAILS SUBTOTAL	\$0	\$0	\$0	\$0	\$0	\$2,295,271	\$181,392	\$382,612	\$71,011	\$179,201
TOTAL	\$0	\$0	\$0	\$0	\$0	\$2,391,857	\$181,392	\$406,379	\$96,416	\$192,274

Source: City of Sumner, 2017; State Auditor's Office, Local Government Financial Reporting System, 2017; and BERK Consulting, 2017.

Because the biennial allocations to parks and trails are impacted by the amount of parks and trails restricted revenues obtained, it is impractical to estimate the share of the capital asset fund expected to fund parks and trails capital projects into the future. However, the resident equivalent per capita amount of capital investments excluding SEPA mitigation fees (addressed below) equaled \$28.53 (10-year average, 2007 to 2016).

SEPA Parks Mitigation Fees

The City of Sumner currently collects a parks mitigation fee of \$214 per residential dwelling unit and \$91 per commercial or industrial employee, and a trails mitigation fee of \$204 per residential dwelling unit and \$86 per commercial or industrial employee. Revenue from parks and trails SEPA mitigation fees over the last ten years are shown in Exhibit 7 below.

Exhibit 7. SEPA Mitigation Fee Revenue, 2007-2018

	2007	2008	2009-10	2011-12	2013-14	2015-16	2017-18 (to-date)
SEPA Mitigation Fees	\$60,111	\$43,462	\$27,386	\$45,741	\$273,006	\$157,314	\$37,998

Source: City of Sumner, 2017.

Options for Sustainably Funding Sumner Parks and Trails

PRIORITIZING SUMNER PARKS AND TRAILS INVESTMENTS WITHIN EXISTING CITY OF SUMNER FUNDING COMMITMENTS

The City of Sumner's existing capital funding commitments are outlined in its Capital Facilities Plan, most recently updated in 2015 to support the 2015 Comprehensive Plan. The program for Parks and Open Space includes projects to replace playground equipment, add shelters and picnic areas, and complete bridges for trails totaling \$2.2 million. Exhibit 8 shows the six-year Capital Improvement Plan for Parks and Open Space.

Exhibit 8. Parks and Open Space Capital Improvement Plan, 2015 to 2021 (YOE\$)

	2015	2016	2017	2018	2019	2020	2021	Total
Parks Operations and Maintenance	\$625,000	\$680,000	\$700,000	\$721,000	\$745,000	\$765,000	\$780,000	\$5,016,000
Trails Operations and Maintenance	\$15,000	\$15,000	\$17,000	\$17,000	\$20,000	\$20,000	\$23,000	\$127,000
TOTAL OPERATING COSTS	\$640,000	\$695,000	\$717,000	\$738,000	\$765,000	\$785,000	\$803,000	\$5,143,000
Loyalty Park								\$65,000
Playground Equipment (Replace 1 of 2)	\$20,000							
Picnic Area Shelter			\$20,000					
Playground Equipment (Replace 2 of 2)					\$25,000			
Seibenthaler								\$45,000
Playground Equipment and Updates				\$45,000				
Rainier View								\$500,000
Spray Park					\$500,000			
Daffodil Sports Complex								\$55,000
Turf Care and Restroom		\$10,000						
Skate Park Resurfacing			\$15,000					
Court Resurfacing and LED Light Installation				\$30,000				
Trails								\$1,550,000
SR 410/Cherry Pump		\$250,000						
Completion of Link Section			\$1,000,000					
Steward Bridge					\$300,000			
TOTAL CAPITAL COSTS	\$20,000	\$260,000	\$1,035,000	\$75,000	\$825,000	0	0	\$2,215,000

Source: City of Sumner Capital Facilities Plan, 2015.

It's worth noting that, at this time, only one of the projects occurring beyond 2017 (playground equipment updates at Seibenthaler Park) has dedicated funding.

FUNDING SOURCES FOR SUMNER PARKS AND TRAILS

Increase or Reallocate Existing Revenues

Increase General Fund Revenues or Share of General Fund Revenues to Parks through Reallocation

Currently, the City of Sumner allocates approximately 11% of its general fund to Parks and Trails operations. The City of Sumner could increase its general revenues to support additional funding for Parks and Trails operations, and for capital projects.

We have projected existing general fund revenues and determined the share of these revenues expected to fund Parks and Trails operations over the planning period.

Exhibit 9. Projected General Fund Revenues and Expected Share to Parks and Trails Operations Based on Historical Share, 2017 to 2035 (2018\$, rounded to \$1,000s)

	2017 to 2022	2023 to 2035	2017 to 2035
Taxes	\$88,465,000	\$370,682,000	\$459,147,000
Property Tax	\$19,659,000	\$145,622,000	\$165,281,000
Retail Sales and Use Tax	\$46,410,000	\$123,997,000	\$170,407,000
Business and Occupation Taxes on Utilities	\$21,881,000	\$99,539,000	\$121,420,000
Gambling Tax - Punch Boards and Pull Tabs	\$429,000	\$1,512,000	\$1,941,000
Excise Taxes in Lieu of Property Tax	\$86,000	\$12,000	\$98,000
Licenses and Permits	\$5,846,000	\$14,905,000	\$20,751,000
Intergovernmental Revenues	\$5,917,000	\$12,216,000	\$18,133,000
Charges for Goods and Services	\$15,204,000	\$204,697,000	\$219,901,000
Fines and Penalties	\$2,022,000	\$3,273,000	\$5,295,000
Miscellaneous Revenue	\$1,251,000	\$1,834,000	\$3,084,000
TOTAL	\$118,705,000	\$607,607,000	\$726,311,000
Parks and Trails Share (@11%)	\$13,159,000	\$67,355,000	\$80,514,000

Source: BERK Consulting 2017

The City of Sumner has several options for increasing its general fund revenues, however, none of these options are specific to parks. Some major options include:

- **Business and Occupations (B&O) Tax.** A B&O tax is levied on businesses operating in or with a physical presence in the city, as described in Chapter 82.04 RCW. The tax can be levied three ways:
 - Percentage of gross business income (GBI)
 - Per employee tax
 - Per square foot tax

The City of Sumner does not currently levy a B&O Tax. The City could likely generate significant funds by levying such a tax, however, this may be politically challenging. The magnitude of potential funding that could be generated by a B&O Tax varies based on the tax rate and how the tax is levied.

The City does levy a utility tax of 6% per year against the gross revenues of water and wastewater, solid waste, and stormwater utilities within its boundaries. This is considered a B&O tax, rather than a consumer utility tax, because it is levied against the utility's gross revenues, rather than as a separately itemized tax directly payable by consumers.

- **Consumer Utility Tax:** Any city or town has the authority to impose a consumer utility tax as part of their authority to impose excise taxes on businesses doing business in their jurisdiction. Consumer utility taxes can be levied on the following utilities up to the rates below without voter approval:
 - Cable TV (no limit; however, existing franchise agreements limit this tax to 5%)
 - Electricity (6%)
 - Gas (6%)
 - Sewer/Stormwater (no limit; however existing solid waste collection contracts limit this rate to 6%)

- Solid waste (no limit) (6%)
- Telephone (including cell and pager) ▪ Water (6%)

For utilities where the rate is limited, cities may impose a higher rate with voter approval.

Revenues generated can be used for any purpose – and most cities use them for general purposes, as a general fund revenue source. The City of Sumner does not currently levy a consumer utility tax but could do so to increase its general fund revenues, for all purposes, including to increase contributions to parks and trails operations.

- **Accessing Property Tax Levy Banked Capacity.** The City currently has a 2017 property tax rate of \$1.175 per \$1,000 assessed value. This rate will increase to \$1.30 per \$1,000 assessed value in 2018. Cities are currently limited to an increase in property tax revenues equal to 1% plus the revenues based on that rate from any new development, without a public vote. However, the City of Sumner has “banked” levy capacity by not always annually increasing the levy to its limit. This would allow the City to increase its levy rate up to \$1.45 per \$1,000 in assessed value in 2018. The City could use these increased revenues to support parks capital projects.
- **Property Tax Levy Lid Lift.** A property tax levy lid lift occurs when taxing jurisdictions with a tax rate less than their statutory maximum rate ask voters to increase their tax rate to an amount equal to or less than the statutory maximum rate, effectively lifting the lid on the levy rate. The taxing jurisdiction then collects more revenues because of the higher levy rate. The City could increase property taxes in the City to pay for parks capital projects through a voted levy lid lift.
- **Transportation Benefit District.** As per Chapter 36.73 RCW, cities can create a transportation benefit district (TBD) through their legislative authority. TBDs can include other counties, cities, port districts, or transit districts through interlocal agreements. TBDs do not have to include the entire jurisdiction of the establishing entity. A TBD is an independent taxing district that can impose fees to fund transportation improvements. These taxes are not restricted to capital construction projects, but can also be used for maintenance and preservation. Likewise, they are unrestricted against non-motorized projects.
 - **\$20 Motor Vehicle Excise Tax (MVET) levied via a TBD.** TBDs can impose a (MVET) of up to \$100, with a public vote. Initially, a \$20 MVET can be imposed without a vote of the people. After 24 months, this value can be increased to \$40 without a vote, and 24 months after that, it can be increased to \$50 without a vote, however any fee greater than \$40 is subject to potential referendum.
 - **0.02% Sales and Use Tax (SUT) levied via a TBD.** TBD’s can impose a sales and use tax of up to 0.02%, with a public vote.

While these funds are restricted to transportation purposes, the City of Sumner could use the revenues generated to take pressure off existing general funds, reallocating them to parks and trails operations. However, it should be noted that City Council previously evaluated the feasibility, order of magnitude of expected revenues, and other considerations related to levying a MVET or sales and use tax through a TBD, and determined that it was unlikely to generate significant enough revenues relative to the administrative burden to merit implementation.

Increase Share of Capital Asset Funds for Parks and Trails through Reallocation

Similarly, one of the main strategies the City of Sumner could use to increase capital funding for parks and trails is reallocation of capital assets from the capital asset fund to parks and trail purposes. This could be done through dedication of one or more of the revenue sources funding the Capital Assets Fund (for example, REET) or through a general increase in the overall allocation to parks and trails projects from the fund.

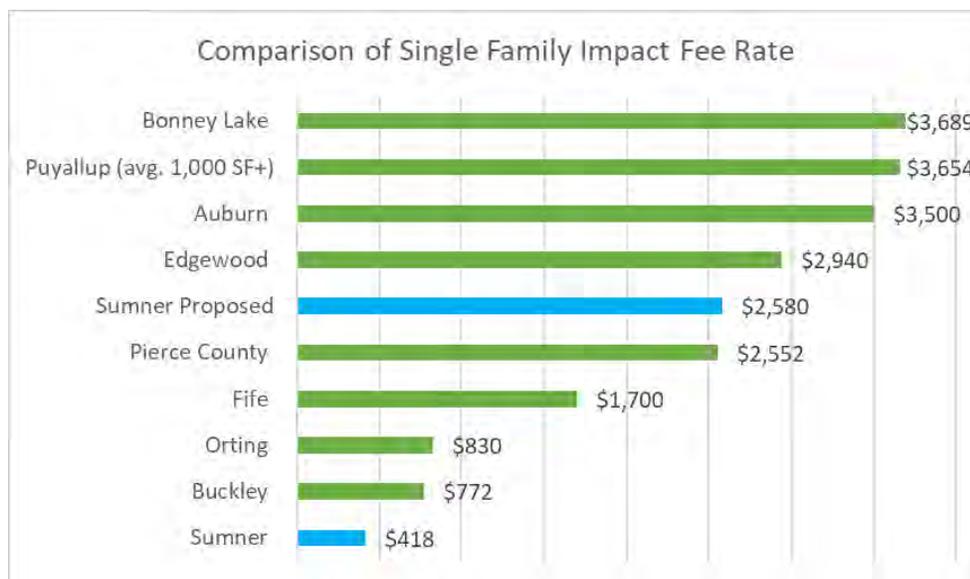
Generate Dedicated Revenues for Parks and Trails Capital Projects

There are very few dedicated revenue sources for parks capital. Options for additional revenues include:

- **Dedicated Parks Property Tax Levy.** The City currently has significant overall property tax capacity, which could be levied through a dedicated parks levy at the will of Sumner voters.
- **Parks Impact Fees.** The City of Sumner currently collects a parks mitigation fee of \$214 per residential dwelling unit and \$91 per commercial or industrial employee, and a trails mitigation fee of \$204 per residential dwelling unit and \$86 per commercial or industrial employee. If desired, the City of Sumner could instead collect parks impact fees, which are fees on development intended to support the infrastructure needs generated by that growth. Rates would be determined through a rate study and consideration of system improvements needed to support growth at desired levels of service.

The City is currently considering whether to discontinue SEPA Mitigation Fees and apply a park impact fee instead. A rate study has been prepared for City evaluation. It is based on the concept of the investment per capita described in Parks Plan Section 6 with appropriate discounts for other available revenue sources. The proposed fee is approximately \$2,580 for a single-family dwelling. In comparison to other nearby jurisdictions, Sumner's current fee is the lowest, and the proposed fee is in the mid-range.

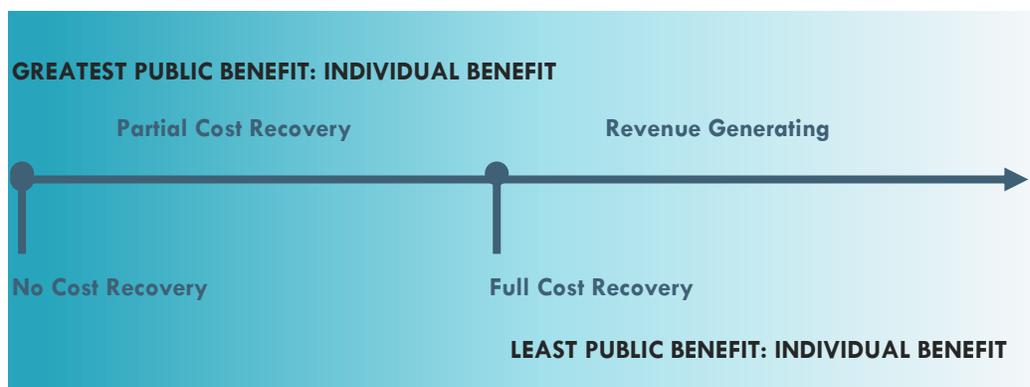
Exhibit 10: Comparison of Park Impact Fees, 2018



Source: Pierce County 2016 (see Impact Fee Working Group document at <https://www.co.pierce.wa.us/DocumentCenter/View/40435>), Code Publishing Company 2017 for Edgewood, Puyallup, Bonney Lake, BERK 2018

- Implement Cost Recovery Policies.** The City of Sumner Parks and Recreation Department could consider implementing cost recovery policies related to its Parks and Trails facilities, including the Heath Sports Complex, park reservations (e.g. Heritage Park private reservations or Loyalty Park picnic shelter reservations), and Ryan House (if grounds would be reserved for private events). Cost recovery is the direct offset of expenditures related to specific goods or services. Cost recovery is therefore best expressed as a ratio of the offset to the total expenditure, with a ratio of 0 being no cost recovery, a ratio of 1 being complete cost recovery, and a ratio greater than 1 implying full cost recovery and revenue generation, as shown in the Cost Recovery Continuum below.

Exhibit 11: Balance of Individual-specific and Communitywide Benefits and Level of Cost Recovery



Source: BERK Consulting, 2017.

Cost recovery can be implemented on discrete services or globally, to support a preferred share of the department budget funded through fee-for-service activities (department-wide cost recovery target), and through a range of fee collection mechanisms. These mechanisms can be calibrated based on specific cost recovery targets based on the cost revenue amount desired and the proportional share of activities and individual benefits.

Access Additional State and Federal Competitive Grants

The City of Sumner has been successful in funding some of its parks capital project through competitive grants. State and federal grant programs can provide some funding from outside the region. These programs are extremely competitive; however, any grant funding that could be made available would significantly improve the funding feasibility of the 2018 Sumner Parks and Trails Plan Update, since these funds would reduce the amount needed from local public sources. Grant funding sources include:

Federal Level

- Federal Emergency Management Agency (FEMA) Grants.** To fund preparedness and other programs that support developing and sustaining capabilities to prepare for, protect against, respond to, recover from, and mitigate all hazards.
- Federal Highway Administration (FHA) Congestion Mitigation and Air Quality Improvement (CMAQ) Program.** To support surface transportation projects and other related efforts that contribute air quality improvements and provide congestion relief.
- Washington Department of Natural Resources (DNR) Community Forestry Assistance Grant.** Funded through USDA Forest Service to assist communities to develop urban forest planning and programming tools and activities.

- Grant cap of \$15,000 per community.
- 1:1 match (in-kind or financial) required.
- **Land and Water Conservation Fund (LWCF).** To preserve and develop outdoor recreation resources, including parks, trails, and wildlife lands.
 - Approximately \$1.6 million available for 2019-21 cycle.
 - 50% match required. For local agencies and special purpose districts, 10% of total project cost must be from non-state, non-federal contribution.
- **Land and Water Conservation Fund (LWCF) Outdoor Recreation Legacy Partnership Program.** To fund buying or developing public lands for outdoor recreation in areas with over 50,000 people, or in areas with too few parks and significant populations of people who are poor, minorities, or young.
 - Up to \$15 million available for 2019-21 cycle. Grant cap of \$720,323 for Legacy Program.
- **Salmon Recovery Funding Board Estuary and Salmon Restoration Program (ESRP).** To protect and restore Puget Sound near-shore ecosystem processes and functions.
 - Approximately \$10 million available for 2019-21 biennium cycle. No grant cap.
 - 30% match required, some of which must be non-state funds.

State Level

- **Washington State Transportation Improvement Board (TIB) Complete Streets Award.** To any city or county in the state who has an adopted complete streets ordinance and shows an ethic of planning and building streets that use context sensitive solutions to accommodate all users, including pedestrians, transit users, cyclists, and motorists.
 - Approximately \$10 million available during the 2016-17 biennium cycle. Funding for 2018-19 cycle has not been announced. Awards range from \$250,000 to \$500,00, targeting \$250,000 for cities in counties early in the Complete Streets adoption process and \$500,000 for cities and counties with highly-integrated policies and a track record of complete street project design and development.
 - Cities must expend funds within three years of payment.
- **Rails to Trails Conservancy Doppelt Fund Grants.** To support communities that are building and improving their multi-use trails, helping to kick-start trail development projects and make significant improvements to existing trails.
 - Six projects totaling \$102,500 were funded in 2017.
 - Funds can be used to match existing federal or state awards and for major trail maintenance projects.
- **Washington Recreation and Conservation Office (RCO) Aquatic Lands Enhancement Account (ALEA) Grants.** To fund the acquisition, improvement, or protection of aquatic lands for public purposes, or to provide or improve public access to the waterfront.
 - Approximately \$5.3 million available in 2019-21 cycle, in increments of up to \$1 million for acquisition projects, \$500,000 for restoration or improvement projects, \$500,000 for

development projects, or \$1 million for combination (no more than \$500,000 for development or restoration).

- 50% match required. For local agencies, 10% of total project cost must be from non-state, non-federal contribution.
- **Washington Recreation and Conservation Office (RCO) Washington Wildlife and Recreation Program (WWRP).** To fund land protection and outdoor recreation, including park acquisition and development, habitat conservation, farmland and forestland preservation, and construction of outdoor recreation facilities.
 - Approximately \$94 million available in 2019-21 cycle. As part of the Outdoor Recreation Account, local parks can receive up to \$1 million in acquisition, \$500,000 in development, or \$1 million for combination projects (no more than \$500,000 for development).
 - 50% match required. 10% of total project cost must be from non-state, non-federal contribution.

Local Level

- **Pierce County Conservation Futures.** Conservation Futures is a land preservation program administered by Pierce County for the protection of threatened areas of open space, timber lands, wetland, habitat area, agricultural, and farm lands within Pierce County. Conservation Futures funds are used to acquire land or land development rights. The program is funded through a state authorized County-levied property tax of \$0.0625 per \$1,000 of assessed value.
 - Local governments in Pierce County are eligible to apply for grants through the Pierce County Conservation Program. The review process begins in May of each funding cycle.

State Legislative Allocations

In addition to the grant programs, some infrastructure funding is allocated through the state budget process. As with grants, these discretionary funds are limited, subject to state appropriation, and highly competitive.

Private Sources and Fundraising

The City can also consider opportunities for private funding through in-kind donations from volunteers and community partners, private donations, and crowdsourcing. It is expected that these are nominal sources in the context of the overall Parks and Trails Plan, but could be useful for specific projects or purposes.

FINANCING OPTIONS FOR SUMNER PARKS AND TRAILS

The City manages long-term debt in a way that utilizes its credit to optimize City services while balancing overall debt levels and annual debt service obligations. Long-term debt may be used for capital acquisitions and construction but may not be used to fund operating expenses, and it should be structured in way that debt payments do not exceed the expected useful life of the financed project. The City uses revenue debt when possible and maintains at least 10% of its legal limit of LTGO as an emergency reserve.

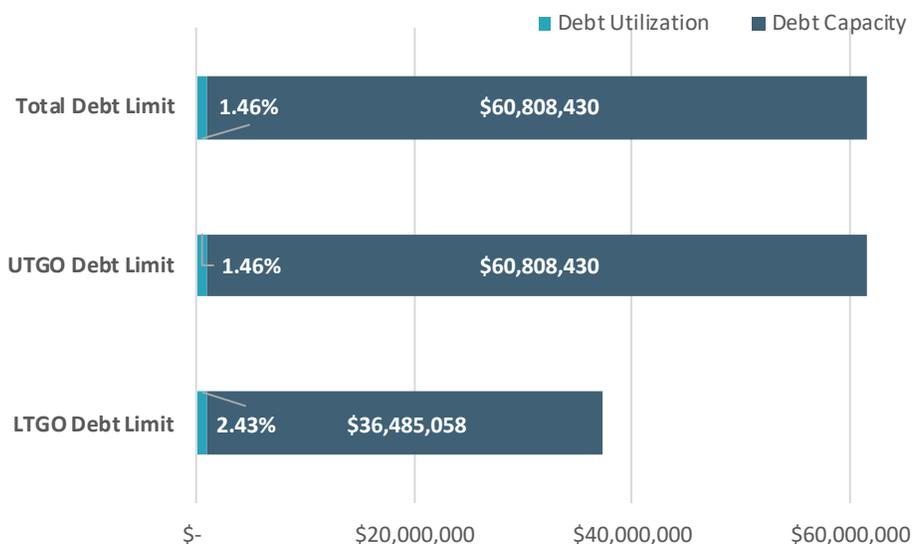
The City prefers a conservative debt planning strategy, only issuing debt that can be backed up by a stable, dedicated revenue stream. The City's financial strategy includes carefully considering the future

fiscal impacts of incurring additional long-term debt. The City understands that incurring additional long-term debt can potentially affect its credit rating, which is currently a AA- rating with Standard & Poors and an A1 rating from Moody’s. We cannot estimate how a specific bond issuance will specifically affect the City’s credit rating; however, it is a factor to consider in the amount of debt issued to support parks capital projects plan.

As of December 31, 2016, the City of Sumner has one outstanding limited tax general obligation (LTGO) Bond, issued in 2008 to advance refund the callable portion of the City’s outstanding bonds relating to the Sumner Meadows Golf Course and the City Hall Remodel. This 2008 LTGO Refunding Bond is due in 2019, and the outstanding debt as of December 31, 2016 is \$885,000. It is expected that this debt will be fully refunded once a portion of the now closed Sumner Meadows Golf Course is surplus.

City of Sumner’s debt capacity for non-voted LTGO bonds is limited to 1.5% of the City’s assessed value. Based on the City’s 2017 assessed value of \$2,432,337,185, the City has a total debt capacity of \$60,808,430, 60% of which (\$36,485,058) can be accessed councilmanically through LTGO. As of December 31, 2016, the City was utilizing 1.46% of its total debt capacity for outstanding debt. Because that outstanding debt is LTGO, the this means the City is utilizing 2.43% of its LTGO debt capacity. This is represented graphically in Exhibit 9, following.

Exhibit 12: City of Sumner Debt Limits and Utilization as of December 31, 2016



Source: City of Sumner FY 2016 Audited Financial Report, 2016 and BERK Consulting, 2017.

The City can levy additional debt through two main financing tools:

- **Limited Tax General Obligation (LTGO) Bonds.** Councilmanic bonds that must be repaid from existing resources, as there is no dedicated source of new revenue for debt service. These bonds can be issued by the City Council without going out to residents for a public vote.
- **Unlimited Tax General Obligation (UTGO) Bonds.** Voted bonds that must be approved by a vote of the City’s residents, and are paid off by a new city property tax levy. This type of bond issue is usually reserved for municipal improvements that are of general benefit to the public, such as arterial streets, bridges, lighting, municipal buildings, firefighting equipment, and parks. As the

money is raised by an assessment levied on property values, the business community also provides a fair share of the funds to pay off such bonds.

Conclusion

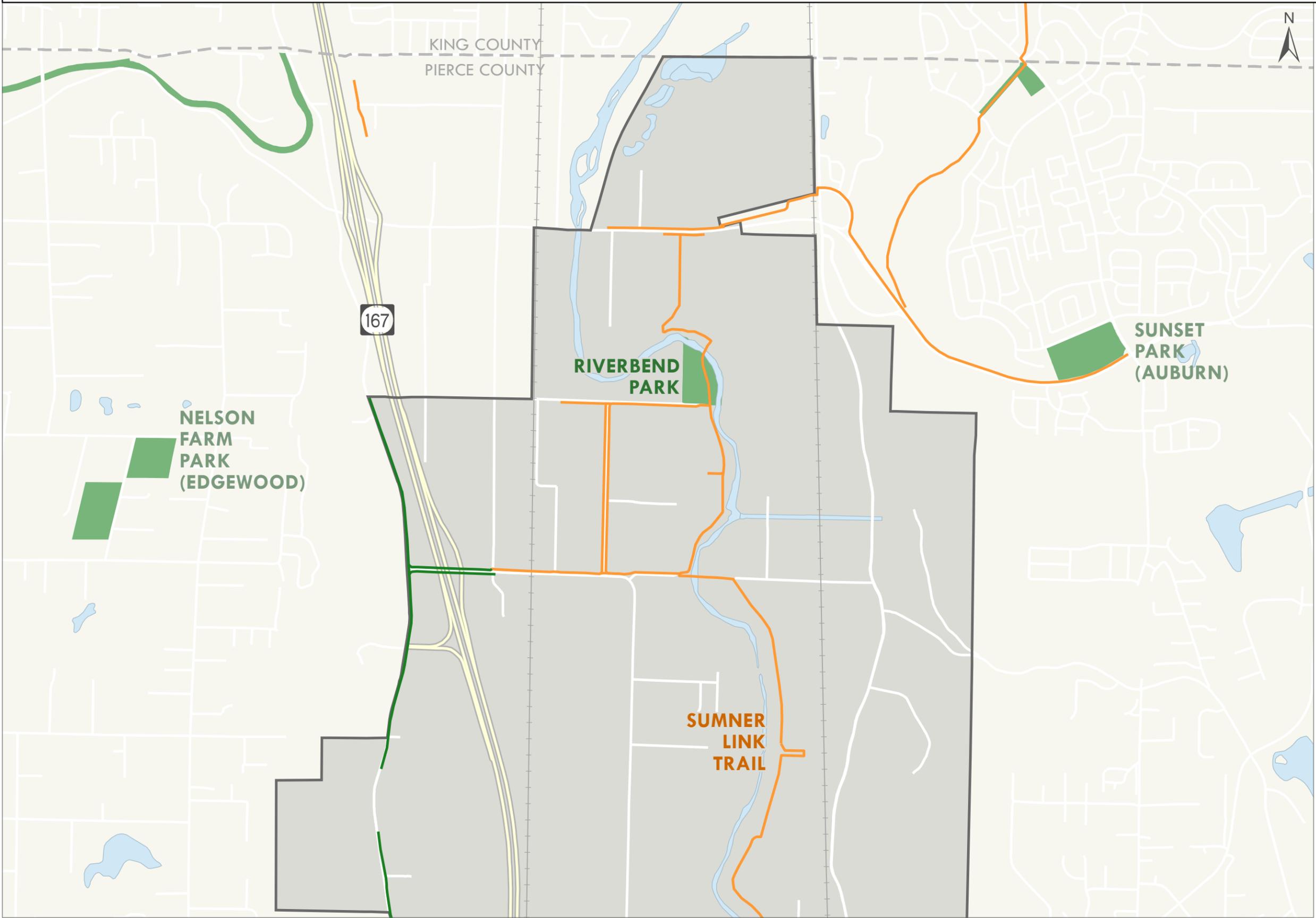
It is expected that the cost of implementing the City of Sumner's 2018 Parks and Trails Plan may exceed the current revenues available to fund it. Both the operating costs and the capital project costs for implementing the Plan will need to be prioritized among the City's existing operating and capital priorities, and it is likely that existing city revenues will be insufficient to support all citywide priorities.

This initial situation assessment was used to support a planning-level assessment to identify the most promising additional revenues to consider for funding and/or financing it. A broad list of the options was presented in this document; however, it is expected that not all potential revenue sources will be appropriate, feasible, or desirable for meeting Parks and Trails needs.

A recommendation for sustainably funding and/or Parks and Trails in the City of Sumner has been incorporated into the final 2018 Parks and Trails Plan, including considerations related to phasing and implementation based on the funding strategies identified, and expected impacts to the City overall and residents.

Appendix E. Map Folio

SUMNER PARKS AND TRAILS - NORTH

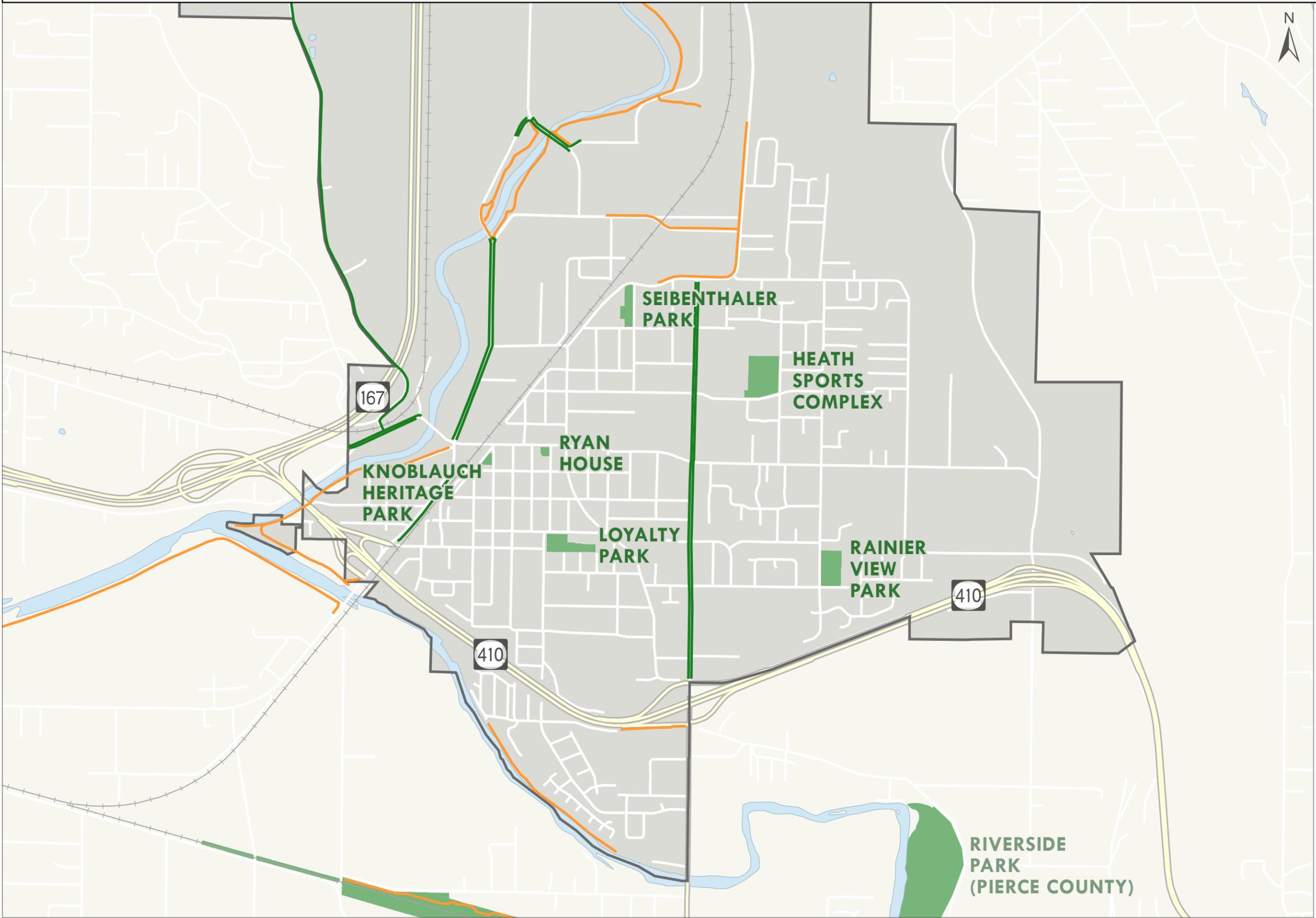


LEGEND

- Sumner City Limits
- Park
- Existing Trail
- Existing Bike Lane
- Interstate / Highway
- Railroad
- Waterbody



SUMNER PARKS AND TRAILS - SOUTH

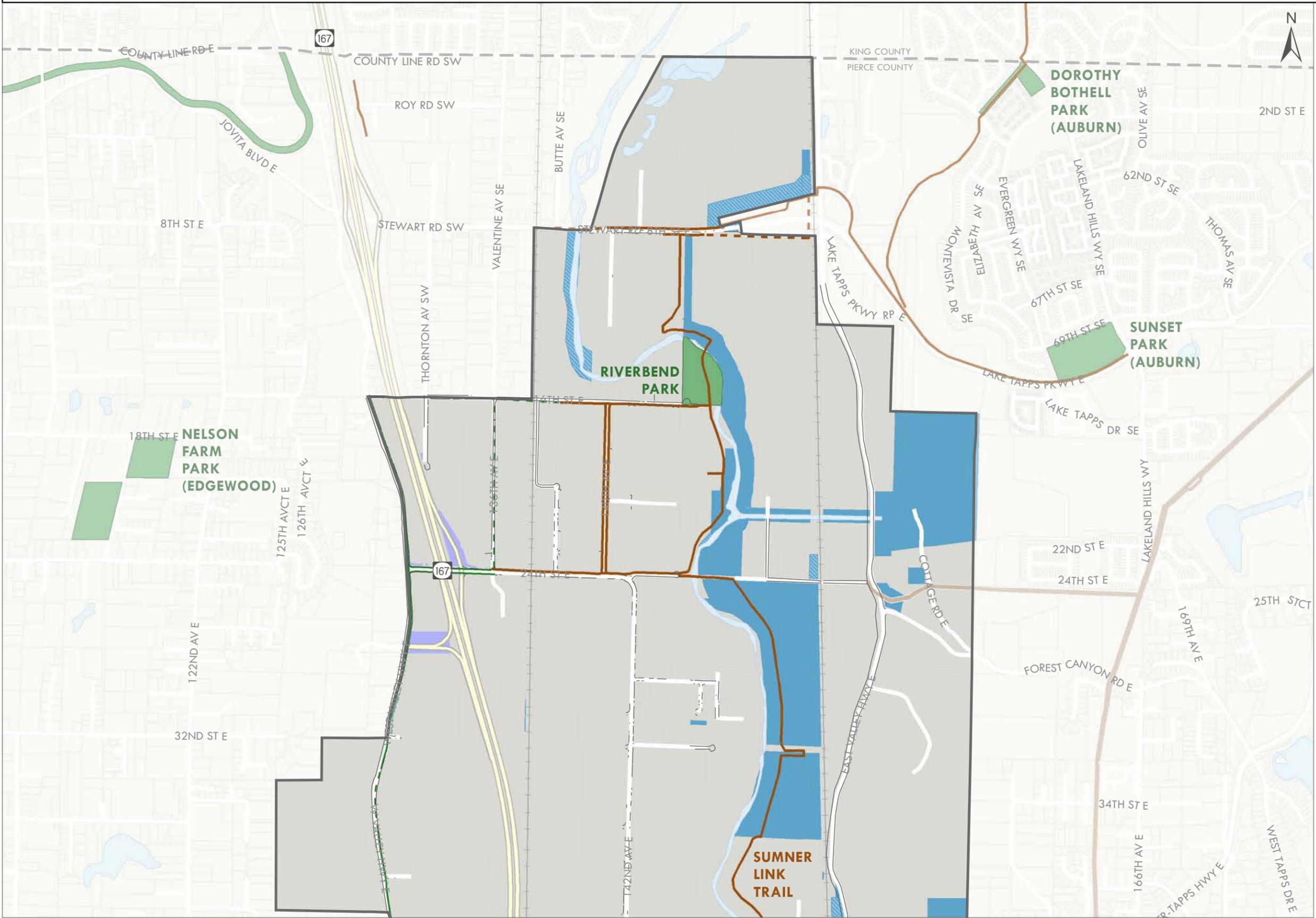


LEGEND

- Sumner City Limits
- Park
- Existing Trail
- Existing Bike Lane
- Interstate / Highway
- Railroad
- Waterbody



SUMNER AREA PARKS AND TRAILS - NORTH

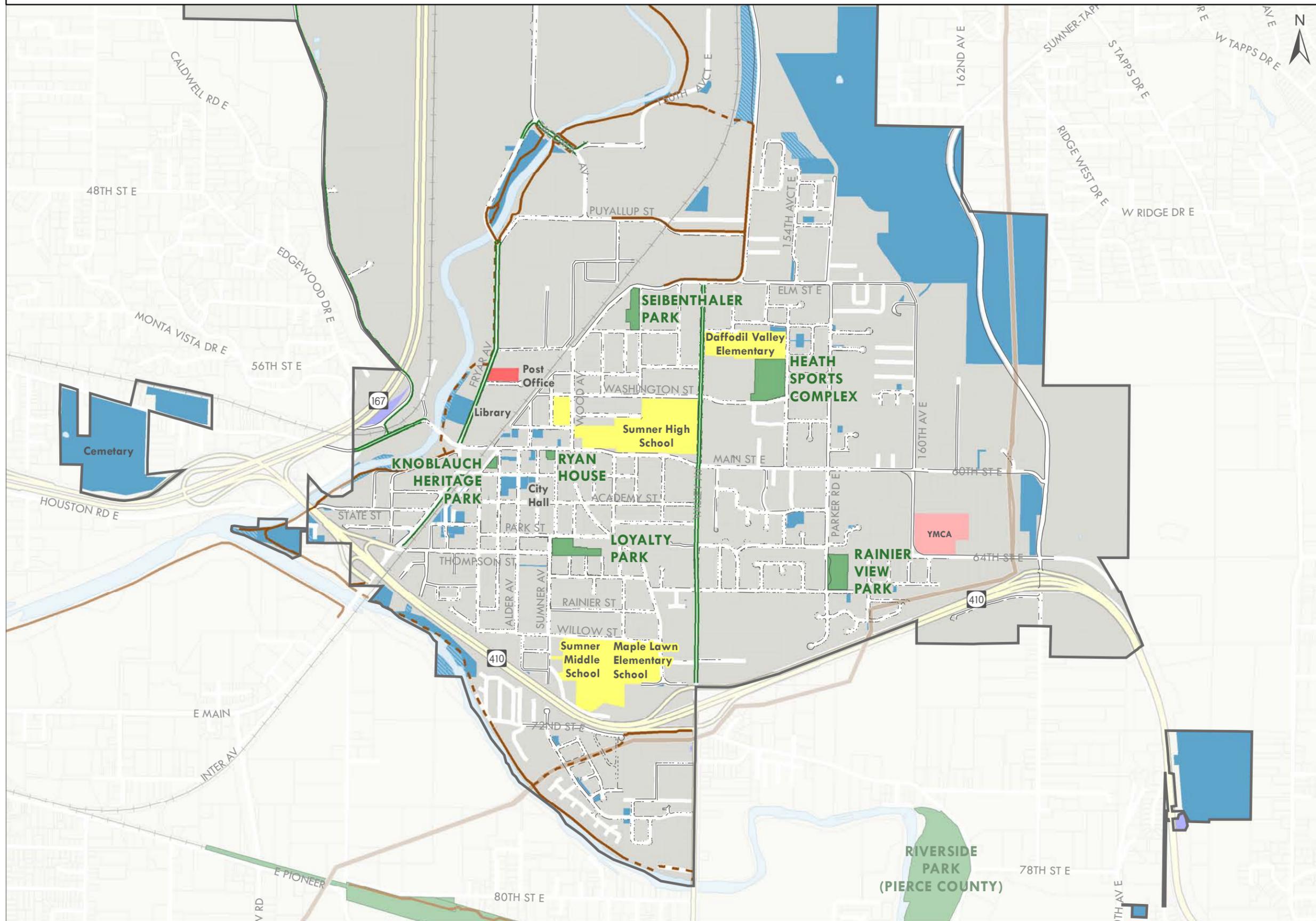


- LEGEND**
- Sumner City Limits
 - Park
 - Local Ownership
 - Other Park or Open Space
 - School Land
 - State
 - Federal
 - Other Recreation
 - Existing Trail
 - Proposed Trail
 - Existing Bike Lane
 - Proposed Bike Lane, Sumner
 - Sidewalks
 - Interstate / Highway
 - Railroad
 - Pipeline
 - Waterbody



Map Date: February 2018

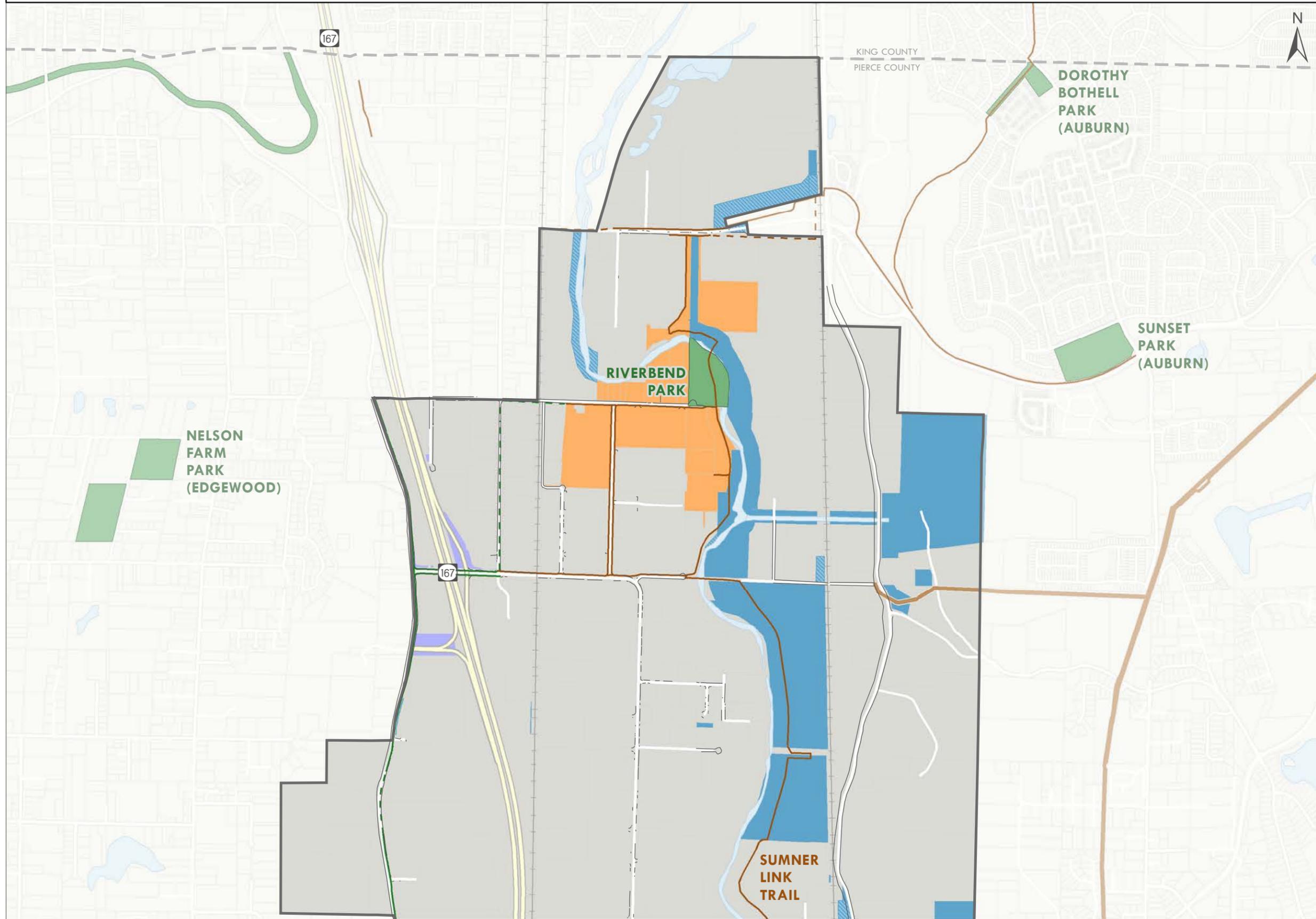
SUMNER AREA PARKS AND TRAILS - SOUTH



- LEGEND**
- Sumner City Limits
 - Park
 - Local Ownership
 - Other Park or Open Space
 - School Land
 - State
 - Federal
 - Other Recreation
 - Existing Trail
 - Proposed Trail
 - Existing Bike Lane
 - Proposed Bike Lane, Sumner
 - Sidewalks
 - Interstate / Highway
 - Railroad
 - Pipeline
 - Waterbody



SUMNER PARKS SERVICE AREA - NORTH



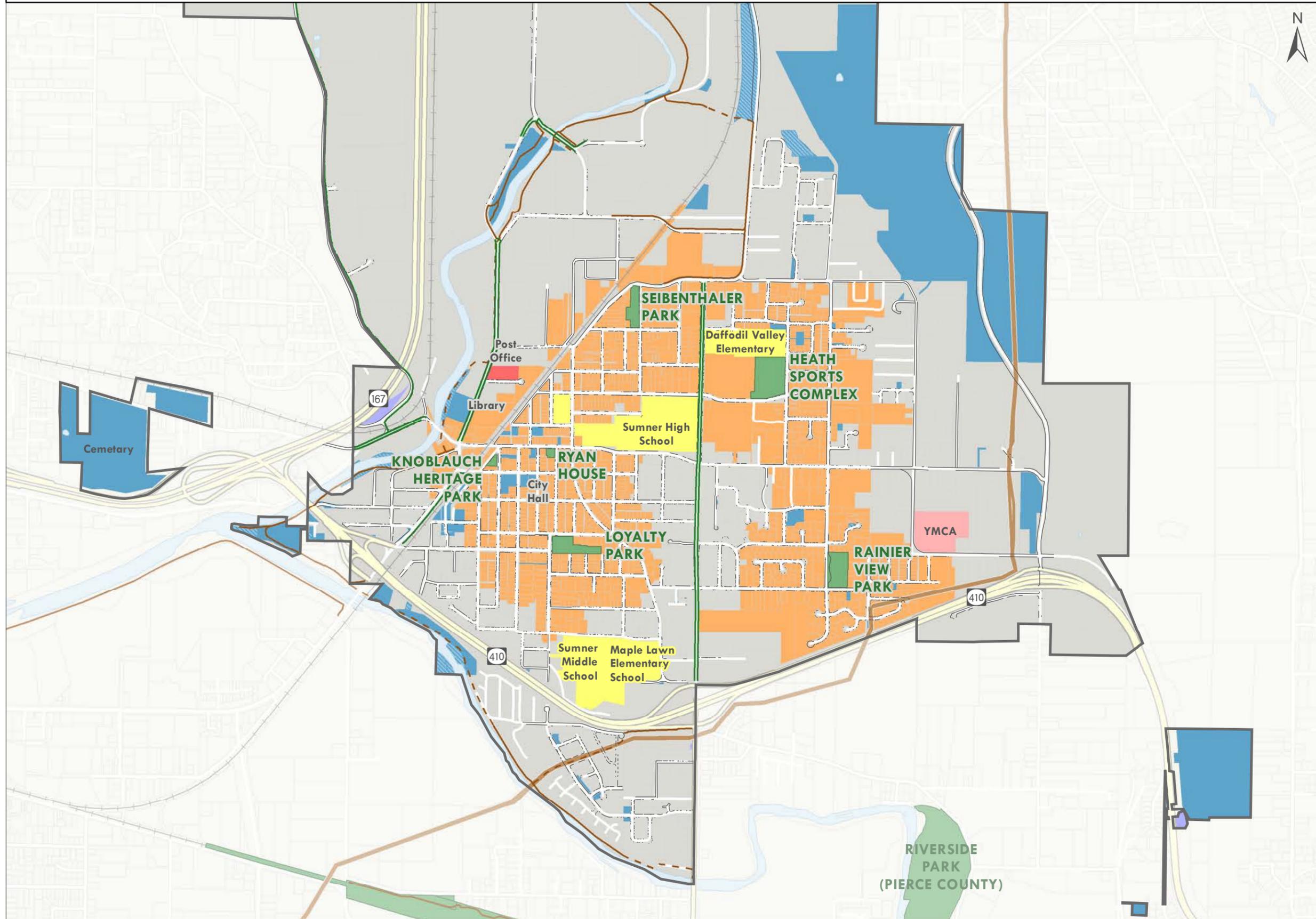
LEGEND

- Properties Within 1/4 Mile of Parks
- Sumner City Limits
- Park
- Local Ownership
- Other Park or Open Space
- School Land
- State
- Federal
- Other Recreation
- Existing Trail
- Proposed Trail
- Existing Bike Lane
- Proposed Bike Lane, Sumner
- Sidewalks
- Interstate / Highway
- Railroad
- Pipeline
- Waterbody



Note: Distances from parks are calculated along a network consisting of Pierce County street centerlines (where sidewalks are present), Sumner trails, and Sumner bike lanes. A 50 ft. buffer was used on the parks layer in order to ensure and intersection between the transportation network used and the park boundary. Any intersection where a trail or road with a sidewalk crosses a park boundary is considered an access point for that given park, and is used as a point from which distance traveled is calculated. It is noted that more accurate access points were not available in GIS format for this analysis.

SUMNER PARKS SERVICE AREA - SOUTH



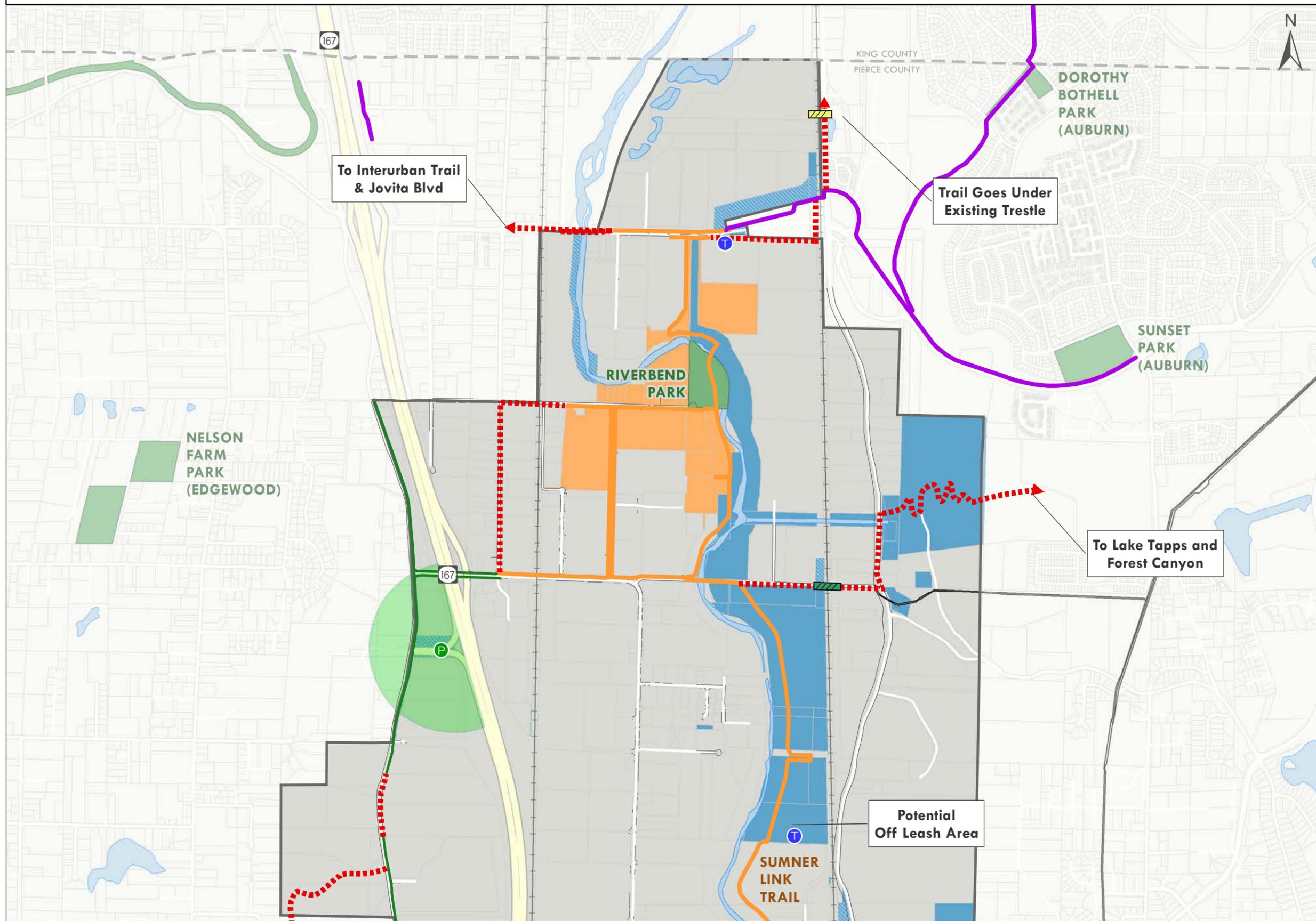
LEGEND

- Properties Within 1/4 Mile of Parks
- Sumner City Limits
- Park
- Local Ownership
- Other Park or Open Space
- School Land
- State
- Federal
- Other Recreation
- Existing Trail
- Proposed Trail
- Existing Bike Lane
- Proposed Bike Lane, Sumner
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- Interstate / Highway
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- Pipeline
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Note: Distances from parks are calculated along a network consisting of Pierce County street centerlines (where sidewalks are present), Sumner trails, and Sumner bike lanes. A 50 ft. buffer was used on the parks layer in order to ensure and intersection between the transportation network used and the park boundary. Any intersection where a trail or road with a sidewalk crosses a park boundary is considered an access point for that given park, and is used as a point from which distance traveled is calculated. It is noted that more accurate access points were not available in GIS format for this analysis.

SUMNER PARKS SERVICE AREA WITH PROPOSED SYSTEM - NORTH



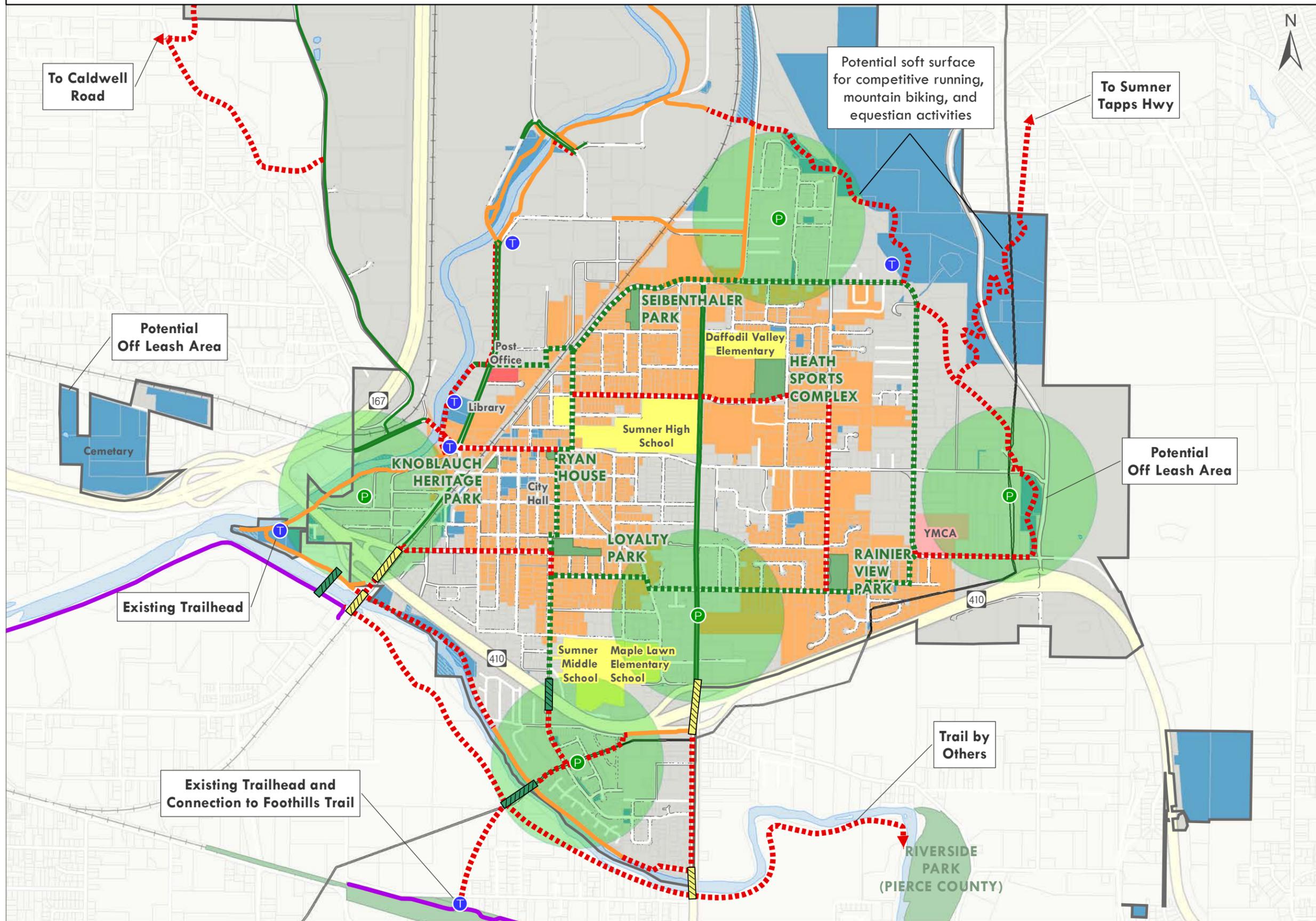
LEGEND

- T Proposed Trailhead
- P Proposed Park
- 1/4 Mile Park Buffer
- Existing Connection
- New Connection
- - - Proposed Trail
- - - Proposed Bike Trail
- - - Existing Trail
- - - Existing Bike Lane
- - - Existing Trail (Other Agency)
- Existing Park
- Properties Within 1/4 Mile of Parks
- Local Ownership
- Other Park or Open Space
- School Land
- Federal
- Other Recreation
- Sumner City Limits
- Sidewalks
- Interstate / Highway
- x — Railroad
- v — Pipeline
- Waterbody



Service Area Analysis: Distances from parks are calculated along a network consisting of Pierce County street centerlines (where sidewalks are present), Sumner trails, and Sumner bike lanes. A 50 ft. buffer was used on the parks layer in order to ensure an intersection between the transportation network used and the park boundary. Any intersection where a trail or road with a sidewalk crosses a park boundary is considered an access point for that given park, and is used as a point from which distance traveled is calculated. It is noted that more accurate access points were not available in GIS format for this analysis.

SUMNER PARKS SERVICE AREA WITH PROPOSED SYSTEM - SOUTH



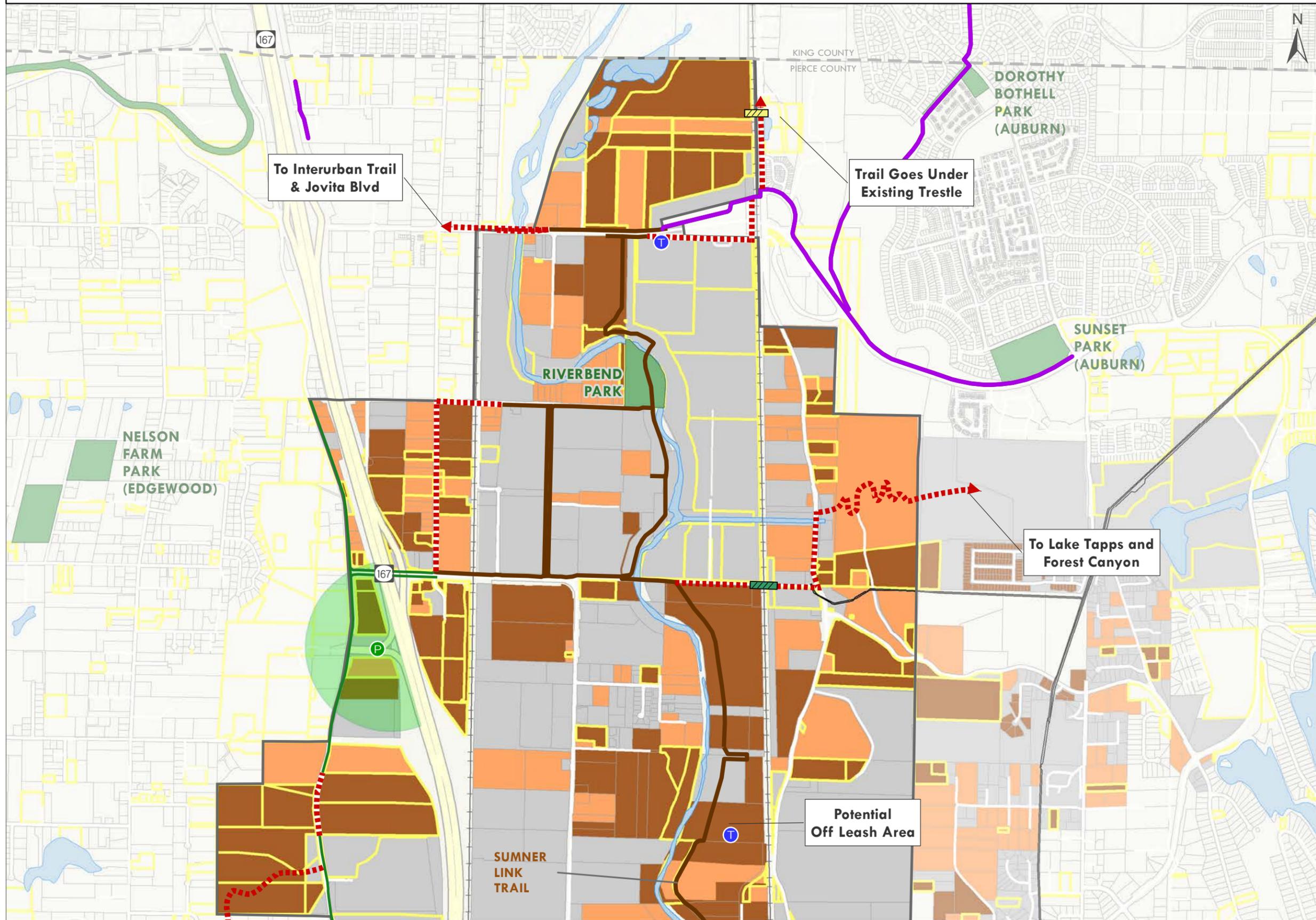
LEGEND

- T Proposed Trailhead
- P Proposed Park
- 1/4 Mile Park Buffer
- Existing Connection
- New Connection
- Proposed Trail
- Proposed Bike Trail
- Existing Trail
- Existing Bike Lane
- Existing Trail (Other Agency)
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- Pipeline
- ~ Waterbody



Service Area Analysis: Distances from parks are calculated along a network consisting of Pierce County street centerlines (where sidewalks are present), Sumner trails, and Sumner bike lanes. A 50 ft. buffer was used on the parks layer in order to ensure an intersection between the transportation network used and the park boundary. Any intersection where a trail or road with a sidewalk crosses a park boundary is considered an access point for that given park, and is used as a point from which distance traveled is calculated. It is noted that more accurate access points were not available in GIS format for this analysis.

BUILDABLE LANDS WITH PROPOSED SYSTEM - NORTH

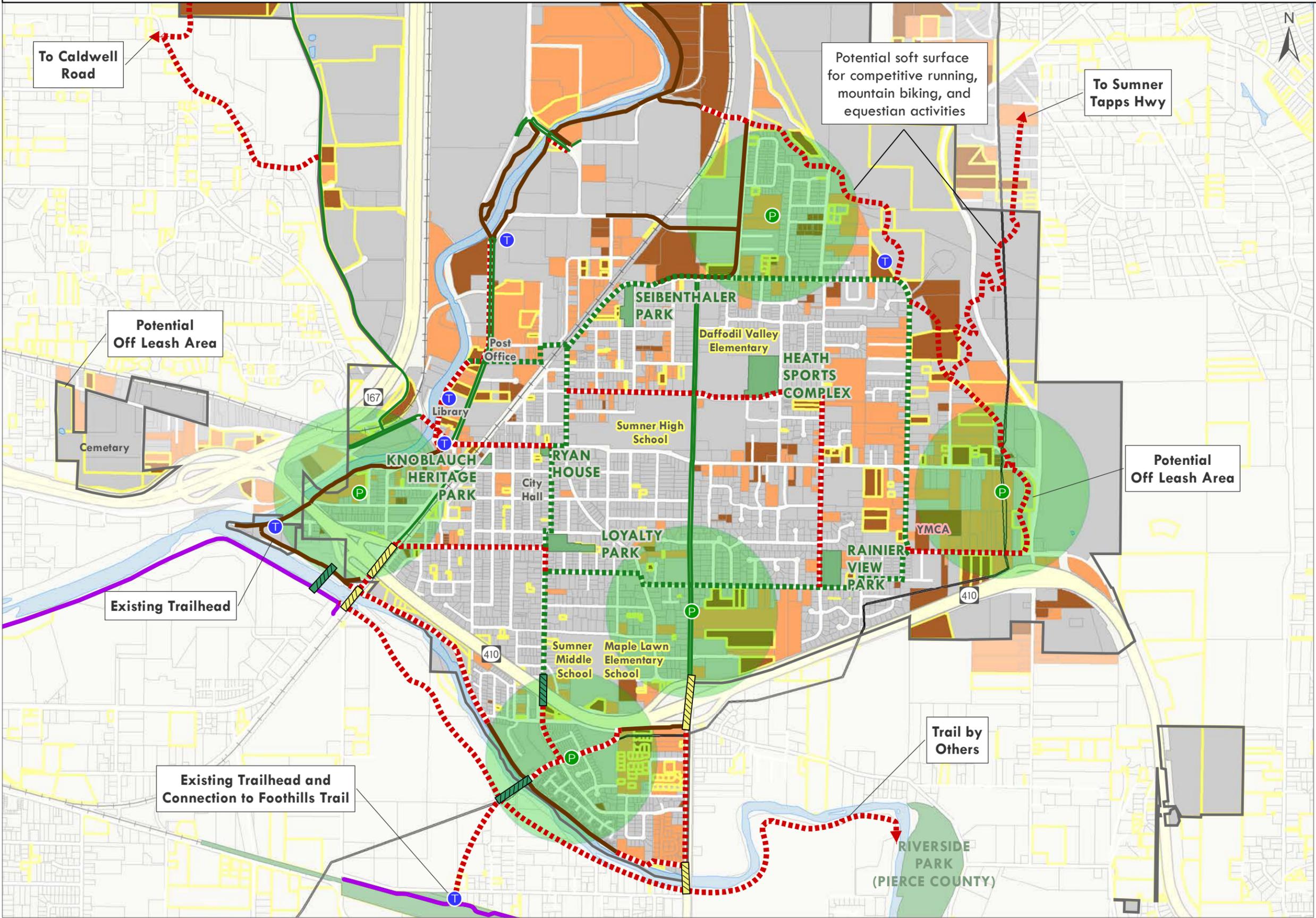


- LEGEND**
- Current Use Listed as Vacant
 - Built Out/Undevelopable
 - Underutilized
 - Vacant
 - T Proposed Trailhead
 - P Proposed Park
 - 1/4 Mile Park Buffer
 - Existing Connection
 - New Connection
 - Existing Trail (Other Agency)
 - Proposed Trail
 - Proposed Bike Trail
 - Existing Trail
 - Existing Bike Lane
 - Existing Park
 - Sumner City Limits
 - Interstate / Highway
 - Railroad
 - Pipeline
 - ~ Waterbody



Note: Trail and bridge locations are preliminary and subject to environmental and engineering vetting, and the locations may change.

BUILDABLE LANDS WITH PROPOSED SYSTEM - SOUTH

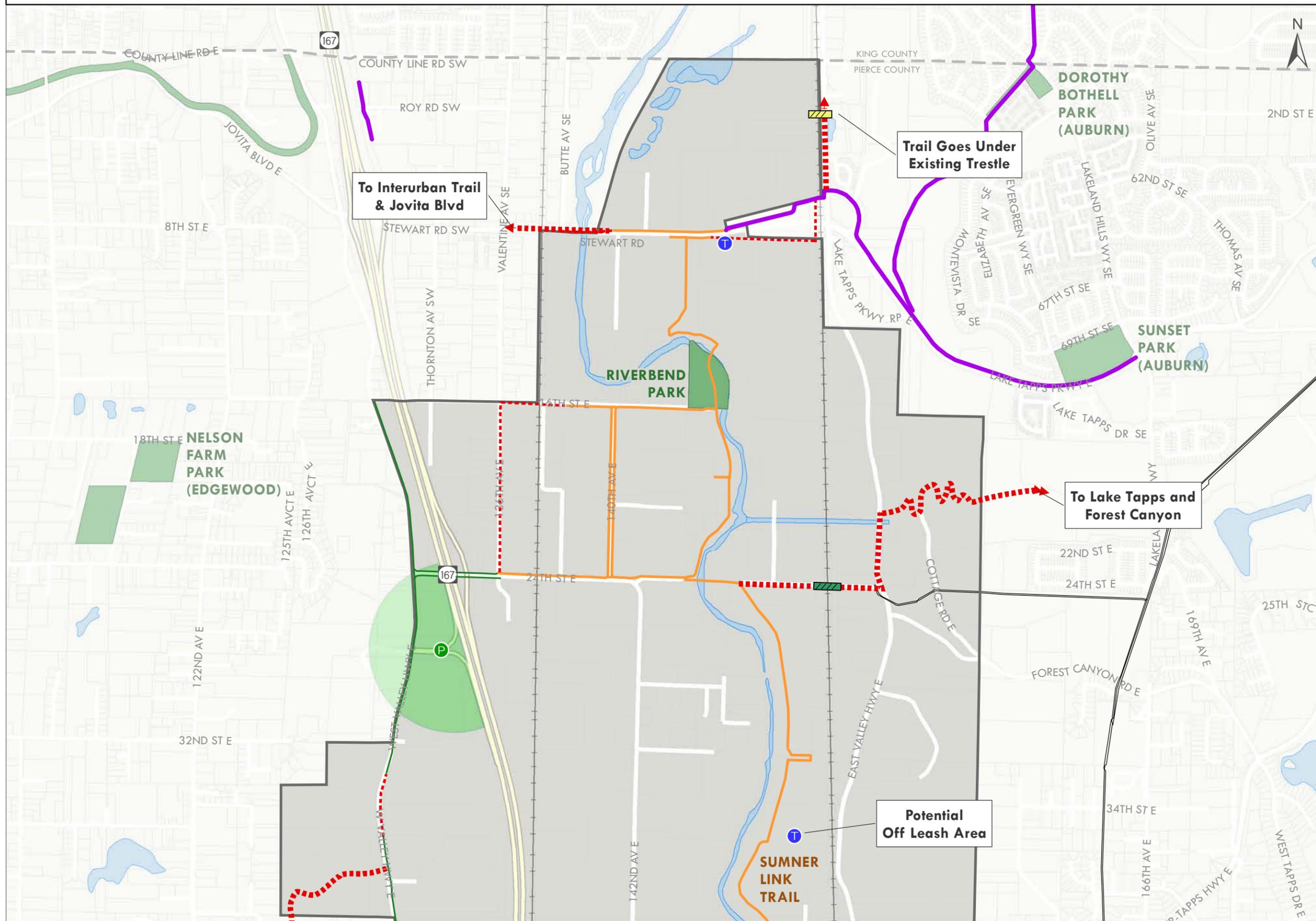


- LEGEND**
- Current Use Listed as Vacant
 - Built Out/Undevelopable
 - Underutilized
 - Vacant
 - Proposed Trailhead
 - Proposed Park
 - 1/4 Mile Park Buffer
 - Existing Connection
 - New Connection
 - Existing Trail (Other Agency)
 - Proposed Trail
 - Proposed Bike Trail
 - Existing Trail
 - Existing Bike Lane
 - Existing Park
 - Sumner City Limits
 - Interstate / Highway
 - Railroad
 - Pipeline
 - Waterbody



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PROPOSED PARKS AND TRAILS - NORTH

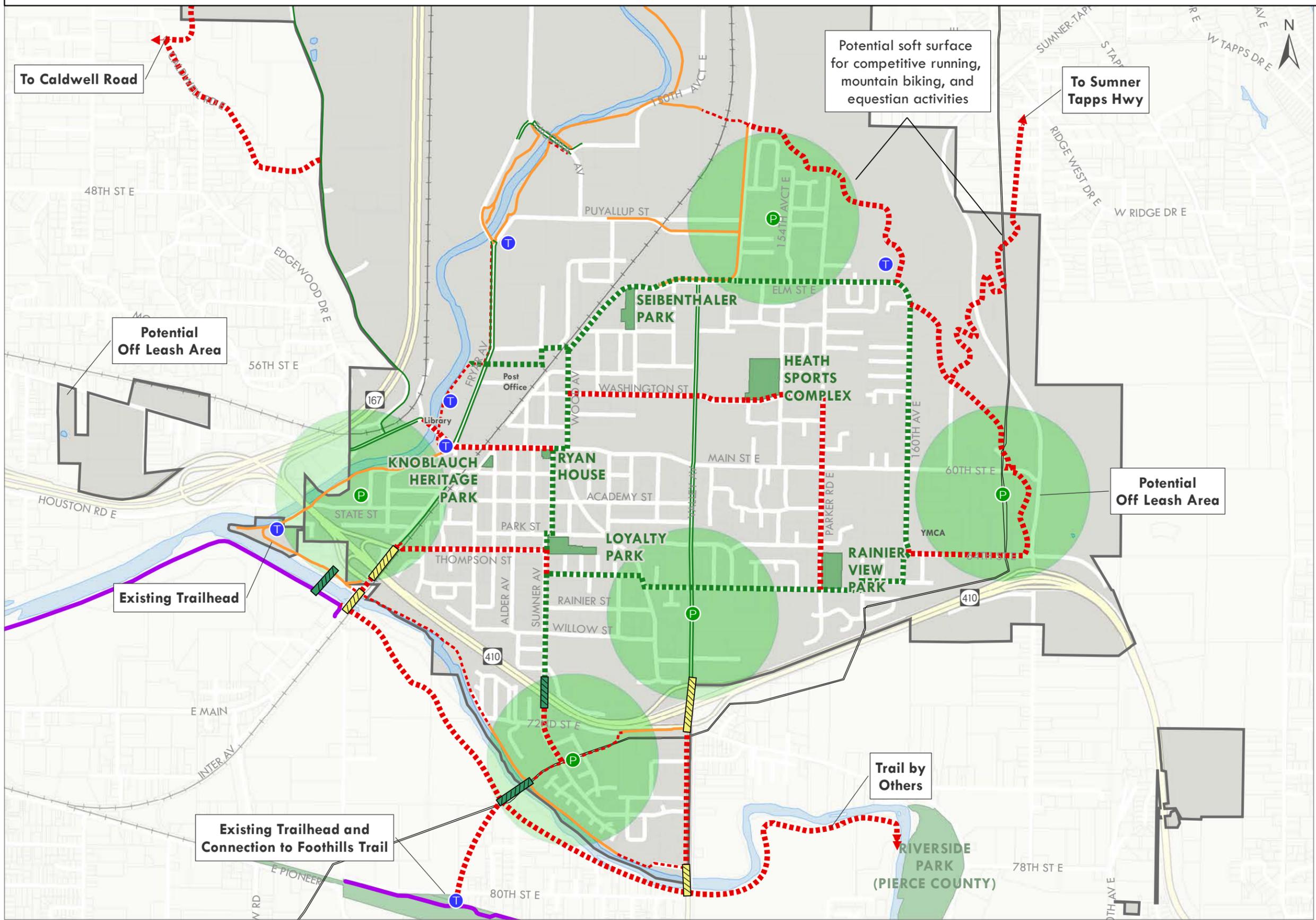


- ### LEGEND
- Proposed Trailhead
 - Proposed Park
 - 1/4 Mile Park Buffer
 - Existing Connection
 - New Connection
 - Proposed Trail
 - Proposed Bike Trail
 - Existing Trail
 - Existing Bike Lane
 - Existing Trail (Other Agency)
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PROPOSED PARKS AND TRAILS - SOUTH



- LEGEND**
- T Proposed Trailhead
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 - 1/4 Mile Park Buffer
 - Existing Connection
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